NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session

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SENATE

s. No. 53



Introduced by Senator Francis G. Escudero

AN ACT

PROMOTING BUSINESS COMPETITIVENESS BY PROVIDING TEMPORARY TAX RELIEF TO SINGLE PROPRIETORSHIPS, COOPERATIVES, PARTNERSHIPS OR CORPORATIONS CLASSIFIED AS MICRO, SMALL AND MEDIUM ENTERPRISES

EXPLANATORY NOTE

Despite its pivotal role in the economy, Micro, Small and Medium Enterprises (MSMEs) are particularly vulnerable to external shocks. This vulnerability was particularly highlighted at the height of the coronavirus pandemic, which induced restrictions in business operations and decline in consumer demand. Such negative impact on cash flows caused temporary and permanent closure of MSMEs and the displacement of their employees. Based on the published figures by the Department of Trade and Industry, MSME establishments and MSME employment declined by 42,776 and 129,945 from 2019 to 2020, respectively.

While the most devastating impact of the pandemic has since passed and businesses are starting to reopen and recover, they still remain particularly vulnerable to factors such as the escalating cost of doing business and limited access to financing and markets, among others. As such, there is a need for the government to cushion MSMEs against the lingering impact of the pandemic and to bolster their resilience against future shocks.

To address this concern and to adhere to the state policy of promoting, supporting, strengthening and encouraging the growth and development of MSMEs in all productive sectors of the economy, the government can incentivize their continued operation in the country. This bill seeks to provide MSMEs a three-year exemption

from income tax to provide temporary relief to MSMEs still reeling from the adverse impact of the coronavirus pandemic. Additionally, this bill authorizes the deduction from taxable income an amount equivalent to twenty-five percent (25%) of labor expenses incurred for every employee hired by small and medium enterprises within three years following the effectivity of the proposed measure.

The twin tax relief provision in this proposed measure can provide qualified enterprises with additional resources for continuing business activities, hiring more people, and expanding business operations. Ultimately, these incentives are but small investments to catalyze the growth of the MSME sector and aid in the government efforts in reducing poverty incidence, increasing employment rate and pump-priming economic activities in the post-pandemic Philippines.

In view of the foregoing, the passage of the measure is earnestly sought.

FRANCIS G. ESCUDERO

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Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

Section 1. *Grant of Relief from Payment of Income Tax.* – Single proprietorships, cooperatives, partnerships or corporations classified as Micro Enterprises under Republic Act No. 6977, otherwise known as the "*Magna Carta for Small Enterprises*," as amended, shall be exempt from income tax: *Provided*, That the exemption from income tax shall be extended to qualified enterprises within the effectivity period as provided under Section 6 of this Act.

Sec. 2. Grant of Authorization to Deduct Labor Expense from Taxable Income.

— In computing taxable income subject to income tax under Sections 24(A); 25(A); 26; 27(A), (B), and (C); and 28(A)(1) of the National Internal Revenue Code of 1997, as amended, there shall be allowed a twenty-five percent (25%) additional deduction on the labor expense incurred for each employee hired by single proprietorships, cooperatives, partnerships or corporations classified as Small and Medium Enterprises under Republic Act No. 6977, otherwise known as the "Magna Carta for Small Enterprises", as amended: Provided, That no deduction in the computation of taxable income shall be extended to taxpayers earning compensation income arising from

1	personal services rendered under an employer-employee relationship: Provided
2	further, That the additional deduction on the labor expense incurred for each
3	employee shall be extended to qualified enterprises within the effectivity period as
4	provided under Section 6 of this Act.

Sec. 3. *Implementing Rules and Regulations (IRR)*. – Within thirty (30) days from the effectivity of this Act, the Department of Finance shall, in coordination with the Bureau of Internal Revenue, promulgate the rules and regulations to effectively implement the provisions of this Act.

Sec. 4. *Separability Clause*. – If any provision or part hereof is declared unconstitutional, the remainder of this Act or any provision not affected thereby shall remain in full force and effect.

Sec. 5. *Repealing Clause.* – All laws, acts, decrees, executive orders, issuances, and rules and regulations or parts thereof which are contrary to and inconsistent with this Act are hereby repealed, amended or modified accordingly.

Sec. 6. *Effectivity.* – This Act shall take effect on the fiscal year immediately following its publication in the *Official Gazette* or in at least two (2) newspapers of general circulation, and shall remain in full force and effect for three (3) fiscal years, unless otherwise extended through an act of Congress.

Approved,