

NINETEENTH CONGRESS OF THE
REPUBLIC OF THE PHILIPPINES
First Regular Session

22 JUL -7 P3:01

RECEIVED BY:

SENATE

S.B. No. 130

Introduced by SENATOR JOEL VILLANUEVA

AN ACT

STRENGTHENING WORKERS RIGHT TO SECURITY OF TENURE, AMENDING FOR THE PURPOSE ARTICLES 106, 107, 108, AND 109 OF BOOK III, AND ARTICLES 294 [279], 295 [280], 296 [281], AND 297 [282] OF BOOK VI OF PRESIDENTIAL DECREE NO. 442, OTHERWISE KNOWN AS THE LABOR CODE OF THE PHILIPPINES, AS AMENDED

EXPLANATORY NOTE

"STOP ENDO" or "STOP CONTRACTUALIZATION" is the resounding call of workers nationwide. Indeed, being caught in the cycle of intermittent ENDO or CONTRACTUAL jobs with no prospect of permanency is very oppressive and derogates the Constitutionally guaranteed rights of workers to security of tenure, humane conditions of work, organize and collectively bargain, engage in peaceful concerted activities including strike in accordance with law, receive a living wage, and participate in decision-making processes affecting their rights and benefits (Section 3, Art. XIII of the 1987 Constitution).

Among others, this bill seeks to clarify when labor-only contracting exists:

- a) when the job contractor merely supplies workers to a contractee;
- b) when the workers supplied by the contractor are performing jobs which are directly related to the principal business of the contractee;
- c) when the job contractor does not control the workers deployed to the contractee.

The proposal to include the performance of "directly related tasks" as an indicator of the existence of labor-only contracting is meant to address a situation where all

functions or tasks are contracted out to a job contractor, which is clearly a circumvention of the Constitutional guarantee on the right to security of tenure.

This definition was favorably endorsed by the Department of Labor and Employment (DOLE), the primary agency in-charge of implementing the Labor Code, and who, we assume, knows the loopholes in the law that must be addressed by corrective legislation. According to DOLE, the amendment will simplify the interpretation, implementation and enforcement of the prohibition on labor-only contracting and curb practices that circumvent the prohibition. The Department also noted that most of the LOC cases pending on appeal is grounded on the argument that the contractors are not LOC because it has substantial capitalization citing Supreme Court cases.

This bill allows industry tripartite councils to determine the jobs that are directly related to the principal business of a contractee/principal. This is in recognition of the fact that what may be directly related to the business of a contractee today, may not be directly related tomorrow due to rapidly changing technologies.

This amendment will give the labor sector the opportunity to voice their concerns in the contracting out of certain jobs or services, and at the same time, give the employers the opportunity to present the realities of the operations of their businesses and give them appropriate flexibility to adjust to changes dictated by their businesses, especially in light of rapidly changing technologies. For example, now, we can see restaurants having electronic machines where you can place your order and make your payment. At toll roads in Metro Manila and surrounding provinces, we see an aggressive push for RFIDs or easy strips and less and less toll collectors during regular days. In light of similar developments in other industries, what should be considered "directly related" to the principal business of a contractee today will likely no longer be "directly related" in a year or two.

This will also provide stability. The listing of tasks or functions that may or may not be contracted out removes the wide latitude of discretion of DOLE inspectors and contractees on what is directly related or not, including that of the labor sector. Currently, the contractee makes a self-determination of what jobs/tasks are directly related to its business. Meanwhile, the DOLE inspectors also rely on their own judgment or understanding during inspection, on what jobs/tasks being contracted out are directly related, while the DOLE directors and the Secretary of Labor and Employment also have their own separate determination on whether the jobs/tasks contracted out are directly related to the principal business of the contractee. The justices of the Court of Appeals and the Supreme Court separately determine the relatedness of the task or functions to the principal business of the contractee.

Having an industry-determined listing will also remove the litigiousness of the process and dissatisfaction from the employers and the affected workers. What will be checked during inspection is the license and the subject of determination would just be the following:

a) whether the contracted tasks or functions is included in the industry's positive or negative listings; or

- b) whether the job contractor is merely supplying workers; or
- c) whether the job contractor exercises direct control over the workers deployed to the contractee.

Compliance with substantial capital requirement or possession of tools or equipment reasonably necessary to the contracted tasks or functions will already be checked at the time of application for a license, being an administrative requirement for licensing. The license being an authority given to engage in job contracting, unlike registration, is a DOLE guarantee that the licensee has complied with the requirements set out in the proposed measure. Hence, any non-compliance determined with finality will make the issuing DOLE officer administratively liable for the issuance of the license along with the licensee for the fraudulent authority.

In addition, this bill also requires job contractors to obtain a license from DOLE, upon showing proof that it has substantial capital, has an independent business, an employer with regular employees, complies with labor laws and payment of social security benefits, such as SSS, PhilHealth and Pag-ibig premium payments, among others.

This bill also simplifies the classification of workers to regular and probationary employees. Project and seasonal employees are regular employees for the duration of the project or season, as the case may be. All other forms of employment are strictly prohibited.

Notably, the full text of this bill was earlier certified by former President Rodrigo Duterte in 2018, but was, however, eventually vetoed. Nevertheless, we believe that the immediate passage of this bill is still necessary, and even more urgent, as our workers and industries recover from the pandemic.

Thus, the immediate passage of this bill is earnestly sought.

SENATOR JOEL VILLANUEVAN

3



NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session

22 JUL -7 P3:01

RECEIVED BY:

SENATE

s. B. NO. 130

Introduced by SENATOR JOEL VILLANUEVA

AN ACT

STRENGTHENING WORKERS RIGHT TO SECURITY OF TENURE, AMENDING FOR THE PURPOSE ARTICLES 106, 107, 108, AND 109 OF BOOK III, AND ARTICLES 294 [279], 295 [280], 296 [281], AND 297 [282] OF BOOK VI OF PRESIDENTIAL DECREE NO. 442, OTHERWISE KNOWN AS THE LABOR CODE OF THE PHILIPPINES, AS AMENDED

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Title. This Act shall be known as the "Security of Tenure and End of Endo Act"

SEC. 2. Article 106, Title II, Book III of the Labor Code, as amended, is hereby amended to read as follows:

"ARTICLE 106. [Contractor or Subcontractor] PROHIBITION ON LABOR-ONLY CONTRACTING. – [Whenever an employer enters into a contract with another person for the performance of the former's work, the employees of the contractor and of the latter's subcontractor, if any, shall be paid in accordance with the provisions of this Code.

"In the event that the contractor of subcontractor fails to pay the wages of his employees in accordance with this Code, the employer shall be jointly and severally liable with his contractor or subcontractor to such employees to the extent of the work performed under the contract, in the same manner and extent that he is liable to employees directly employed by him.

19 20

3 4

5

6

7

8

9

10

11

12 13 14

15

16 17

18

"The Secretary of Labor and Employment, may by appropriate regulations, restrict or prohibit the contracting-out of labor to protect the rights of workers established under this Code. In so prohibiting or restricting, he may make appropriate distinctions between labor-only contracting and job contracting as well as differentiations within these types of contracting and determine who among the parties involved shall be considered the employer for the purposes of this Code, to prevent any violation or circumvention of this Code.1

"LABOR-ONLY CONTRACTING IS PROHIBITED. There is "labor-only" contracting where the [person supplying workers to an employer does not have JOB CONTRACTOR, WHETHER LICENSED OR NOT, MERELY RECRUITS AND SUPPLIES OR PLACES WORKERS TO A CONTRACTEE REGARDLESS OF WHETHER OR NOT HE/SHE HAS substantial capital or investment in the form of tools, equipment, machineries, work premises, among others, [and] OR the workers recruited and SUPPLIED OR placed by such person are performing activities which are directly related to the principal business of such CONTRACTEE OR ARE UNDER THE CONTROL SUPERVISION OF THE CONTRACTEE. In such cases, the [person or intermediary] JOB CONTRACTOR shall be considered merely an agent [of] AND the [employer who] CONTRACTEE shall be responsible to the workers in the same manner and extent as if the latter were directly employed by him/HER.

27

FOR THE PURPOSES OF THIS ARTICLE. THE SPECIFIC JOB, WORK OR SERVICE THAT ARE DEEMED DIRECTLY RELATED TO THE PRINCIPAL BUSINESS OF A CONTRACTEE SHALL BE DETERMINED BY THE APPROPRIATE INDUSTRY TRIPARTITE COUNCIL WHICH SHALL BE ISSUED THROUGH REGULATIONS BY THE SECRETARY OF LABOR AND EMPLOYMENT. IN THE ABSENCE OF A DETERMINATION BY THE APPROPRIATE INDUSTRY COUNCIL, THE SECRETARY OF LABOR AND EMPLOYMENT SHALL DETERMINE THE STANDARD CRITERIA AFTER CONSULTATION WITH THE NATIONAL TRIPARTITE INDUSTRIAL PEACE COUNCIL.

39

"IN ALL CASES WHERE LABOR-ONLY CONTRACTING IS PRESENT, THE WORKERS SHALL OUTRIGHT BE DEEMED REGULAR **EMPLOYEES** OF THE CONTRACTEE ACCORDANCE WITH LAW, RETROACTIVE TO THE DATE THEY WERE FIRST DEPLOYED TO SAID CONTRACTEE, WITHOUT PREJUDICE TO ANY CRIMINAL. CIVIL. OR **ADMINISTRATIVE CASE AGAINST** THE LABOR-ONLY CONTRACTOR AND THE CONTRACTEE.

47 48 49

50

"COMPLIANCE ORDERS AFFIRMED BY THE SECRETARY OF LABOR AND EMPLOYMENT SHALL BE IMMEDIATELY EXECUTORY UNLESS RESTRAINED BY AN APPROPRIATE COURT.

"IN CASE THE COMPLIANCE ORDER INVOLVES A DIRECTIVE TO REGULARIZE WORKERS, THE EMPLOYMENT OF THE LATTER SHALL NOT BE TERMINATED PENDING APPEAL OF SUCH ORDER EXCEPT FOR JUST OR

10 ORDER INVOLVING THE REGULARIZATION OF WORKERS 11 EXECUTORY.

"ADDITIONALLY, THE SECRETARY OF LABOR AND EMPLOYMENT SHALL IMPOSE A FINE OF UP TO FIVE MILLION PESOS (PHP5,000,000.00) AGAINST ANY LABOR-ONLY CONTRACTOR. THE SECRETARY OF LABOR AND EMPLOYMENT SHALL ALSO HAVE THE POWER TO PREVENTIVELY OR PERMANENTLY CLOSE THE OPERATIONS OF ANY LABOR-ONLY CONTRACTOR."

AUTHORIZED CAUSE. ANY TERMINATION OF WORKERS

PENDING APPEAL SHALL RENDER THE COMPLIANCE

SEC. 3. Article 107, Title II, Book III of the Labor Code, as amended, is hereby repealed, and in lieu thereof, a new Article 107 is inserted to read as follows:

"ARTICLE 107. LICENSING OF JOB CONTRACTORS. - IT SHALL BE MANDATORY FOR ALL PERSONS OR ENTITIES ACTING AS JOB CONTRACTOR TO OBTAIN A LICENSE FROM THE DOLE THROUGH ITS REGIONAL OFFICES. FOR PURPOSES OF ARTICLES 106-109, "JOB CONTRACTOR" REFERS TO A SOLE PROPRIETORSHIP, CORPORATION, ASSOCIATION, COOPERATIVE OR OTHER ORGANIZATION THAT PERFORMS A SPECIFIC WORK, JOB OR SERVICE TO A CONTRACTEE. "CONTRACTEE" REFERS TO THE PERSON OR ENTITY, WHICH SHALL INCLUDE THE GOVERNMENT, THAT CONTRACTED OUT A SPECIFIC WORK, JOB OR SERVICE.

"THE LICENSE SHALL BE ISSUED TO QUALIFIED JOB CONTRACTORS UPON COMPLIANCE WITH THE FOLLOWING REQUIREMENTS:

(A) HAVE AN INDEPENDENT BUSINESS, SEPARATE AND DISTINCT FROM THE CONTRACTEE;

 (B) HAVE A PAID-UP CAPITAL OR NET WORTH OF AT LEAST FIVE MILLION PESOS (PHP5,000,000.00), WHICH MAY BE INCREASED AS DEEMED APPROPRIATE THROUGH TRIPARTITE CONSULTATION;

(C) BE AN EXPERT OR SPECIALIST IN THE JOB,

WORK OR SERVICE BEING CONTRACTED THAT SHALL NOT BE DIRECTLY RELATED TO THE PRINCIPAL BUSINESS OF THE CONTRACTEE. FOR THIS PURPOSE, EXPERTISE OR SPECIALIZATION SHALL BE ESTABLISHED BY SHOWING, AMONG OTHERS, A CORE OF COMPETENT PROFESSIONALS OR SKILLED WORKERS ESPECIALLY TRAINED TO CARRY OUT THE JOB, WORK OR SERVICE OR TRACK RECORD IN SUCH FIELD OF SPECIALIZATION;

1 2

(D) BE AN EMPLOYER WITH REGULAR EMPLOYEES AND HAVE EQUIPMENT, MACHINERIES OR TOOLS NECESSARY TO PERFORM OR COMPLETE THE JOB, WORK OR SERVICE CONTRACTED OUT;

(E) EXERCISE CONTROL OVER THE PERFORMANCE AND COMPLETION OF THE JOB, WORK OR SERVICE CONTRACTED OUT:

(F) CERTIFICATION OF COMPLIANCE WITH LABOR AND SOCIAL WELFARE LAWS INCLUDING PROOF OF PAYMENT OF SOCIAL SECURITY, PHILIPPINE HEALTH INSURANCE CORPORATION, AND HOME DEVELOPMENT MUTUAL FUND (PAG-IBIG) CONTRIBUTIONS; AND

(G) PAYMENT OF LICENSE FEE, WHICH SHALL NOT BE LOWER THAN ONE HUNDRED THOUSAND PESOS (PHP100,000.00).

"THE LICENSE SHALL BE VALID FOR A PERIOD OF THREE (3) YEARS AND MAY BE RENEWED UPON COMPLIANCE WITH THE REQUIREMENTS PRESCRIBED BY THE DOLE. IN ALL CASES, THE JOB CONTRACTOR SHALL DEMONSTRATE THAT IT HAS FINANCIAL CAPACITY TO CARRY ON ITS BUSINESS BASED ON FACTORS SUCH AS, BUT NOT LIMITED, TO THE NUMBER OF ITS EMPLOYEES AND THE NATURE OF ITS BUSINESS.

"ANY LEGITIMATE LABOR ORGANIZATION SHALL HAVE ACCESS TO COPIES OF LICENSES ISSUED TO JOB CONTRACTORS AND ANY AND ALL SUBMISSIONS MADE IN CONNECTION WITH SUCH LICENSE.

"FOR THIS PURPOSE, THE SECRETARY OF LABOR AND EMPLOYMENT, IN CONSULTATION WITH THE NATIONAL TRIPARTITE INDUSTRIAL PEACE COUNCIL (NTIPC), SHALL ISSUE THE APPROPRIATE REGULATIONS FOR THE LICENSING, RENEWAL, SUSPENSION, AND REVOCATION OF LICENSES OF JOB CONTRACTORS, INCLUDING THE ACCOUNTABILITIES OF THE LICENSING OFFICER IN CASE

THE LICENSE IS ISSUED IN VIOLATION OF, OR IN SIMULATION OF ANY OF THE REQUIREMENT FOR LICENSING UNDER PARAGRAPHS (A) TO (G) ABOVE, OR UPON FINDING OF LABOR-ONLY CONTRACTING COMMITTED BY A DULY-LICENSED JOB CONTRACTOR.

"IN NO CASE SHALL PRIVATE RECRUITMENT AND PLACEMENT AGENCIES (PRPA) OR PRIVATE EMPLOYMENT AGENCIES (PEA) UNDER ARTICLE 25 OF THE LABOR CODE, AS AMENDED BE ALLOWED TO ENGAGE IN JOB CONTRACTING AND/OR THE PROHIBITED LABOR-ONLY CONTRACTING."

SEC. 4. A new Article 107-A, Title II, Book III of the Labor Code, as amended, is hereby provided to read as follows:

"ARTICLE 107-A. RIGHTS OF EMPLOYEES OF JOB CONTRACTORS. THE TERMS AND CONDITIONS OF EMPLOYMENT OF THE EMPLOYEES OF JOB CONTRACTORS SHALL NOT BE LOWER THAN THE MINIMUM STANDARDS SET BY LAW AND REGULATIONS."

SEC. 5. Article 108, Title II, Book III of the Labor Code, as amended, is hereby amended to read as follows:

"ARTICLE 108. Posting of Bond. – [An employer or indirect employer] THE CONTRACTEE may require the contractor to furnish a bond equal to the cost of labor under contract, on condition that the bond will answer for the wages due the employees should the contractor fail to the pay the same."

SEC. 6. A new Article 108-A, Title II, Book III of the Labor Code, as amended, is hereby provided to read as follows:

"ARTICLE 108-A. TRANSITION SUPPORT PROGRAM (TSP) — A TRANSITION SUPPORT PROGRAM FOR JOB CONTRACTING SHALL BE ESTABLISHED BY THE DOLE WHICH:

- (A) SHALL PROVIDE A THREE-MONTH FINANCIAL SUPPORT FOR EMPLOYEES IN BETWEEN JOB PERIODS AND IS CONDITIONED ON UNDERGOING SKILLS TRAINING OR UPGRADING UNDER TESDA OR TESDA ACCREDITED TRAINING INSTITUTION DURING THE PERIOD OF UNEMPLOYMENT, PROVIDED THAT THE FREQUENCY OF AVAILMENT SHALL NOT BE MORE THAN ONCE A YEAR;
- (B) THE AMOUNT OF FINANCIAL SUPPORT SHALL NOT BE LOWER THAN THE APPROPRIATE MINIMUM WAGE AND SHALL BE RELEASED AT THE END OF EVERY MONTH; AND

 (C) SHALL BE MANAGED BY THE APPROPRIATE BUREAU OF THE DEPARMENT OF LABOR AND EMPLOYMENT, WHICH SHALL REPORT TO THE NATIONAL TRIPARTITE INDUSTRIAL PEACE COUNCIL.

"THE FUNDS FOR THE IMPLEMENTATION OF THE PROGRAM SHALL BE SOURCED FROM THE FOLLOWING:

- (A) ONE HUNDRED PERCENT (100%) OF THE REGISTRATION/ RENEWAL FEES PAID BY CONTRACTORS;
- (B) ALL FINES COLLECTED UNDER ARTICLE 106 OF THIS CODE: AND
- (C) FUNDS FROM THE ADJUSTMENT MEASURE PROGRAM OF THE DEPARTMENT OF LABOR AND EMPLOYMENT."
- **SEC. 7.** Article 109, Title II, Book III of the Labor Code, as amended, is hereby amended to read as follows:
 - "ARTICLE 109. Solidary Liability. The provisions of existing laws to the contrary notwithstanding, every [employer or indirect employer] CONTRACTEE shall be held [responsible] SOLIDARILY LIABLE with [his] THE JOB contractor [or subcontractor] for any violation of any provision of this Code. For purposes of determining the extent of their civil liability under this Chapter, they shall be considered as direct employers."
- **SEC. 8.** Article 294 [279], Title I, Book VI of the Labor Code, as amended, is hereby further amended to read as follows:
 - "ARTICLE 294 [279]. Security of Tenure. [In case or regular employment, the employer shall not terminate] [t]The services of an employee, IRRESPECTIVE OF EMPLOYMENT STATUS OR POSITION, SHALL NOT BE TERMINATED except for a just cause or when authorized by this Title. An employee who is unjustly dismissed from work shall be entitled to reinstatement without loss of seniority rights and other privileges and to his/HER full backwages, inclusive of allowances, and to his/HER other benefits or their monetary equivalent computed from the time his/HER compensation was withheld from him/HER up to the time of his/HER actual reinstatement.

"THE EMPLOYER SHALL HAVE THE BURDEN OF PROVING THAT THE TERMINATION IS WITH CAUSE AND DUE PROCESS."

SEC. 9. Article 295 [280] Title I, Book VI of the Labor Code, as amended, is hereby repealed, and in lieu thereof, a new Article 295 is provided to read as follows:

"ARTICLE 295. STATUS OF EMPLOYMENT. - ALL EMPLOYEES, EXCEPT THOSE UNDER PROBATIONARY EMPLOYMENT, ARE DEEMED REGULAR, INCLUDING PROJECT AND SEASONAL EMPLOYEES.

"PROJECT AND SEASONAL EMPLOYEES ARE REGULAR FOR THE DURATION OF THE PROJECT OR SEASON, AS THE MAY BE. FOR THIS PURPOSE, **PROJECT** EMPLOYMENT IS EMPLOYMENT IN AN EXISTING PROJECT OR UNDERTAKING THE COMPLETION OR TERMINATION OF WHICH HAS BEEN DETERMINED AND MADE KNOWN TO THE EMPLOYEE AT THE TIME OF THE ENGAGEMENT WHILE SEASONAL IS AN EMPLOYMENT BASED ON THE EXISTENCE OF A SEASON IN AGRICULTURAL WORK OR ESTABLISHED PERIODS OF INCREASED WORK DEMANDS AND/OR INHERENT INDUSTRY FLUCTUATIONS. IN PROJECT AND SEASONAL EMPLOYMENT, WORKERS ARE CALLED TO WORK FROM TIME TO TIME AND TEMPORARILY LAID-OFF DURING THE COMPLETION OF THE PROJECT OR OFF-SEASON BUT ARE IN THE WORK POOL ON LEAVE WITH OR WITHOUT PAY STATUS IN BETWEEN PROJECTS OR SEASONS.

"ALL OTHER FORMS OF EMPLOYMENT ARE PROHIBITED AND WORKERS UNDER SUCH ARRANGEMENTS ARE DEEMED REGULAR EMPLOYEES RECKONED FROM THE FIRST DAY OF EMPLOYMENT.

"FOR THE AVOIDANCE OF DOUBT, AN EMPLOYER-EMPLOYEE RELATIONSHIP EXISTS WHEN THE WORKER IS ENGAGED TO RENDER WORK OR SERVICE UNDER THE CONTROL OF THE EMPLOYER, NOT ONLY AS TO THE END TO BE ACHIEVED, BUT ALSO THE MANNER, MEANS AND METHOD IN REACHING THE END."

SEC. 10. Article 296 [281], Title I, Book VI of the Labor Code, as amended, is hereby amended to read as follows:

"ARTICLE 296 [281]. Probationary Employment. – Probationary employment shall not exceed six (6) months from the [date the employee started working, unless it is covered by an apprenticeship agreement stipulating by a longer period.] FIRST DAY OF SERVICE REGARDLESS OF THE NATURE OF WORK TO BE PERFORMED. THE JOB DESCRIPTION AND QUALIFICATION STANDARDS TO QUALIFY FOR REGULAR EMPLOYMENT SHALL BE MADE KNOWN BY THE EMPLOYER

FOR VALIDATION PROOF AND UNDERTAKING ON THE EXISTENCE OF THE AUTHORIZED CAUSE IN ACCORDANCE WITH THE RULES AND REGULATIONS AS MAY BE SET BY THE SECRETARY OF LABOR AND EMPLOYMENT.

SEC. 13. Implementing Rules and Regulations. - The Secretary of Labor and Employment shall promulgate the necessary implementing rules and regulations within one hundred and twenty (120) days from the effectivity of this Act.

SEC. 14. Separability Clause. - If any provision of this law or the application thereof to any person or circumstance, is held invalid, the remainder of this law, or the application of such provision or part to other persons of circumstances, shall not be affected thereby.

SEC. 15. Repealing Clause. - All laws, decrees, rules, and regulations or parts thereof, which are contrary to or inconsistent with this Act are hereby repealed or modified accordingly.

SEC. 16. Effectivity Clause. - This Act shall take effect fifteen (15) days after its publication in the Official Gazette or in at least two (2) newspapers of general circulation.

Approved,