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First Regular	Sess	ion		



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SENATE

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S.B. No. 142

RECEIVED BY

INTRODUCED BY SENATOR RISA HONTIVEROS

AN ACT GRANTING BENEFITS AND INCENTIVES TO ACCREDITED BANTAY DAGAT AND FOR OTHER PURPOSES

EXPLANATORY NOTE

The Philippines forms an ocean region that has long been recognized as one of the world's centers of marine biodiversity, with one of the richest concentrations of marine life on the planet. It is composed of more than 7,100 islands with a coastline stretching over 36,289 kilometers. More than 30 million Filipinos depend on these marine resources for survival. But the very seas that provide them livelihood and subsistence are under serious threat. Important fragile marine ecosystems around the country are being destroyed at an alarming rate.

To conserve, protect and manage this diverse marine wealth from further degradation, for the present and future generation of Filipinos, national government agencies such as the Department of Agriculture-Bureau of Fisheries and Aquatic Resources (DA-BFAR), Philippine National Police- Maritime Group, Philippine Coast Guard and Philippine Navy are mandated to enforce all coastal environmental laws. However, given the vastness of the area they are mandated to protect, they can only cover a few stretches of the country's archipelagic coastlines. Thus, for several decades now, these national agencies and local government units, in partnership with development partners and non-government organizations, train volunteer municipal fisherfolks to become Deputy Fish Wardens or Sea Rangers, otherwise known as Bantay Dagat. The Bantay Dagat act as the multiplier forces who guard and enforce fishery related laws and ordinances in the municipal waters of coastal municipalities and cities.

Unfortunately, these Bantay Dagat volunteers receive no regular honoraria and are rarely given insurance coverage and other benefits, despite the hazards they face, the time spent protecting the municipal waters, and the loss of income opportunities. Notwithstanding their marginalization however, they remain committed to serve and protect the nation's marine habitat and fishery resources from further abuse and

destruction. Many of them have in fact lost their lives and limbs and have been sued criminally and for damages. They must thus, be given the recognition, attention and assistance they so rightly deserve.

It is in this context that the approval of this bill is earnestly sought.

RISA HONTIVEROS

Senator

NINETEENTH CONGRESS OF THE
REPUBLIC OF THE PHILIPPINES
First Regular Session

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SENATE

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S.B. No. 142

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INTRODUCED BY SENATOR RISA HONTIVEROS

AN ACT GRANTING BENEFITS AND INCENTIVES TO ACCREDITED BANTAY DAGAT AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Short Title. - This Act shall be known as the "Bantay Dagat Welfare and Incentives Act."

Sec. 2. Statement of Policy. - The State shall protect the rights of subsistence fisherfolk and local communities to the preferential use of the communal marine and fishing resources, both inland and offshore. It shall provide support to such fisherfolk through appropriate technology and research and other services. Towards this end, coastal municipalities and cities are vested with jurisdiction over the municipal waters as defined by Republic Act No. 8550, as amended by R.A. No. 10654, and, upon consultation with the Fisheries and Aquatic Resources Management Council (FARMC), be responsible for the management, conservation, development, protection, utilization, and disposition of all fish and fisheries and aquatic resources within their respective municipal waters, The LGUs shall also enforce all fishery laws, rules and regulations as well as valid fisheries ordinances enacted by the municipal or city council. In the enforcement of said laws, the Bureau of Fisheries and Aquatic Resources (BFAR), in coordination with the local government units (LGUs), is mandated to provide technical assistance such as thetraining and provision of law enforcement assets to fisherfolks as Deputy Fish Wardens, locally known as Bantay Dagat. This Act shall provide benefits and incentives to these volunteer law enforcers who are frontliners in the protection of coastal marine and fisheries resources.

20 The government and all its instrumentalities shall also recognize the rights of accredited

Bantay Dagat to organize themselves, to strengthen and systemize their services for their

community, and to make a venue for sharing their experiences and for recommending

- policies and guidelines for the conservation, protection and sustainable management of fisheries and aquatic resources. 2
- Sec. 3. Definition. Bantay Dagat, also known as the Deputy Fish Wardens or Sea 3
- Wardens shall refer to persons who have undergone training programs on coastal and 4
- fisheries law enforcement under any accredited government or non-government 5
- organization and who voluntarily work as deputized fishery law enforcers. This includes 6
- Bantay Lawa, Bantay Ilog, Bantay Pampang, Bantay Pakatan/Bakawan, among others. 7
- They shall be accredited to function as such by the Municipal/City Fisheries and Aquatic 8
- Resources Management Council (M/CFMARC) and be deputized in writing by the Local 9
- Chief Executive (LCE) in accordance with the guidelines promulgated by the Bureau of 10
- Fisheries and Aquatic Resources (BFAR). 11
- Sec. 4. Registration. In order for a Bantay Dagat to be accredited and entitled to 12
- benefits and incentives provided under this Act, said Bantay Dagat should be registered 13
- with the M/CFARMC in the municipality or city in which said Bantay Dagat renders service. 14
- The FARMC, through the concerned LCE, shall furnish a copy of such registry to the BFAR 15
- through its Regional Offices, which is hereby mandated to maintain a national register of 16
- accredited Bantay Dagat nationwide. The accredited Bantay Dagat shall be given 17
- appropriate proof of said accreditation such as identification and deputization papers, 18
- 19 among others.

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- Sec. 5. SEC. ACCREDITATION AND DEPUTIZATION. FISHERS WHO 20
- MEET THE REQUIREMENTS AS PROVIDED UNDER SECTION 6 OF THIS ACT 21
- [They] shall be accredited to function as such by the Municipal/City Fisheries and Aquatic 22
- Resources Management Council (M/CFMARC). ONLY ACCREDITED BANTAY DAGAT 23
- CAN [and] be deputized in writing by the Local Chief Executive (LCE) in accordance with 24
- the guidelines promulgated by the Bureau of Fisheries and Aquatic Resources (BFAR). 25
- Sec 6. Qualifications of Bantay Dagat Any person seeking accreditation as Bantay 26
- Dagat must possess the following qualifications: 27
- a Filipino citizen; 28
- b) a registered and licensed fisherfolk in the municipality or city where he/she intends 29
- to be accredited; 30
- not less than twenty-one (21) years; 31 c)
- not have been convicted of any offense involving violation of the Fisheries Code and 32 d)
- related environmental laws; 33
- e) completed the Fishery Laws Enforcement Training for Bantay Dagat or Deputy Fish 34
- Wardens; and 35
- involved in coastal and fisheries management activities for at least three 36 f)

1	(3) years.
2	Sec. 7. Number of Bantay Dagat The BFAR shall determine the ideal ratio of Bantay
3	Dagat to the number of fisherfolks and the area of the municipal waters or fisheries
4	management area in every municipality or city.
5	Sec. 8. Benefits and Incentives. — In recognition of their services, all accredited
6	Bantay Dagat who are actively and regularly performing their duties shall be entitled to
7	the following incentives and benefits:
8	a. Insurance and PhilHealth Coverage — Each Bantay Dagat shall be entitled
9	to life and accident insurance and PhilHealth coverage upon deputation as
10	such by the LCE;
11	b. Hazard Allowance — Each Bantay Dagat exposed to situations, conditions,
12	or factors where foreseeable but unavoidable danger or risks exist, and
13	which adversely endanger said Bantay Dagat's life and/or safety, shall be
14	entitled to hazard allowance in an amount to be determined by the FARMC
15	and the Peace and Order Council (POC) of the local government unit
16	concerned;
17	c. Subsistence Allowance – Each Bantay Dagat who renders seaborne
18	patrolling or rescue services for at least eight (8) hours a day shall be
19	entitled to subsistence allowance equivalent to the meals they take in the
20	course of their duty, which shall be computed in accordance with prevailing
21	circumstances as determined by the local government unit concerned;
22	d. Training, Education and Career Enrichment Programs — The concerned
23	coastal municipality or city in coordination with BFAR and other government
24	agencies and non-government organizations shall provide opportunities to
25	accredited Bantay Dagat for the following:
26	1. Continuing education, study and exposure tour trainings, grants, field
27	immersion, scholarships, and the like;
28	2. Scholarships in the form of tuition fees in state colleges, to be
29	granted to one child of every Bantay Dagat who will not be able to
30	take advantage of the above programs; and
31	3. Special training programs such as those on paralegal education, case
32	documentation and evidence gathering and preservation, and
33	operations of special gadgets or equipment for effective and efficient
34	coastal and fisheries law enforcement;
35	e. Civil Service Eligibility. — A second grade eligibility shall be granted to
36	accredited Bantay Dagat who have rendered five (5) years of continuous

service as such: Provided, That should the Bantay Dagat volunteer become a regular employee of the government, the total number of years served as Bantay Dagat shall be credited to his/her service in computing retirement benefits;

- f. Free Legal Services Legal representation and consultation services for Bantay Dagat shall be immediately provided by the Municipal or City Legal Officer and/or Public Attorney's Office in cases of coercion, interference, and in other civil and criminal cases filed by or against Bantay Dagat volunteers arising out of or in connection with the performance of their duties; and
- g. Preferential Access to Loans The BFAR, in coordination with the Department of Social Welfare Development and other concerned government agencies, shall provide, within one hundred eighty (180) days after the effectivity of this Act, a mechanism for access to loan services by organized Bantay Dagat volunteers.
- Sec. 9. Review by the Municipal or City FARMC. Every incentive or benefit for Bantay Dagat volunteers requiring the expenditure of local funds shall be reviewed and recommended by the FARMC for the approval of the Local Chief Executive to ensure that only deserving Bantay Dagat get the same.
- Sec. 10. Security of Tenure. All accredited Bantay Dagat shall enjoy security of tenure and shall not be removed or terminated except for just and valid causes as may be determined by BFAR. Said just or valid causes shall be included in the implementing rules and regulations of this Act.
- Sec. 11. Agent of Person in Authority. The accredited Bantay Dagat shall be considered as agents of persons in authority while in the performance of their duties and responsibilities. AS SUCH, THE BANTAY DAGAT SHALL BE AUTHORIZED TO APPREHEND AND ARREST THOSE CAUGHT ENGAGED IN ILLEGAL FISHING AND OTHER VIOLATIONS UNDER REPUBLIC ACT NUMBER 10654, AND CONFISCATE ILLEGAL FISHING GEARS AND PARAPHERNALIA. AS AGENTS OF PERSON IN AUTHORITY, DULY ACCREDITED AND DEPUTIZED BANTAY DAGAT SHALL BE ACCORDED THE SAME PROTECTION AND SUPPORT GIVEN TO OTHER LAW ENFORCEMENT OFFICERS.
- Sec. 12. Funding Requirement of Bantay Dagat Operation. Local governments, by virtue of this Act, are mandated to allocate regular funding for the benefits and incentives of the Bantay Dagat and their operational requirements. Such operational requirements shall include, but shall not be limited to: (a) the conduct of seaborne

- operations such as regular patrol in the coastal areas; (b) maintenance of equipment, gadgets, and supplies necessary for their functions; (c) vehicle, fuel and food allowance for their operations; and (d) conduct of seminars or workshops for Bantay Dagat members,
 - Sec. 13. *National Government Subsidy.* The national government, through the BFAR, shall provide annual subsidy to local governments that are able to organize their own Bantay Dagat groups.
 - Sec. 14. *Rules and Regulations.* The BFAR, in cooperation with the Department of the Interior and Local Government, the Department of Justice, the Civil Service Commission and other concerned government agencies and non-government organizations, shall formulate, within one hundred eighty (180) days from its effectivity, the rules and regulations necessary to implement this Act.
 - Sec. 15. *Separability Clause.* If any provision of this Act is declared invalid, the remainder or any provision hereof not affected thereby shall remain in force and effect.
 - Sec. 16. *Repealing Clause.* All laws, decrees, executive orders and other presidential issuances which are inconsistent with this Act are hereby repealed, amended or modified accordingly.
 - Sec. 17. *Effectivity.* This Act shall take effect fifteen (15) days after its publication in at least two (2) national newspapers of general circulation.

Approved,