NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES *First Regular Session*

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SENATE S. No. 455

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RECEIVEDE

Introduced by SENATOR JINGGOY EJERCITO ESTRADA

AN ACT

ESTABLISHING THE E-GOVERNMENT, DEFINING ITS POWERS AND FUNCTIONS, AND FOR OTHER PURPOSES

EXPLANATORY NOTE

Article II, Section 24 of the 1987 Constitution states that, "The State recognizes the vital role of communication and information in nation-building."

In 1990s, the use of the term "electronic government" or "e-government" became prevalent when governments around the world started harnessing information and communications technology (ICT) to improve the quality of public services and decreasing the cost of the same.

According to the United Nations E-Government Knowledgebase, e-government is "the use of ICTs to more effectively and efficiently deliver government services to citizens and businesses. It is the application of ICT in government operations, achieving public ends by digital means. The underlying principle of e-government, supported by an effective e-governance institutional framework, is to improve the internal workings of the public sector by reducing financial costs and transaction times so as to better integrate work flows and processes and enable effective resource utilization across the various public sector agencies aiming for sustainable solutions. Through innovation and e-government, governments around the world can be more efficient, provide better services, respond to the demands of citizens for transparency and accountability, be more inclusive and thus restore the trust of citizens in their governments."

Various countries have already implemented various forms of e-government to increase the efficiency and effectivity of public service. While there are still concerns regarding data privacy and digital divide, e-government is worth implementing to maximize its benefits that corresponds to the rapid advancements in ICT.

The Philippine government has continuously been developing ICT plans, the most recent of which are E-Government Masterplan (EGMP) 2013-2016 and EGMP 2022 which were formulated by the Department of Information and Communications Technology (DICT). EGMP 2022 seeks to achieve "One Digitized Government by "developing the country's E-Government systems through the digital transformation of basic services that cut across the whole-of-government".

The "E-Government Act" seeks to provide a legal framework for the establishment of an E-Government Master Plan that will encourage excellence in facilitating the development and enhancement of all E-Government services and processes under the auspices of the Department of Information and Communications Technology (DICT). Among the programs that will be included in the E-Government Master Plan are:

- 1) Philippine Government Interoperability Framework;
- 2) Database and Other Resources Sharing Network;
- 3) Archives and Records Management System;
- 4) Full Disclosure and Transparency System;
- 5) Government Online Payment System;
- 6) Citizen Frontline Delivery Services;
- 7) Public Financial Management;
- 8) Procurement System; and,
- 9) Cybersecurity Protection and Data Privacy Measures.

Through the establishment of a comprehensive plan that will enable the full interoperability of all government systems and services, public service is expected to be more effective, efficient and responsive to the needs of the people.

In view of foregoing, the immediate passage of this measure is earnestly sought.

det-JINGGOY EJERCITO ESTRADA

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Be it enacted by the Senate and House of Representative of the Philippines in Congress assembled:

1	Sec	tion 1. <i>Short Title.</i> – This Act shall be known as the " <i>E-Government Act</i> ".
2	Sec	. 2. Declaration of Policy The State hereby adopts the following policies:
3	1.	The State shall provide effective leadership for the development and
4		promotion of electronic government services and processes;
5	2.	The State shall provide increased opportunities for citizen participation in
6		government and people empowerment through use of available electronic
7		technologies and increased access to high quality government information
8		across multiple channels;
9	3.	The State shall promote inter-agency collaboration and harmonized
10		systems in providing automated government services;
11	4.	The State shall promote the use of the internet, as well as available and
12		emerging technologies within and across government agencies to provide
13		efficient and effective citizen-centric government information and services;
14	5.	The State shall ensure that costs and burdens in availing government
15		services are substantially reduced for the general public, businesses and
16		other entities;
17	6	The State shall make the government more transparent and accountable;

- The State shall recognize its inherent obligation to ensure that personal information in information and communications systems in the government are secured and protected;
- 8. The State shall strengthen and update existing electronic systems, online or remote transaction mechanisms and other contactless means of service in recognition of the health protocols, mobility restrictions and safety guidelines posed by the epidemics and similar health emergencies, and natural or man-made calamities.
 - Sec. 3. Definition of Terms. As used in this Act:

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- 101. Information and Communications Technology or ICT shall mean the11totality of electronic means to access, create, collect, store, process,12receive, transmit, present and disseminate information;
- 2. *Electronic Government or E-Government* shall mean the use of ICT by the
 government and the public to enhance access to and delivery of
 government services to bring about efficient, responsive, ethical,
 accountable, and transparent government service;
- 173. ICT-enabled Services shall mean those engaged in providing services that18require the intrinsic use of ICTs including engineering or architectural19design, informatics service providers, offshoring and outsourcing service20providers such as call centers, back office processing, software21development, medical or legal transcription, animation, game development,22and other services that require the intrinsic use of a networked information23infrastructure;
- 4. *Chief Information Officer or CIO* shall mean a senior officer in all national government agencies, including constitutional offices, state universities and colleges, government-owned and –controlled corporations, and government financial institutions responsible for the development and management of the agency's ICT systems and applications;
- Interoperability shall mean the ability of different operating and software
 systems, applications and services to communicate and exchange data in
 an accurate, effective and consistent manner.

Sec. 4. *E-Government Master Plan.* – The Department of Information and Communications Technology (DICT) shall establish and promote an E-Government Master Plan to encourage excellence in facilitating the development and enhancement of all E-Government services and processes. The E-Government Master Plan shall be reviewed and revised every three (3) years.

6 Sec. 5. *E-Government Programs.* – The E-Government Master Plan shall include 7 the following programs:

- 81. Philippine Government Interoperability Framework. A framework shall be9developed to guide and govern basic technical and informational10interoperability of government ICT systems. Such framework shall guide all11shared operations and services of the Philippine government between and12among its various agencies, in dealing with their various constituencies.
- Database and Other Resources Sharing Network. A network shall be designed to allow agencies to access shared database and other resources in order to facilitate seamless validation, inquiry and research procedures, inter-agency cooperation and support, and regular exchange of datasets, studies and statistics towards effective policy making, monitoring and evaluation.
- 193. Archives and Records Management System. A system shall be designed20to systematically and efficiently manage government documents and21records. This includes the digitization of paper-based documents and22records and the development of systems that will manage these documents23– from creation, routing, tracking, and archiving to disposal while adhering24to existing policies, laws and the standards of the International Organization25for Standardization.
- 4. *Full Disclosure and Transparency System.* An open data system which
 allows the general public access to government information and other public
 interest documents, projects and transactions, and allows citizens to engage
 public officials in shaping public policies.
- 5. *Government Online Payment System.* An internet-based electronic payment facility and gateway that will enable citizens and businesses to remit payments electronically to government agencies shall be created. It

shall render services through various delivery channels, which include debit instructions accounts (debit cards), credit instructions (credit cards) and mobile wallets (SMS).

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- 6. Citizen Frontline Delivery Services. Services that are needed to facilitate business registration-related transactions shall be made efficient by integrating all agencies involved in business registration, such as the Department of Trade and Industry, Securities and Exchange Commission, Cooperative Development Authority, Bureau of Internal Revenue, Social Security System, Home Development Mutual Fund, Philippine Health Insurance Corporation, Local Government Units (LGUs) and other permit/license-issuing agencies.
- *Public Financial Management.* Various financial systems in government
 such as taxation, payment systems, accounting, business registries, shall be
 harmonized and managed.
 - Procurement System. An online and real-time service that encompasses all procurement processes involving bidding, contract agreements, and payment for services or supplies shall also be developed.
- 9. Cybersecurity Protection and Data Privacy Measures. This refers to policies
 and safeguards that will ensure the protection of data and personal
 information against cyber security threats, breach of privacy, and illegal use
 of information.
- 22 The E-Government Master Plan shall likewise include the following:
- Inventory and purchase of hardware and software of all government
 offices;
- Utilization of servers, network connections and data centers in all
 government offices;
- Security, disaster recovery plans and archiving considering existing services
 and capabilities, as well as future information systems;
- 4. Standardization of systems across government agencies to promote
 interoperability and database management.

Sec. 6. *DICT Secretary as E-Government Head.* – The Secretary of the DICT shall head the E-Government initiative. The Secretary is expected to spearhead all aspects of implementation of the E-Government Master Plan to catalyze the optimum
 use of ICT in government to expand and improve public services, government
 operations and capabilities.

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Sec. 7. *Chief Information Officers.* – Chief Information Officers shall be assigned and deployed to national and key governmental units and perform the following functions:

- Advise agencies on how best to leverage ICTs to optimize the delivery of public services, and achieve efficient and cost-effective operations;
- 2. Develop, maintain and manage the agency's information systems;
- Manage and supervise the implementation of ICT-based projects, systems,
 and processes;
- Formulate and implement processes in relation to the adoption of ICT-based
 solutions as provided by the E-Government plan;
- 5. Manage operational risks to ICT in coordination with the agency's
 management and stakeholders; and
- 6. Ensure that the ICT programs and operations are consistent with national
 policies and standards.
- Sec. 8. Local Government Unit (LGU) ICT Officers. Each LGU shall have an
 ICT Officer assigned to manage and supervise its adoption of the E-Government Plan.
- The LGU ICT Officer is likewise tasked to spearhead seminars and other means of educating the community to maximize the E-Government initiatives.
- 22 Sec. 9. *E-Government Status Report.* Each agency and LGU shall compile and 23 submit an annual E-Government Status Report on:
- 1. The status of the implementation of electronic government initiatives;
 - 2. Compliance by the agency with this Act; and
- 26 3. Performance in delivering programs through the E-Government to
 27 constituencies.

Sec. 10. *Separability Clause.* – If any provision or part hereof is held invalid or unconstitutional, the remainder of the law or the provision or part not otherwise affected shall remain valid and subsisting.

31 Sec. 11. *Repealing Clause.* – Any law, presidential decree or issuance, executive 32 order, letter of instruction, administrative order, rule, or regulation contrary to or inconsistent with the provisions of this Act are hereby repealed, modified, or amended

2 accordingly.

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Sec. 12. *Effectivity.* – This Act shall take effect fifteen (15) days after its publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,