### NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

First Regular Session



'22 JUL 14 P1:51

SENATE

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Senate Bill No.  $\underline{600}$ 

RECEIVED BY:

Introduced by SENATOR JUAN MIGUEL "MIGZ" F. ZUBIRI

#### AN ACT

PROVIDING FOR THE MODERNIZATION OF THE PUBLIC HEALTH EMERGENCY PREPAREDNESS AND RESPONSE CAPABILITIES, ESTABLISHING FOR THIS PURPOSE THE CENTER FOR DISEASE PREVENTION AND CONTROL, AND APPROPRIATING FUNDS THEREFOR

#### **EXPLANATORY NOTE**

The COVID-19 virus triggered an unprecedented global health crisis from which the Philippines was not spared. Largely unprepared for the pandemic, the country faced major challenges across various sectors: hospitals and health workers were overburdened and left unable to keep up with the massive numbers of critical cases; schools were forced to convert to a remote-learning setup that not all families had the capability to support; and businesses large and small were downsized or completely shuttered, causing a rise in unemployment and poverty.

The pandemic has revealed to us the structural gaps in our government institutions that we now need to address, with the hard-won lessons of hindsight. Accordingly, this bill proposes the establishment of the Philippine Center for Disease Prevention and Control (CDC), to lead the country's efforts in forecasting, preventing, monitoring, and controlling diseases.

With the CDC, the Department of Health (DOH) will have an arm dedicated solely to disease control, which is highly necessary, as the globe continues to grow more connected, and thus more susceptible to another global plague.

The CDC will be dedicated to spearheading our research and development for communicable and non-communicable diseases; improving the operational capacity of our health laboratories and facilities; developing and managing effective communications and response systems; and providing capacity building and technical assistance to local governments, among others.

To centralize and strengthen the country's disease prevention efforts, the DOH shall also transfer some of its units and divisions over to the CDC, namely the Epidemiology Bureau, the Research Institute for Tropical Medicine, and the Sexually Transmitted Disease — Acquired Immune Deficiency Syndrome Cooperative Central Laboratory, as well as some functions of the International Health Surveillance Division of the Bureau of Quarantine.

Additionally, the CDC will also have Regional Centers for Disease Prevention and Control, to intensify protective and containment measures at the regional level, and ensure that diseases within our own borders and our own communities are properly managed and cut down at the root.

In less than three years since COVID hit our shores, the virus has claimed over sixty thousand lives in the country. This bill is our move to protect the health and the life of every Filipino, and to ensure that no pandemic ever manages to result in such devastating numbers again.

In view of the foregoing, the immediate approval of this bill is requested.

JUAN MIGUEL F. ZUBIRI

Date



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#### Introduced by Senator Juan Miguel F. Zubiri

#### AN ACT

PROVIDING FOR THE MODERNIZATION OF THE PUBLIC HEALTH EMERGENCY PREPAREDNESS AND RESPONSE CAPABILITIES, ESTABLISHING FOR THIS PURPOSE THE CENTER FOR DISEASE PREVENTION AND CONTROL, AND APPROPRIATING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

**SECTION 1.** Short Title. – This Act hall be known as the "Philippine Center for Disease Prevention and Control (CDC) Act."

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**SEC. 2.** *Declaration of Policy.* – It is the policy of the State to protect and promote the right to health of the people and instill health consciousness among them. The State also mandates the adoption of an integrated and comprehensive approach to health development.

Towards this end, the State shall give high priority to the allocation of material and institutional resources to protect public health by ensuring that the Philippine health system is well-prepared to forecast, prevent, monitor, and control diseases, injuries and disabilities both of national and international concern.

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#### SEC. 3. Definition of Terms. – As used in this Act:

- (a) Communicable disease, also known as contagious disease, refers to an illness resulting from an infection, or a disease, which can be transmitted from an infected host individual or group to a particular individual or group. It spreads through direct, bodily contact with an infected person, their discharges, or an object or surface they have contaminated;
- (b) *Disease* refers to an illness due to a specific toxic substances, occupational exposure or infectious agent, which affects a susceptible individual, either

1	directly of	or indirectly, from an infected animal or person, or indirectly through
2	an intern	mediate host, vector or the environment;
3	(c) <i>Disease</i>	surveillance refers to a systematic collection, analysis, interpretation,
4	and diss	semination of outcome and specific data for use in the planning,
5	impleme	ntation, and evaluation of public health practice. A disease surveillance
6	system i	ncludes the functional capacity for data analysis as well as the timely
7	dissemin	ation of these data to persons who can undertake effective disease
8	prevention	on and control activities;
9	(d) <i>Epidemid</i>	c or outbreak refers to an occurrence of more cases of disease than
10	normally	expected within a specific place or group of people over a given period
11	of time;	
12	(e) <i>Infectiou</i>	us disease refers to a clinically manifested disease of humans or animals
13	resulting	from an infection which can be communicable or non-communicable;
14	(f) Public he	ealth emergency refers to an occurrence or imminent threat of an
15	ill <b>n</b> ess or	health condition that:
16	(1) Is cau	used by the following:
17	(i)	Bio terrorism;
18	(ii)	Appearance of a novel or previously controlled or eradicated
19		infectious agent or biological toxin;
20	(iii)	A natural disaster;
21	(iv)	A chemical attack or accidental release;
22	(v)	A nuclear attack or accident; or
23	(vi)	An attack or accidental release of radioactive materials; and
24	(2) Poses	s a high probability of any of the following;
<b>2</b> 5	(i)	A large number of deaths in the affected population;
26	(ii)	A large number of serious injuries or long-term disabilities in the
27		affected population;
28	(iii)	Widespread exposure to an infectious or toxic agent that poses a
29		significant risk of substantial harm to a large number of people in the
30		affected population;
31	(iv)	International exposure to an infectious or toxic agent that poses a
32		significant risk to the health of citizen of other countries; or
33	(v)	Trade and travel restrictions
34	(g) <i>Quaranti</i>	ine refers to the physical separation and confinement of an individual
35	or group:	s of individuals, who are or may have been exposed to a contagious
36	or possib	oly contagious disease and who do not show signs or symptoms of a

1	contagious disease, from non-quarantined individuals, to prevent or limit the
2	transmission of the disease.
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4	SEC. 4. Creation of the Philippine Center for Disease Prevention and
5	Control The Philippine Center for Disease and Prevention and Control (CDC) is hereby
6	created as an attached agency to the Department of Health (DOH) for policy and program
7	coordination.
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9	SEC. 5. Powers, Functions and Duties The CDC shall be the technical
10	authority on all matters regarding disease prevention and control. To carry out the
11	provisions of this Act, the CDC shall have the following powers, functions and duties:
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13	(a) Policy and Standards Development:
14	(1) Provide technical guidance to the development of policies, programs,
15	standards, guidelines, and monitoring and evaluation systems on the
16	forecasting, prevention, monitoring, and control of diseases, injuries, and
17	disabilities both of national and international concern;
18	(2) Set the standards and the process for the establishment of Epidemiology
<b>1</b> 9	and Surveillance Units or it corresponding surveillance reporting units,
20	pursuant to law;
21	(3) Provide quality assurance programs to ensure the quality of testing for
22	laboratories;
23	(4) Conduct researches for development in support of the CDC mandate to
24	forecast, prevent, monitor, and control diseases, injuries and disabilities
25	both of national and international concern; and
26	(5) Recommend to the President, through the DOH Secretary, the declaration
27	of a state of public health emergency, in case of an epidemic of national or
28	international concern; and
29	(6) Set the parameters for the declaration of the existence as well as the end
30	of an epidemic.
31	(b) Capacity Building and Technical Assistance:
32	(1) Develop, implement, and maintain training programs on specialized fields
33	such as field epidemiology, health emergency of biological concern,
34	laboratory services, infectious and tropical diseases, and non-communicable
35	diseases;

1	(2) Assess and support the capabilities of health facilities and local governmen
2	units (LGUs) on forecasting, preventing, monitoring, and controlling
3	diseases, injuries, and disabilities both of national and internationa
4	concern; and,
5	(3) Provide technical assistance and expert services to DOH offices, and
6	collaborating and implementing agencies or offices on matters pertaining to
7	forecasting, preventing, monitoring, and controlling diseases, injuries, and
8	disabilities both of national and international concern.
9	(c) Sectoral and Local Engagements:
10	(1) Promote coordination and collaboration with partner agencies and
11	organizations on matters pertaining to CDC mandate;
12	(2) Coordinate, collaborate, and disseminate relevant scientific and technical
13	information in a timely manner with partner agencies and international and
14	local organizations on matters pertaining to CDC mandate; and,
15	(3) Disseminate relevant scientific and technical information in a timely manner
16	with partner agencies, and international and local organizations on matters
17	pertaining to CDC mandate.
18	(d) Surveillance:
19	(1) Develop, implement, and maintain an integrated surveillance system of
20	diseases, injuries and disabilities;
21	(2) Provide technical guidance on the development, implementation and
22	maintenance, and monitoring of health system capacity such as operational
23	capacities of health facilities, and performance management of the
24	response systems, in terms of contact tracing, quarantine, isolation, and
25	other significant population-based health services;
26	(3) Investigate and respond through surveillance and disease notification,
27	investigation, and conduct of field studies and research to outbreaks,
28	epidemics, and other public health threats as the need arises;
29	(4) Develop and maintain a network of public health laboratories in support of
30	epidemiology and surveillance activities;
31	(5) Facilitate the issuance of appropriate warnings to the regional CDC and
32	health facilities in anticipation of impending public health threats and
33	infectious disease outbreak;
34	(6) Utilize various information and communication technologies (ICT) in
35	management of data and dissemination of early warning and other

1	(7) Develop communication methods for wider and more effective and unified
2	delivery of critical public health information with national or international
3	importance.
4	(e) Provide technical guidance on the procurement of vaccines, drugs, and
5	diagnostics;
6	(f) Provide technical guidance on the monitoring and evaluation framework for
7	disease prevention and control;
8	(g) Certify the existence of an epidemic which shall be treated as a public health
9	emergency and,
10	(h) Perform such other functions as may be mandated by law, or as may be duly
11	delegated by relevant authorities.
12	
13	SEC. 6. Director General. – The CDC shall be headed by a Director General
14	with a rank of Undersecretary, who shall be assisted by two (2) Deputy Directors General
15	with a rank of Assistant Secretary. The Director General and the Deputy Directors General
16	shall be appointed by the President from a list of at least three (3) nominees for each
17	position to be submitted by the DOH Secretary. The Director General and Deputy
18	Directors General shall have at least ten (10) years of relevant experience and proven
19	expertise in the fields of public health and epidemiology.
20	The Director General shall have the following powers and functions:
21	(a) Manage and direct the activities and functions of the CDC;
22	(b) Advise the DOH Secretary on policy matters concerning the Center's activities;
23	(c) Recommend to the President, through the DOH Secretary, the exercise of special
24	powers in case of an epidemic, including the declaration of a public health
25	emergency;
26	(d) Act as the national International Health Regulations Focal Point, subject to
27	consultation with DOH; and,
28	(e) Perform other functions and powers that may be assigned by the DOH Secretary.
29	
30	SEC. 7. Transfer of DOH Units and Functions. — The following DOH units and
31	their concerned divisions and functions are hereby transferred to the CDC:
32	(a) Epidemiology Bureau;
33	(b) Research Institute for Tropical Medicine;
34	(c) Sexually Transmitted Disease – Acquired Immune Deficiency Syndrome
35	Cooperative Central Laboratory:

1	(d) Select functions of the International Health Surveillance Division of the Bureau of
2	Quarantine as follows:
3	(1) Passive international health surveillance; and
4	(2) Development of communication methods for wider and more effective delivery
5	of critical public health information with international importance; and
6	(e) Technical and standard setting functions of the Disease Prevention and Control
7	Bureau including that of the Mental Health Division, Cancer Division and Oral
8	Health Division.
9	All powers, functions, assets, capital, records, funds, receivables, equipment and
10	facilities of the transferred DOH units or its division or function enumerated herein
11	shall be transferred to the CDC. The Department of Health shall conduct an audit and
12	inventory of assets, liabilities and human resources of the transferred agencies to CDC
13	without need of conveyance or transfer of assignments.
14	
<b>1</b> 5	SEC. 8. Regional Centers for Disease Prevention and Control. – There shall
16	be established Regional Centers for Disease Prevention and Control (RCDCs) in all regions
17	of the country. Each Regional CDC shall be headed by a Regional Director, who shall be
18	under the supervision of the CDC Director General.
19	
20	The functions of RCDCs include:
21	(a) Prevention, control, and surveillance of diseases;
22	(b) Provision of laboratory services for detection and identification of infectious
23	disease agents from human, environmental samples, and food;
24	(c) Maintenance of an integrated data management system;
25	(d) Implementation of quality assurance programs for clinical and environmental
26	laboratories through training, consultation, certification, and proficiency
27	testing;
28	(e) Policy development;
29	(f) Emergency response;
30	(g) Public health-related research;
31	(h) Training and education;
32	(i) Maintenance of infectious disease hospitals for referral and management of
33	cases;
34	(j) Establishment of strong communication networks; and,
35	(k) Other functions that may be assigned by the Director General.

1	The RCDCs shall be composed of specialists in the fields of infectious diseases, public
2	health, epidemiology and similar fields.
3	
4	SEC. 9. Structure and Staffing Pattern. —
5	(a) The CDC shall initially have the following offices, each to be headed by an
6	officer with the salary and rank of Director IV:
7	(1) Center for Epidemic Intelligence and Disease Surveillance;
8	(2) Center for Research, Training, and Reference Laboratory;
9	(3) Center for Infectious Disease Emergency Preparedness and Response:
10	(4) Center for Policy and Program Development;
11	(5) Communications Office; and
12	(6) Administrative and Finance Office.
<b>1</b> 3	(b) The CDC Director General, subject to the issuance of an executive order by the
14	President and approval of the Department of Budget and Management (DBM),
15	may create or abolish units, offices, or centers as needed to carry out all
16	provisions of this Act.
17	(c) The CDC Director General, in consultation with the DOH and the DBM shall:
18	(1) Develop the organization structure of the CDC at the national, regional, and
19	local levels;
20	(2) Determine the divisions and specific functions of each unit, center or office
21	of the CDC; and
22	(3) Determine the staffing pattern, qualification standards, compensation, and
23	position classification plan for the CDC subject to the approval of the Civil
24	Service Commission (CSC) and the DBM.
25	
26	SEC. 10. Qualifications Standards for Appointment and Promotion. – The
27	DOH shall, in consultation with the CSC, and pertinent agencies as may be necessary,
28	develop the qualification standards in terms of education, training and experience for all
29	technical and non-technical positions in the CDC, and the system for promotional and
30	succession plan in the CDC.
31	
32	SEC. 11. Continuing Competency Development Program. The CDC shall,
<b>3</b> 3	through the Director General, devise and implement a continuing competency
34	development program whereby all core personnel shall be required to update and enrich
35	competencies through attendance in programs, studies, researches, fellowships,
36	workshops, seminars, including training opportunities in reputable foreign CDCs.

Compliance with the Continuing Competency Development Program shall be mandatory basis for promotion within the CDC. The CDC shall develop mechanisms to tap funding opportunities to implement its Continuing Competency Development Program.

**SEC. 12.** *Modernization Program.* — The Director General shall, in consultation with the DOH and other concerned agencies of government and the private sector, develop a modernization program that will strengthen the human health resource of the CDC, which is the key component of the country's disease prevention and control policy. The modernization program shall include the acquisition and upgrading of appropriate technologies, laboratories, facilities, equipment, other needed resources, and the needed relocation and acquisition of additional land or location that would house the CDC.

Within one hundred eighty (180) days after the effectivity of this Act, the Director General shall, upon the recommendation of the DOH and DBM Secretaries, submit the modernization program for the consideration and approval of Congress in a joint resolution of the House of Representatives and the Senate.

The modernization program shall be implemented over a period of five (5) years.

Appropriations for the modernization program shall be provided in the annual General Appropriation Act (GAA).

# **SEC. 13. Strengthened Epidemiology**, **Public Health Surveillance**, **and Research Capacities**. — To ensure that epidemiology and public health surveillance services are efficient and responsive, and public health surveillance and research capacities are strengthened and updated to international standards, the CDC shall:

- (a) Prioritize investments in upgrading of ICT and adequate and capacitated human resources for epidemiology, public health surveillance, and public health and clinical research;
- (b) Have a premier facility for clinical laboratory, epidemiologic and implementation research, and training on infectious and tropical diseases;
- (c) Development performance-based incentives to private health facilities with established epidemiology and surveillance functions;
- (d) Re-nationalize local epidemiology and surveillance units (LESUs) that will solely provide epidemiology and disease surveillance services and provide assistance to the LGUs in the establishment and maintenance of surveillance systems, data management, and generation of strategic epidemiologic information: *Provided,* That the DOH, CDC, and DBM shall develop the staffing pattern and

- qualification standards: *Provided further*, That LESUs shall be under the direct supervision and control of the Regional CDCs;
- (e) Retain and provide incentives to technical experts, practitioners and scientists, whereby the scientific career system is adopted, allowing them to continue their respective clinical and professional practice to pursue research studies and receive grants and honoraria, in consultation with the CSC. Qualified employees of the CDC and its attached units shall be covered by Republic Act No. 8439, otherwise known as the "Magna Carta for Scientists, Engineers, Researchers and other Science and Technology Personnel in Government,"
- (f) Develop and implement training and research programs to develop more experts and practitioners in the field of epidemiology, and disease prevention and control; and,
- (g) Develop a mechanism to ensure interoperability and accessibility of surveillance systems.

SEC. 14. Strengthened Disease Surveillance and Response. — The CDC shall establish integrated disease surveillance and response systems utilizing, whenever necessary, all technological means available while ensuring that data privacy and patient confidentiality are maintained. The CDC and authorized public health authorities shall have complete access and right to collect personal information and other data, as may be deemed necessary in fulfillment of their mandate. All data or information and samples collected pursuant thereto shall be used for public health concern purposes only and shall exempted from the provisions of R.A. No. 10173, otherwise known as the "Data Privacy Act of 2012" on accessibility of data.

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**SEC. 15.** *National Reference Laboratories.* — The CDC shall establish a new, state of the art facility that will serve as the National Reference Laboratory (NRL), unifying all NRLs for biological, chemical, nuclear and radiologic emergencies under one roof, within 5 years from the effectivity of this Act: *Provided,* That the existing NRLs in the East Avenue Medical Center, Philippine Heart Center, Lung Center of the Philippines, National Kidney Transplant Institute and San Lazaro Hospital shall continue to be under the respective hospitals: *Provided further,* That these existing NRLs shall serve as referral laboratories of the CDC and be included in the Modernization Program of the CDC.

The NRL shall provide technical recommendations laboratory confirmatory services, training, and external quality assurance, and perform surveillance, outbreak

response, kit evaluation, and research. It shall oversee the functions and performance of the network of subnational laboratories (SNL).

SNLs shall be established in all regions, with the capability of conducting confirmatory testing for routine surveillance samples and performing specialized tests. SNLs, whose functions include testing for routine surveillance and specialized tests, shall be under CDC administratively. Hospitals housing the SNLs shall create a separate unit for their regular laboratory needs.

The CDC, through the NRLs and SNLs, shall provide technical guidance and quality assurance programs to biosafety levels 2,3, and 4 laboratories in the country, which shall be registered with, and regulated by the DOH.

**SEC 16.** Authority to Solicit, Negotiate, and Receive Donations, Grants, Gifts, Legacies, Endowments, and Contributions. — The CDC may solicit, negotiate with, and receive from any public or private domestic or foreign sources legacies, gifts, donations, grants, endowments, contributions or other transfers of ownership and/or possession of real and personal properties of all kinds in favor and for the benefit of the CDC, which shall all be part of the special account in the general fund managed by the Bureau of Treasury.

The Director General shall prescribe the measures necessary for the proper use, maintenance, safekeeping, and compliance with the terms and conditions, if any, of said donations, grants, endowments, contributions or transfers in accordance with pertinent accounting and auditing laws, rules and regulations.

**SEC. 17.** *Tax Exemptions.* – Donations, grants, gifts, endowments, legacies and contributions used actually, directly and exclusively for the purpose of the CDC shall be exempt from donor's tax and same shall be considered as allowable deduction from gross income for purposes of computing the taxable income of the donor, in accordance with Sec. 34 (H)(2)(a) of the National Internal Revenue Code of 1997, as amended. Likewise, such other transfers of ownership and/or possession of real or personal properties of all kinds shall be exempt from all taxes.

**SEC. 18.** Joint Congressional Oversight Committee. — There shall be a Joint Congressional Oversight Committee on Disease Prevention and Control, jointly chaired by the Chairpersons of the Senate Committee on Health and Demography, and the House of Representatives Committee on Health. It shall be composed of five (5) members from

1 the Senate and five (5) members from the House of Representatives, to be appointed by 2 the Senate President and the Speaker of the House of Representatives, respectively. 3 SEC. 19. Appropriations. The initial amount needed for the implementation of 4 5 this Act shall be charged against the current year's appropriations of the offices and the RITM herein absorbed by the CDC. Thereafter, the funding of which shall be included in 6 the annual GAA. 7 8 SEC. 20. Transitory Provisions. -9 (a) Upon effectivity of this Act, the CDC shall develop a Framework for Infectious 10 Diseases and Pandemic Preparedness, and prioritize the strengthening of the 11 following functions: 12 i. Integrated disease surveillance and response; 13 ii. Sentinel surveillance; 14 Laboratory-based surveillance; iii. 15 Period population-based surveillance; and 16 iv. 17 v. Preventing transmission of communicable diseases. (b) The CDC shall initially prioritize disease surveillance and prevention and control of 18 infectious diseases. Within five (5) years from its creation, and upon positive 19 recommendation by an independent study or body commissioned by the DOH, the 20 surveillance, prevention and control and non-communicable diseases shall be 21 included in its mandate; 22 (c) For the year during which this Act was approved, the unexpended portion of the 23 budget of the offices and units transferred shall be utilized for establishing the CDC 24 25 and initiating its operations, including the formulation of the rules and regulations necessary for the implementation of this Act; 26 (d) To the greatest extend possible and in accordance with existing laws, all 27 employees of the affected offices, agencies and units shall be absorbed by the 28 CDC. Personnel hired on a permanent basis and with appointments attested by the 29 CSC who may be affected by the transition of DOH units to CDC, or who will not 30 be absorbed in the new positions of the new staffing pattern of the different offices 31 in the CDC, shall have the option to: 32 (1) Be transferred to other units or offices within the DOH without reduction 33

(2) Avail of the applicable retirement benefits as provided under R.A. 6656,

entitled "An Act to Protect the Security of Tenure of Civil Service Officers

in pay; or

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1	and Employees in the Implementation of Government Reorganization:
2	and other relevant laws;
3	(e) Incumbent DOH officials and employees of affected DOH offices may apply for and
4	be transferred to the CDC, subject to an evaluation of their competency and CSC
5	regul <b>ations</b> ;
6	(f) Research grants acquired during the transition of DOH transferred units to CDC
7	shall be utilized solely for the grants' intended purposes for each of the affected
8	units or offices, and shall not be made available for budget realignments;
9	(g) Existing contracts and agreements entered into by the affected offices with third
10	parties prior to the enactment of this Act shall remain valid.
11	The DBM, DOH, and CSC shall issue the implementing guidelines to ensure fair,
12	orderly, and transparent implementation of paragraphs (e) and (f) of this section.
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14	SEC. 21. Implementing Rules and Regulations. — Within one hundred twenty
15	(12) working days from the effectivity of this Act, the DOH Secretary shall promulgate
16	the necessary rules and regulations for its implementation.
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18	SEC. 22. Separability Clause. — If an portion of provision of this Act is declared
19	invalid or unconstitutional, other provisions hereof shall remain in full force and effect.
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21	SEC. 23. Repealing Clause All laws, decrees, orders, rules and regulations or
22	other issuances or parts thereof inconsistent with the provisions of this Act are hereby
23	repealed or modified accordingly.
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25	SEC. 24. Effectivity This Act shall take effect fifteen (15) days after its
26	publication in the Official Gazette or in a newspaper of general circulation.
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28	Approved,