NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES *First Regular Session*



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22 JUL 18 P1 56

senate s. no. <u>717</u>

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Introduced by Senator Grace Poe

AN ACT

PROVIDING FOR STRICTER ENFORCEMENT IN THE CONSTRUCTION, INSTALLATION AND MAINTENANCE OF PUBLIC SAFETY SIGNAGES

EXPLANATORY NOTE

In 1973, the government ratified the 1968 Vienna Convention on Road Signs and Signals with the end goal of harmonizing our traffic signs and symbols with the international community as well as propelling the government's campaign for road safety.¹

Many years after the convention, however, road crashes are still prevalent in the country, claiming thousands of lives every year. In 2016, the World Health Organization estimated that around 12,690 individuals lost their lives due to road crashes—at least 12 deaths per 100,000 individuals.² 77% of road crash fatalities and injuries are also within the economically productive age group³, which have cost our country a considerable amount in terms productivity and potential contribution.

In 2019, the MMDA registered a total of 121,771 cases of road crash in Metro Manila, 372 of which were fatal.⁴ This means that in that single year, there were at least 334 cases of road crashes per day, and at least 1 fatal road crash per day.⁵ In 2020, MMDA was able to register only 65,032 cases of road crashes in Metro Manila, with around 337 fatal crashes.⁶ This decrease in incidents may be attributed to the lockdowns implemented in light of the pandemic.

¹ Presidential Decree No. 207 (1973).

² Global Road Safety Facility. (n.d.) *Philippines: Philippines's Road Safety Country Profile*. (Accessed from: https://www.roadsafetyfacility.org/country/philippines)

³ Ibid.

⁴ Metro Manila Development Authority. (2019). *MMDA-TEC-ROAD SAFETY UNIT: MMARAS Annual Report* 2019. (Accessed from:

https://mmda.gov.ph/images/Home/FOI/MMARAS/MMARAS_Annual_Report_2019.pdf) ⁵ Ibid.

⁶ Metro Manila Development Authority. (2020). *MMDA-TEC-ROAD SAFETY UNIT: MMARAS Annual Report* 2020. (Accessed from:

https://mmda.gov.ph/images/Home/FOI/MMARAS/MMARAS_Annual_Report_2020.pdf)

There are of course a multitude of factors that contribute to these statistics, but one identified factor is the faulty road signs installed throughout the streets and highways of the country. Just recently, a bridge repair in Cavite claimed one life and injured five others when two vehicles plunged into the river below.⁷ It was reported that in addition to insufficient lighting, the early warning device was not visible and was improperly placed as it was near the hole of the bridge instead of being placed 100 meters away, essentially rendering the drivers unaware of the repairs.⁸ Similar incidents and images of faulty or questionable signages have been reported throughout the years⁹, yet it still remains as an evident threat to both motorists and pedestrians. Hence, this bill.

The present bill aims to improve the public safety signages in the country by mandating enforcement entities such as DPWH, MMDA, and various LGUs to construct, install and maintain signs that are in accordance with both local and international standards on public safety signages, with corresponding penalties for failure to do so. Additionally, signages for geologic hazards are likewise required to be placed at corresponding danger areas as a way of promptly warning those passing by.

Along with other measures, this bill will help guide motorists as they traverse the roads and will hopefully lead to safer roads and less lives lost.

In view of the foregoing, the early passage of this bill is urgently sought.

GRACE POE

⁷ Abrina, Dennis. (23 November 2021). "1 Dead, 5 Hurt in Cavite Bridge Accidents". The Manila Times. Accessed from: https://www.manilatimes.net/2021/11/23/news/regions/1-dead-5-hurt-in-cavite-bridge-accidents/1823270)

⁸ Marquez, Consuelo. (23 November 2021). "Early Warning Device at Tanza, Cavite Bridge Repair Not Early Enough". GMA News. Accessed from: https://www.gmanetwork.com/news/topstories/regions/811869/earlywarning-device-at-tanza-cavite-bridge-repair-not-early-enough/story/

⁹ Rappler. (2018, January 11). [Right of Way] The Fault in Our Signs, Part 1 [video]. YouTube. (Accessed from: https://www.youtube.com/watch?v=5njD3qAaa44);

Consunji, Robby. (2018, August 18). *How to Contest a Violation Because of a Hidden 'No Entry' Sign.* TopGear Philippines. (Accessed from: https://www.topgear.com.ph/features/feature-articles/philippine-street-sign-standards-a50-20180818);

Imperial, Maria Feona. (2018, April 26). Vera Files at 10: Inadequate Road Signs, 'Speeding' Driver Factors in Tanay Crash. Vera Files. (Accessed from: https://verafiles.org/articles/inadequate-road-signs-speeding-driver-factors-tanay-crash).

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AN ACT

PROVIDING FOR STRICTER ENFORCEMENT IN THE CONSTRUCTION, INSTALLATION AND MAINTENANCE OF PUBLIC SAFETY SIGNAGES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

Section 1. Short Title. – This act shall be known as the "Public Safety Signages Accountability Act."

Sec. 2. *Declaration of Policy.* – It is the declared policy of the State to safeguard the life, health, property, and the general welfare of the people. Towards this end, the State shall provide the people with appropriate information through the construction, installation, and maintenance of accident-prevention or risk-reduction signages in areas identified as potential risks or dangers.

8 Sec. 3. *Public Safety Signages.* – Consistent with the above policy, the 9 Department of Public Works and Highways (DPWH), the Metropolitan Manila 10 Development Authority (MMDA), and the local government units (LGUs) shall undertake 11 the construction, installation, and maintenance of public safety signages. They shall 12 ensure that these signages conform to the standard specifications under Section 4 of 13 this Act and are strategically located, clear, visible and properly maintained.

For purposes of this Act, *public safety signages* refer to regulatory signs, warning signs, guide or informative signs, signs for expressways, signs for special purposes or traffic instruction signs, hazard markers, road works signs, warning signages in areas vulnerable to landslides, floods, storm surge, and other hazards, as well as other risk reduction signages that are officially designed or erected by the national government,
local government, or other pertinent government agencies pursuant to any government
project or campaign and for the purpose of public safety.

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Sec. 4. Public Safety Signages Standard. - All public safety signages shall 4 conform to the standard specifications prescribed under Presidential Decree No. 1096, 5 otherwise known as the "National Building Code of the Philippines", DPWH Road Signs 6 and Pavement Markings Manual, the Outdoor Landslide Warning Signage of the 7 Department of Environment and Natural Resources – Mines and Geo Sciences Bureau 8 (DENR-MGB), the pertinent provisions of the 1968 Vienna Convention on Road Signs 9 10 and Signals, and other relevant international treaties, laws and issuances from government agencies. 11

Sec. 5. Public Safety Signages on Geologic Hazards, - The DENR-MGB, in 12 coordination with other pertinent government agencies, shall update the geohazard 13 14 map and identify areas that are susceptible or prone to various geologic hazards such as floods, landslides, earthquakes, tsunamis, volcanic eruptions and other similar 15 calamities. It shall then coordinate with the affected city and municipal engineers, 16 DPWH, and MMDA for the proper installment of public safety signages on geologic 17 hazards. These signages shall conform to the standard specifications under Section 4 of 18 19 this Act and should be strategically located, clear, visible, and properly maintained.

Sec. 6. *Officers in Charge for Road and Traffic Public Safety Signages.* – The DPWH through its respective District Engineers in case of national roads, the MMDA through the Director of the Traffic Engineering Center in case of national roads in Metro Manila, and the LGUs through the City or Municipal engineers in case of local roads, shall be responsible for the duties and responsibilities mentioned under Sections 3, 4 and 5 of this Act.

Sec. 7. *Administrative Penalties.* – In case an injury or death occurs due to: (a) lack of an installation of public safety signages despite being identified as areas of potential risk or danger by the DENR-MGB; (b) construction of public safety signages contrary to the standards provided under Section 4 of this Act; or (c) lack or poor maintenance of public safety signages, the DPWH district engineer involved, the MMDA

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Director of the Traffic Engineering Center or the City or Municipal Engineer shall, after due notice and hearing, suffer the administrative penalty of suspension of one (1) month and one (1) day to three (3) months, for the first offense; three (3) months and one (1) day to six (6) months, for the second offense; six (6) months and one (1) day to one (1) year, for the third offense; and dismissal from service, for the fourth offense. Nothing herein shall prohibit the aggrieved party from initiating a criminal or

7 civil action against the responsible officer.

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8 Sec. 8. *Funding.* – The amount necessary for the initial implementation of this 9 Act shall be charged against the current appropriations of the concerned agency or city 10 or municipality. Thereafter, such sum as may be necessary for continued 11 implementation shall be included in the annual budget of the concerned agency or city 12 or municipality.

13 Sec. 9. *Implementing Rules and Regulations.* – Within sixty (60) days from the 14 approval of this Act, DPWH, in coordination with DILG, MMDA, and DENR, shall 15 promulgate the necessary rules and regulations implementing the provisions of this Act.

Sec. 10. *Repealing Clause.* – All laws, decrees, orders, or rules and regulations which are inconsistent or contrary to the provisions of this Act are hereby amended or repealed accordingly.

Sec. 11. *Effectivity Clause.* – This Act shall take effect fifteen (15) days after
 publication in the Official Gazette or in a newspaper of general circulation.

Approved,