Senate Office of the Scoretary

NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session

22 JUL 25 P1:30

SENATE S. No. <u>835</u>

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Introduced by Senator Loren B. Legarda

AN ACT

PROVIDING POLICIES AND PRESCRIBING PROCEDURES TO PREVENT, CONTROL, AND RESPOND TO INFECTIOUS DISEASES, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 11332, OTHERWISE KNOWN AS THE MANDATORY REPORTING OF NOTIFIABLE DISEASES AND HEALTH EVENTS OF PUBLIC HEALTH CONCERN ACT, AND FOR OTHER PURPOSES

EXPLANATORY NOTE

The 2019 Coronavirus Disease (COVID-19) has infected more than five hundred forty-five million individuals and has claimed the lives of more than six million worldwide in two (2) years.¹ Notable variants of the virus have emerged since the World Health Organization (WHO) declared COVID-19 as a pandemic in 2020. The new variants are reported to be more aggressive and contagious, increasing pressure on global health systems and the economy.

In the Philippines alone, as of July 14, 2022, COVID-19 has infected more than three million seven hundred thousand Filipinos (3,723,014 confirmed cases) and has claimed the lives of more than sixty thousand six hundred others (60,640 deaths).²

The COVID-19 pandemic has brought lasting social and economic losses to the government, the private sector, and even individual Filipinos. Public health measures

¹ World Health Organization Coronavirus (COVID-19) Dashboard as of July 4, 2022. https://covid19.who.int/

² COVID-19 Tracker as of July 14, 2022 | Department of Health website (doh.gov.ph)

and mitigation interventions have been established. However, there were noted policy gaps that must be immediately addressed. With this, there is a need to update policies, align processes, and establish a response system for effective and immediate measures to analyze, address, and prevent public health and safety threats.

This bill seeks to provide additional measures to preserve the health of the Filipino people, ensure health promotion, and respond effectively in the event of the emergence or re-emergence of an infectious disease.

In view of the foregoing, immediate passage of this bill is earnestly sought.

LOREN LEGARDA



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Be it enacted by the Senate and House of Representatives of the Republic of the Philippines in Congress assembled:

1	Section. 1. Section 4 of Republic Act No. 11332, otherwise known as the
2	"Mandatory Reporting of Notifiable Diseases and Health Events of Public Health Concern
3	Act," is hereby amended as follows:
4	"SEC. 4. Objectives This Act shall have the following objectives:
5	(a) To continuously develop and upgrade the list of nationally
6	notifiable diseases and health events of public health concern
7	with their corresponding case definitions and laboratory
8	confirmation;
9	(b) To ensure the establishment and maintenance of relevant,
10	efficient, and effective disease surveillance and response
11	system at the national and local levels;
12	(c) To expand collaborations beyond traditional public health
13	partners to include others who may be involved in the disease
14	surveillance and response, such as agricultural agencies,
15	veterinarians, environmental agencies, law enforcement

1		entities, and transportation and communication agencies,
2		among others;
3	(d) To provide accurate and timely health information about
4		notifiable diseases and health-related events and conditions to
5		citizens and health providers as an integral part of response to
6		public health emergencies;
7	(e) To establish effective mechanisms for strong collaboration
8		with national and local government health agencies to ensure
9		proper procedures are in place to promptly respond to reports
10		of notifiable diseases and health events of public health
11		concern, including case investigations, treatment, control, and
12		containment, including APPROPRIATE RESTRICTIONS
13		ON DOMESTIC AND INTERNATIONAL TRAVEL, AND
14		follow-up activities;
15	(f)	To ensure that public health authorities have the statutory and
16		regulatory authority to ensure the following:
17		(1) Mandatory reporting of reportable diseases and health
1 8		events of public health concern;
19		(2) Epidemic/outbreaks and/or epidemiologic
20		investigation, case investigations, patient interviews,
21		review of medical records, contact tracing, specimen
22		collection and testing, risk assessments, laboratory
23		investigation, population surveys, and environmental
24		investigation;
25		(3) RAPID quarantine and isolation; and
26		(4) Rapid containment and implementation of measures for
2 7		disease prevention and control;
2 8	(g) To provide sufficient funding to support operations needed to
29		establish and maintain epidemiology and surveillance units at
30		the DOH, health facilities and local government units (LGUs);
31		efficiently and effectively investigate outbreaks and health
32		events of public health concern; validate, collect, analyze and

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disseminate disease surveillance information to relevant agencies or organizations; and implement appropriate response;

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- 4 (h) To require public and private physicians, allied medical 5 personnel, professional societies, hospitals, clinics, health 6 facilities, laboratories, pharmaceutical companies, private companies and institutions, workplaces, schools, prisons, 7 establishments, communities, other 8 ports, airports, 9 government agencies, and non-government organizations (NGOs) to actively participate in disease surveillance and 10 11 response, AND PREVENTION MEASURES; [and]
- 12 (i) To respect to the fullest extent possible, the rights of people to
 13 liberty, bodily integrity, and privacy while maintaining and
 14 preserving public health and security[.];
- 15 (I) TO PROMOTE AND MAINTAIN PHYSICAL AND PROTECT 16 **MENTAL** HEALTH AND FRONTLINE 17 HEALTH WORKERS AND **VULNERABLE** BY PRESCRIBING NECESSARY 18 POPULATIONS 19 POLICIES IN THE EVENT OF THE EMERGENCE OR RE-20 **EMERGENCE OF INFECTIOUS DISEASES;**
- 21(K) TO ESTABLISH AND IMPLEMENT POLICIES AND22MEASURES TO CONTROL THE SPREAD AND23PREVALENCE OF INFECTIOUS DISEASES;
- 24(L) TO CONTINUOUSLY PROVIDE AND DEVELOP25INNOVATIVE APPROACHES TO ADDRESS THE NEEDS26OF THE PUBLIC WHILE ADAPTING TO THE27PREVAILING CIRCUMSTANCES; AND
- 28(M) TO ESTABLISH EFFECTIVE MECHANISMS AND29INFORMATION SYSTEMS TO RESPOND ACCURATELY30AND IMMEDIATELY TO EMERGING AND RE-31EMERGING INFECTIOUS DISEASES WITHIN AND32OUTSIDE THE COUNTRY."

Sec. 2. A new Section 6 shall be inserted, to read as follows, and the succeeding
 sections shall be renumbered accordingly:

"SEC. 6. SURVEILLANCE AND MONITORING. -THE 3 SHALL ENSURE THE DEPARTMENT OF HEALTH (DOH) 4 PREVENTION AND CONTROL OF INFECTIOUS DISEASES BY 5 PROVIDING AND DISSEMINATING RELEVANT INFORMATION 6 THROUGH CONSTANT SURVEILLANCE AND MONITORING OF 7 EMERGING AND RE-EMERGING INFECTIOUS DISEASES, WHICH 8 MAY POSE THREATS TO PUBLIC HEALTH, SAFETY, AND 9 SECURITY. 10

THE DOH SHALL PROVIDE THE PUBLIC WITH TIMELY 11 INFORMATION PERTAINING TO HEALTH CONCERNS AND 12 AND CASE PARTICULARITIES 13 PRESENT RESPECTIVE DEFINITIONS. IT SHALL LIKEWISE CONDUCT MASS TESTING 14 AND CONDUCT PERIODIC EARLY PREVENTION FOR 15 FOR EFFECTIVE RISK ON RESULTS REPORTING 16 RESPONSE AND **IMMEDIATE** COMMUNICATION AND 17 MITIGATION OF SAID THREAT TO PUBLIC HEALTH." 18

Sec. 3. A new Section 7 shall be inserted, to read as follows, and the succeeding
sections shall be renumbered accordingly:

21 "SEC. 7. PREPAREDNESS, PREVENTION, AND CONTROL. 22 THE FOLLOWING MEASURES SHALL BE PERFORMED UPON
 23 CONFIRMATION AND VERIFICATION OF THE EMERGENCE OR
 24 RE-EMERGENCE OF AN INFECTIOUS DISEASE WITHIN OR
 25 OUTSIDE THE COUNTRY.

26 (A) THE DOH AND ITS LOCAL COUNTERPARTS SHALL BE
27 MANDATED TO PROVIDE NATIONAL AND LOCAL
28 HEALTH STRATEGIES AND MEASURES TO PREPARE AND
29 CURB THE SPREAD OF THE INFECTIOUS DISEASE;

30 (B) THE DOH SHALL PUBLISH A LIST OF EXPERTS AND
31 MEDICAL INSTITUTIONS ON INFECTIOUS DISEASES TO
32 BE CONSULTED AND MOBILIZED;

- (C) THE DOH SHALL ENSURE THAT THERE IS AN AMPLE
 SUPPLY OF MEDICAL EQUIPMENT, PROTECTIVE
 EQUIPMENT, AND MEDICINES IN ALL HOSPITALS, RURAL
 HEALTH UNITS, AND MEDICAL FACILITIES;
- 5 (D) THE DOH SHALL PROVIDE STRATEGIES TO ENSURE THE 6 DIAGNOSTIC AND TREATMENT CAPACITY OF 7 HOSPITALS, RURAL HEALTH UNITS, AND MEDICAL 8 FACILITIES TO HANDLE THE SURGE IN CASES WHILE 9 ENSURING CONTINUITY OF ESSENTIAL HEALTH SERVICE **DELIVERY:** 10
- 11 (E) THE DOH SHALL LEAD THE PROMPT CONDUCT OF RISK ASSESSMENT TO IDENTIFY HIGH-RISK AND VULNERABLE 12 POPULATIONS, AND CONTINGENCY PLANNING, IN 13 COORDINATION WITH THE NATIONAL DISASTER RISK 14 **REDUCTION COUNCIL (NDRRMC), DEPARTMENT OF** 15 16 INTERIOR AND LOCAL GOVERNMENT (DILG), AND 17 OTHER GOVERNMENT INSTRUMENTALITIES. THE CONTINGENCY PLAN SHALL INCLUDE MEASURES TO 18 **RECONFIGURE HEALTH FACILITIES AND REPURPOSE** 19 20 PUBLIC AND PRIVATE FACILITIES TO PROVIDE SAFE FOR CASE 21 AREAS EMERGENCY MANAGEMENT, 22 **OUARANTINE, AND ISOLATION;**
- (F) THE DOH SHALL ISSUE PARAMETERS AND GUIDELINES 23 24 ON CASE REPORTING, MONITORING, AND CASE 25 HANDLING, AS WELL AS ESTABLISH HEALTH AND SAFETY PROTOCOLS. LGUS AND 26 GOVERNMENT AGENCIES AND INSTRUMENTALITIES ARE REQUIRED TO 27 28 **COMPLY WITH SUCH GUIDELINES;**
- 29(G) THE DOH AND ITS LOCAL COUNTERPART SHALL30ESTABLISH31INTEROPERABLE31MECHANISMS32SYSTEMS TO MONITOR POTENTIAL AND CONFIRMED

CASES OF THE INFECTIOUS DISEASE, LOCALLY AND NATIONALLY.

(H) THE DOH SHALL EMPLOY THE USE OF TECHNOLOGICAL SOLUTIONS, WHERE POSSIBLE, SUCH AS TELEMEDICINE, TO MONITOR PATIENTS AND PROMOTE REMOTE CONSULTATION, TO MINIMIZE RISK TO PATIENTS,

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- (I) THE NATIONAL GOVERNMENT AND LGUS SHALL 7 CONDUCT PREVENTIVE MEASURES AGAINST THE 8 INFECTIOUS DISEASE IN ACCORDANCE WITH EXISTING 9 10 LAWS AND REGULATIONS. THE SECRETARY OF HEALTH, PROVINCIAL GOVERNOR, OR CITY OR MUNICIPAL 11 SHALL **UNDERTAKE** THE FOLLOWING 12 MAYOR PREVENTIVE MEASURES, IN PART OR IN FULL, TO 13 PREVENT THE SPREAD OF ANY INFECTIOUS DISEASE: 14
- 15 (1) TO RESTRICT OR PROHIBIT GATHERINGS, SUCH AS
 16 ASSEMBLIES, RELIGIOUS CEREMONIES, OR ANY
 17 OTHER MASS GATHERINGS;
- 18(2) TO PARTIALLY OR TEMPORARILY CLOSE NON-19ESSENTIAL PLACES OF WORK, BUSINESS, AND20EDUCATIONAL ESTABLISHMENTS;
- 21 (3) TO PARTIALLY OR FULLY RESTRICT TRAVEL WITHIN
 22 THEIR LOCALITY OR REGULATE TRAVEL BY LAND,
 23 SEA, OR AIR;
- 24 (4) TO PARTIALLY OR FULLY CLOSE ALL AIRPORTS AND
 25 SEAPORTS;
- 26 (5) TO ORDER THE SANITATION AND DISINFECTION OF
 27 FACILITIES, BUILDINGS, OR COMMUNITIES, AS MAY
 28 BE DEEMED NECESSARY;
- 29(6) TO DESIGNATE MEDICAL FACILITIES OR BUILDINGS30AS LOCAL ISOLATION AND TREATMENT CENTERS;
- 31(7) TO ESTABLISH SURVEILLANCE UNITS AND32MECHANISMS, FROM THE BARANGAY TO THE

1	PROVINCIAL LEVEL, TO CAPTURE ACCURATE AND
2	TIMELY DATA NECESSARY TO PREVENT, MONITOR,
3	AND CURB THE SPREAD OF THE DISEASE; AND
4	(8) TO DESIGNATE OR CONTRACT PERSONNEL TO
5	ASSIST IN CONTACT TRACING, TESTING, RISK
6	COMMUNICATION, COMMUNITY ENGAGEMENT,
7	HEALTH PROMOTION, OR OTHER PUBLIC HEALTH
8	INTERVENTIONS;
9	(J) THE PHILIPPINE NEWS AGENCY SHALL ISSUE CONSTANT
10	RELEVANT INFORMATION ON THE STATUS OF THE
11	INFECTIOUS DISEASE."
12	Sec. 4. A new Section 8 shall be inserted, to read as follows, and the succeeding
13	sections shall be renumbered accordingly:
14	"SEC. 8. HANDLING OF POTENTIAL AND CONFIRMED
15	CASES THE FOLLOWING MEASURES SHALL BE OBSERVED:
16	(A) THE DOH AND LGUS SHALL IMMEDIATELY IDENTIFY
1 7	AND DESIGNATE HOSPITALS, RURAL HEALTH UNITS, OR
18	MEDICAL FACILITIES OPERATING SOLELY TO HANDLE
19	AND TREAT THE INFECTIOUS DISEASE;
20	(B) THE LGU AND HEALTH OFFICES SHALL ISSUE A LIST OF
21	POTENTIAL CARRIERS OF THE INFECTIOUS DISEASE
22	BASED ON THE GUIDELINES PRESCRIBED BY THE DOH;
23	(C) THE LGU SHALL PREPARE ITS OWN PANDEMIC
24	PREPAREDNESS PLAN ALIGNED WITH THE NATIONAL
25	PLAN;
26	(D) IDENTIFIED POTENTIAL CARRIERS ARE DIRECTED TO
27	UNDERGO QUARANTINE PROCEDURES IN IDENTIFIED
28	HOSPITALS UNDER THE SUPERVISION OF LOCAL HEALTH
29	AUTHORITIES AND MEDICAL PERSONNEL;
30	(E) UPON VERIFICATION OF THE CONFIRMED CARRIER,
31	CONTACT TRACING SHALL BE IMMEDIATELY
32	CONDUCTED BY THE DOH IN COORDINATION WITH

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LOCAL HEALTH AUTHORITIES. THE FOLLOWING MAY BE USED FOR THE EFFICIENT CONDUCTION OF CONTACT TRACING:

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- 4 (1) PATIENT INTERVIEWS AND QUESTIONNAIRES; AND (2) LOCAL AUTHORIZED HEALTH PERSONNEL SHALL 5 **USE DATA FROM THE GPS AND LOCATION FROM THE** 6 SOCIAL MEDIA SITES OF THE PATIENT FOR 7 EFFICIENT CONTACT TRACING. THE USE OF DATA IS 8 ONLY FOR THE SOLE PURPOSE OF SURVEILLANCE OF 9 THE DISEASE AND CONTACT TRACING AND IS 10 11 SUBJECT TO DATA SECURITY AND 12 CONFIDENTIALITY MEASURES.
- 13 (F) AVAILABLE TECHNOLOGY, INCLUDING, BUT NOT 14 LIMITED TO, THE USE OF SMARTPHONES AND **TELECOMMUNICATION SERVICES, SHALL BE UTILIZED IN** 15 16 MONITORING THE MOVEMENT AND **HEALTH** 17 CONDITIONS OF THE POTENTIAL AND CONFIRMED 18 CARRIER;
- 19 (G) PRIVATE BUSINESSES OPERATING IN PUBLIC PLACES SHALL BE REQUIRED TO COLLECT DATA FROM THEIR 20 PATRONS AND VISITORS FOR OF 21 PURPOSES 22 FACILITATING CONTACT TRACING AND NOTIFICATION, 23 SUBJECT TO EXISTING RULES AND REGULATIONS ON DATA SECURITY AND PRIVACY. EMPLOYERS ARE 24 **RESPONSIBLE FOR CONTACT TRACING & NOTIFICATION** 25 26 IN THE WORKPLACE, WHILE SCHOOL ADMINISTRATORS 27 RESPONSIBLE FOR CONTACT ARE TRACING & NOTIFICATION IN THE SCHOOL ENVIRONMENT." 28
- Sec. 5. A new Section 9 shall be inserted, to read as follows, and the succeeding
 sections shall be renumbered accordingly:
- 31 "SEC. 9. INCENTIVES. PRIVATE GROUPS AND ENTITIES
 32 ENGAGED IN SURVEILLANCE AND MONITORING SHALL BE

GRANTED INCENTIVES INCLUDING, BUT NOT LIMITED TO,
 EXEMPTION FROM PAYMENT OF RELEVANT TAXES, AND
 OTHER INCENTIVES AS MAY BE PROVIDED UNDER EXISTING
 LAWS AND REGULATIONS."

Sec. 6. Separability Clause. - If any portion or provision of this Act is declared as
unconstitutional, the remainder of this Act or any provisions not affected thereby shall
remain in force and effect.

8 Sec. 7. *Repealing Clause*. – Any law, presidential decree or issuance, executive
9 order, letter of instruction, rule or regulation inconsistent with the provisions of this
10 Act is hereby repealed or modified accordingly.

Sec. 8. *Effectivity Clause.* - This Act shall take effect after fifteen (15) days
 following its complete publication in the Official Gazette or a newspaper of general
 circulation.

Approved,

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