NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session



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22 JUL 25 P2:16

## SENATE S. No. <u>867</u>

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Introduced by Senator Grace Poe

#### **AN ACT**

# ESTABLISHING A FRAMEWORK FOR FILM AND TELEVISION TOURISM IN THE PHILIPPINES, MARKETING THE INDUSTRY GLOBALLY AND PROVIDING EMPLOYMENT FOR THE SECTOR AND FOR OTHER PURPOSES

#### EXPLANATORY NOTE

Film tourism is defined as "tourist visits to a destination or attraction as a result of the destination's being featured on television, video or the cinema screen." It is a growing worldwide phenomenon, fueled by both the growth of the, entertainment industry and the increase in international travel.

Several countries have already capitalized on the spiraling phenomenon of film tourism. South Korea, Turkey, Thailand, the United States of America, United Kingdom and New Zealand are some examples. Their governments, airline companies and tourism organizations have initiated measures to promote famous and even previously untapped destinations where the film was set as tourist attractions.

In their research entitled "Promoting Destinations via Film Tourism: An Empirical Identification of Supporting Marketing Initiatives" published in May 2006 in the Journal of Travel Research, Simon Hudson and J.R. Brent Ritchie cited increased tourist arrivals in destinations where famous films took place. As cited, the Wallace Monument in Scotland saw a-300% increase in visitors a year after the movie "Braveheart" was filmed which starred Mel Gibson in 1995. "The Lord of the Rings" franchise, filmed in New Zealand, also saw a steady increase of 10% in tourist arrivals from 1998-2003 from United Kingdom alone.

The following information are also significant (the list of film titles, the film locations and the boost in tourism percentage):

- "Steel Magnolias" Louisiana; 48% increase year after release
- "Harry Potter" Various locations in U.K.; All locations saw an increase of 50% or more
- "Mission: Impossible 2" National Parks in Sydney; 200% increase in 2000

- "Last of the Mohicans" Chimney Rock Park, North Carolina; 25% increase year after release
- "The Fugitive Dillsboro" North Carolina; 11 % increase year after release
- "Little Women Orchard House" Concord, Massachusetts; 65% increase year after release
- "Bull Durham" North Carolina; 25% increase in attendance year after release
- "The Beach" Thailand; 22% increase in youth market in 2000
- In particular, a previously unknown Koh Phi Phi in Thailand where "The Beach" was shot, instantly gained life and saw a surge in domestic tourism after the film.

However, very little effort has been done to promote film tourism in the Philippines. This is unfortunate, considering that several films have been set in the Philippines, such as *Apocalypse Now* (1979); *The Year of Living Dangerously* (1982); *Platoon* (1986); and *Born on the Fourth of July* (1989). The fourth season of *The Bourne Legacy* was filmed in the Philippines in 2012. Finally, several seasons of the *Survivor* TV series have been filmed in the Caramoan islands in Camarines Sur.

Film tourism can boost our country's tourism industry. This is important because our tourism industry can promote broad based inclusive growth due to its strong inter-connections with other sectors of our economy. It is estimated that 1 tourist can generate jobs in six different industries and that 1 out of every 10 jobs is directly attributable to tourism.

Swift approval of this bill is eagerly sought,

GRACE POE

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# ESTABLISHING A FRAMEWORK FOR FILM AND TELEVISION TOURISM IN THE PHILIPPINES, MARKETING THE INDUSTRY GLOBALLY AND PROVIDING EMPLOYMENT FOR THE SECTOR AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled.

Section. 1. *Short Title*. – This Act shall be known as the "Philippine Film and
 Television Tourism Act of 2022."

Sec. 2. *Declaration of Policy.* – It is hereby declared to be the policy of the State to treat the film and television tourism as a special investment and tourism tool for national development.

6 Consistent with the national goal of creating new areas of business to 7 generate employment opportunities as well as to recognize Filipino talent, film and 8 television tourism in the country is hereby made a new investment priority. It can be in the form of making the Philippines as a location shooting or filming area for 9 various media activities, including, but not limited to making the Philippines a 10 11 duplicate site. It can also be by preserving or promoting the nation's historical and 12 cultural heritage and resources as well as artistic creations or sceneries depicted in 13 films, and converting it into tourist attractions. It can also be in the form of championing Filipino film practitioners and artists and their participations in foreign 14 productions. 15

Sec. 3. *Creation of Philippine Film and Television Tourism Authority (PFTTA).* The affairs related to film and television tourism shall be administered by the

Philippine Film and Television Tourism Authority (PFTTA), thus replacing the
 Philippine Film Export Service Office (PFESO) under the Film Development Council of
 the Philippines (FDCP), organized under Executive Order No. 674, Series of 2007.

The PFTTA shall be headed by the Chief Operating Officer (COO), a position which shall be equivalent to an Executive Director III position of the Film Development Council and which shall be a career executive service officer position to be recommended by the Chairperson of the Film Development Council of the Philippines and appointed by the President.

9 The members of the Authority shall be composed of representatives from the 10 following agencies:

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a) Department of Tourism

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b) Department of Trade and Industry

- c) Department of Interior and Local Government and its attached
   agencies
- 15 d) Department of National Defense
- 16 e) Department of Finance
- 17 f) Department of Foreign Affairs
- 18 g) Department of Labor and Employment
- 19 h) Movie and Television Review Classification Board
- 20 i) National Commission for Culture and the Arts
- j) Private sector representatives, one each from the movie and
   television industries.

The heads of the above stated departments shall designate their regular representatives, based on their position in the organization, but not lower than a Director-level position. The said representatives of the various government agencies shall, in addition to their duties in the Authority, also serve as the direct link to streamline and develop the one-stop-shop system.

The Secretariat of the PFTTA shall be based in the Film Development Council of the Philippines for financial and administrative support. It shall be composed of eight (8) regular plantilla positions already approved and to be augmented by the Department of Budget and Management, including existing positions in the Philippine Export Services Office of the FDCP. Sec. 4. *Functions of PFTTA*. – The PFTTA shall facilitate the One-Stop-Shop System for foreign film or television production entities. It shall undertake the following:

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4 a) Facilitate the promotion and marketing of the Philippines as 5 location site for the production of international films and 6 television programs, such as but not limited to: creating and 7 maintaining a website and/ or a manual of Philippine Film and 8 Television Tourism sites for overseas contract workers: 9 participating and exposure in World Expo, recognized 10 international film festivals, activities for cinema and television with global market penetration, tourism fairs of international 11 12 significance. Provided, that in case a Filipino film is considered 13 in a competition, nominated for excellence or cinema prizes, or 14 to be exhibited in recognition of its achievement in arts in a 15 recognized international film festival, its Production Team 16 including, but not limited to its Director, Producer, Writer, and 17 Actors shall be provided with full government support, such as 18 but not limited to, financial assistance, security and ease in 19 document processing to attend the said festival. Provided 20 further, that the PFTTA shall endeavor to put a premium on 21 promoting, marketing, and distributing Filipino films, television 22 programs of local content, MTVs, short films and similar other 23 remarkable art works. Provided, finally, that in the case of 24 expositions or fairs showcasing outstanding films and TV 25 programs, a single unified Philippine booth must be 26 endeavored with all relevant stakeholders as participants.

b) Assist in the implementation of a reward and incentive package
for foreign film/television entities interested in shooting
films/television programs in the country and submit
recommendations related thereon;

c) Assist foreign film production entities in processing pertinent
 documents and various requirements relative to the production

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of international films/television programs in the country and in complying with environmental regulations;

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d) Coordinate with various government agencies and local government units in assisting the entry and exit of a foreign film/television production team, such as but not limited to producers, artists and production crew;

- e) Provide direct link between foreign production entities, 7 producers, filmmakers and artists with local production 8 manpower services, local artists, bit players and technical 10 crew, facilities and the like:
- f) Utilize the services of tourism attaches abroad, through the 11 12 Department of Tourism, in the promotion and marketing of Philippine locations sites/resources and local film production 13 14 manpower;
- g) Maintain an inventory of areas in the country that may be 15 utilized as a film and television tourism site and a registry of 16 17 sectors including artists, film practitioners, technical personnel 18 and others for ready referrals;
- h) Identify key film and television tourism sites used by 19 20 international or local filmmakers and establish a PFTTA mark;
- i) Keep a progress report and actual impact of the initiative 21 22 taking into consideration the increase in the number of film 23 tourists and its contribution to the economy;
- 24 j) Implement the Comprehensive Plan of the inter-agency 25 committee.

Sec. 5. Powers of the PFTTA. - The PFTTA shall have the power to issue a 26 One-Stop Shop authenticated security seal, which shall be recognized by the various 27 government agencies related to facilitating the processing of pertinent documents 28 such as, but not limited to work permits, visa applications, ATA Carnets-type 29 30 document.

Sec. 6. Creation of Inter-Agency Committee on Film and Television Tourism. -31 An Inter-Agency Committee on Film and Television Tourism hereinafter referred to 32

as (IAC-FTT) is hereby created. It shall be the governing Board and policy-making
 body of the PFTTA.

3 Sec. 7. Composition of the IAC-FTT. - The Film Development Council of the 4 Philippines (FDCP) Chairperson shall act as the Administrator. The Department of 5 Tourism Secretary or his representative shall act as Co-Chair. The inter-agency committee shall have six members: three (3) each from the private and public 6 sector representing but not limited to business and investments, league of local 7 8 government units, artists and film practitioners, travel and airline sector, historical 9 and cultural heritage, overseas Filipino workers, film and television groups and other 10 relevant partners, to be determined by the Chairperson and Co-Chair.

11 The Chairperson, Co-Chairperson and the members of the IAC-FTT shall be 12 entitled to allowances and per diems, in accordance with existing policies, rules and 13 regulations on the matter.

The IAC-FTT shall automatically cease to operate upon the submission of the Comprehensive Plan to Congress, or within five (5) years from the approval of this Act, whichever comes earlier. The IAC-FTT will automatically cease to exist upon the expiration of the five (5) years, unless otherwise extended by Resolution of both Houses of Congress.

Sec. 8. *Functions of the IAC-FTT.* – For purposes of this Act, the Inter-Agency
 Committee shall:

- a) Formulate a Comprehensive Plan detailing an inventory of film tourism
   sites in the country, areas for improvement, sectors to be tapped and
   partnerships, marketing strategies both local and international in
   application;
- b) Conduct the feasibility of establishing a Film and Television Museum and
   study the promotion for the establishment of more Sound Stage Studios.
- c) Coordinate with various stakeholders and market players for research and
   study on feasibility of a reward and incentive system, and other aspects
   combining tourism and film, including, but not limited to the system of
   categories for the application of rewards and incentives depending on the
   cinema grade and length of exposure of the identified Philippine Film and
   Television Tourism site.

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- d) Coordinate with all Embassies and Consulates of the country to promote film and television tourism.
- e) Coordinate and partner with various associations of Filipino overseas workers abroad in marketing, disseminating and propagating information on Philippines as a film tourism destination.
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f) Coordinate and partner with known Filipinos of international stature in promoting the country and fulfilling the implementation of this Act.

8 Sec. 9. Preferential Incentives. - International or foreign film and television production entities may, upon certification from the PFTTA, be granted the 9 10 following:

- 11 a) Multiple Entry Visa. - Foreign nationals who are members of the 12 international film production entities, as duly endorsed by the PFTTA, shall 13 be issued a multiple entry special visa within seventy-two (72) hours upon submission of all required documents, and which shall be valid for a period 14 15 of one (1) year to enter the Philippines: Provided, That a responsible 16 officer of the applicant entity submits a duly authenticated certificate to 17 the effect that the person who seeks entry into the Philippines is a 18 member of the applicant entity and will work exclusively for film and 19 television production. The admission and stay shall be coterminous with 20 the validity of the multiple entry special visa. The stay, however, is 21 extendible for one hundred eighty (180) days upon submission to the 22 Bureau of Immigration of a sworn certification by a responsible officer of 23 the applicant entity; that its permit remains valid and subsisting, and that 24 no other source of income has been made.
- 25 26 27
- b) Tax and Duty Free Importation. The international or foreign film or television production entity shall enjoy tax and duty free importation of filming equipment as determined and endorsed by the PFTTA.

Sec. 10. Implementing Rules and Regulations. - The Film Development 28 29 Council, Department of Tourism, Department of Finance and the Bureau of Immigration and Deportation, shall promulgate and issue the implementing rules 30 and regulations within ninety (90) days upon approval of this Act. 31

Sec. 11. Appropriations. - The amount necessary to implement the provision
 of this Act shall be included in the Annual General Appropriations Act.

Sec. 12. *Separability Clause.* – In the event that any provision or part of this Act shall be declared unconstitutional, the remaining provisions shall remain valid and in full force and effect.

Sec. 13. *Repealing Clause.* – Section 105 (j) of the Tariff and Customs Code is hereby repealed, accordingly. All other laws, orders, decrees, issuances, rules and regulations or parts thereof inconsistent with the provisions of this Act are hereby repealed, amended or modified accordingly.

Sec. 14. *Effectivity.* – This Act shall take effect fifteen (15) days after its complete publication in the Official Gazette or in at least two (2) newspapers of general circulation, whichever comes earlier.

Approved,

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