NINETEENTH CONGRESS OF THE	•
REPUBLIC OF THE PHILIPPINES	;
First Regular Session	;



22 NOV 29 A10:44

SENATE

S. No. <u>1561</u>

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## Introduced by SENATOR RAMON BONG REVILLA, JR.

# AN ACT TO IMPROVE THE QUALITY OF BEACHES AND COASTAL RECREATION WATER

#### **EXPLANATORY NOTE**

World class beaches are one of the things that our country is truly proud of. The Philippines is known for its prime beaches, and rest and recreation facilities. Not only does this give pride to our country, but it also provides for employment and income for many of our *kababayans*.

This bill seeks to improve and maintain the quality of beaches and coastal recreation waters in the country. If successfully attained, this will not only conserve our ecology but will also sustain the source of income of our fellow Filipinos.

Among the provisions of this bill are: (1) adoption of Coastal Recreational Water Quality Criteria, and (2) promulgation of Coastal Beach Water Quality Monitoring. Further, it also mandates the Department of Environment and Natural Resources (DENR) to submit a report to Congress of the implementation of the law, specifically possible recommendations for improvement.

For the purpose of protecting public safety and improvement of environmental quality, consideration of this bill is earnestly sought.

RAMON BONG REVILLA, JR.

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## Introduced by SENATOR RAMON BONG REVILLA, JR.

# AN ACT TO IMPROVE THE QUALITY OF BEACHES AND COASTAL RECREATION WATER

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

- Section 1. *Short Title.* This Act shall be known as the "Beaches Environmental"

  Assessment and Coastal Health (BEACH) Act".
  - Sec. 2. *Purposes.* The purpose of this Act is to require uniform criteria and procedures for testing, monitoring, and notifying users of public coastal recreation water and beaches:
- a. To protect public safety; and
- 7 b. To improve environmental quality.
- Sec. 3. *Definitions.* For the purposes of this Act, the following terms shall mean:
- a. *Coastal recreation water* means water adjacent to public beaches and marine coastal water (including bays, lagoon mouths, and coastal estuaries within the tidal zone) used by the public for:
  - Swimming;
- ii. Bathing;

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- iii. Surfing; or
- iv. Other similar body contact purposes

- b. Floatable materials means any foreign matter that may float or remain
   suspended in water, including:
- i. Plastic;
- 4 ii. Aluminum cans;
- 5 iii. Wood;
- 6 iv. Bottles;

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- 7 v. Paper products; and
- 8 vi. Fishing gear.
- 9 Sec. 4. Adoption of Coastal Recreational Water Quality Criteria.
- a. In General. Not later than three (3) years and one hundred eighty (180) days after the date of enactment of this Act, the Secretary of the Department of Environment and Natural Resources (DENR) shall adopt water quality criteria for coastal recreation water.
- b. Development of Criteria. Water quality criteria described in paragraph (A)
   shall be developed and promulgated, in accordance with existing environmental
   laws and policies.
- 17 Sec. 5. Water Quality Criteria Revision.
- a. *Studies.* Not later than three (3) years after the date of enactment of this Act, and after consultation with appropriate officials, including local health officials, and other interested persons, the Secretary shall conduct studies to provide new information for use in developing:
  - A more complete list of potential human health risks from inhalation, ingestion, or body contact with coastal recreation water, including effects on the upper respiratory system;
  - ii. Appropriate and effective indicators for improving direct detection of the presence of pathogens found harmful to human health in coastal recreational water;
  - iii. Appropriate, accurate, and expeditious methods (including predictive models) for detecting the presence of pathogens in coastal recreation water that are harmful to human health; and

1		IV.	Guida	ance for the application of the criteria issued under subsection (B)
2			to a	count for the diversity of geographic and aquatic conditions
3			throu	ghout the country.
4	b.	Revis	ed Crit	eria. – Not later than five (5) years after the date of enactment of
5		this A	ct, bas	sed on the results of the studies conducted under paragraph (A),
6		the Se	ecretar	y, after consultation with appropriate officials, including local health
7		officia	als, and	d other interested parties, shall:
8		i.	Issue	revised water quality criteria for pathogens in coastal recreation
9			watei	that are harmful to human health, including a revised list of
10			indica	ators and testing methods; and
11		ii.	Not le	ess than once every five (5) years thereafter, review and revise the
12			wateı	quality criteria.
13		Sec. 6	5. Coas	stal Beach Water Quality Monitoring.
14	a.	Monit	oring	
15		i. In C	General	. – Not later than one (1) year and one hundred eighty (180) days
16		after	the d	ate of enactment of this Act, the Secretary shall promulgate
17		regula	ations 1	for the monitoring by the Department for:
18		a.	Comp	liance with applicable water quality criteria; and
19		b.	Maint	enance of public safety.
20		ii. Cor	ntents	of Requirements. – Monitoring requirements established under this
21		sectio	n shall	specify, at a minimum —
22		a.	Availa	able monitoring methods to be used; and
23		b.	The f	requency and location of monitoring based on:
24			i.	The periods of recreational use of coastal recreation water and
25				beaches;
26			ij.	The extent and degree of recreational use during the periods
27				described in clause (1);
28			iii.	The proximity of coastal recreation water to known or identified
29				point and nonpoint sources of pollution; and
30			iv.	The relationship between the use of public recreation water and
31				beaches to storm events;
22		_	Moth	ods for:

1	Detecting levels of pathogens that are harmful to human health;
2	and
3	ii. Identifying short-term increases in pathogens that are harmful to
4	human health in coastal recreation water, including the
5	relationship of short-term increases in pathogens to storm events;
6	and
7	iii. Conditions and procedures under which discrete areas of coastal
8	recreation water may be exempted by the Secretary from the
9	monitoring requirements under this subsection, if the Secretary
10	determines that an exemption will not:
11	1. Impair compliance with the applicable water quality criteria
12	for that water; and
13	2. Compromise public safety.
14	b. Notification Requirements
15	i. In General – Regulations promulgated under subsection (a) shall require
16	provinces to provide notification of a failure or the likelihood of a failure to meet
17	applicable water quality criteria for provincial coastal recreation water, to:
18	a. Local governments;
19	b. The public; and
20	c. The Secretary.
21	ii. Information included in Notification. – Notification under this subsection shall
22	require, at a minimum:
23	a. The prompt communication of the occurrence, nature, extent and
24	location of, and substance, including pathogens, involved in a failure or
25	immediate likelihood of a failure to meet water quality criteria, to a
26	designated official of a local government having jurisdiction over land
27	adjoining the coastal recreation water for which the failure or imminent
28	failure to meet water quality criteria is identified; and
29	b. The posting of signs, during the period in which water quality criteria are
30	not met continues, that are sufficient to give notice to the public:
31	i. Of failure to meet applicable water quality criteria for the water;
32	and

1	ii. The potential risks associated with water contact activities in the
2	water.
3	c. Review and Revision of Regulations. – Periodically, but not less than once every five
4	(5) years, the Secretary shall review and make any necessary revisions to regulations
5	promulgated under this section.
6	d. Implementation
7	i. In General. – Not later than three (3) years and one hundred eighty (180)
8	days after the date of enactment of this Act, each province shall implement a
9	monitoring and notification program that conforms to the regulations
0	promulgated under subsections (A) and (B).
1	ii. Revision of Program. – Not later than two (2) years after the date of
2	publication of any revision by the Secretary under subsection (C), each province
3	shall revise the program established under paragraph (A) to incorporate the
4	revisions.
5	e. Guidance: Delegation of Responsibility
6	i. In General – Not later than one (1) year and one hundred eighty (180) days
7	after the date of enactment of this Act, the Secretary shall issue guidance establishing:
8	a. Core performance measures for testing, monitoring, and notification
9	programs under this section; and
20	b. The delegation of testing, monitoring and notification programs under
21	this section to the local government authorities.
22	f. Delegation of Responsibility to Local Governments. – If a responsibility described in
23	the above paragraph is delegated by a province to a local government authority, or is
24	delegated to a local government authority before the date of enactment of this section,
2.5	resources, including grants made, shall be made available to the delegated authority
26	for the purpose of implementing the delegated program in a manner that is consistent
27	with the guidance issued by the Secretary.
28	g. Floatable Materials Monitoring; Technical Assistance. – Not later than one (1) year
29	and one hundred eighty (180) days after the date of enactment of this Act, the
0	Secretary shall:
31	i. Provide technical assistance for uniform assessment and monitoring

procedures for floatable materials in coastal recreation water; and

1	ii. Specify the conditions under which the presence of floatable material shal
2	constitute a threat to public health and safety.
3	h. Occurrence Database. – The Secretary shall establish, maintain, and make available
4	to the public by electronic and other means –
5	i. A national coastal recreation water pollution occurrence database using
6	reliable information, including the information reported under paragraph (A);
7	and
8	ii. A listing of communities conforming to the regulations promulgated under
9	paragraphs (A) and (B).
10	Sec. 7. Report to Congress. – Not later than four (4) years after the date of the
11	enactment of this Act, and periodically thereafter, the Secretary shall submit to
12	Congress a report that contains:
13	A. Recommendations concerning the need for additional water quality
14	criteria and other actions that are necessary to improve the quality of
15	coastal recreation water; and
16	B. An evaluation of efforts to implement this Act.
17	Sec. 8. Separability Clause. If any portion of this Act is declared invalid or
18	unconstitutional, the portions or provisions which are not affected shall continue to be
19	in full force and effect.
20	Sec. 9. Repealing Clause. All laws, decrees, executive orders and rules and
21	regulations or parts thereof contrary to, or inconsistent with, this Act are hereby
22	repealed, modified or amended accordingly.
23	Sec. 10. Effectivity Clause. This Act shall take effect fifteen (15) days after its
24	complete publication either in the Official Gazette or in at least two (2) national
25	newspapers of general circulation in the Philippines.

Approved,