CONGRESS OF THE PHILIPPINES NINETEENTH CONGRESS First Regular Session

## HOUSE OF REPRESENTATIVES

H. No. 6574

BY REPRESENTATIVES ROMULO, GATCHALIAN, ONGCHUAN, RODRIGUEZ (R.), CO (E.), AQUINO, SAULOG, ESCUDERO, PANOTES, SINGSON-MEEHAN, DIMAPORO (S.A.), DIMAPORO (M.K.), GONZALES (A.), GATO, CABREDO, UNGAB, PADIERNOS, OLASO, CO-PILAR, ZAMORA (M.C.), DALOG, DEL MAR, SALO, TAN (S.), DE VENECIA, NISAY, TALLADO, MANUEL, CHAN, MANIQUIZ, DUJALI, TEODORO, RAMA, CASTRO (F.), QUIMBO, ACIDRE, ALBANO, PALMA, SUAREZ, ABANTE, ALVAREZ (J.), ARENAS, BAUTISTA-LIM, BONGALON, CAJAYON-UY, CELESTE, CUARESMA, ESPINA, GO (E.C.), GONZAGA, HARESCO, LOYOLA, MATUGAS, MOMO, NAVA, SINGSON (R.V.), TIANGCO, UMALI, VIOLAGO, YU (D.G.), ZUBIRI, ABALOS, ADIONG, ADVINCULA, ALMARIO, AMANTE, ANG, ASISTIO, AUMENTADO, BASCUG, BOSITA, BUSTOS, CHATTO, COJUANGCO (J.), CRUZ (A.), CRUZ (R.), DAGOOC, DIONISIO, EUDELA, FORTES, FRESNEDI, GARCIA (D.), GARCIA (M.A.), GARDIOLA, GO (M.), GOLEZ, GUTIERREZ, HERNANDEZ, KHONGHUN, LAGON (D.), LAGON (S.), LAZATIN, LEE, LEGARDA, LUISTRO, MACEDA, MANGAOANG, MASTURA, MATIBAG, NOGRALES (M.I.), OUANO-DIZON, PADUANO, PANALIGAN, PANCHO. PLEYTO, REVILLA (R.J.), RODRIGUEZ (E.), SAKALURAN, SALI, SANTOS, TAN (J.), TANCHAY, TULFO (J.), VARGAS, VERGARA, VERZOSA, YAP (C.), ENVERGA, GASATAYA, MARIANO-HERNANDEZ, MARIÑO, MARQUEZ, MIGUEL, ROQUE, VILLAFUERTE (L.R.), YAP (C.T.), RIVERA, AQUINO, REYES, VILLARICA AND DALIPE, PER COMMITTEE REPORT NO. 224

## AN ACT

## STRENGTHENING THE PROMOTION AND DELIVERY OF MENTAL HEALTH SERVICES IN BASIC EDUCATION THROUGH THE HIRING AND DEPLOYMENT OF MENTAL HEALTH PROFESSIONALS, AND APPROPRIATING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled.

- 1 SECTION 1. Short Title. This Act shall be known as the "Basic Education Mental
- 2 Health and Well-Being Promotion Act".
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- 4 SEC. 2. *Purposes.* The purposes of this Act are as follows:

a) Enable the Department of Education (DepEd) to recruit, train, and hire
 additional mental health professionals, sustain their well-being, competencies,
 professional growth, and career development in the DepEd;

- b) Adequately address the mental, emotional, and developmental needs of learners as well as the teaching and non-teaching personnel through the mental health professionals;
- 9 C) Promote the emotional, psychological, and mental health well-being of learners 10 and teachers so as to enhance their classroom and learning preparedness, 11 including those learners identified as children in conflict with law, students at 12 risk of dropping out, learner-victims of Violence Against Women and Children, 13 and learners-victims of other related forms of child abuse and criminal acts;
- d) Support teachers and other education personnel in improving classroom management through the conduct of behavioral and other guidance related interventions to improve the learners' well-being, emotional and psycho-social development, daily disposition and career decision making. Likewise, train the teachers and other education personnel in developing awareness and skills to enable them to identify early warning signs of mental health problems and the need for mental health interventions;
- e) Establish linkages with the community through the promotion of mental health
   programs and activities geared for the development of learners;
- 26 f) Support parents, guardians, and concerned stakeholders in improving the 27 school behavior and ensuring the academic success of their children;
- g) Remove the emotional, behavioral, and psycho-social barriers to learning so as
   to enhance the classroom atmosphere in order to achieve a child-friendly,
   inclusive, safe, and positive learning environment; and
- h) Provide after care support in the treatment of mental health concerns of clients.
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  35 SEC. 3. Definition of Terms. As used in this Act:
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   37 a) Counseling refers to a dynamic face to face or online interaction between the
   38 counselor and the counselee, where the counselor employs various methods,
   39 approaches or techniques to enhance the counselee's intrapersonal and
   40 interpersonal development and competencies;
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b) *Guidance associate* – refers to a plantilla-position in the DepEd which shall be filled-in by a graduate of a Bachelor's Degree in Psychology, or any related courses and who must have earned a minimum of twelve (12) units of Behavioral Science subjects and two hundred (200) hours of supervised practicum or internship experience on guidance and counselling, preferably in a school or community setting; c) Guidance counselor – refers to an individual who possesses a license or certification granted by the Professional Regulation Commission (PRC) and holds a minimum master's degree in Guidance and Counseling, Guidance, or Counseling without prejudice to those registered under the grandfather clause of R.A. 9258, otherwise known as the "Guidance and Counseling Act of 2004," and is competent to perform guidance and counselling, career guidance and implement mental health programs;

- d) Guidance services specialist refers to the specific position of Guidance Counselor in the DepEd plantilla who is charged with the duty to care for the mental health and well-being of learners and school employees;
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- e) *Guidance teacher* refers to a regular teacher who is given additional assignments related to guidance and counselling services aside from a teaching load, to augment the lack of Guidance Counselors. They shall be selected by the school heads based on their leadership skills, and competence in handling guidance related concerns. Preferably, a Guidance Teacher has a background in psychology, values education, or has earned academic units in guidance and counseling;
- f) Mental health refers to a state of well-being in which the individual realizes
   one's own abilities and potentials, copes adequately with the normal stresses
   of life, displays resilience in the face of extreme life events, works productively
   and fruitfully, and is able to make a positive contribution to the community;
- g) Mental health professional refers to a medical doctor, nurse, guidance
   counselor, psychologist, or any other appropriately trained and qualified person
   with specific skills relevant to the provision of mental health services;
- h) Mental health program refers to the system of services designed to maintain
   the state of well-being of an individual in order for the individual to realize its
   own abilities and potential, cope adequately with the normal stresses of life,
   display resilience in the face of extreme life events, work productively and
   fruitfully, and be able to make a positive contribution to the community;
- *Mental health services* refer to the psychosocial, psychiatric or neurologic
   activities and programs along the whole range of mental health support services
   including promotion, prevention, treatment and aftercare, which are provided
   by mental health facilities and mental health professionals;
- j) *Psychologist* refers to a natural person who has undergone professional
   training in and possesses clinical skills in psychotherapeutic intervention and
   assessment for mental health problems, has been granted a license to practice
   the profession of Psychology and is registered with the PRC, and holds a
   master's degree in Psychology, without prejudice to those granted licenses
   under the grandfather clause of R.A. 10029, otherwise known as the "Philippine
   Psychology Act of 2009";

Psychometrician - refers to a natural person who has obtained professional k) 1 training in psychological assessment, possesses a license to practice the 2 profession of psychometry and registered with the PRC, holds a bachelor's 3 degree in Psychology, without prejudice to those granted licenses under the 4 grandfather clause of R.A. 10029, otherwise known as the "Philippine Psychology Act of 2009"; and

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Psychosocial problem - refers to a condition indicated by the existence of 8 D) dysfunctions in a person's behavior, thoughts, and feelings that have been 9 brought about by sudden, extreme, prolonged or cumulative stressors in the 10 physical or social environment. 11

SEC. 4. Establishment of a School Level Mental Health and Well-being Office in Every 13 Schools Division. - There is hereby established, under the administration and 14 supervision of the DepEd, a Mental Health and Well-being Office in every school's 15 division level which is primarily tasked to address the mental, emotional, and 16 developmental needs of learners and personnel of the DepEd. 17

A sufficient number of Guidance Counselors and Guidance Services Specialist positions 19 shall be created within the school's division offices and in schools in order to cater to 20 the needs of learners and personnel, according to minimum standards to be 21 determined by the DepEd and the Department of Health (DOH), in coordination with 22 the Civil Service Commission (CSC) and the Department of Budget and Management 23 24 (DBM).

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The school's division level Mental Health and Well-being Office shall be headed by 26 qualified Mental Health Professional with a position of Guidance Services Specialist V 27 (Salary Grade 24). 28

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SEC. 5. Hiring and Deployment of Mental Health Professionals. - Subject to the 30 guidelines set by the CSC and the DBM, the DepEd shall provide for the hiring and 31 deployment of Mental Health Professionals such that each public elementary, 32 secondary, vocational institution, and offices in the different governance levels of the 33 DepEd shall have mental health professionals or mental health service providers within 34 35 five (5) years from the effectivity of this Act.

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Until such time that there are adequate Mental Health Professionals, the DepEd may 37 deploy guidance teachers and other similarly gualified employees to provide school-38 based mental health services: Provided, That they undergo sufficient capacity building 39 as determined by the DepEd and supervised by qualified Mental Health Professionals 40 within the school or the schools division office in their provision of mental health 41 services: Provided, further, That they receive honoraria as just compensation for 42 providing such services, subject to the guidelines set by the DBM and the Commission 43 on Audit. 44

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Notwithstanding the provisions of Republic Act No. 9258, public education institutions 46 may hire, as may be necessary, graduates with relevant background in psychology or 47 similar fields, who may not yet qualify as Mental Health Professionals, to provide 48 school-based mental health services: Provided, That they undergo sufficient capacity 49

building training as determined by the DepEd and shall be supervised by qualified
 Mental Health Professionals within the schools division level in their provision of mental
 health services: *Provided, further*, That they meet the relevant qualifications and are
 licensed as Mental Health Professionals within three (3) years from the date when
 they were hired.

The DepEd shall establish mechanisms to maximize existing mental health services
offered by other government agencies such as agencies attached to the DOH and the
Department of Social Welfare and Development (DSWD).

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SEC. 6. Professional and Career Development of Mental Health Professionals. – The
 DepEd shall, in coordination with the DBM, CSC, DOH and PRC:

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- a) Prepare a uniform career and personnel development plan that shall include
   provisions on personal wellness, merit promotion, performance evaluation, in service training, post graduate scholarship grants, research grants, suggestions
   and incentive award system;
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  19 b) Match the salary grades of Mental Health Professionals related items with
  20 respect to the provisions of R.A. 6758, otherwise known as the "Compensation
  21 and Position Classification Act of 1989", as amended;
- Align the qualifications and standards for Mental Health Professionals with R.A.
   10968, otherwise known as the "Philippine Qualifications Framework Act";
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- 80 e) Review, revise, and develop the duties and responsibilities of mental health
   81 professionals in accordance with the laws enacted to regulate their respective
   82 professions;
- f) Prepare a performance evaluation plan that considers the improvement of
   individual counselor efficiency and organizational effectiveness: *Provided*, That
   each counselor shall be informed regularly by their immediate supervisor of the
   results of the evaluation of their performance;
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   39 g) Provide for the institutionalization of the Basic Education Mental Health Manual;
   40 and
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  42 h) Provide periodic training and skills upgrading and development courses to
  43 Mental Health Professionals.
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SEC. 7. Salary Scale. – The career and salary scales of Mental Health Professionals in
 schools shall provide for a gradual progression from a minimum to a maximum salary
 by means of regular increments, to be given regularly based on merit and
 competencies as similarly given to Master Teachers.

The entry level of Mental Health Professionals shall not be lower than Salary Grade
 Guidance Associates and Psychometricians shall have as entry level Salary
 Grade 11.

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SEC. 8. Benefits. – The Mental Health Professionals shall enjoy the rights and
 privileges as provided for in the Magna Carta of Public Health Workers, Mental Health
 Act, and other pertinent laws.

SEC. 9. Programs and Projects Related to Mental Health. – The DepEd shall provide
 for sufficient resources for mental health programs and projects designed to maintain
 and address the mental health and well-being of learners and personnel.

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SEC. 10. Appropriations. – The amount necessary for the implementation of this Act
 shall be included in the DepEd budget in the annual General Appropriations Act.

SEC. 11. Joint Congressional Oversight Committee. - There is hereby created a Joint 16 Congressional Oversight Committee (JCOC) on the Basic Education Mental Health 17 Program to monitor and oversee the implementation of the provisions of this Act. The 18 JCOC shall be composed of five (5) members each from the Senate and from the 19 House of Representatives, respectively, including a member of the minority from each 20 chamber, to be chaired jointly by the chairpersons of the Committees on Basic 21 Education of both the Senate and the House of Representatives. The four (4) other 22 members from each chamber, one of whom should come from the minority members, 23 shall be designated, respectively, by the President of the Senate and the Speaker of 24 the House of Representatives. 25

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SEC. 12. Sunset Review. – Within five (5) years from the effectivity of this Act, or as
 the need arises, the JCOC shall conduct a systematic evaluation of the performance
 and accomplishments of agencies that implemented this Act, including its impact on
 the education sector and economic development, for purposes of determining
 remedial legislation.

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**SEC. 13**. *Implementing Rules and Regulations.* – Within ninety (90) days from the approval of this Act, the Secretary of Education shall, in consultation with the DBM, CSC, DOH, DSWD, PRC and other concerned stakeholders, formulate and issue rules and regulations for the effective implementation of this Act.

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**SEC. 14**. *Separability Clause.* – If any part or provision of this Act is held invalid or unconstitutional, other provisions not affected thereby shall remain in force and effect.

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**SEC. 15**. *Repealing Clause.* – All laws, orders, and rules and regulations contrary to, or inconsistent with the provisions of this Act are hereby repealed or amended accordingly.

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45 SEC. 16. Effectivity. – This Act shall take effect fifteen (15) days after its publication
 46 in the Official Gazette or in a newspaper of general circulation.

Approved,