CONGRESS OF THE PHILIPPINES NINETEENTH CONGRESS First Regular Session

HOUSE OF REPRESENTATIVES

H. No. 7006

BY REPRESENTATIVES GATCHALIAN, VILLA, FORTES, TARRIELA, FRESNEDI, ACHARON, CORVERA, ZUBIRI, MARIANO-HERNANDEZ, TAN (K.M.), CRUZ (R.), MORDEN, PALMA, BORDADO, MARQUEZ, PLEYTO, DEL MAR, PANALIGAN, NOGRALES (M.I.), DOMINGO, SUAN, DE VENECIA, CAJAYON-UY, NISAY, KHO (R.), PEÑA, ROQUE, GARCIA (D.), PLAZA, GUTIERREZ, ORDANES, VARGAS, TAN (J.), GARDIOLA, VIOLAGO, TANCHAY, SOLON, GO (M.), DALOG, MASTURA, GARCIA (J.A.), KHONGHUN, DALIPE, SINGSON (R.V.), YU (J.V.), YU (D.G.), SAKALURAN, GARCIA (P.J.) AND CAGAS, PER COMMITTEE REPORT NO. 298

AN ACT

PROVIDING FOR THE AUTOMATIC INCOME CLASSIFICATION OF PROVINCES, CITIES, AND MUNICIPALITIES, AMENDING FOR THE PURPOSE SECTION 8 OF REPUBLIC ACT NO. 7160, OTHERWISE KNOWN AS THE LOCAL GOVERNMENT CODE OF 1991, AS AMENDED

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. This Act shall be known as the "Automatic Income
 Classification Act for Local Government Units".

3 SEC. 2. Section 8 of Republic Act (RA) No. 7160, as amended, is
 4 hereby amended to read as follows:

5 "Section. 8. Division, Merger, AND AUTOMATIC INCOME
 6 CLASSIFICATION AND RECLASSIFICATION. -

7 (A) DIVISION AND MERGER. - Division and merger of existing local government units shall comply with the same 8 requirements herein prescribed 9 for their creation: Provided, however, That such division shall not reduce the 10 income, population, or land area of the local government unit 11 or units concerned to less than the minimum requirements 12 prescribed in this Code: Provided, further, That the income 13 classification of the original local government unit or units 14 shall not fall below its current classification prior to such 15 16 division.

[The income classification of local government units shall be updated within six (6) months from the effectivity of this Code to reflect the changes of their financial position resulting from the increased revenues as provided herein.]"

- 5 (B) INCOME CLASSIFICATION. -
- 6

7

8

9 10

11

1

2

3

4

1. CLASSIFICATION OF PROVINCES. – PROVINCES SHALL BE CLASSIFIED INTO SIX (6) CLASSES, ACCORDING TO INCOME RANGE BASED ON THE AVERAGE ANNUAL REGULAR INCOME FOR TWO (2) FISCAL YEARS PRECEDING AN AUTOMATIC INCOME RECLASSIFICATION. THE CLASSIFICATION SHALL BE AS FOLLOWS:

- FIRST CLASS PROVINCES THAT HAVE OBTAINED AN 12 a. 13 AVERAGE ANNUAL REGULAR INCOME OF ONE BILLION TWO 14 HUNDRED **MILLION** PESOS (P1,200,000,000.00) OR MORE; 15
- 16b.SECOND CLASS PROVINCES THAT HAVE OBTAINED17AN AVERAGE ANNUAL REGULAR INCOME OF NINE18HUNDRED MILLION PESOS (P900,000,000.00) OR19MORE, BUT LESS THAN ONE BILLION TWO HUNDRED20MILLION PESOS (P1,200,000,000.00);
- 21c.THIRD CLASS PROVINCES THAT HAVE OBTAINED AN22AVERAGE ANNUAL REGULAR INCOME OF SEVEN23HUNDRED MILLION PESOS (P700,000,000.00) OR24MORE, BUT LESS THAN NINE HUNDRED MILLION25PESOS (P900,000,000.00);
- 26d.FOURTH CLASS PROVINCES THAT HAVE OBTAINED27AN AVERAGE ANNUAL REGULAR INCOME OF FIVE28HUNDRED MILLION PESOS (P500,000,000.00) OR29MORE, BUT LESS THAN SEVEN HUNDRED MILLION30PESOS (P700,000,000.00);
- 31e.FIFTH CLASS PROVINCES THAT HAVE OBTAINED AN32AVERAGE ANNUAL REGULAR INCOME OF THREE33HUNDRED MILLION PESOS (P300,000,000.00) OR34MORE, BUT LESS THAN FIVE HUNDRED MILLION35PESOS (P500,000,000.00); AND
- 36f.SIXTH CLASS PROVINCES THAT HAVE OBTAINED AN37AVERAGE ANNUAL REGULAR INCOME OF LESS THAN38THREE HUNDRED MILLION PESOS (P300,000,000.00).

2. CLASSIFICATION OF CITIES. – CITIES SHALL BE CLASSIFIED INTO SEVEN (7) CLASSES, ACCORDING TO THEIR INCOME RANGE BASED ON THE AVERAGE ANNUAL REGULAR INCOME FOR TWO (2) FISCAL YEARS PRECEDING AN AUTOMATIC INCOME RECLASSIFICATION. THE CLASSIFICATION SHALL BE AS FOLLOWS:

1 .

1

2

3

5

6

7

8

9

10

11

12

13

14

20

21

22

23 24

25

26

27

28

29

30

31

32

33

34

a. SPECIAL CLASS – CITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF TWELVE BILLION PESOS (P12,000,000,000.00) OR MORE;

- b. FIRST CLASS CITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF ONE BILLION ONE HUNDRED MILLION PESOS (P1,100,000,000.00) OR MORE, BUT LESS THAN TWELVE BILLION PESOS (P12,000,000,000.00);
- 15c.SECOND CLASS CITIES THAT HAVE OBTAINED AN16AVERAGE ANNUAL REGULAR INCOME OF NINE17HUNDRED MILLION PESOS (P900,000,000.00) OR18MORE, BUT LESS THAN ONE BILLION ONE HUNDRED19MILLION PESOS (P1,100,000,000.00);
 - d. THIRD CLASS CITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF SEVEN HUNDRED MILLION PESOS (P700,000,000.00) OR MORE BUT LESS THAN NINE HUNDRED MILLION PESOS (P900,000,000.00);
 - e. FOURTH CLASS CITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF FIVE HUNDRED MILLION PESOS (P500,000,000.00) OR MORE, BUT LESS THAN SEVEN HUNDRED MILLION PESOS (P700,000,000.00);
 - f. FIFTH CLASS CITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF THREE HUNDRED MILLION PESOS (P300,000,000.00) OR MORE, BUT LESS THAN FIVE HUNDRED MILLION PESOS (P500,000,000.00); AND
- 35g.SIXTH CLASS CITIES THAT HAVE OBTAINED AN36AVERAGE ANNUAL REGULAR INCOME OF LESS THAN37THREE HUNDRED MILLION PESOS (P300,000,000.00).
- 38 3. CLASSIFICATION OF MUNICIPALITIES. MUNICIPALITIES
 39 SHALL BE CLASSIFIED INTO SIX (6) CLASSES, ACCORDING
 40 TO THEIR INCOME RANGE BASED ON THE AVERAGE
 41 ANNUAL REGULAR INCOME FOR TWO (2) FISCAL YEARS
 42 PRECEDING AN AUTOMATIC INCOME RECLASSIFICATION.
 43 THE CLASSIFICATION SHALL BE AS FOLLOWS:

1 FIRST CLASS – MUNICIPALITIES THAT a. HAVE 2 OBTAINED AN AVERAGE ANNUAL REGULAR INCOME 3 OF ONE HUNDRED FIFTY MILLION PESOS (P150,000,000.00) OR MORE; 4

5

6 7

8 9

29

- b. SECOND CLASS MUNICIPALITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF ONE HUNDRED MILLION PESOS (P100,000,000.00) OR MORE, BUT LESS THAN ONE HUNDRED FIFTY MILLION PESOS (P150,000,000.00);
- 10c.THIRD CLASS THE MUNICIPALITIES THAT HAVE11OBTAINED AN AVERAGE ANNUAL REGULAR INCOME12OF NINETY MILLION PESOS (P90,000,000.00) OR13MORE BUT LESS THAN ONE HUNDRED MILLION14PESOS (P100,000,000.00);
- FOURTH CLASS MUNICIPALITIES THAT HAVE 15 d. OBTAINED AN AVERAGE ANNUAL REGULAR INCOME 16 OF SIXTY MILLION PESOS (P60,000,000.00) OR MORE, 17 BUT LESS THAN NINETY 18 MILLION PESOS 19 (P90,000,000.00);
- 20 FIFTH CLASS MUNICIPALITIES e. -----THAT HAVE 21 OBTAINED AN AVERAGE ANNUAL REGULAR INCOME 22 OF FORTY MILLION PESOS (P40,000,000.00) OR MORE, BUT LESS THAN SIXTY MILLION PESOS 23 24 (P60,000,000.00); AND
- f. 25 SIXTH CLASS MUNICIPALITIES ----THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME 26 27 OF LESS THAN FORTY MILLION PESOS (P40,000,000.00). 28

30 WITHIN THIRTY (30) DAYS OF THE EFFECTIVITY OF THIS ACT, THE SECRETARY OF FINANCE SHALL CAUSE THE 31 32 PUBLICATION OF THE FIRST GENERAL INCOME **RECLASSIFICATION OF ALL EXISTING LOCAL GOVERNMENT** 33 UNITS BASED ON THE INCOME RANGE DETERMINED BY 34 35 SECRETARY OF FINANCE PURSUANT TO THIS 36 SECTION: PROVIDED, THAT THE FIRST GENERAL INCOME 37 RECLASSIFICATION SHALL BE APPLICABLE ON THE FIRST DAY OF JANUARY OF THE IMMEDIATELY SUCCEEDING 38 YEAR FOLLOWING ITS PUBLICATION. 39

40 (C) AUTOMATIC RECLASSIFICATION. – THE ANNUAL
41 REGULAR INCOME SHALL BE COMPUTED FROM THE
42 STATEMENT OF RECEIPTS AND EXPENDITURES (SRE)
43 MAINTAINED BY THE BUREAU OF LOCAL GOVERNMENT
44 FINANCE (BLGF). THE ANNUAL REGULAR INCOME REFERS
45 TO REVENUES, INCLUDING FEES AND RECEIPTS ACTUALLY

REALIZED AND REPORTED YEARLY BY PROVINCES, CITIES, 1 2 AND MUNICIPALITIES FROM REGULAR SOURCES. INCLUDING THE NATIONAL TAX ALLOTMENT (NTA) AND 3 OTHER SHARES IN NATIONAL WEALTH BUT EXCLUSIVE OF 4 5 NON-RECURRING RECEIPTS, SUCH AS NATIONAL AIDS, GRANTS, FINANCIAL ASSISTANCE, LOAN PROCEEDS, SALES 6 7 OF ASSETS, MISCELLANEOUS INCOME, AND OTHER SIMILAR RECEIPTS OF LOCAL GOVERNMENT UNITS. FOR 8 9 PURPOSES OF THIS SECTION, SHARES FROM THE 10 NATIONAL WEALTH, EXCISE TAXES ON TOBACCO. INCREMENTAL COLLECTION VALUE 11 FROM ADDED 12 TAXES PURSUANT TO REPUBLIC ACT NO. 7643, AND THE 13 GROSS INCOME TAXES PAID BY BUSINESS AND 14 ENTERPRISES IN SPECIAL ECONOMIC ZONES UNDER REPUBLIC ACT NO. 7916, AS AMENDED, AND SUCH OTHER 15 SHARES AS MAY BE GRANTED BY LAW TO THE PROVINCE, 16 CITY OR MUNICIPALITY, SHALL BE CONSIDERED AS PART 17 OF THE ANNUAL REGULAR INCOME. 18

19 EVERY SIX (6) YEARS FROM THE FIRST GENERAL INCOME RECLASSIFICATION THE SECRETARY OF FINANCE 20 21 SHALL UPDATE THE INCOME RANGES FOR THE INCOME 22 CLASSIFICATION OF ALL PROVINCES, CITIES AND MUNICIPALITIES SET IN SUBSECTIONS 1, 2, AND 3 OF 23 24 SUBPARAGRAPH (B) BASED ON THE ANNUAL REGULAR INCOME GROWTH RATE. 25

26 EVERY TWO (2) YEARS FOLLOWING THE FIRST GENERAL 27 INCOME RECLASSIFICATION, THE SECRETARY OF FINANCE 28 SHALL AUTOMATICALLY UPDATE THE INCOME 29 CLASSIFICATION OF ALL LGUS WITHIN SIXTY (60) DAYS 30 FROM THE DEADLINE FOR THE SUBMISSION OF THE YEAR-END REPORT. 31

32 THE INCOME CLASSIFICATION OF Α LOCAL GOVERNMENT UNIT SHALL BE UPGRADED WHEN ITS 33 34 AVERAGE ANNUAL REGULAR INCOME FOR TWO (2) FISCAL YEARS EXCEEDS THE INCOME RANGE SET FOR ITS 35 CURRENT INCOME CLASS. WHERE THE AVERAGE ANNUAL 36 37 REGULAR INCOME OF AN LGU FALLS BELOW THE INCOME 38 RANGE OF ITS CURRENT INCOME CLASS, IT SHALL BE PLACED ON A DOWNGRADE WARNING STATUS BY THE 39 40 SECRETARY OF FINANCE. IF ITS INCOME CONTINUES TO 41 FALL BELOW THE RANGE IN THE NEXT INCOME 42 RECLASSIFICATION, THE CLASSIFICATION OF THE

CONCERNED LGU SHALL BE DOWNGRADED TO ITS CORRESPONDING INCOME CLASS.

1 2

3

4

5

6 7 THE BLGF SHALL ISSUE A CERTIFICATION OF THE INCOME RECLASSIFICATION OF AN LGU; *PROVIDED*, *HOWEVER*, THAT THE NON-ISSUANCE OF THE CERTIFICATION SHALL NOT SUSPEND THE EFFECTS OF THE AUTOMATIC INCOME RECLASSIFICATION.

8 IN CASES OF UNMANAGEABLE PUBLIC SECTOR DEFICIT. THE SECRETARY OF FINANCE MAY RETAIN THE EXISTING 9 10 INCOME CLASSIFICATION OR ORDER THE RE-11 COMPUTATION AND REVISION OF THE **INCOME** 12 **CLASSIFICATION** OF PROVINCES, CITIES AND 13 MUNICIPALITIES TO REFLECT THE ACTUAL FINANCIAL SITUATION OF THE LGUS; PROVIDED, THAT, A PROVINCE, 14 CITY OR MUNICIPALITY, WHICH HAS BEEN IN EXISTENCE 15 FOR A PERIOD OF LESS THAN TWO (2) FISCAL YEARS 16 IMMEDIATELY PRECEDING THE AUTOMATIC INCOME 17 18 RECLASSIFICATION OF LGUS, AS HEREIN PROVIDED, SHALL BE CLASSIFIED ON THE BASIS OF ITS AVERAGE 19 20 ANNUAL REGULAR INCOME DURING ITS EXISTENCE: 21 PROVIDED. FURTHER. THAT IF Α PROVINCE OR MUNICIPALITY IS CREATED BEFORE THE YEAR OF THE 22 23 AUTOMATIC RECLASSIFICATION OF LOCAL GOVERNMENT UNITS, IT SHALL BE CLASSIFIED ON THE BASIS OF THE 24 25 ESTIMATED AGGREGATE NET SHARE OF INCOME FROM REGULAR SOURCES OF ITS COMPONENT CITIES AND 26 MUNICIPALITIES IN THE CASE OF A PROVINCE, OR ITS 27 28 COMPONENT BARANGAYS IN THE CASE OF Α MUNICIPALITY, CORRESPONDING 29 INCLUDING THE ESTIMATED NTA OF THE NEWLY CREATED PROVINCE OR 30 MUNICIPALITY PURSUANT TO SECTION 285 THIS ACT. 31 32 DURING THE FISCAL YEAR IMMEDIATELY PRECEDING ITS 33 CREATION. THIS RULE SHALL LIKEWISE APPLY TO A MUNICIPALITY THAT IS CONVERTED INTO A CITY, OR A CITY 34 THAT IS CREATED OUT OF EXISTING MUNICIPALITIES OR 35 BARANGAYS. 36

- 37AMONGOTHERPURPOSES,THEINCOME38CLASSIFICATIONOFPROVINCES,CITIES,AND39MUNICIPALITIES SHALL SERVE AS BASIS FOR THE:
- 40 1. DETERMINATION OF ADMINISTRATIVE AND STATUTORY
 41 AIDS, FINANCIAL GRANTS, AND OTHER FORMS OF
 42 ASSISTANCE TO LOCAL GOVERNMENTS;

DETERMINATION OF THE FINANCIAL CAPABILITY OF
 LGUS TO UNDERTAKE DEVELOPMENTAL PROGRAMS AND
 PRIORITY PROJECTS;

3. TOTAL ANNUAL OR SUPPLEMENTAL APPROPRIATION FOR
PERSONAL SERVICES OF A LOCAL GOVERNMENT UNIT FOR
ONE (1) FISCAL YEAR AS PROVIDED IN SECTION 325 (A) OF
LOCAL GOVERNMENT CODE OF 1991, AS AMENDED;

8 4. COMPENSATION ADJUSTMENT FOR LGU PERSONNEL AS
9 PROVIDED UNDER SECTION 10 OF EXECUTIVE ORDER NO.
10 201, OR THE SALARY STANDARDIZATION LAW OF 2015;

- 5. CREATION OF A NEW LGU WHEREIN SECTION 8 OF THE
 LOCAL GOVERNMENT CODE OF 1991, AS AMENDED,
 PROVIDES THAT THE DIVISION AND MERGER OF EXISTING
 LGU SHALL NOT DOWNGRADE THE INCOME
 CLASSIFICATION OF THE ORIGINAL UNIT;
- 16
 16 6. NUMBER OF ELECTIVE MEMBERS IN THE SANGGUNIANG
 17 BAYAN AS PROVIDED UNDER SECTION 2 OF REPUBLIC ACT
 18 NO. 6637;
- 197. ISSUANCE OF A FREE PATENT TITLE TO RESIDENTIAL20LANDS AS PROVIDED UNDER REPUBLIC ACT NO. 10023;
- 8. MINIMUM WAGE OF DOMESTIC WORKERS AS PROVIDED
 UNDER SECTION 24 OF REPUBLIC ACT NO. 10361;
- 9. GSIS INSURANCE COVERAGE OF LGU PROPERTIES IN
 COMPLIANCE WITH SECTION 5 OF REPUBLIC ACT NO. 656,
 OR THE PROPERTY INSURANCE LAW;
- 26 10. DETERMINATION OF THE PERCENTAGE OF
 27 AGRICULTURAL LAND THAT CAN BE RECLASSIFIED AND
 28 THE MANNER OF THEIR UTILIZATION OR DISPOSITION AS
 29 STIPULATED IN SECTION 20 OF THIS CODE; AND
- 30 11. SUCH OTHER PURPOSES AS MAY BE PROVIDED UNDER
 31 EXISTING LAWS AND REGULATIONS.
- 32THE SECRETARY OF FINANCE SHALL ISSUE THE33APPROPRIATE DEPARTMENT ORDERS FOR THE AUTOMATIC34INCOME CLASSIFICATION OF PROVINCES, CITIES AND35MUNICIPALITIES."

SEC. 3. A fourth or lower income class province, city or municipality 1 which is reclassified as First, Second, or Third income class following the 2 first general income reclassification shall not be required to provide for 3 additional personal services and it may maintain its existing personnel 4 complement prior to the reclassification, pursuant to civil service rules and 5 6 regulations, until the next automatic income reclassification. In case of 7 personnel transfers, resignations, or deaths, the LGU concerned may not fill up the vacant position or provide for its funding until the next succeeding 8 general reclassification. 9

Any LGU that exceeds the limitations provided in Section 325 (a) of the Local Government Code of 1991, as amended, despite maintaining the status quo after it received a first, second, or third income class designation following the first general income reclassification shall not be considered in violation of Section 325 of the Local Government Code.

SEC. 4. All existing income classifications of provinces, cities and municipalities shall continue to be in force and effect until superseded by the issuance of the first general income reclassification by the Secretary of Finance pursuant to this Act. Nothing herein shall be construed to eliminate or in any way diminish existing salaries and benefits granted by LGUs.

SEC. 5. The Secretary of Finance shall issue rules and regulations to
 implement the provisions of this Act.

SEC. 6. Executive Order No. 249, dated July 25, 1987 is hereby
repealed. Section 8 of the Local Government Code of 1991, as amended, is
hereby amended. All laws, presidential decrees, executive orders,
presidential proclamations, rules and regulations which are inconsistent
with this Act are hereby repealed, or amended accordingly.

28 **SEC. 7.** This Act shall take effect fifteen (15) days after its complete 29 publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,

8