CONGRESS OF THE PHILIPPINES NINETEENTH CONGRESS First Regular Session

HOUSE OF REPRESENTATIVES

H. No. 7400

By Representatives Rodriguez (R.), Villanueva, Go (M.), Macapagal-Arroyo, Gonzales (A.), RODRIGUEZ (E.), BORDADO, TULFO (R.W.), MERCADO-REVILLA, ABUNDA, ORTEGA, AQUINO, Cardema, Zamora (M.C.), Suansing (M.A.), Buhain, Nava, Cagas, Chatto, Olivarez, Mariano-Hernandez, Acidre, Abalos, Guintu, Galeos, Cari, Collantes, Teves (J.), Delos Santos, Padiernos, Dalog, Suan, Veloso-Tuazon, Balindong, Domingo, Vergara, KHONGHUN, VERZOSA, GULLAS, CO (E.), BARONDA, BOLILIA, PALMA, PRIMICIAS-AGABAS, PUMAREN, Suarez, Herrera, Quimbo, Abante, Alonte, Alvarez (M.), Alvarez (J.), Arenas, Bautista-Lim, Bernos, Bongalon, Cabredo, Campos, Celeste, Co (A.N.), Cua, Cuaresma, DE VENECIA, DEL MAR, FUENTEBELLA, GO (E.C.), GONZAGA, HARESCO, LACSON, LARA, SALIMBANGON, TIANGCO, UMALI, VARGAS-ALFONSO, VILLARAZA-SUAREZ, VIOLAGO, ZUBIRI, ADIONG, ADVINCULA, AMANTE, ANG, ASISTIO, ATAYDE, AUMENTADO, BASCUG, BOSITA, CO-PILAR, COJUANGCO (J.), CRUZ (A.), CRUZ (R.), DAGOOC, DIMAPORO (S.A.), EUDELA, FORTES, FRESNEDI, GARCIA (D.), GARCIA (M.A.), GARDIOLA, GUTIERREZ, HERNANDEZ, LAGON (D.), LAGON (S.), LAZATIN, MACEDA, MAGSINO, MANIQUIZ, MATIBAG, MERCADO, NOGRALES (M.I.), OUANO-DIZON, PADUANO, PANALIGAN, PANCHO, PLAZA, PLEYTO, REVILLA (R.J.), SALI, TALLADO, TULFO (J.), UNABIA, VARGAS. VILLAFUERTE (M.L.), YAP (C.), AGARAO, BENITEZ, CORVERA, DUTERTE, ECLEO, FLORES, GOMEZ, Kho (R.), Mariño, Ordanes, Revilla (B.), Romulo, Saulog, Silverio, Soriano, Tolentino, VILLAFUERTE (L.R.), YAP (EDVIC), SALCEDA, DIONISIO, TY, BRIONES, CHUNGALAO, REYES, GATO, Defensor, Calderon, Dalipe, Marcos, Lacson-Noel, Oaminal, Dy (F.), Teodoro, Zamora (Y.M.), Arbison, Roque, Zamora (A.M.), Escudero, Tan (K.M.), Acharon, Libanan, DAZA, MADRONA, DIMAPORO (M.K.) AND TANJUATCO, PER COMMITTEE REPORT NO. 382

AN ACT

INSTITUTIONALIZING AN ENTERPRISE-BASED EDUCATION AND TRAINING PROGRAM TO STRENGTHEN TECHNICAL-VOCATIONAL EDUCATION AND TRAINING AND APPROPRIATING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. *Short Title.* – This Act shall be known as the "Enterprise-Based Education and Training (EBET) Program Act."

SEC. 2. Declaration of Policy. – It is hereby declared the policy of the State to enhance the skills of the middle-level manpower of the country to meet the requirements brought about by more advanced and evolving technologies. To this end, the State seeks to strengthen technical-vocational education and training (TVET) programs to promote employment and ensure the steady supply of educated and competitive manpower equipped with the appropriate skills and desirable work habits and attitudes to meet the requirements, demands, and standards of the workplace both in the local and international market.

The State recognizes that apprenticeship, learnership, dual training, and other forms of industry-based training arrangement will help develop and upgrade the skills of the student trainee in a world where technology is rapidly changing, as well as provide them opportunities to acquire relevant knowledge and training within the setting of a business enterprise or industry. The State further recognizes that this mode of knowledge-acquisition will greatly contribute to the creation of a pool of well-trained middle-level workforce in the country.

SEC. 3. Objectives. - This Act shall have the following objectives:

a) To establish a national enterprise-based training and education system for the middle-level manpower that is competency-based, including an off-and-on-the job training program and involving the active participation and cooperation of employers, workers, industry, and the government;

b) To produce well-trained and better equipped manpower capable of responding to the skill requirements and demands of employers and the industries;

c) To rationalize the middle-level manpower training system by consolidating apprenticeship, dual training, on-the-job training programs and all other forms of industry-based training arrangement;

d) To establish enterprise-based training standards that shall ensure the acquisition by students or trainees of the right competencies in an environment where their rights are protected and their safety is assured; and

e) To broaden the opportunities, venues of education and training towards greater access by all workers.

SEC. 4. Definition of Terms. - As used in this Act:

- a) Apprenticeship refers to a training and employment program involving a contract between an apprentice and an employer on an approved apprenticeable occupation and generally aims to provide a mechanism that will ensure availability of qualified skilled workers based on industry requirements;
- b) Competency assessment refers to the process of making a judgment on whether a person has achieved a level of competency;
- c) Competency standards refer to the set of benchmarks on the knowledge, skills, attitudes and values required for the performance of a job, occupation or trade in the workplace;
- d) Dual education and training refer to the combination of on-the-job training involving an enterprise and a training institution;
- e) Dual training system refers to the delivery of technical-vocational education and training that combines in-plant and in-school training based on a plan collaboratively designed and implemented by an accredited dual system educational institution or training center and an accredited dual system agricultural, industrial, or business establishments with prior notice and advice to the concerned local government unit. Under this system, the student trainee shall be provided with the best possible learning experience, under the shared responsibility of a business establishment which provides practical training, and an educational institution which provides the required specific, general and occupation-related theoretical instruction. The dual nature of the training system requires that the two (2) instructing parties operate in a well-coordinated and symbiotic manner.
- f) Enterprise-based competencies refer to the knowledge, skills and attitudes or values necessary for the competent performance in the workplace that are required from a student trainee before admission to the EBET program;
- g) Enterprise-based education and training program refers to a practical work-related or workplace-related training program with compulsory related theoretical instructions conducted on-the-job and implemented within companies, which includes, among others, any of the following modalities: a) apprenticeship; b) learnership; c) on-the-job training; d) practicum; e) work appreciation program; f) dual training system; g) internship; and h) incompany training;
- h) Enterprise-based student trainee refers to a person qualified to undergo training for an approved enterprise-based education and training in an established period as provided for by the enterprise-based training agreement;
- i) Enterprise-based training agreement refers to a contract between an enterprise and a student trainee emphasizing the rights, duties and responsibilities of each party wherein an enterprise binds itself to train the student trainee who in turn accepts the terms of education and training;
- j) Learnership refers to a practical training, work-based or on-the-job training program for approved learnable occupations, for a period not exceeding three (3) months. Only companies

whose learnership programs are approved and registered by the Technical Education and Skills Development Authority (TESDA) can hire learners;

k) Middle-level manpower refers to those who have acquired practical skills and knowledge through formal or non-formal education and training equivalent to at least a secondary education but preferably at post-secondary education with a corresponding degree of diploma; or skilled workers who have become highly competent in their trade or craft as attested by the industry;

1) Nominal duration of education and training refers to the estimated number of training hours; and

m) Period of education and training refers to the duration when the training commences and terminates.

SEC. 5. Establishment and Coverage of an EBET Program. – There shall be established an EBET Program that shall cover practical work-related or workplace-related training programs with compulsory related theoretical instructions and shall include training modalities or schemes to be grouped as follows: a) EBET by enterprises, which include apprenticeship, learnership, incompany training; b) EBET by technical-vocational institutions (TVIs) and enterprises, which include dual training system, practicum, on-the-job training, internship, and supervised industry training; and c) EBET by government agencies, which include work appreciation program, and government internship program.

All EBET programs established pursuant to this Act shall apply to all work-related or workplace-related trainings conducted on the job and shall be implemented within enterprises, firms or companies. The duration of the EBET Programs shall be based on the complexity of the specific competencies to be learned.

A registered enterprise, group or association, industry, organization, government institution or civic group that intends to participate in the dual training system and organize an EBET program shall choose from any of the following training schemes:

a) EBET involving a company or entity and an identified TVI;

b) EBET involving a group of companies or entities and a TVI; and

c) EBET involving an industry training center and company or entity or a group of companies or entities.

SEC. 6. Registration of an EBET Program. – An enterprise, group, association, industry, organization, civic society, or government agency or instrumentality that intends to organize an EBET Program shall register such program with the TESDA before entering into an agreement with student trainees.

The TESDA shall establish a registration mechanism and assign an office that shall process all EBET program applications, including the applications for registration of civic groups,

associations, organizations, industries, TVET providers, and government institutions which desire to participate in the EBET Program created under this Act.

SEC. 7. Contents of EBET Agreements. – All EBET agreements shall conform with the rules to be issued by the TESDA and shall include the following: (a) Nature and purpose of training; (b) Training programs; (c) Period of training; (d) Training allowance equivalent to seventy-five percent (75%) of the existing minimum wage, which shall be paid in cash or in kind or both; (e) Schedule of training allowance payments; (f) Process of termination of EBET; and (g) General rights and obligations of both parties.

Every EBET agreement shall be signed by the employer, or an agent of the employer, or by an authorized representative of any of the participating organizations, associations, government institutions or civic groups, and by the student trainee.

An EBET agreement with a student trainee who is a minor shall be signed on the minor's behalf by the parent or guardian: *Provided*, That if the latter is not available, an authorized representative of the TESDA shall sign on behalf of the student trainee who is a minor, and the same shall be binding within the period specified in the agreement: *Provided*, *further*, That a student trainee who is a minor shall be excluded from high risk, dangerous or hazardous occupations.

SEC. 8. *Qualifications of EBET Student Trainees.* – An applicant for student trainee under the EBET Program to be conducted by the TESDA must have the following qualifications:

a) At least a senior high school graduate or its equivalent;

b) Possesses vocational aptitude and capacity as may be established through appropriate aptitude tests; and

c) Possesses the ability to comprehend and follow oral and written instructions.

Industry associations and labor groups may recommend to the TESDA the appropriate or additional educational requirements for different occupations.

SEC. 9. Aptitude Testing of Applicants. — Consonant with the minimum qualifications of the enterprise-based trainee applicant required under this Act, the enterprises, groups or associations, industry organizations, and government institutions with duly recognized EBET programs shall have the primary responsibility of conducting appropriate aptitude tests in the selection of the trainees: *Provided*, That the TESDA Board may perform the services free of charge if the enterprises do not have adequate facilities for the purpose.

SEC. 10. Compulsory Theoretical Instruction. — Compulsory theoretical instructions shall be part of the EBET Program. In cases where the program is undertaken in the plant, theoretical instructions may be delegated to an institution or to a registered TVET provider which has an applicable program or an existing Memorandum of Agreement or Understanding with the TESDA.

SEC. 11. EBET Administration. - The TESDA Board shall set the overall policy for the

EBET Program. The responsibility for enterprise-based training administration, monitoring and evaluation of the on/off-the-job training shall be the concern of the TESDA Secretariat. The identification and prioritization of enterprise-based training qualifications and the development of competency standards and curricula shall be the joint responsibility of industry associations, labor groups, and the TESDA.

SEC. 12. *EBET Committee.* — There shall be established an EBET Committee in every enterprise implementing an EBET program. It shall be responsible for monitoring the implementation of the EBET program in accordance with the approved policies of the TESDA Board, settling differences between management and trainees regarding EBET agreements and other concerns, and recommending measures for improving policies, standards, and guidelines for implementing the program.

The EBET Committee shall be composed of labor and management: *Provided*, That the representative of the employees in unionized enterprises shall come from the existing labor unions: *Provided*, *further*, That the representative of the employees in non-unionized enterprises shall be elected by employees of the enterprise.

In case the EBET Committee shall not be able to settle the differences between management and labor, the TESDA Secretariat or its authorized representative shall investigate and render a decision pursuant to pertinent rules and regulations.

SEC. 13. Appeal to the TESDA Board. – The decision of the TESDA Secretariat may be appealed by any aggrieved person to the TESDA Board within five (5) working days from the receipt of the decision. The decision of the TESDA Board shall be final and executory.

SEC. 14. Exhaustion of Administrative Remedies. – No person shall institute any action for the enforcement of any EBET agreement or payment of damages for breach of any such agreement, unless all available administrative remedies have been exhausted.

SEC. 15. Compulsory Participation in the EBET Program. – Enterprises shall be required to provide the appropriate EBET Program under the following circumstances:

a) When national security or the requirements of economic development so demand, the President of the Philippines shall require the implementation of the EBET Program in certain trades, occupations, jobs or employment levels where the supply of trained manpower is deemed critical, as determined by the TESDA Board, upon the recommendation of its secretariat; and

c) In private companies which employ foreign technicians in enterprise-based training occupations.

SEC. 16. *Tax Exemptions.* – All grants, bequests, endowments, donations, and contributions made to and to be used actually, directly and exclusively by the participating training institution shall be exempt from donor's tax and the same shall be considered as allowable deduction from the gross income for purposes of computing the taxable income of the donor in accordance with the provisions of the National Internal Revenue Code of 1997, as amended.

The importation of all new machineries and equipment used in the EBET Program shall be exempted from customs duties in accordance with the provisions of Republic Act No. 10863,

SEC. 17. Exemption from Probationary Employment. – Certified EBET graduates shall be exempted from probationary employment in the event that they are employed in occupations requiring the same skills and qualification standards which they shall have obtained upon passing the appropriate competency assessment.

SEC. 18. Awarding of Equivalent Unit Credits. – An EBET graduate shall be awarded equivalent unit credits in the formal system of education which can be used in pursuing higher degree courses, subject to the integrated policies and guidelines of equivalency and the adult education acceleration program of the TESDA, Commission on Higher Education, and the Department of Education.

SEC. 19. Free Insurance Coverage and Protection of Trainees. – Every participating enterprise, group or association, industry organization, government institution and civic group undertaking training in accordance with the provisions of this Act shall provide life and accident insurance coverage for every trainee free of charge: Provided, That the premium payments of said insurance policy shall be borne by the participating enterprise, group, organization or institution.

SEC. 20. Limitations on the Number of Trainees. – No enterprise shall be allowed to engage trainees beyond twenty percent (20%) of the total number of its regular employees: *Provided*, That the TESDA Board may, upon recommendation of the industry association, increase or decrease the cap, if necessary: *Provided*, further, That any person who shall be engaged as a trainee in excess of the threshold herein provided shall be considered as a regular employee of the enterprise.

SEC. 21. *Appropriations.* – The initial amount for the implementation of this Act shall be charged against the current year's appropriations of the TESDA. Thereafter, such amount shall be included in the annual General Appropriations Act.

SEC. 22. Report to Congress. – Every four (4) years after the effectivity of this Act, the TESDA Board shall conduct a review of the implementation of the EBET Program and submit a report to Congress within thirty (30) days after its review. The report shall cover the accomplishments, extent of the implementation of the EBET Program, and other relevant information, including the employability and retention rates of trainees or graduates, as well as the recommendations for further improvement of the program.

SEC. 23. *Implementing Rules and Regulations.* – Within ninety (90) days after the effectivity of this Act, the TESDA shall, in consultation with relevant stakeholders, issue the rules and regulations for the effective implementation of this Act.

SEC. 24. *Separability Clause.* – In the event any of the provisions of this Act is declared unconstitutional, the validity of the other provisions shall not be affected by such declaration.

SEC. 25. *Repealing Clause.* – All laws, decrees, orders, rules and regulations or parts thereof inconsistent with this Act are repealed or modified accordingly.

SEC. 26. *Effectivity.* – This Act shall take effect fifteen (15) days after its publication in the *Official Gazette* or in a newspaper of general circulation.

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