CONGRESS OF THE PHILIPPINES NINETEENTH CONGRESS First Regular Session

HOUSE OF REPRESENTATIVES

H. No. 7506

BY REPRESENTATIVES ARROGANCIA, BARZAGA AND CO (E.), PER COMMITTEE REPORT NO. 409

AN ACT

DECLARING OF Α PARCEL LAND LOCATED IN THE MUNICIPALITY OF SAN FRANCISCO, IN THE PROVINCE OF QUEZON, A PROTECTED AREA WITH THE CATEGORY OF PROTECTED LANDSCAPE THE UNDER NATIONAL INTEGRATED PROTECTED AREA SYSTEM, TO BE REFERRED TO AS THE SAN FRANCISCO PROTECTED LANDSCAPE, PROVIDING FOR ITS MANAGEMENT, AND APPROPRIATING **FUNDS THEREFOR**

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

ARTICLE I

GENERAL PROVISIONS

SECTION 1. *Title.* – This Act shall be known as the "San Francisco
 Protected Landscape Act".

SEC. 2. Declaration of Policy. – Cognizant of the profound impact of human activity on all components of the natural environment, it is hereby declared the policy of the State to secure for the Filipino people of present and future generations, the perpetual existence of all native plants and animals through the declaration of protected areas under the National Integrated Protected Areas System (NIPAS) within the classification of national park as provided for in the Constitution.

In recognition of the richness of the biological resources, both *flora* and
 fauna, that are native and distinct to the Mulanay Watershed Forest Reserve, as

well as their aesthetic and ecological importance, a parcel of land located in the 1 2 Municipality of San Francisco, Province of Quezon, is hereby declared a protected area under the category of protected landscape, and shall hereinafter be referred 3 to as the San Francisco Protected Landscape (SFPL). As such, the State shall 4 ensure the conservation, protection, management, and rehabilitation of the area. 5 It is likewise recognized that effective administration of this area is possible only 6 through cooperation among the National Government, local government units 7 (LGUs), concerned nongovernmental organizations (NGOs), private entities, and 8 9 local communities. The use and enjoyment of this area must be consistent with the principles of biological diversity and sustainable development. 10

Towards this end, the State shall ensure the full implementation of this Act, the mobilization of resources for the institutional mechanisms herein established, and the full scientific and technical support needed for the conservation of biodiversity and the integrity of the ecosystems, and cultural and indigenous practices.

16 SEC. 3. Classification as a National Park. – The SFPL is comprised of 17 a parcel of land of the public domain located in the Municipality of San Francisco, 18 in the Province of Quezon, the metes and bounds of which are described in Section 19 4 of this Act. All lands of the public domain within the coverage and scope of the 20 SFPL shall fall under the classification of national park as provided for in Article 21 XII, Section 3 of the Constitution.

SEC. 4. Scope and Coverage. – The boundaries of the San Francisco Protected Landscape are more particularly described as the area beginning at a point marked "1" on the Map, being N 43° 19' 44" E., 2,157.25 meters from QZN – 3477 with geographic coordinates of 13° 20' 53.63034" Latitude and 122° 30' 56.32977" Longitude located at Barangay Poblacion, Municipality of San Francisco, Quezon,

28	thence	N 37° 59' 28" E	307.06	meters to corner	2;
29	thence	S 63° 16' 32" E	162.34	meters to corner	3;
30	thence	N 70° 39' 18" E	238.47	meters to corner	4;
31	thence	S 50° 45' 19" E	260.82	meters to corner	5;
32	thence	S 06° 37' 51" E	346.32	meters to corner	6;

1	thence	S 56° 51' 03" W	265.16	meters to corner	7;
2	thence	N 33° 41' 18" W	46. 8 7	meters to corner	8;
3	thence	N 39° 03' 05" W	68.25	meters to corner	9;
4	thence	N 47° 04' 51" W	77.83	meters to corner	10;
5	thence	N 46° 34' 30" W	77.10	meters to corner	11;
6	thence	N 65° 04' 36" W	109.17	meters to corner	12;
7	thence	N 55° 31' 59" W	204.98	meters to corner	13;
8	thence	N 70° 22' 22" W	136.96	meters to corner	1,

9 the point of beginning containing an area of twenty-nine and 60/100 (29.6)
10 hectares, more or less.

SEC. 5. Establishment of Buffer Zones. - The Secretary of the 11 Department of Environment and Natural Resources (DENR), upon the 12 recommendation of the Protected Area Management Board created under Section 13 14 6 of this Act, may designate areas surrounding the SFPL as buffer zones for the purpose of providing an extra layer of protection where restrictions may be 15 applied: Provided, That in cases where the designated buffer zone would cover 16 17 private lands, the owners thereof shall be required to design their development with due consideration to the protected area management plan. 18

ARTICLE II

MANAGEMENT MECHANISMS

SEC. 6. Protected Area Management Board. – Within ninety (90) days
from the effectivity of this Act, a Protected Area Management Board (PAMB) shall
be created to oversee the management of the SFPL. The PAMB shall be composed
of the following:

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a. DENR Regional Executive Director for Region IV-A, as Chairperson;

b. Governor of the Province of Quezon or a duly authorized representative;

- c. Senators of the Republic of the Philippines who are duly registered
 residents of the Province of Quezon, or their duly designated
 representatives, unless the Senators decline the membership in the
 PAMB;
- d. District Representative of the Congressional District where the SFPL is
 located, or a duly designated representative, unless the District

1		Representative declines the membership in the PAMB;
2	e.	Mayor of the Municipality of San Francisco, in the Province of Quezon
3		or a duly authorized representative;
4	f.	Chairpersons of all the barangays with territorial jurisdiction over the
5		SFPL;
6	g.	Regional Directors of the following government agencies, namely:
7		Department of Agriculture, National Economic and Development
8		Authority, Department of Science and Technology, Philippine National
9		Police, Department of National Defense, and Department of Tourism;
10	h.	Three (3) representatives from either NGOs, or people's organizations
11		(POs) based in the Province of Quezon, duly accredited both by the
12		DENR and the provincial government. The NGOs or POs represented
13		should have been in existence for at least five (5) years and with track
14		record in or related to protected area management;
15	i.	At least one (1) but not more than three (3) representatives from all the
16		indigenous cultural communities/ indigenous peoples present in the area
17		and recognized by the National Commission on Indigenous Peoples;
18	j.	One (1) representative from an academic institution, preferably from a
19		university or college in the Province of Quezon, with proven track record
20		in or related to protected area management; and
21	k.	One (1) representative from the private sector, preferably a resident of
22		the Province of Quezon, who is distinguished in a profession or field of
23		interest relevant to the management of a protected area.
24	TI	ne terms of office of members of the PAMB, as well as the grounds for
25	their rem	noval shall be in accordance with the provisions of Republic Act No. 7586,
26	otherwise	e known as the "National Integrated Protected Areas System Act of 1992"
27	as amen	ded by Republic Act No. 11038, otherwise known as the "Expanded
28	National	Integrated Protected Areas System Act of 2018".
29	SEC.	7. Functions of the PAMB The PAMB shall have the following
30	powers a	nd functions:
31	a. Ov	versee the management of the SFPL;
32	b. Ap	prove policies, plans and programs, proposals, agreements, and other

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1		related documents for the management of the SFPL;
2	C.	Approve the management plan of the SFPL and ensure its harmonization
3		with and integration into the Ancestral Domain Sustainable Development
4		and Protection Plan, land use plan and other development plans, public or
5		private, and their implementation;
6	d.	Adopt a manual of operations to include rules of procedures in the conduct
7		of business, and the creation of committees and their respective terms of
8		reference;
9	e.	Recommend the deputation of appropriate agencies and individuals for the
10		enforcement of the laws, rules and regulations governing the management
11		of the SFPL;
12	f.	Allocate financial resources for the implementation of the management plan
13		and manage the Protected Area Retention Income Account and other funds
14		in accordance with government accounting, budgeting, and auditing rules
15		and regulations;
16	g.	Set fees and charges in accordance with existing guidelines;
17	h.	Issue rules and regulations for the resolution of conflicts through
18		appropriate and effective means;
19	i.	Recommend appropriate policy changes to the DENR and other government
20		authorities with respect to the management of the SFPL;
21	j.	Monitor and assess the performance of the Protected Area Superintendent
22		and other protected area personnel and compliance of partners with the
23		terms and conditions of any undertaking, contract or agreement relative to
24		any project or activity within the SFPL;
25	k.	Recommend from among a shortlist of qualified candidates, the designation
26		or appointment of the Protected Area Superintendent; and
27	1.	Assess the effectiveness of the management of the SFPL: Provided, That
28		the members of the PAMB representing the LGUs and national agencies
29	r	shall inform their respective constituents, offices or sectors, of PAMB-
30		approved or other relevant policies, rules, regulations, programs, and
31		projects and shall ensure that the provisions of this Act and the rules and
32		regulations issued to implement it are complied with and used as reference

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and framework in their respective plans, policies, programs, and projects. Failure to comply with the foregoing shall be the basis for disciplinary action against such member according to administrative rules and regulations and such penalties as the PAMB may provide: *Provided*, *further*, That the DENR, through the Regional Director, shall ensure that the PAMB acts within the scope of its powers and functions. In case of conflict between the resolutions issued by the PAMB and the existing administrative orders of national application, the latter shall prevail.

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9 SEC. 8. The Protected Area Management Office. - There is hereby 10 established a Protected Area Management Office (PAMO) to be headed by a Protected Area Superintendent (PASu) who shall supervise the day to day 11 12 management, protection, and administration of the SFPL. The PASu shall hold a 13 permanent plantilla position and shall be appointed by the DENR Secretary. A sufficient number of support staff with permanent plantilla positions shall 14 likewise be appointed by the DENR Secretary to assist the PASu in the 15 management of the protected area. 16

The PASu shall be primarily accountable to the PAMB and the DENR for the management and operations of the SFPL. Pursuant thereto, the PASu shall have the following duties and responsibilities:

- a. Prepare the management plan, in consultation with the stakeholders,
 including the annual work and financial plan and ensure its
 implementation;
- b. Ensure the integration of relevant national and LGU plans and programs
 into SFPL management plans, programs, projects, and policies;
- c. Provide secretariat services to the PAMB and its committees and ensure the
 availability of relevant and timely information for decision-making;
- d. Formulate and recommend to the PAMB proposed policies, rules,
 regulations, and programs;
- e. Establish, operate, and maintain a database management system which
 shall be an important basis for decision-making;
- f. Enforce the laws, rules and regulations relevant to the SFPL, commence and
 institute administrative and legal actions in collaboration with other

- government agencies or organizations, and assist in the prosecution of 1 offenses committed in violation of the provisions of this Act; 2
- g. Monitor, evaluate, and report the implementation of management activities 3 of the SFPL: 4
- h. Request for and receive any technical assistance, support or advice from any 5 agency or instrumentality of the government as well as academic 6 7 institutions, NGOs, and the private sector, as may be necessary for the effective management, protection and administration of the SFPL; 8
- 9 i. Issue permits and clearances for activities that implement the management plan and other permitted activities in accordance with terms, conditions, 10 and criteria established by the PAMB: Provided, That all permits for 11 extraction of natural resources for research purposes, including the 12 collection of wildlife and its by-products or derivatives, shall specify the acts 13 to be authorized, and shall continue to be issued by relevant authorities, 14 subject to prior clearance from the PAMB, through the PASu; 15
- j. Collect and receive pertinent fees, charges, donations, and other income for 16 the SFPL: Provided, That such fees, charges, donations, and other income 17 collected and received shall be reported regularly to the PAMB and the 18 DENR in accordance with existing guidelines; 19
- 20 k. Prepare and recommend to the PAMB, approval of the annual work and financial plans of the SFPL based on the management plan; and 21
- 1. Perform such other functions as the PAMB and the DENR may assign. 22
- The PAMO may be augmented by the deputized local environment and 23 natural resources officers upon the recommendation of the PAMB and approval of 24 the DENR. 25

ARTICLE III

PROCEEDS AND FEES

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SEC. 9. The San Francisco Protected Landscape Integrated **Protected Area Fund.** – There is hereby established a trust fund to be known as 29 30 the San Francisco Protected Landscape Integrated Protected Area Fund (SFPL-IPAF) for purposes of financing projects of the SFPL and the NIPAS. All income 31 generated from the operation and management of wild *flora* and *fauna* in the SFPL 32

shall accrue to the SFPL-IPAF. The income shall be derived from fees from permitted sale and export of *flora* and *fauna* and other resources from the SFPL, proceeds from the lease of multiple-use areas, contributions from industries and facilities directly benefiting from the SFPL, and such other fees and income derived from the operation of the SFPL.

The PAMB shall retain seventy-five percent (75%) of all revenues raised 6 through the above means, which shall be deposited in the Protected Area-Retained 7 Income Account (PA-RIA) in any authorized government depository bank within 8 the locality: Provided, That disbursements out of such deposits shall be used solely 9 for the protection, maintenance, administration, and management of the SFPL 10 and implementation of duly approved projects of the PAMB. The remaining 11 12 twenty-five percent (25%) of revenues shall be deposited as a special account in the General Fund of the National Treasury for purposes of financing the projects 13 of the NIPAS. 14

15 The fund may be augmented by grants, donations, and endowments from various sources, domestic or foreign: Provided, That the fund shall be deposited in 16 full as a special account in the National Treasury and disbursements therefrom 17 shall be made solely for the protection, maintenance, administration and 18 management of the NIPAS and duly approved projects endorsed by the PAMB in 19 20 accordance with existing accounting, budgeting and auditing rules and regulations: Provided, further, That the fund shall not be used to cover personal 21 services expenditures. 22

The LGUs shall continue to impose and collect all other fees not enumerated herein which they have traditionally collected, such as business permits, property tax and rentals of LGUs' facilities.

26 ARTICLE IV 27 PENAL PROVISIONS 28 SEC. 10. Prohibited Acts and Penalties. – The prohibited acts and their 29 corresponding penalties under Sections 20 and 21 of Republic Act No. 7586, as 30 amended by Republic Act No. 11038, shall form part of this Act. 31 ARTICLE V

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TRANSITORY AND MISCELLANEOUS PROVISIONS

1 SEC. 11. Appropriations. - The Secretary of the DENR shall immediately 2 include in the Department's program the implementation of this Act, the funding 3 of which shall be included in the annual General Appropriations Act.

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SEC. 12. Suppletory Application of the NIPAS Law. – The provisions of Republic Act No. 7586, as amended by Republic Act No. 11038, shall have suppletory application to this Act.

SEC. 13. Implementing Rules and Regulations. - Within ninety (90)
days from the effectivity of this Act, the Secretary of the DENR shall, in
consultation with the local governments of the Municipality of San Francisco, the
provincial government of Quezon, and concerned national government agencies,
issue rules and regulations for the effective implementation of this Act.

SEC. 14. Separability Clause. - If any section or provision of this Act is
 held unconstitutional or invalid, the remaining sections or provisions not affected
 thereby shall continue to be in full force and effect.

SEC. 15. *Repealing Clause.* – All laws, decrees, executive orders, rules
 and regulations, issuance or parts thereof inconsistent with the provisions of this
 Act are hereby repealed or modified accordingly.

SEC. 16. Effectivity. – This Act shall take effect fifteen (15) days after its
 publication in the Official Gazette or in a newspaper of general circulation
 Approved,