CONGRESS OF THE PHILIPPINES NINETEENTH CONGRESS First Regular Session

13

HOUSE OF REPRESENTATIVES

H. No. 7529

BY REPRESENTATIVES ARROGANCIA, BARZAGA, CO (E.) AND TAMBUNTING, PER COMMITTEE REPORT NO. 416

AN ACT

PARCEL OF LAND LOCATED THE DECLARING Α IN MUNICIPALITY OF SAN ANDRES, IN THE PROVINCE OF QUEZON, A PROTECTED AREA WITH THE CATEGORY OF PROTECTED LANDSCAPE AND SEASCAPE UNDER THE NATIONAL INTEGRATED PROTECTED AREA SYSTEM, TO BE **REFERRED TO AS THE ALIBIJABAN PROTECTED LANDSCAPE** AND SEASCAPE, PROVIDING FOR ITS MANAGEMENT, AND **APPROPRIATING FUNDS THEREFOR**

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

1	ARTICLE I
2	GENERAL PROVISIONS
3	SECTION 1. Title. – This Act shall be known as the "Alibijaban Protected
4	Landscape and Seascape Act".
5	SEC. 2. Declaration of Policy Cognizant of the profound impact of
6	human activity on all components of the natural environment, it is hereby declared
7	the policy of the State to secure for the Filipino people of present and future
8	generations, the perpetual existence of all native plants and animals through the
9	declaration of protected areas under the National Integrated Protected Areas
10	System (NIPAS) within the classification of national park as provided for in the
11	Constitution.
12	In recognition of the richness of the biological resources, both flora and

fauna, that are native and distinct to the Alibijaban Wilderness Area, as well as

their aesthetic and ecological importance, a parcel of land located in the 1 Municipality of San Andres, Province of Quezon, is hereby declared a protected 2 area under the category of protected landscape and seascape, and shall hereinafter 3 be referred to as the Alibijaban Protected Landscape and Seascape (APLS). As 4 such, the State shall ensure the conservation, protection, management and 5 6 rehabilitation of the area. It is likewise recognized that effective administration of this area is possible only through cooperation among the National Government, 7 local government units (LGUs), concerned nongovernmental organizations 8 (NGOs), private entities and local communities. The use and enjoyment of this 9 area must be consistent with the principles of biological diversity and sustainable 10 development. 11

Towards this end, the State shall ensure the full implementation of this Act, the mobilization of resources for the institutional mechanisms herein established, and the provision of the appropriate scientific and technical support for the conservation of biodiversity and integrity of the ecosystems in the area, and the preservation of cultural and indigenous practices thereat.

17 SEC. 3. Classification as a National Park. – The APLS is comprised of 18 a parcel of land of the public domain located in the Municipality of San Andres, in 19 the Province of Quezon, the metes and bounds of which are described in Section 4 20 of this Act. All lands of the public domain within the coverage and scope of the 21 APLS shall fall under the classification of national park as provided for in Article 22 XII, Section 3 of the Constitution.

SEC. 4. Scope and Coverage. – The boundaries of the Alibijaban Protected
 Landscape and Seascape are more particularly described as follows:

The seascape pertains to the area beginning at a point marked "1" on the Map, being N 70° 29' 43" E., 3,662.89 meters from QZN – 3479 with geographic coordinates of 13° 19' 22.93063" Latitude and 122° 40' 39.46402" Longitude located at Municipality of San Andres, Quezon,

29	thence N 00°53' 42" W	1538.10	meters to corner	2;
30	thence N 07°49' 49" E	843.63	meters to corner	3;
31	thence N 14°44' 52" E	1258.88	meters to corner	4;
32	thence N 46°29' 39" E	584.06	meters to corner	5;

1	thence N 58°29' 45" E	612.09	meters to corner	6;
2	thence S 64°14' 28" E	390.02	meters to corner	7;
3	thence S 11°04' 53" E	379.66	meters to corner	8;
4	thence S 01°02' 49" W	1289.75	meters to corner	9;
5	thence S 03°15' 18" E	711.57	meters to corner	10;
6	thence S 03°26' 44" E	1288.49	meters to corner	11;
7	thence S 01°25' 29" E	1068.79	meters to corner	12;
8	thence S 04°10' 29" W	924.65	meters to corner	13;
9	thence S 27°24' 41" W	375.87	meters to corner	14;
10	thence S 64°38' 46" W	1272.21	meters to corner	15;
11	thence N 40°16' 25" W	310.24	meters to corner	16;
12	thence N 16°58' 44" W	1069.61	meters to corner	17;
13	thence N 00°02' 59" E	1124.57	meters to corner	1,

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14 and comprises five hundred eighty-three and 33/100 (583.33) hectares.

The landscape pertains to the area beginning at a point marked "1" on the Map, being N 74° 29' 22" E., 3,825.57 meters from QZN – 3479 with geographic coordinates of 13° 19' 22.93063" Latitude and 122° 40' 39.46402" Longitude located at Municipality of San Andres, Quezon,

19	thence	N 08°33'12" E	272.54	meters to corner	2;
20	thence	N 02°22'35" E	479.02	meters to corner	3;
21	thence	N 25°18'58" W	190.83	meters to corner	4;
22	thence	N 11°18'36" E	159.76	meters to corner	5;
23	thence	N 09°00'06" W	122.41	meters to corner	6;
24	thence	N 01°15'42" E	459.17	meters to corner	7;
25	thence	N 07°35'08" E	433.46	meters to corner	8;
26	thence	N 09°51'20 E	406.51	meters to corner	9;
27	thence	N 22°36'57" W	82.52	meters to corner	10;
28	thence	N 07°06'43" E	162.38	meters to corner	11;
29	thence	N 16°40'53" E	318.25	meters to corner	12;
30	thence	N 24°27'31" E	423. 18	meters to corner	13;
31	thence	N 33°51'37" E	225.53	meters to corner	14;
32	thence	N 63°53'34" E	258.82	meters to corner	15;

I	thence	S 62°59'49" E	228.33	meters to corner	16;
2	thence	S 39°03'37" E	185.19	meters to corner	17;
3	thence	S 27°09'45" E	197.71	meters to corner	18;
4	thence	S 05°54'49" E	224.87	meters to corner	19;
5	thence	S 19°22'49" W	311.47	meters to corner	20;
6	thence	S 34°17'19" W	142.54	meters to corner	21;
7	thence	S 15°34' 15"E	113.00	meters to corner	22;
8	thence	S 00°16'33" E	524.51	meters to corner	23;
9	thence	S 14°05'00" E	642.22	meters to corner	24;
10	thence	S 08°39'43" W	384.27	meters to corner	25;
11	thence	S 00°12'54" W	395.63	meters to corner	26;
12	thence	S 41°08'47" W	126.31	meters to corner	27;
13	thence	S 32°19'23" E	264.07	meters to corner	28;
14	thence	S 22°30'46" E	372.80	meters to corner	29;
15	thence	S 00°51'47" W	258.64	meters to corner	30;
16	thence	S 07°25'58" W	312.65	meters to corner	31;
17	thence	S 18°35'12" W	220.72	meters to corner	32;
18	thence	S 71°58'12" W	1 8 0.35	meters to corner	33;
19	thence	S 85°31'41" W	393.19	meters to corner	34;
20	thence	N 73°09'03" W	464.16	meters to corner	35;
21	thence	N 49°22'32" W	239.31	meters to corner	36;
22	thence	N 23°00'04" W	161.70	meters to corner	37;
23	thence	N 06°17'07" E	465.04	meters to corner	1,

and comprises four hundred seventy-two and 51/100 (472.51) hectares.

SEC. 5. Establishment of Buffer Zones. - The Secretary of the 25 Department of Environment and Natural Resources (DENR), upon the 26 recommendation of the Protected Area Management Board created under Section 27 6 of this Act, may designate areas surrounding the APLS as buffer zones for the 28 purpose of providing an extra layer of protection where restrictions may be 29 applied: Provided, That in cases where the designated buffer zone would cover 30 private lands, the owners thereof shall be required to design their development 31 32 with due consideration to the protected area management plan.

1		ARTICLE II
2		MANAGEMENT MECHANISMS
3	SI	EC. 6. Protected Area Management Board Within ninety (90) days
4	from the	effectivity of this Act, a Protected Area Management Board (PAMB) shall
5	be create	ed to oversee the management of the APLS. The PAMB shall be composed
6	of the fol	llowing:
7	a.	DENR Regional Executive Director for Region IV-A, as Chairperson;
8	b.	Governor of the Province of Quezon or a duly authorized representative;
9	C.	Senators of the Republic of the Philippines who are duly registered
10		residents of the Province of Quezon, or their duly designated
11		representatives, unless the Senators decline the membership in the
12		PAMB;
13	d.	District Representative of the Congressional District where the APLS is
14		located, or a duly designated representative, unless the District
15		Representative declines the membership in the PAMB;
16	e.	Mayor of the Municipality of San Andres, in the Province of Quezon or a
17		duly authorized representative;
18	f.	Chairpersons of all the barangays with territorial jurisdiction over the
19		APLS;
20	g.	Regional Directors of the following government agencies, namely:
21		Department of Agriculture, National Economic and Development
22		Authority, Department of Science and Technology, Philippine National
23		Police, Department of National Defense, and Department of Tourism;
24	h.	Three (3) representatives from either NGOs, or people's organizations
25		(POs) based in the Province of Quezon, duly accredited both by the
26		DENR and the provincial government. The NGOs or POs represented
27		should have been in existence for at least five (5) years and with track
28		record in or related to protected area management;
29	i.	At least one (1) but not more than three (3) representatives from all the
30		indigenous cultural communities/indigenous peoples present in the area
31		and recognized by the National Commission on Indigenous Peoples;
32	j.	One (1) representative from an academic institution, preferably from a

1	university or college in the Province of Quezon, with proven track record
2	in or related to protected area management; and
3	k. One (1) representative from the private sector, preferably a resident of
4	the Province of Quezon, who is distinguished in a profession or field of
5	interest relevant to the management of a protected area.
6	The terms of office of members of the PAMB, as well as the grounds for
7	their removal shall be in accordance with the provisions of Republic Act No. 7586,
8	otherwise known as the "National Integrated Protected Areas System Act of 1992"
9	as amended by Republic Act No. 11038, otherwise known as the "Expanded
10	National Integrated Protected Areas System Act of 2018".
11	SEC. 7. Functions of the PAMB The PAMB shall have the following
12	powers and functions:
13	a. Oversee the management of the APLS;
14	b. Approve policies, plans and programs, proposals, agreements, and other
15	related documents for the management of the APLS;
16	c. Approve the management plan of the APLS and ensure its harmonization
17	with and integration into the Ancestral Domain Sustainable Development
18	and Protection Plan, land use plan and other development plans, public or
19	private, and their implementation;
20	d. Adopt a manual of operations to include rules of procedures in the conduct
21	of business, and the creation of committees and their respective terms of
22	reference;
23	e. Recommend the deputation of appropriate agencies and individuals for the
24	enforcement of the laws, rules and regulations governing the management
25	of the APLS;
26	f. Allocate financial resources for the implementation of the management plan
27	and manage the Protected Area Retention Income Account and other funds
28	in accordance with government accounting, budgeting, and auditing rules
29	and regulations;
30	g. Set fees and charges in accordance with existing guidelines;
31	h. Issue rules and regulations for the resolution of conflicts through
32	appropriate and effective means;

- i. Recommend appropriate policy changes to the DENR and other government authorities with respect to the management of the APLS;
- j. Monitor and assess the performance of the Protected Area Superintendent and other protected area personnel and compliance of partners with the terms and conditions of any undertaking, contract or agreement relative to any project or activity within the APLS;
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> k. Recommend from among a shortlist of qualified candidates, the designation or appointment of the Protected Area Superintendent; and

9 1. Assess the effectiveness of the management of the APLS: Provided, That the members of the PAMB representing the LGUs and national agencies 10 11 shall inform their respective constituents, offices or sectors, of PAMBapproved or other relevant policies, rules, regulations, programs, and 12 13 projects and shall ensure that the provisions of this Act and the rules and regulations issued to implement it are complied with and used as reference 14 15 and framework in their respective plans, policies, programs, and projects. 16 Failure to comply with the foregoing shall be the basis for disciplinary action against such member according to administrative rules and 17 18 regulations and such penalties as the PAMB may provide: Provided, further, That the DENR, through the Regional Director, shall ensure that 19 the PAMB acts within the scope of its powers and functions. In case of 20 21 conflict between the resolutions issued by the PAMB and the existing 22 administrative orders of national application, the latter shall prevail.

SEC. 8. The Protected Area Management Office. - There is hereby 23 24 established a Protected Area Management Office (PAMO) to be headed by a Protected Area Superintendent (PASu) who shall supervise the day to day 25 management, protection, and administration of the APLS. The PASu shall hold a 26 27 permanent plantilla position and shall be appointed by the DENR Secretary. A sufficient number of support staff with permanent plantilla positions shall 28 likewise be appointed by the DENR Secretary to assist the PASu in the 29 management of the protected area. 30

The PASu shall be primarily accountable to the PAMB and the DENR for 1 the management and operations of the APLS. Pursuant thereto, the PASu shall 2 have the following duties and responsibilities: 3 a. Prepare the management plan, in consultation with the stakeholders, 4 including the annual work and financial plan and ensure its 5 implementation; 6 b. Ensure the integration of relevant national and LGU plans and programs 7 into APLS management plans, programs, projects, and policies; 8 c. Provide secretariat services to the PAMB and its committees and ensure the 9 availability of relevant and timely information for decision-making; 10 d. Formulate and recommend to the PAMB proposed policies, rules, 11 regulations, and programs; 12 e. Establish, operate, and maintain a database management system which 13 shall be an important basis for decision-making; 14 f. Enforce the laws, rules and regulations relevant to the APLS, commence and 15 institute administrative and legal actions in collaboration with other 16 government agencies or organizations, and assist in the prosecution of 17 offenses committed in violation of the provisions of this Act; 18 g. Monitor, evaluate, and report the implementation of management activities 19 of the APLS; 20 h. Request for and receive any technical assistance, support or advice from any 21 agency or instrumentality of the government as well as academic 22 institutions, NGOs, and the private sector, as may be necessary for the 23 effective management, protection and administration of the APLS; 24 i. Issue permits and clearances for activities that implement the management 25 plan and other permitted activities in accordance with terms, conditions, 26 and criteria established by the PAMB: Provided, That all permits for 27 extraction of natural resources for research purposes, including the 28 collection of wildlife and its by-products or derivatives, shall specify the acts 29 to be authorized, and shall continue to be issued by relevant authorities, 30 subject to prior clearance from the PAMB, through the PASu; 31

j. Collect and receive pertinent fees, charges, donations, and other income for the APLS: Provided, That such fees, charges, donations, and other income collected and received shall be reported regularly to the PAMB and the DENR in accordance with existing guidelines;

k. Prepare and recommend to the PAMB, approval of the annual work and financial plans of the APLS based on the management plan; and

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1. Perform such other functions as the PAMB and the DENR may assign.

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The PAMO may be augmented by the deputized local environment and natural resources officers upon the recommendation of the PAMB and approval of 9 the DENR. 10

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ARTICLE III

PROCEEDS AND FEES

13 SEC. 9. The Alibijaban Protected Landscape and Seascape Integrated Protected Area Fund. - There is hereby established a trust fund to 14 be known as the Alibijaban Protected Landscape Integrated Protected Area Fund 15 (APLS-IPAF) for purposes of financing projects of the APLS and the NIPAS. All 16 income generated from the operation and management of wild flora and fauna in 17 the APLS shall accrue to the APLS-IPAF. The income shall be derived from fees 18 from permitted sale and export of flora and fauna and other resources from the 19 APLS, proceeds from the lease of multiple-use areas, contributions from industries 20 and facilities directly benefiting from the APLS, and such other fees and income 21 derived from the operation of the APLS. 22

The PAMB shall retain seventy-five percent (75%) of all revenues raised 23 through the above means, which shall be deposited in the Protected Area-Retained 24 Income Account (PA-RIA) in any authorized government depository bank within 25 the locality: *Provided*, That disbursements out of such deposits shall be used solely 26 27 for the protection, maintenance, administration, and management of the APLS and implementation of duly approved projects of the PAMB. The remaining 28 twenty-five percent (25%) of revenues shall be deposited as a special account in 29 the General Fund of the National Treasury for purposes of financing the projects 30 of the NIPAS. 31

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The fund may be augmented by grants, donations, and endowments from

various sources, domestic or foreign: Provided, That the fund shall be deposited in 1 full as a special account in the National Treasury and disbursements therefrom 2 3 shall be made solely for the protection, maintenance, administration and management of the NIPAS and duly approved projects endorsed by the PAMB in 4 accordance with existing accounting, budgeting and auditing rules and 5 regulations: Provided, further, That the fund shall not be used to cover personal 6 services expenditures. 7

8 The LGUs shall continue to impose and collect all other fees not enumerated herein which they have traditionally collected, such as business permits, property 9 tax and rentals of LGUs' facilities. 10

> **ARTICLE IV** PENAL PROVISIONS

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SEC. 10. Prohibited Acts and Penalties. - The prohibited acts and their 13 corresponding penalties under Sections 20 and 21 of Republic Act No. 7586, as 14 amended by Republic Act No. 11038, shall form part of this Act. 15

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ARTICLE V

TRANSITORY AND MISCELLANEOUS PROVISIONS

SEC. 11. Appropriations. - The Secretary of the DENR shall immediately 18 include in the Department's program the implementation of this Act, the funding 19 of which shall be included in the annual General Appropriations Act. 20

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SEC. 12. Suppletory Application of the NIPAS Law. – The provisions of Republic Act No. 7586, as amended by Republic Act No. 11038, shall have 22 suppletory application to this Act. 23

SEC. 13. Implementing Rules and Regulations. - Within ninety (90) 24 days from the effectivity of this Act, the Secretary of the DENR shall, in 25 consultation with the local governments of the Municipality of San Andres, the 26 provincial government of Quezon, and concerned national government agencies, 27 28 issue rules and regulations for the effective implementation of this Act.

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SEC. 14. Separability Clause. - If any section or provision of this Act is held unconstitutional or invalid, the remaining sections or provisions not affected 30 thereby shall continue to be in full force and effect. 31

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SEC. 15. Repealing Clause. - All laws, decrees, executive orders, rules

- and regulations, issuance or parts thereof inconsistent with the provisions of this
- 2 Act are hereby repealed or modified accordingly.
- SEC. 16. *Effectivity.* This Act shall take effect fifteen (15) days after its
 publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,