NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES *First Regular Session* 



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## SENATE

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S.B. No. 2200 RECEIVED B (In substitution of S.B. Nos. 379 and 1795, taking into consideration H.B. No. 6574)

Prepared by the Committee on Basic Education joint with the Committees on Health and Demography; and Finance, with Senators Gatchalian, Lapid, Go, Binay, Revilla, and Villanueva as authors thereof.

## AN ACT

PROMOTING MENTAL HEALTH AND WELL-BEING IN BASIC EDUCATION BY INSTITUTIONALIZING A SCHOOL-BASED MENTAL HEALTH PROGRAM, ESTABLISHING CARE CENTERS, PRESCRIBING THE CREATION OF NEW PLANTILLA POSITIONS OF MENTAL HEALTH SPECIALISTS AND MENTAL HEALTH ASSOCIATES IN THE DEPARTMENT OF EDUCATION, APPROPRIATING FUNDS THEREFOR, AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

1 Section 1. *Short Title.* – This Act shall be known as the "*Basic Education Mental* 

2 Health and Well-Being Promotion Act".

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Sec. 2. *Declaration of Policy and Objectives.* – The State recognizes the vital role of children and the youth in nation-building and shall promote and protect their holistic well-being. Towards this end, it shall be the duty of the State to establish, maintain, and support a complete, adequate, and integrated system of education relevant to the needs of society and its people.

9 In pursuit of such policy, the State shall aim to achieve the following main 10 objectives under this Act:

11a.institutionalize an effective and efficient School-Based Mental Health12Program, and strengthen the existing mental health and guidance and13counseling program, to promote and ensure the mental health and well-

being of all learners, as well as provide mental health awareness and
 literacy programs and appropriate mental health-related referrals to the
 teaching and non-teaching personnel, in all public and private basic
 education schools in the country;

- 5 b. establish and maintain a Care Center in every public basic education 6 institution, and ensure their establishment and maintenance in private basic 7 education institutions, to be operated by competent personnel, equipped 8 with the necessary facilities, and supported with the required resources; 9 and
- 10 С. hire and capacitate competent personnel whose duties and 11 responsibilities shall be geared towards promoting and ensuring the mental 12 health and well-being of all learners, and promote their professional growth 13 and career progression by prescribing the creation of new plantilla positions 14 of Mental Health Specialists and Mental Health Associates in the 15 Department of Education (DepEd).
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## Sec. 3. *Definition of Terms.* – As used in this Act:

- a. *Mental Health*, as defined in Republic Act (R.A.) No. 11036, otherwise known
  as the "Mental Health Act", refers to a state of well-being in which the
  individual realizes one's own abilities and potentials, copes adequately with
  the normal stresses of life, displays resilience in the face of extreme life
  events, works productively and fruitfully, and is able to make a positive
  contribution to the community.
- b. *Mental Health Associate* refers to an individual holding a Mental Health
  Associate plantilla position in the DepEd and who has (1) a Bachelor's Degree
  in Guidance and Counseling, Psychology, Human Services, Social Work, or
  other allied disciplines, or (2) any Bachelor's Degree with eighteen (18) units
  of courses in Guidance and Counseling or Psychology.
- c. *Mental Health Specialist* refers to a Guidance Counselor or a Psychologist
   holding a Mental Health Specialist plantilla position in the DepEd and who
   shall have qualified pursuant to either the provisions of R.A. No. 9258,

otherwise known as the "Guidance and Counseling Act of 2004", or R.A. No.
 10029, otherwise known as the "Philippine Psychology Act of 2009",
 respectively.

d. *School-Based Mental Health Services* refer to the comprehensive services
delivered by a Care Center in the performance of its functions under Sec. 6
of this Act, including but not limited to promotion, prevention, appropriate
response, efficient referrals, and aftercare support.

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9 Sec. 4. The School-Based Mental Health Program; School-Based Mental Health 10 Services. – The School-Based Mental Health Program (Program) is hereby 11 institutionalized to promote and ensure the mental health and well-being of all learners 12 in all public and private basic education schools, including Out-of-School Children in 13 Special Cases as defined under R.A. No. 11510, otherwise known as the "Alternative" Learning System Act". The Program shall promote mental health awareness and 14 15 manage the mental health concerns of all learners, including the prevention of suicide 16 in schools. The Program shall likewise define the role of every stakeholder in the school 17 community to appropriately respond to such mental health concerns through 18 prevention, intervention, postvention and recovery.

19 The Program shall be developed in consultation with learners, their parents and 20 parent-substitutes, and implemented by the DepEd and designed to provide school-21 based mental health services including the following: screening, evaluation, 22 assessment, and monitoring; mental health first aid; crisis response and referral 23 system; mental health awareness and literacy; emotional, developmental and 24 preventive programs; and other support services such as strengthening the learners' 25 family bonds. The DepEd shall likewise implement complementary measures that 26 enable other associated healthy behaviors among learners and eliminate the stigma 27 on mental health counseling. Further, it shall provide mental health awareness 28 programs and literacy and appropriate mental health-related referrals to the teaching 29 and non-teaching personnel.

1 The DepEd shall provide guidelines for the effective delivery of school-based 2 mental health services in private schools, taking into consideration the number of 3 learners and the availability of funds of private schools with limited resources.

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5 Sec. 5. *The Care Center; Mental Health Specialists; Mental Health Associates*, 6 *Other Necessary Support Personnel.* – To effectively implement this Act, the DepEd 7 shall establish and maintain a Care Center (Center) in every public basic education 8 school, as well as ensure their establishment and maintenance in private basic 9 education schools in the country. The Center shall be equipped with functional physical 10 facilities, located within an adequate space where confidentiality is maintained, and 11 accessible to the learners and the teaching and non-teaching personnel.

For this purpose, secondary schools may utilize the Career Guidance and Counseling Program Centers required to be established under Sec. 5 of R.A. No. 14 11206, otherwise known as the "Secondary School Career Guidance and Counseling 15 Act". Existing Guidance and Counseling Offices may likewise be utilized for this 16 purpose or integrated into the Center.

17 The Center shall be headed by a Mental Health Specialist who shall be under 18 the administrative supervision of the school head. The Mental Health Specialist shall 19 be assisted by a Mental Health Associate, and other necessary support personnel as 20 may be determined by the DepEd upon the recommendation of the school head. In 21 assisting the Mental Health Specialist in the implementation of the Program and 22 delivery of the services of the Center, the Mental Health Associate shall be subject to 23 the conditions of professional practice under Secs. 27 and 28 of R.A. No. 9258, or 24 Secs. 30 and 32 of R.A. No. 10029, as applicable.

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Sec. 6. *The Care Center; Functions.* – The Center in every public and private basic education school shall deliver school-based mental health services that are required in the fulfillment of the following functions:

a. develop a localized multi-year School-Based Mental Health Program to
 promote and ensure the mental health and well-being of all learners, as well
 as provide mental health awareness and literacy programs and appropriate

1 mental health-related referrals to the teaching and non-teaching personnel; 2 b. equip the learners with skills and information for prevention, identification, 3 and proper response and referral for their own and others' mental health 4 needs, with special attention to vulnerable learners such as, but not limited 5 to, those identified as children-at-risk (CAR), children in conflict with the law 6 (CICL), learner-victims of Violence Against Women and Their Children 7 (VAWC), learners who are victims of natural calamities, armed conflicts, and 8 other emergencies, learners with disabilities, learner-victims of other related 9 forms of child abuse and criminal acts, young mothers and fathers, and 10 learners who have recently experienced traumatic experiences in their 11 schools or communities;

- c. facilitate the efficient referral for appropriate intervention to, and provision
  of adequate aftercare support by, other appropriate agencies, institutions,
  organizations, or professionals, in addressing the mental health concerns
  and needs of learners;
- d. improve the mental health awareness and literacy of the teaching and nonteaching personnel, and equip them with skills and information for detection
  of early warning signs of mental health concerns, prevention of suicide and
  self-harm, and appropriate referrals for their mental health needs;
- e. engage and support parents, parent-substitutes, and other stakeholders in
  improving the school behavior and academic performance of learners;
- f. establish linkages with the school community, including parents, parentsubstitutes, local government units, and other stakeholders for the effective
  and efficient implementation of the localized Program, adopting a Whole of
  Society approach; and
- 26 g. ensure stigma reduction through education and training for all stakeholders27 in the school and the school community.
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Sec. 7. Localized Multi-Year Roadmap on the School-Based Mental Health *Program.* – In developing and implementing the localized multi-year School-Based
Mental Health Program under Sec. 6(a) of this Act, the Center shall undertake a local

1 needs assessment of the school and the school community to craft a roadmap that is 2 both responsive and sensitive to local needs and situations. The Center may also 3 consult with the Philippine Council for Mental Health member agencies and permanent 4 resource persons and other relevant stakeholders in its crafting. Provided, That all 5 roadmaps shall be crafted taking into consideration a general framework to be 6 provided by the DepEd, as provided under Sec. 11 of this Act, in terms of the following 7 components of the Program: (1) vision, goals, and objectives; (2) time-bound targets 8 and key performance indicators; (3) services and activities; (4) resource requirements, 9 such as budgetary and personnel complement; (5) monitoring, evaluation and impact assessment; and (6) other relevant issues and concerns. 10

11 The Center shall periodically prepare and submit reports to the Schools Division 12 Office (SDO) on the Program implementation of the school. The Superintendent shall 13 submit a consolidated report to the Secretary of the DepEd through the Regional 14 Director having jurisdiction of the SDO.

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16 Sec. 8. Creation of New Plantilla Positions of Mental Health Specialists and 17 Mental Health Associates; Conversion of Existing Guidance Counselors and 18 Psychologists Plantilla Positions to Mental Health Specialists with Corresponding Salary 19 Adjustments. – The new plantilla positions of Mental Health Specialists I to V and 20 Mental Health Associates I to V are hereby created in the DepEd. The salary schedules 21 for these newly created plantilla positions shall be as follows:

Plantilla Position Title	Salary Grade
Mental Health Associate I	11
Mental Health Associate II	12
Mental Health Associate III	13
Mental Health Associate IV	14
Mental Health Associate V	15
Mental Health Specialist I	16
Mental Health Specialist II	18
Mental Health Specialist III	20

Mental Health Specialist IV	22
Mental Health Specialist V	24

1 All existing plantilla positions of Guidance Counselors and Psychologists in the 2 DepEd shall be converted to Mental Health Specialists plantilla positions, and their 3 corresponding salary grades shall be adjusted in accordance with the salary schedule 4 prescribed in this Act.

5 To implement Sec. 11(b) of this Act, the DepEd, in consultation with the Civil 6 Service Commission (CSC), shall determine the required eligibility and qualifications of 7 the plantilla positions under this section.

8 The DepEd shall likewise coordinate with the Department of Budget and 9 Management and the CSC to ensure that the necessary changes in the newly created 10 plantilla positions and the converted existing plantilla positions with the adjusted salary 11 grades are reflected in the Revised Compensation and Position Classification System 12 and other relevant existing rules and regulations.

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Sec. 9. *Scholarship and Training Programs; Service Obligation*. – The DepEd shall
endeavor to attract the best available and competent personnel for the Center through
scholarship and training programs, teacher exchange programs, and other similar
incentives.

The DepEd, in collaboration with the Commission on Higher Education (CHED), shall develop a scholarship program for in-service teachers, Mental Health Associates, and non-teaching personnel who shall complete a master's degree in Guidance and Counseling or Psychology and who shall be required to take the licensure examinations within an agreed period of time.

The scholars shall be required to fulfill an obligation to return service in the DepEd by serving as Mental Health Specialists or Mental Health Associates for such reasonable period as may be determined by the DepEd.

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Sec. 10. *Pre-Service Education; Continuing Education; Other Stakeholders Training.* – The DepEd shall collaborate with the CHED to ensure that teacher

1 education institutions offering bachelor of elementary or secondary education degrees 2 include courses on mental health in the curriculum.

3 Further, the DepEd shall carry out the appropriate regular training and skills 4 upgrading and development for the personnel of the Center.

5 To promote the mental health awareness of the school community, the DepEd, 6 in collaboration with the Department of Health (DOH), shall equip all teaching and 7 non-teaching personnel in public and private basic education schools, as well as other 8 stakeholders, with the needed basic knowledge and positive values and attitudes 9 regarding mental health management to detect learners who may need mental health 10 support and refer them to the Center for appropriate intervention.

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12 Sec. 11. Progressive Realization of Promoting and Ensuring Mental Health and 13 Well-Being In Basic Education; Creation of a Division under the Bureau of Learners 14 Support Services and Staffing Pattern. – The DepEd shall create a Division under the 15 Bureau of Learners Support Services to lead in the progressive realization of 16 promoting and ensuring mental health and well-being in basic education. Towards this 17 end, the Division shall develop the general framework to guide the development and 18 monitor the implementation of the Localized Multi-Year Roadmap on the School-Based 19 Mental Health Program under Sec. 7 of this Act, and provide yearly targets such as, 20 but not limited to, the following:

- 21 establishment of Centers under Sec. 5; a.
- 22 b. creation and filling up of the plantilla positions for the personnel of the 23 Centers under Sec. 8;
- 24 c. capacity-building and training programs for the personnel and other 25 stakeholders under Secs. 9 and 10; and

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funding requirements with a determination of appropriate budgetary d. allocation and inclusion under the yearly national expenditure program of 28 the government.

29 Finally, the DepEd, through the Division, shall coordinate with the CHED to 30 ensure the supply of qualified professionals through recruitment of students in the 31 appropriate courses and ensure their seamless progression from higher education to

employment, taking into consideration the demand for such professionals in the
 Centers.

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Sec. 12. *Appropriations.* – The amount needed for the initial implementation of this Act shall be charged against those authorized in the current appropriations of the DepEd. Thereafter, the amount necessary for the continued implementation of this Act shall be included in the budget as a separate line item in the annual General Appropriations Act.

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10 Sec. 13. Joint Congressional Oversight Committee on the School-Based Mental Health Program. – There is hereby created a Joint Congressional Oversight Committee 11 12 (JCOC) to oversee, monitor and evaluate the implementation and impact of this Act. 13 The JCOC shall be composed of five (5) members each from the Senate and the House 14 of Representatives (House) with the Chairperson of the Committee on Basic Education 15 of the Senate and the Chairperson of the Committee on Basic Education and Culture 16 of the House as Co-chairpersons. The Chairpersons of the Committees on Higher and 17 Technical Education of both Houses, the Chairperson of the Committee on Finance of the Senate, and the Chairperson of the Committee on Appropriations of the House 18 19 shall likewise be designated as members of the JCOC. The President of the Senate 20 and the Speaker of the House shall designate the other two (2) members of the JCOC 21 of the Senate and the House, respectively, from among the members of the Senate 22 Committee on Basic Education and the House Committee on Basic Education and 23 Culture, one (1) member of each chamber shall be from the minority.

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Sec. 14. *Annual Report.* – Three (3) years after the effectivity of this Act, the DepEd shall commence submitting annual reports to the Committee on Basic Education of the Senate and the Committee on Basic Education and Culture of the House on the status of its implementation.

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Sec. 15. *Implementing Rules and Regulations.* – Within ninety (90) days from
 the effectivity of this Act, the DepEd, in consultation with relevant national government

agencies and other education and health stakeholders, shall issue the rules and
 regulations implementing its provisions. The Implementing Rules and Regulations
 (IRR) issued pursuant to this section shall take effect thirty (30) days after its
 publication in a newspaper of general circulation.

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6 Sec. 16. *Separability Clause*. – If any part or provision of this Act is held invalid 7 or unconstitutional, the other provisions not so declared shall remain in force and 8 effect.

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Sec. 17. *Repealing Clause.* – All other laws, executive orders, presidential decrees, administrative orders, rules and regulations, issuances, or parts thereof contrary to or inconsistent with the provisions of this Act are hereby repealed or amended accordingly.

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Sec. 18. *Effectivity.* – Notwithstanding the non-issuance of the IRR, this Act
shall take effect fifteen (15) days after its publication in the Official Gazette or in a
newspaper of general circulation.

Approved,