NINETEENTH CONGRESS OF THE	
REPUBLIC OF THE PHILIPPINES	
First Regular Session	



23 MAY 16 P2:48

SENATE

RECEIVED BY



COMMITTEE REPORT NO. ___66

Submitted by the Committees on Basic Education; Health and Demography; and Finance on $\frac{\text{MAY } 16\ 2023}{\text{MAY } 16\ 2023}$.

Re: Senate Bill No. 2200

Recommending its approval in substitution of Senate Bill Nos. 379 and 1795, taking into consideration House Bill No. 6574.

Sponsor: Senator Win Gatchalian

MR. PRESIDENT:

The Committees on Basic Education; Health and Demography; and Finance, to which were referred **Senate Bill No. 379**, introduced by Senators Win Gatchalian, Christopher "Bong" Go, Maria Lourdes Nancy S. Binay, Ramon Bong Revilla, Jr., and Joel Villanueva, entitled:

"AN ACT

STRENGTHENING THE PROMOTION AND DELIVERY OF MENTAL HEALTH SERVICES IN BASIC EDUCATION SCHOOLS THROUGH THE INSTITUTIONALIZATION OF THE MENTAL HEALTH AND WELL-BEING PROGRAM, PRESCRIBING THE HIRING AND DEPLOYMENT OF MENTAL HEALTH PROFESSIONALS, PRESCRIBING THE CREATION OF PLANTILLA POSITIONS OF GUIDANCE ASSOCIATES IN THE

DEPARTMENT OF EDUCATION, INCREASING THE SALARY GRADES OF GUIDANCE COUNSELORS, APPROPRIATING FUNDS THEREFOR, AND FOR OTHER PURPOSES"

and **Senate Bill No. 1795**, introduced by Senator Manuel "Lito" M. Lapid, entitled:

"AN ACT

STRENGTHENING THE PROMOTION AND DELIVERY OF MENTAL HEALTH SERVICES IN BASIC EDUCATION THROUGH THE HIRING AND DEPLOYMENT OF MENTAL HEALTH PROFESSIONALS, AND APPROPRIATING FUNDS THEREFOR"

and taking into consideration **House Bill No. 6574**, introduced by Representatives Romulo, Gatchalian, Ongchuan, Rodriguez (R.), Co (E.), Aguino, Saulog, Escudero, Panotes, Singson-Meehan, Dimaporo (S.A.), Dimaporo (M.K.), Gonzales (A.), Gato, Cabredo, Ungab, Padiernos, Olaso, Co-Pilar, Zamora (M.C.), Dalog, Del Mar, Salo, Tan (S.), De Venecia, Nisay, Tallado, Manuel, Chan, Maniguiz, Dujali, Teodoro, Rama, Castro (F.), Quimbo, Acidre, Albano, Palma, Suarez, Abante, Alvarez (J.), Arenas, Bautista-Lim, Bongalon, Cajayon-Uy, Celeste, Cuaresma, Espina, Go (E.C.), Gonzaga, Haresco, Loyola, Matugas, Momo, Nava, Singson (R.V.), Tiangco, Umali, Violago, Yu (D.G.), Zubiri, Abalos, Adiong, Advincula, Almario, Amante, Ang, Asistio, Aumentado, Bascug, Bosita, Bustos, Chatto, Cojuangco (J.), Cruz (A.), Cruz (R.), Dagooc, Dionisio, Eudela, Fortes, Fresnedi, Garcia (D.), Garcia (M.A.), Gardiola, Go (M.), Golez, Gutierrez, Hernandez, Khonghun, Lagon (D.), Lagon (S.), Lazatin, Lee, Legarda, Luistro, Maceda, Mangaoang, Mastura, Matibag, Nograles (M.I.), Ouano-Dizon, Paduano, Panaligan, Pancho, Pleyto, Revilla (R.J.), Rodriguez (E.), Sakaluran, Sali, Santos, Tan (J.), Tanchay, Tulfo (J.), Vargas, Vergara, Verzosa, Yap (C.), Enverga, Gasataya, Mariano-Hernandez, Mariño, Marguez, Miguel, Roque, Villafuerte (L.R.), Yap (C.T.), Rivera, Aquino, Reyes, Villarica and Dalipe, entitled:

"AN ACT

STRENGTHENING THE PROMOTION AND DELIVERY OF MENTAL HEALTH SERVICES IN BASIC EDUCATION THROUGH

THE HIRING AND DEPLOYMENT OF MENTAL HEALTH PROFESSIONALS, AND APPROPRIATING FUNDS THEREFOR"

have considered the same and have the honor to report them back to the Senate with the recommendation that the attached **Senate Bill No.** 2200, prepared by the Committees, entitled:

"AN ACT

PROMOTING MENTAL HEALTH AND WELL-BEING IN BASIC EDUCATION BY INSTITUTIONALIZING A SCHOOL-BASED MENTAL HEALTH PROGRAM, ESTABLISHING CARE CENTERS, PRESCRIBING THE CREATION OF NEW PLANTILLA POSITIONS OF MENTAL HEALTH SPECIALISTS AND MENTAL HEALTH ASSOCIATES IN THE DEPARTMENT OF EDUCATION, APPROPRIATING FUNDS THEREFOR, AND FOR OTHER PURPOSES"

be approved in substitution of Senate Bill Nos. 379 and 1795, taking into consideration House Bill No. 6574, with Senators Gatchalian, Lapid, Go, Binay, Revilla, and Villanueva as authors thereof.

Respectfully submitted:

Chairpersons

SEN. WIN GATCHALIAN

Committee on Basic Education
Vice Chairperson, Committee on Finance

SEN. SONNY ANGARA

Committee on Finance Member, Committee on Basic Education SEN. CHRISTOPHER "BONG" GO

Committee on Health and Demography Vice Chairperson, Committee on Finance Member, Committee on Basic Education

Senior Vice Chairpersons

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Committee on Finance Member, Committees on Basic Education; and Health and Demography

SEN. PIA S. CAYETANO

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SEN. JOSEPH VICTOR G. EJERCITO

Committees on Health and Demography; and Finance
Member, Committee on Basic Education

SEN. FRANCIS G. ESCUDERO Committee on Basic Education Member, Committee on Finance

Respectfully submitted:

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President Pro Tempore Senior Vice Chairperson, Committee on Finance

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Majority Leader

SEN. AQUILINO "KOKO" PIMENTEL III

Minority Leader

HON. JUAN MIGUEL F. ZUBIRI

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Senate President

NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session)))	Denaise Denais
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S.B. (In substitution of S.B. Nos. 379 an	No. <u>2200</u> d 1795, taking into c	RECEIVED BY
Prepared by the Committee on Basi and Demography; and Finance, wit and Villanu		an, Lapid, Go, Binay, Revilla,
	AN ACT	
PROMOTING MENTAL HEALTH A INSTITUTIONALIZING A SCHOOL ESTABLISHING CARE CENTERS PLANTILLA POSITIONS OF ME HEALTH ASSOCIATES IN APPROPRIATING FUNDS THERE	OOL-BASED MENT , PRESCRIBING NTAL HEALTH SP THE DEPARTM	TAL HEALTH PROGRAM, THE CREATION OF NEW ECIALISTS AND MENTAL ENT OF EDUCATION,
INSTITUTIONALIZING A SCHOOL ESTABLISHING CARE CENTERS PLANTILLA POSITIONS OF ME HEALTH ASSOCIATES IN	OOL-BASED MENT 6, PRESCRIBING NTAL HEALTH SP THE DEPARTM FOR, AND FOR OT	TAL HEALTH PROGRAM, THE CREATION OF NEW ECIALISTS AND MENTAL ENT OF EDUCATION, THER PURPOSES
INSTITUTIONALIZING A SCHOESTABLISHING CARE CENTERS PLANTILLA POSITIONS OF ME HEALTH ASSOCIATES IN APPROPRIATING FUNDS THERE Be it enacted by the Senate and	OOL-BASED MENT S, PRESCRIBING NTAL HEALTH SP THE DEPARTM FOR, AND FOR OT House of Represent	TAL HEALTH PROGRAM, THE CREATION OF NEW ECIALISTS AND MENTAL ENT OF EDUCATION, THER PURPOSES
INSTITUTIONALIZING A SCHOESTABLISHING CARE CENTERS PLANTILLA POSITIONS OF ME HEALTH ASSOCIATES IN APPROPRIATING FUNDS THERE Be it enacted by the Senate and Congress assembled:	OOL-BASED MENT S, PRESCRIBING NTAL HEALTH SP THE DEPARTM FOR, AND FOR OT House of Represent Act shall be known as	TAL HEALTH PROGRAM, THE CREATION OF NEW ECIALISTS AND MENTAL ENT OF EDUCATION, THER PURPOSES

needs of society and its people.

In pursuit of such policy, the State shall aim to achieve the following main objectives under this Act:

a. institutionalize an effective and efficient School-Based Mental Health Program, and strengthen the existing mental health and guidance and counseling program, to promote and ensure the mental health and well-

- being of all learners, as well as provide mental health awareness and literacy programs and appropriate mental health-related referrals to the teaching and non-teaching personnel, in all public and private basic education schools in the country;
- establish and maintain a Care Center in every public basic education institution, and ensure their establishment and maintenance in private basic education institutions, to be operated by competent personnel, equipped with the necessary facilities, and supported with the required resources; and
- c. hire and capacitate competent personnel whose duties and responsibilities shall be geared towards promoting and ensuring the mental health and well-being of all learners, and promote their professional growth and career progression by prescribing the creation of new plantilla positions of Mental Health Specialists and Mental Health Associates in the Department of Education (DepEd).

Sec. 3. *Definition of Terms.* – As used in this Act:

- a. Mental Health, as defined in Republic Act (R.A.) No. 11036, otherwise known as the "Mental Health Act", refers to a state of well-being in which the individual realizes one's own abilities and potentials, copes adequately with the normal stresses of life, displays resilience in the face of extreme life events, works productively and fruitfully, and is able to make a positive contribution to the community.
- b. *Mental Health Associate* refers to an individual holding a Mental Health Associate plantilla position in the DepEd and who has (1) a Bachelor's Degree in Guidance and Counseling, Psychology, Human Services, Social Work, or other allied disciplines, or (2) any Bachelor's Degree with eighteen (18) units of courses in Guidance and Counseling or Psychology.
- c. *Mental Health Specialist* refers to a Guidance Counselor or a Psychologist holding a Mental Health Specialist plantilla position in the DepEd and who shall have qualified pursuant to either the provisions of R.A. No. 9258,

- otherwise known as the "Guidance and Counseling Act of 2004", or R.A. No. 10029, otherwise known as the "Philippine Psychology Act of 2009", respectively.
- d. *School-Based Mental Health Services* refer to the comprehensive services delivered by a Care Center in the performance of its functions under Sec. 6 of this Act, including but not limited to promotion, prevention, appropriate response, efficient referrals, and aftercare support.

Sec. 4. *The School-Based Mental Health Program; School-Based Mental Health Services.* – The School-Based Mental Health Program (Program) is hereby institutionalized to promote and ensure the mental health and well-being of all learners in all public and private basic education schools, including Out-of-School Children in Special Cases as defined under R.A. No. 11510, otherwise known as the "Alternative Learning System Act". The Program shall promote mental health awareness and manage the mental health concerns of all learners, including the prevention of suicide in schools. The Program shall likewise define the role of every stakeholder in the school community to appropriately respond to such mental health concerns through prevention, intervention, postvention and recovery.

The Program shall be developed in consultation with learners, their parents and parent-substitutes, and implemented by the DepEd and designed to provide school-based mental health services including the following: screening, evaluation, assessment, and monitoring; mental health first aid; crisis response and referral system; mental health awareness and literacy; emotional, developmental and preventive programs; and other support services such as strengthening the learners' family bonds. The DepEd shall likewise implement complementary measures that enable other associated healthy behaviors among learners and eliminate the stigma on mental health counseling. Further, it shall provide mental health awareness programs and literacy and appropriate mental health-related referrals to the teaching and non-teaching personnel.

The DepEd shall provide guidelines for the effective delivery of school-based mental health services in private schools, taking into consideration the number of learners and the availability of funds of private schools with limited resources.

Sec. 5. The Care Center; Mental Health Specialists; Mental Health Associates, Other Necessary Support Personnel. — To effectively implement this Act, the DepEd shall establish and maintain a Care Center (Center) in every public basic education school, as well as ensure their establishment and maintenance in private basic education schools in the country. The Center shall be equipped with functional physical facilities, located within an adequate space where confidentiality is maintained, and accessible to the learners and the teaching and non-teaching personnel.

For this purpose, secondary schools may utilize the Career Guidance and Counseling Program Centers required to be established under Sec. 5 of R.A. No. 11206, otherwise known as the "Secondary School Career Guidance and Counseling Act". Existing Guidance and Counseling Offices may likewise be utilized for this purpose or integrated into the Center.

The Center shall be headed by a Mental Health Specialist who shall be under the administrative supervision of the school head. The Mental Health Specialist shall be assisted by a Mental Health Associate, and other necessary support personnel as may be determined by the DepEd upon the recommendation of the school head. In assisting the Mental Health Specialist in the implementation of the Program and delivery of the services of the Center, the Mental Health Associate shall be subject to the conditions of professional practice under Secs. 27 and 28 of R.A. No. 9258, or Secs. 30 and 32 of R.A. No. 10029, as applicable.

- Sec. 6. *The Care Center; Functions.* The Center in every public and private basic education school shall deliver school-based mental health services that are required in the fulfillment of the following functions:
 - a. develop a localized multi-year School-Based Mental Health Program to promote and ensure the mental health and well-being of all learners, as well as provide mental health awareness and literacy programs and appropriate

mental health-related referrals to the teaching and non-teaching personnel;

- b. equip the learners with skills and information for prevention, identification, and proper response and referral for their own and others' mental health needs, with special attention to vulnerable learners such as, but not limited to, those identified as children-at-risk (CAR), children in conflict with the law (CICL), learner-victims of Violence Against Women and Their Children (VAWC), learners who are victims of natural calamities, armed conflicts, and other emergencies, learners with disabilities, learner-victims of other related forms of child abuse and criminal acts, young mothers and fathers, and learners who have recently experienced traumatic experiences in their schools or communities;
 - c. facilitate the efficient referral for appropriate intervention to, and provision of adequate aftercare support by, other appropriate agencies, institutions, organizations, or professionals, in addressing the mental health concerns and needs of learners;
 - d. improve the mental health awareness and literacy of the teaching and nonteaching personnel, and equip them with skills and information for detection of early warning signs of mental health concerns, prevention of suicide and self-harm, and appropriate referrals for their mental health needs;
 - e. engage and support parents, parent-substitutes, and other stakeholders in improving the school behavior and academic performance of learners;
 - f. establish linkages with the school community, including parents, parentsubstitutes, local government units, and other stakeholders for the effective and efficient implementation of the localized Program, adopting a Whole of Society approach; and
 - g. ensure stigma reduction through education and training for all stakeholders in the school and the school community.

Sec. 7. Localized Multi-Year Roadmap on the School-Based Mental Health Program. – In developing and implementing the localized multi-year School-Based Mental Health Program under Sec. 6(a) of this Act, the Center shall undertake a local

needs assessment of the school and the school community to craft a roadmap that is both responsive and sensitive to local needs and situations. The Center may also consult with the Philippine Council for Mental Health member agencies and permanent resource persons and other relevant stakeholders in its crafting. *Provided,* That all roadmaps shall be crafted taking into consideration a general framework to be provided by the DepEd, as provided under Sec. 11 of this Act, in terms of the following components of the Program: (1) vision, goals, and objectives; (2) time-bound targets and key performance indicators; (3) services and activities; (4) resource requirements, such as budgetary and personnel complement; (5) monitoring, evaluation and impact assessment; and (6) other relevant issues and concerns.

The Center shall periodically prepare and submit reports to the Schools Division Office (SDO) on the Program implementation of the school. The Superintendent shall submit a consolidated report to the Secretary of the DepEd through the Regional Director having jurisdiction of the SDO.

Sec. 8. Creation of New Plantilla Positions of Mental Health Specialists and Mental Health Associates; Conversion of Existing Guidance Counselors and Psychologists Plantilla Positions to Mental Health Specialists with Corresponding Salary Adjustments. — The new plantilla positions of Mental Health Specialists I to V and Mental Health Associates I to V are hereby created in the DepEd. The salary schedules for these newly created plantilla positions shall be as follows:

Plantilla Position Title	Salary Grade
Mental Health Associate I	11
Mental Health Associate II	12
Mental Health Associate III	13
Mental Health Associate IV	14
Mental Health Associate V	15
Mental Health Specialist I	16
Mental Health Specialist II	18
Mental Health Specialist III	20

Mental Health Specialist IV	22
Mental Health Specialist V	24

All existing plantilla positions of Guidance Counselors and Psychologists in the DepEd shall be converted to Mental Health Specialists plantilla positions, and their corresponding salary grades shall be adjusted in accordance with the salary schedule prescribed in this Act.

To implement Sec. 11(b) of this Act, the DepEd, in consultation with the Civil Service Commission (CSC), shall determine the required eligibility and qualifications of the plantilla positions under this section.

The DepEd shall likewise coordinate with the Department of Budget and Management and the CSC to ensure that the necessary changes in the newly created plantilla positions and the converted existing plantilla positions with the adjusted salary grades are reflected in the Revised Compensation and Position Classification System and other relevant existing rules and regulations.

Sec. 9. *Scholarship and Training Programs; Service Obligation*. – The DepEd shall endeavor to attract the best available and competent personnel for the Center through scholarship and training programs, teacher exchange programs, and other similar incentives.

The DepEd, in collaboration with the Commission on Higher Education (CHED), shall develop a scholarship program for in-service teachers, Mental Health Associates, and non-teaching personnel who shall complete a master's degree in Guidance and Counseling or Psychology and who shall be required to take the licensure examinations within an agreed period of time.

The scholars shall be required to fulfill an obligation to return service in the DepEd by serving as Mental Health Specialists or Mental Health Associates for such reasonable period as may be determined by the DepEd.

Sec. 10. *Pre-Service Education; Continuing Education; Other Stakeholders Training.* – The DepEd shall collaborate with the CHED to ensure that teacher

education institutions offering bachelor of elementary or secondary education degrees include courses on mental health in the curriculum.

Further, the DepEd shall carry out the appropriate regular training and skills upgrading and development for the personnel of the Center.

To promote the mental health awareness of the school community, the DepEd, in collaboration with the Department of Health (DOH), shall equip all teaching and non-teaching personnel in public and private basic education schools, as well as other stakeholders, with the needed basic knowledge and positive values and attitudes regarding mental health management to detect learners who may need mental health support and refer them to the Center for appropriate intervention.

- Sec. 11. Progressive Realization of Promoting and Ensuring Mental Health and Well-Being In Basic Education; Creation of a Division under the Bureau of Learners Support Services and Staffing Pattern. The DepEd shall create a Division under the Bureau of Learners Support Services to lead in the progressive realization of promoting and ensuring mental health and well-being in basic education. Towards this end, the Division shall develop the general framework to guide the development and monitor the implementation of the Localized Multi-Year Roadmap on the School-Based Mental Health Program under Sec. 7 of this Act, and provide yearly targets such as, but not limited to, the following:
 - a. establishment of Centers under Sec. 5;
 - b. creation and filling up of the plantilla positions for the personnel of the Centers under Sec. 8;
 - c. capacity-building and training programs for the personnel and other stakeholders under Secs. 9 and 10; and
 - d. funding requirements with a determination of appropriate budgetary allocation and inclusion under the yearly national expenditure program of the government.

Finally, the DepEd, through the Division, shall coordinate with the CHED to ensure the supply of qualified professionals through recruitment of students in the appropriate courses and ensure their seamless progression from higher education to

employment, taking into consideration the demand for such professionals in the Centers.

Sec. 12. *Appropriations.* – The amount needed for the initial implementation of this Act shall be charged against those authorized in the current appropriations of the DepEd. Thereafter, the amount necessary for the continued implementation of this Act shall be included in the budget as a separate line item in the annual General Appropriations Act.

Sec. 13. Joint Congressional Oversight Committee on the School-Based Mental Health Program. – There is hereby created a Joint Congressional Oversight Committee (JCOC) to oversee, monitor and evaluate the implementation and impact of this Act. The JCOC shall be composed of five (5) members each from the Senate and the House of Representatives (House) with the Chairperson of the Committee on Basic Education of the Senate and the Chairperson of the Committee on Basic Education and Culture of the House as Co-chairpersons. The Chairpersons of the Committees on Higher and Technical Education of both Houses, the Chairperson of the Committee on Finance of the Senate, and the Chairperson of the Committee on Appropriations of the House shall likewise be designated as members of the JCOC. The President of the Senate and the Speaker of the House shall designate the other two (2) members of the JCOC of the Senate and the House, respectively, from among the members of the Senate Committee on Basic Education and Culture, one (1) member of each chamber shall be from the minority.

Sec. 14. *Annual Report.* – Three (3) years after the effectivity of this Act, the DepEd shall commence submitting annual reports to the Committee on Basic Education of the Senate and the Committee on Basic Education and Culture of the House on the status of its implementation.

Sec. 15. *Implementing Rules and Regulations.* – Within ninety (90) days from the effectivity of this Act, the DepEd, in consultation with relevant national government

agencies and other education and health stakeholders, shall issue the rules and regulations implementing its provisions. The Implementing Rules and Regulations (IRR) issued pursuant to this section shall take effect thirty (30) days after its publication in a newspaper of general circulation.

Sec. 16. *Separability Clause*. – If any part or provision of this Act is held invalid or unconstitutional, the other provisions not so declared shall remain in force and effect.

Sec. 17. *Repealing Clause.* – All other laws, executive orders, presidential decrees, administrative orders, rules and regulations, issuances, or parts thereof contrary to or inconsistent with the provisions of this Act are hereby repealed or amended accordingly.

Sec. 18. *Effectivity.* – Notwithstanding the non-issuance of the IRR, this Act shall take effect fifteen (15) days after its publication in the Official Gazette or in a newspaper of general circulation.

Approved,