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SENATE

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S. No. <u>2287</u>



Introduced by Senator Jinggoy Ejercito Estrada

AN ACT

ESTABLISHING INFORMATION AND COMMUNICATIONS TECHNOLOGY HUBS NATIONWIDE

EXPLANATORY NOTE

Recognizing the need to strengthen the Philippines' stance as the top investment destination for global services in the world, President Ferdinand Marcos Jr. had signified his intention to continue the development and growth in the digital transformation program and to continue building the information and communication technology (ICT) landscape nationwide. President Marcos recognizes that the improvement of the ICT in the country would significantly improve the Filipinos' guality of life.

Under digital transformation program, the immediate priorities include a cloud data center, software development for business process improvement, the conversion of local government units to smart cities, cybersecurity solutions for data privacy protection, and improving the internet and mobile services landscape through a national broadband plan.

The previous administration had tried to create a better business environment and support the digital transformation projects by signing the amendment to the Public Service Act (11659), allowing up to 100% foreign ownership of public services in the Philippines, including telecommunications that would foster competition and provide better quality services at a lower cost. In 2016, the Philippine Government established the Department of Information and Communications Technology (RA 10844) to show its strong support to the ICT industry.

The country's information technology (IT) and business process management (BPM) sector has reported a strong performance in 2022 through the addition of thousands of jobs and a jump in the sector's revenues. The Department of Information and Communications Technology reported that the number of full-time employees in the IT-BPM sector grew by 8.4 percent, or 121,000 full-time employees

(FTE), to 1.57 million FTEs in 2022. The sector's revenues, on the other hand, increased to USD32.5 billion in 2022, surpassing 2021 earnings of USD29.5 billion.

The proposed measure aims to build the resiliency of the ICT sector as an engine of growth for the Philippine economy. It also aims to bridge industry progress in various parts of the country to strengthen local economies. This hopes to bring country a step closer towards becoming a more digitally-enabled nation that is globally competitive and relevant as a prime investment destination.

In this light, the immediate passage of this bill is highly recommended.

NGGOY EJERCITO ESTRADA



NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES Second Regular Session

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S. No. 2287

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Introduced by Senator Jinggoy Ejercito Estrada

AN ACT

ESTABLISHING INFORMATION AND COMMUNICATIONS TECHNOLOGY HUBS NATIONWIDE

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

Section 1. Short Title. – This Act shall be known as the "Online Network
 Philippines Act."

Sec. 2. *Declaration of Policy.* – The State recognizes the vital role of information and communication in the development and in promoting growth in the countryside. To this end, the State shall encourage the expansion of information and communications technology (ICT) and infrastructure throughout the country to facilitate the access of the citizenry to goods and services. Pursuant thereto, the State shall establish ICT hubs throughout the country in accordance with the National ICT Roadmap and National ICT Plan.

- 10 Sec. 3. *Definition of Terms.* As used in this Act:
- a) *Bandwidth* refers to the amount of data that can be transmitted over a
 network connection over a period of time;
- b) *Broadband* refers to a high capacity transmission technique using a wide
 range of frequencies which enables a large number of messages to be
 communicated simultaneously. In the context of internet access, it refers
 to access that is continuing and unhindered, and faster than the traditional
 dial-up mode;

c) *Broadband network* – refers to a network able to transmit signals with a
 high bit rate and a transmission channel being equal to or greater than
 two megabits per second (2 mbps);

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- d) Committed information rate refers to the information rate guaranteed by a public telecommunications entity (PTE). The bandwidth cannot fall below the committed rate of ninety-eight point five percent (98.5%) of the time;
- e) Cyber skills learning hub or Digital transformation center refers to a facility specifically designed for cyber-education and digital literacy, and that provides knowledge, skills, theoretical and practical experiences, and access to technologies for all learners to become information and technology proficient;
- f) Data farm refers to a physical facility that houses servers, network 12 equipment, personnel like information technology specialists and network 13 technicians for business-critical support such as online data storage, data 14 processing, core computing services, data and application backup services, 15 and distributing large amounts of data from remote data facilities. The 16 operation and management thereof shall be subject to pertinent laws and 17 policies on data security to prevent, detect and intercept unauthorized 18 access of data, specially on matters of national security; 19
- g) Digital innovation hub refers to a specialized business incubation and 20 acceleration facility offering physical workspace, mentoring and coaching, 21 and devices for technical application testing or experimenting, and 22 training. It is a one-stop-shop, usually but not always affiliated with 23 educational institutions, that helps companies including start-ups to 24 become more competitive with regard to their business production 25 processes, products or services using digital technologies by providing 26 access to the latest knowledge, expertise and technology to support them; 27
- h) *Information and communications technology (ICT)* refers to the totality
 of electronic means to access, create, collect, store, process, receive,
 transmit, present and disseminate information;
- i) Information and communications technology hub (ICT hub) refers to a
 location where ICT services may be provided by a PTE with at least the

minimum internet speed required by the National Telecommunications 1 Commission (NTC). Such services may include telecommunications 2 services, broadband and convergence services, business processing and 3 data management; 4

j) Information technology and business processing management hub - refers 5 to a location that caters to and offers support mechanisms for companies 6 and enterprises engaged in IT services and business process management 7 and operations; 8

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k) Public telecommunications entity (PTE) - refers to any person, natural or 9 in the 10 juridical, government or private engaged provision telecommunications services to the public for compensation. 11

Sec. 4. Establishment of Information and Communications Technology Hubs. 12 - There shall be established ICT hubs all over the country in accordance with a 13 National ICT Plan to be prepared by the Department of Information and 14 Communications Technology (DICT). 15

The ICT Plan shall assess the needs of every province in the country and 16 identify the appropriate types and the number of ICT hubs to be developed therein. 17 Every province shall have at least one (1) of the following classifications of ICT hubs 18 based on the type of activity that it hosts: 19

- a) Data Farms; 20
- b) Information Technology (IT) and Business Processing Management (BPM) 21 Hub; 22

c) Cyber Skills Learning Hub and Digital Transformation Center (DTC); 23

- d) Digital Innovation Hub; and 24
- e) Any other ICT hub that may arise in the future. 25

Pursuant to the ICT Plan and the national, provincial, city or municipal spatial 26 development plans, the DICT and the local government units (LGU) shall identify the 27 areas where the ICT hubs shall be established based on geographical area and 28 population: *Provided*, That ICT hubs shall be developed in geographically equitable 29 and accessible locations throughout the province: *Provided, further*, That the area or 30 site of an ICT hub shall be on a property owned by an LGU. 31

The private sector shall be encouraged to establish ICT hubs in accordance with the standards set forth by the DICT. The DICT shall employ the latest and emerging technologies available to serve commercially unviable areas.

Sec. 5. *Role of the Department of Information and Communications Technology (DICT).* – The DICT shall formulate a National ICT Plan, based on the National ICT Roadmap, which shall include the development of a national broadband network, provision of incentives to encourage private sector participation and promotion of competition. The Cybercrime Investigation and Coordinating Center of the DICT shall formulate, oversee and validate the ICT cyber plan of the ICT hubs.

The DICT shall update the National ICT Plan and shall submit the same on or before the 15th of April of every year to the Office of President of the Republic of the Philippines, the National Economic and Development Authority (NEDA), and the ICT Joint Congressional Oversight Committee established under this Act.

Sec. 6. *Advisory Committee.* – There is hereby created an Advisory Committee that shall solicit inputs towards the shaping of policy directions of the National ICT Plan, including the supervision of ICT hubs and the coordination to be undertaken with the private sector and other agencies and instrumentalities of the government. The DICT shall determine the composition of the Advisory Committee and ensure the equal representation of the a) government, b) the service provides, c) the end users, and d) other industry stakeholders.

Sec. 7. Role of the National Telecommunications Commission (NTC). - The 21 NTC, through the exercise of its quasi-legislative and quasi-judicial powers, shall be 22 the primary infrastructure regulator to ensure the monitoring and implementation of 23 this Act. The NTC shall approve proposed ICT hub telecommunications projects 24 through an administrative process prescribed for the purpose and shall ensure the 25 compliance of PTEs with the required and committed information rate and quality of 26 service. All PTEs shall regularly submit the necessary data and reports as required by 27 the NTC. 28

Sec. 8. *Incentives.* – Any registered business enterprise in the ICT hub may be granted incentives provided under Title XIII of the National Internal Revenue Code of 1997, as amended: *Provided*, That these incentives shall be granted in addition to the incentives given by the LGU where such ICT hubs are located.

The eligibility of the ICT hubs for the incentives provided herein should be within the boundaries of a performance-based, time-bound, and transparent system of incentives tailor-fit for highly desirable ICT investments and shall be subject to compliance monitoring by the Fiscal Incentives and Review Board and the LGU where such ICT hubs are located.

6 Sec. 9. *Digital Skills Development.* – The DICT, together with the Department 7 of Education, Commission on Higher Education, and the Technical Education and 8 Skills Development Authority, shall establish a program on digital skills development 9 for all learners to enhance their competitiveness, adaptability and employability in 10 the emerging digital economy, which shall be integrated into the pertinent programs 11 of the ICT hubs.

Sec. 10. *Digital Network Infrastructure*. – A digital network infrastructure shall be established to connect the local ICT hubs to the National Broadband Program through a core backbone network of the DICT, to be funded from the spectrum users' fees.

The DICT is hereby authorized to classify the said funds for capital outlay, which classification shall be furnished to and duly reflected by the Department of Budget and Management in its records. The release of funds shall be subject to applicable laws and existing budgeting, accounting and auditing rules and regulations.

Sec. 11. *Local Government Responsibility*. – The issuance of licenses and permits for ICT-related activities and infrastructure construction projects shall not be delayed and hampered, and shall further be prioritized, subject to the provisions of Republic Act No. 11032, otherwise known as the Ease of Doing Business and Efficient Government Service Delivery Act of 2018.

The Department of the Interior and Local Government (DILG) shall include ICT competitiveness and ICT integration as a criterion of governance under the Seal of Good Local Governance program.

Sec. 12. *Private Sector Support and Public-Private Partnership.* – The LGUs may engage the private sector through PPP agreements targeted towards financing, designing, implementing and operating infrastructure facilities and services for the ICT hub to maximize costs and allow for sharing of revenue, subject to the

provisions of Republic Act No. 6957, otherwise known as "An Act Authorizing the
 Financing, Construction, Operation and Maintenance of Infrastructure Projects by the
 Private Sector and for Other Purposes," as amended.

Sec. 13. Prohibition Against Exclusivity. - All ICT hubs established under this 4 Act are hereby declared free zones within which any PTE may operate. Any 5 agreement or arrangement designating a PTE, or any of its subsidiaries or affiliates 6 as an exclusive PTE within an ICT hub shall be void and unenforceable. The 7 8 domestic internet exchanges shall be interconnected. The interconnection agreement between the PTEs shall be submitted to the NTC for its approval. If the parties fail to 9 reach an agreement within ninety (90) days from the start of negotiation, the NTC 10 shall intervene and prescribe the terms and conditions of the interconnection. 11

Sec. 14. *Penalties.* – In the exercise of its quasi-judicial power, the NTC shall
impose a fine of Five hundred thousand pesos (P500,000.00) for a) non-disclosure,
b) non-interconnection, or c) noncompliance with the committed information rate
and quality of service.

The NTC shall increase the amount of fine every five (5) years subject to a certification from the NEDA on the computation of the cost of money based on the current consumer price index.

Sec. 15. *Implementing Rules and Regulations.* – Within sixty (60) days from the effectivity of this Act, the DICT as the lead agency, together with NEDA, DILG, the League of Provinces and the Leagues of LGUs, the Board of Investments, the Philippine Economic Zone Authority, and the Advisory Committee, shall issue the necessary rules and regulations for the effective implementation of this Act.

Sec. 16. ICT Joint Congressional Oversight Committee. - An ICT Joint 24 Congressional Oversight Committee (ICTJCOC) is hereby created to monitor the 25 effective implementation of this Act, recommend the necessary remedial legislative 26 27 or administrative measures and perform such other duties and functions as may be necessary to attain the objectives of this Act. It shall be composed of the 28 Chairpersons of the House Committee on Information and Communications 29 Technology and Senate Committee on Science and Technology and two (2) 30 members from each of the Senate and the House of Representatives who shall be 31 32 designated by the Senate President and the Speaker of the House of

Representatives, respectively: *Provided*, That one (1) member from each House shall
 be nominated by their respective Minority Leaders.

The Chairpersons of the House Committee on Information and Communications Technology and the Senate Committee on Science and Technology shall serve as Chairperson and Vice Chairperson or *vice versa* of the ICTJCOC on a rotational basis every six (6) months. The Secretariat of the ICTJCOC shall be the existing secretariat personnel of the concerned Committees of the House of Representatives and the Senate.

9 Sec. 17. *Separability Clause.* – If any provision or part hereof is held invalid or 10 unconstitutional, the remainder of the law or the provision or part not otherwise 11 affected shall remain valid and subsisting.

Sec. 18. *Repealing Clause.* – Any law, presidential decree or issuance, executive order, letter of instruction, administrative order, rule, or regulation contrary to or inconsistent with the provisions of this Act are hereby repealed, modified, or amended accordingly.

16 Sec. 19. *Effectivity.* – This Act shall take effect fifteen (15) days after its 17 publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,