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NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES Second Regular Session

## **SENATE** S.B. No. 2416

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### Introduced by SENATOR FRANCIS "TOL" N. TOLENTINO

### **AN ACT**

# FURTHER AMENDING EXECUTIVE ORDER 878 DATED 4 MARCH 1983, AS AMENDED BY EXECUTIVE ORDER 299 DATED 26 JULY 1987, TO UPGRADE AND CREATE ADDITIONAL POSITIONS IN THE OFFICE OF THE GOVERNMENT CORPORATE COUNSEL

#### EXPLANATORY NOTE

Government corporations have a crucial role in the country's economic development. They annually contribute tens of billions to the nation's coffers and are the national government's indispensable partners in nation building particularly in the pursuit of government projects, programs, and initiatives. Notably, the number of government corporations has greatly increased to seven hundred thirty two (732) to date.

The Office of the Government Corporate Counsel (OGCC), as the statutory counsel and the principal law office of government corporations, serves to protect their legal interest and ensure the proficient discharge of their mandate.

The OGCC's vital role in nation building is evident in its stalwart legal support to its client corporations. The assistance it renders is based on institutional knowledge and specialization given the vast experience and collective wisdom which it has achieved in almost a century of public service.

However, the evolution and broadening of the scope of activities of GOCCs have resulted in an increase in the volume, complexity, and importance of the work of the OGCC. Thus, it is necessary to strengthen

the OGCC's current complement to maintain its effectiveness in addressing the legal needs of its clients.

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The proposed legislative measure shall amend the applicable laws and issuances on the organizational structure of the OGCC. The proposed increase in the OGCC's present complement shall require an additional twenty-two (22) lawyer positions. The upgrading of the rank and salary grades of the OGCC lawyers is to keep them at par with the ranks and salary grades of counterpart positions in other government agencies.

The budget necessary to implement this Act, if passed into law, would have minimal to nil impact on the National Budget but is expected to have maximum yield. The necessary budget would improve the efficiency of the OGCC and effectively result in significant savings for the government. The OGCC is expected to assist its growing number of client corporations without legal departments, perform necessary corporate tasks, and handle more cases and concerns of its clients which due to the lack of adequate personnel, would previously require the engagement of external counsel.

It is significant to note that the OGCC's organizational structure and the number of its personnel remained unchanged since the late 1980's. Therefore, it is imperative to strengthen the OGCC to make it more responsive to the needs of its clients in a corporate environment wrought by extensive socio-economic development, technological advancement, and globalization.

In view of the foregoing, the immediate passage of this bill is earnestly sought.

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Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

- Section 1. Section 1 of Executive Order (EO) 878, as amended by
   EO 299, is hereby further amended, as follows:
- 3

SECTION 1. The Office of the Government Corporate 4 5 Counsel (OGCC) shall be headed by the Government Corporate Counsel whose rank, qualifications for appointment, SALARY, 6 RETIREMENT AND PENSION BENEFITS, emoluments and 7 privileges, shall be the same as those of the Presiding Justice 8 of the Court of Appeals. He shall be assisted by a Deputy 9 Government Corporate Counsel whose rank, emoluments and 10 privileges shall be the same as those of an Associate Justice of 11 the Court of Appeals, and ten (10) TWELVE (12) Assistant 12 Government Corporate Counsels whose rank, SALARY, 13 **RETIREMENT AND PENSION BENEFITS, RIGHTS, emoluments** 14 and privileges shall be the same as those of Regional Trial 15 Judge of the Regional Trial Courts an Associate Justice of the 16 Court of Appeals. THE SALARY GRADE CORRESPONDING TO 17 THE POSITION OF THE DEPUTY GOVERNMENT CORPORATE 18 19 COUNSEL SHALL BE ONE STEP ABOVE THE SALARY GRADE CORRESPONDING TO THE POSIITON OF AN ASSISTANT 20 GOVERNMENT CORPORATE COUNSEL. 21 22

The Government Corporate Counsel, Deputy Government
 Corporate Counsel, and Assistant Government Corporate

Counsels must be officers learned in law, of recognized
 competence, with experience in the practice of law for at least
 ten (10) years, and at least thirty-five (35) years of age.

NO PERSON SHALL BE APPOINTED GOVERNMENT CORPORATE COUNSEL, DEPUTY GOVERNMENT CORPORATE COUNSEL, OR ASSISTANT GOVERNMENT CORPORATE COUNSEL UNLESS HE OR SHE IS A NATURAL-BORN CITIZEN OF THE PHILIPPINES AND HAS BEEN ENGAGED IN THE PRACTICE OF LAW IN THE PHILIPPINES FOR AT LEAST FIFTEEN (15) YEARS.

The incumbent Government Corporate Counsel, Deputy Government Corporate Counsel, and Assistant Government Corporate Counsels shall be entitled to the RANK, SALARY, RETIREMENT AND PENSION BENEFITS, rights, emoluments and privileges vested upon them BY THIS ACT as of the time of their appointments, AND without need of further appointments.

Section 2. Section 4 of EO 878 is hereby amended, as follows:

Section 4. The number, rank, qualifications for appointment, emoluments and privileges of the other members of the legal staff of OGCC-shall be as follows:

(a) A first bracket of ten (10) State Corporate Attorneys who shall have the rank, qualifications for appointment, emoluments and privileges of Metropolitan Trial Judges;

A. FOURTEEN GOVERNMENT (14)CORPORATE 32 ATTORNEY IV (GCA IV) POSITIONS. A GCA IV 33 34 SHALL HAVE THE RANK, SALARY, RETIREMENT AND PENSION BENEFITS, PRIVILEGES 35 AND EMOLUMENTS, OF A JUDGE OF A REGIONAL TRIAL 36 COURT. NO PERSON SHALL BE APPOINTED AS GCA 37 IV UNLESS HE OR SHE IS A NATURAL-BORN 38 CITIZEN OF THE PHILIPPINES AND HAS BEEN 39 ENGAGED IN THE PRACTICE OF LAW IN THE 40 PHILIPPINES FOR AT LEAST TEN (10) YEARS; 41 42

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> (b) A second bracket of seven (7) State Corporate Attorneys whose annual compensation shall be as

	provided in Dussidential Desure No. 1720 and whe
1	provided in Presidential Decree No. 1726 and who
2	must be members of the Philippine Bar and have at
3	least three (3) years experience in the practice of law;
4	
5	B. TWENTY-EIGHT (28) GOVERNMENT CORPORATE
6	ATTORNEY III (GCA III) POSITIONS. A GCA III
7	SHALL HAVE THE RANK, SALARY, RETIREMENT
8	AND PENSION BENEFITS, PRIVILEGES AND OTHER
9	EMOLUMENTS, OF A JUDGE OF A METROPOLITAN
10	TRIAL COURT. NO PERSON SHALL BE APPOINTED
11	GCA III UNLESS HE OR SHE IS A NATURAL-BORN
12	CITIZEN OF THE PHILIPPINES AND HAS BEEN
13	ENGAGED IN THE PRACTICE OF LAW IN THE
14	PHILIPPINES FOR AT LEAST FIVE (5) YEARS;
15	
16	<del>(c) A third and a fourth bracket of seven (7) State</del>
17	Corporate Attorneys each whose annual compensation
18	<del>shall be as provided in Presidential Decree No. 1726</del>
19	and who must be members of the Philippine Bar and
20	have at least two (2) years experience in the practice
21	<del>of law;</del>
22	
23	C. TWENTY-EIGHT (28) GOVERNMENT CORPORATE
24	ATTORNEY II (GCA II) POSITIONS. A GCA III
25	SHALL BE A NATURAL-BORN CITIZEN OF THE
26	PHILIPPINES AND HAVE BEEN ENGAGED IN THE
27	PRACTICE OF LAW IN THE PHILIPPINES FOR AT
28	LEAST FOUR (4) YEARS;
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30	(d) Ten (10) Trial Attorneys whose annual compensation
31	each shall be as provided in Presidential Decree No.
32	1726 and who must be members of the Philippine Bar
33	and have at least one (1) year experience in the
34	practice of law;
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36	D. TWENTY-EIGHT (28) GOVERNMENT CORPORATE
37	ATTORNEY I POSITIONS. A GCA I SHALL BE
38	NATURAL-BORN CITIZEN OF THE PHILIPPINES
39	AND HAVE BEEN ENGAGED IN THE PRACTICE OF
40	LAW IN THE PHILIPPINES FOR AT LEAST THREE
41	(3) YEARS.
42	
43	(c) A Senior Research Attorney and five (5) Research
44	Attorneys whose annual compensation shall be as
77	Accorneys whose annual compensation shan be as

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	provided in Dussidential Desurs No. 1720 and the
1	provided in Presidential Decree No. 1726 and who
2	must be members of the Philippine Bar.
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4	E. FOURTEEN (14) ASSOCIATE GOVERNMENT
5	CORPORATE ATTORNEY II POSITIONS. AN AGCA II
6	SHALL BE NATURAL-BORN CITIZEN OF THE
7	PHILIPPINES AND HAVE BEEN ENGAGED IN THE
8	PRACTICE OF LAW IN THE PHILIPPINES FOR AT
9	LEAST TWO (2) YEARS.
10	
11	F. FOURTEEN (14) ASSOCIATE GOVERNMENT
12	CORPORATE ATTORNEY I POSITIONS. AN AGCA I
13	SHALL BE NATURAL-BORN CITIZEN OF THE
14	PHILIPPINES AND HAVE BEEN ENGAGED IN THE
15	PRACTICE OF LAW IN THE PHILIPPINES FOR AT
16	LEAST ONE (1) YEAR.
17	The number of the transferred states of the
18	The number and salaries/compensation of the
19	members of the Administrative and support staff of
	the OGCC shall be those indicated in the Staffing
21	Pattern and salary schedule attached hereto as Annex
22	<u>"A".</u>
23	
24	THE INCUMBENT MEMBERS OF THE LEGAL STAFF SHALL
25	BE ENTITLED TO THE RIGHTS, SALARY, BENEFITS AND
26	PRIVILEGES VESTED UPON THEM BY THIS ACT AS OF THE
27	TIME OF THEIR APPOINTMENT WITHOUT NEED OF FURTHER
28	APPOINTMENT.
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30	Cartier 2 Cartier 5 of 50 070 is harden and a local of 1
31	Section 3. Section 5 of EO 878 is hereby amended, as follows:
32	SEC. E. The Covernment Covernments Covernal is hereb
33	SEC. 5. The Government Corporate Counsel is hereby
34	authorized to reorganize his legal and administrative/support
35	staff within three months in such manner as he may deem
36	proper to promote the efficiency of the service. Any member of
37	the staff not otherwise selected/appointed by the Government
38	Corporate Counsel as a result of the reorganization herein
39	authorized, or who refuses such appointment, shall be paid the
40	money value of his accumulated vacation and sick leave, and
41	such retirement gratuity as may be due him under existing
42	retirement laws. Anyone not appointed who does not qualify
43	under any existing retirement law may be paid one month
44	salary for every year of service, payable in lump sum, from out

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of the salary lapses in the Office of the Government Corporate Counsel.

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SECTION 5. ORGANIZATIONAL STRUCTURE. -THE GOVERNMENT CORPORATE COUNSEL HAS THE AUTHORITY TO DISCHARGE THE DUTIES AND FUNCTIONS OF THE OGCC, AND SHALL HAVE CONTROL AND SUPERVISION OVER THE OGCC AND ITS CONSTITUENT UNITS. THE GOVERNMENT CORPORATE COUNSEL SHALL PROMULGATE THE NECESSARY RULES AND REGULATIONS FOR THE IMPLEMENTATION OF THE PROVISIONS OF THIS ACT. UNLESS OTHERWISE DETERMINED BY THE GOVERNMENT CORPORATE COUNSEL, THE LEGAL STAFF SHALL BE DIVIDED INTO TEAMS, EACH TO BE HEADED BY AN AGCC.

THE OGCC SHALL BE SUPPORTED BY SUCH NUMBER OF 16 NON-LEGAL PERSONNEL NECESSARY AND COMMENSURATE 17 TO THE CURRENT WORKLOAD, AS RECOMMENDED BY THE 18 OGCC AND APPROVED BY THE DEPARTMENT OF BUDGET AND 19 MANAGEMENT. NON-LEGAL PERSONNEL SHALL HAVE THE 20 SAME SALARIES AND BENEFITS AS THOSE OF THEIR 21 COUNTERPARTS IN THE OFFICE OF THE 22 SOLICITOR GENERAL. 23

THE ADMINISTRATIVE STRUCTURE OF THE OGCC SHALL 25 26 BE COMPOSED OF ITS SECRETARIAL AND LEGAL SUPPORT SERVICE; TRAINING, RESEARCH, AND PUBLICATION ARM: 27 FINANCE AND ACCOUNTING SERVICE; HUMAN RESOURCE 28 AND MANAGEMENT SERVICE; 29 CASE AND RECORDS MANAGEMENT SERVICE; LIBRARY 30 MANAGEMENT AND INFORMATION TECHNOLOGY 31 SERVICE; CORPORATE PLANNING SERVICE; AND PROPERTY AND SUPPLY SERVICE. 32 THE LEGAL AND NON-LEGAL PERSONNEL OF THE OGCC 33 34 OCCUPYING THE POSITIONS AFFECTED BY THE CHANGES EMBODIED IN THIS ACT AT THE TIME OF ITS APPROVAL 35 SHALL THEREAFTER OCCUPY AND DISCHARGE THE DUTIES 36 37 AND FUNCTIONS OF THE UPGRADED POSITIONS AND RECEIVE THE CORRESPONDING SALARY, BENEFITS, AND 38 PRIVILEGES WITHOUT NECESSITY OF NEW APPOINTMENTS. 39 40

THE SALARIES, BENEFITS, AND PRIVILEGES OF THE
PERSONNEL OF THE OGCC GRANTED UNDER THIS ACT SHALL
BE INCREASED TO KEEP IN STEP WITH ANY CORRESPONDING
INCREASE IN SALARIES AND PRIVILEGES GRANTED TO THEIR
RESPECTIVE COUNTERPARTS IN THE JUDICIARY.

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3	Section 4. Section 7 of EO 878 is hereby amended as follows:
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5	SECTION 7. In addition to the appropriation for the Office
6	of the Government Corporate Counsel, the savings of the said
7	office, if any, may be used to carry out this Executive Order.
8	APPROPRIATIONS THE AMOUNT NEEDED TO IMPLEMENT
9	THE UPGRADING OF POSITIONS AND SALARIES, OFFICE
10	RIGHT-SIZING, PHYSICAL EXPANSION, AND PAYMENT OF
11	RETIREMENT BENEFITS PROVIDED IN THIS ACT SHALL BE
12	TAKEN FROM THE FUNDS AND BUDGET OF THE OGCC UNDER
13	THE ANNUAL GENERAL APPROPRIATIONS ACT.
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16	Section 5. A Section on repeal is hereby added:
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18	SECTION 8. REPEALING CLAUSE ALL OTHER LAWS,
19	ACTS, PRESIDENTIAL DECREES, EXECUTIVE ORDERS,
20	PRESIDENTIAL PROCLAMATIONS, ISSUANCES, RULES AND
21	REGULATIONS, OR PARTS THEREOF WHICH ARE NOT
22	CONTRARY TO OR INCONSISTENT WITH ANY OF THE
23	PROVISIONS OF THIS ACT SHALL REMAIN IN FULL FORCE
24	AND EFFECT.
25	
26	
27	Section 6. Section 8 of EO 878 is hereby re-numbered as Section 9
28	and amended as follows:
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30	SEC. 8. This Executive Order shall take effect
31	immediately.
32	
33	SECTION 9. EFFECTIVITY THIS ACT SHALL TAKE
34	EFFECT FIFTEEN (15) DAYS AFTER ITS PUBLICATION IN THE
35	OFFICIAL GAZETTE OR IN A NEWSPAPER OF GENERAL
36	CIRCULATION.
37	
38	Approved.