CONGRESS OF THE PHILIPPINES NINETEENTH CONGRESS Second Regular Session

## SENATE\*

## S. No. 2455

## (In Substitution of S. Nos. 315, 505, 682 and 2046)

- PREPARED AND SUBMITTED JOINTLY BY THE COMMITTEES ON NATIONAL DEFENSE AND SECURITY, PEACE, UNIFICATION AND RECONCILIATION JOINT WITH THE COMMITTEES ON WAYS AND MEANS AND FINANCE WITH SENATORS ZUBIRI, REVILLA, JR., EJERCITO ESTRADA, MARCOS, GATCHALIAN, VILLANUEVA, LEGARDA AND VILLAR (M) AS AUTHORS THEREOF
- AN ACT REVITALIZING AND STRENGTHENING THE SELF-RELIANT DEFENSE POSTURE PROGRAM AND PROMOTING THE DEVELOPMENT OF A NATIONAL DEFENSE INDUSTRY PURSUANT THERETO AND PROVIDING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

- 1 SECTION 1. Short Title. This Act shall be known as
- 2 the "Self-Reliant Defense Posture Revitalization Act".
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SEC. 2. *Declaration of Policy*. – It shall be the policy of the State to serve and protect its people and sovereignty at

- 5 all times. The State also recognizes the important role of a
- 6 self-reliant defense posture in national defense. Thus, it is
- 7 imperative to revitalize the country's self-reliant defense

posture program and to fully harness the potential of the
 defense industry at a time where security threats are
 imminent and continue to evolve.

4 Towards this end, the State shall undertake to 5 develop the defense industry and its capability to locally 6 produce advanced weaponry and equipment for its armed 7 forces through technology transfer, partnerships with and 8 incentivizing the private sector.

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SEC. 3. Definition of Terms. - As used in this Act:

10 (a) Acquisition refers to the process of procuring 11 technologies, programs, and product support that are 12 necessary for national defense and security, in order to 13 support the armed forces of the country. It shall include 14 the acquisition of raw material, critical components, and 15 materiel;

(b) Allied Industries refer to various industries
which are part of the supply chain in the manufacture,
production and assembly of defense materiel;

19 (c) Countertrade refers to a form of international 20 trade whereby the supplier commits to introduce 21 investments, technology transfer, training or skills 22 upgrade, donations or related activities, including in-23 country production, all of which will assist in the 24 establishment or development of local industries or 25 technical facilities or expansion of technological and industrial capabilities of the Department of National
 Defense (DND) and the Philippines;

3 (d) Critical Components refer to components, subsystems, systems, and related special tooling and test 4 5 equipment essential to the production, repair, 6 maintenance, operation of weapon systems or other items 7 of equipment identified as being essential to the execution 8 of any national defense and national security strategy;

9 (e) *Highest Rated Bid* refers to the offer with the 10 highest calculated rating based on criteria which shall 11 include but not limited to capability, quality, timeliness of 12 delivery, life cycle cost, after-sales support, transfer of 13 technology, warranty, perquisites and price;

14 (f) In-country Enterprise refers to: (1) Filipino-owned 15 enterprises engaged in the manufacturing, servicing and 16 operation of materiel in the Philippines, or (2) a joint 17 venture by a Filipino-owned enterprise together with a 18 foreign entity, or (3) foreign-owned enterprises engaged in the manufacturing, servicing and operation of materiel: 19 20 Provided, That such foreign-owned enterprise shall locate a 21 substantial portion of their production and servicing within 22 the Philippines:

23 (g) Integrated Logistics Support refers to an
24 integrated and iterative process for developing materiel
25 and support strategy that optimizes functional support,
26 leverages existing resources, and guides the system

engineering process to quantify and lower life cycle cost and
 decrease logistics footprint, making the system easier to
 support to be able to ensure that defense materiel,
 personnel, goods and services are at the right place and at
 the right time;

6 (h) Materiel refers to military technology, weapon
7 systems, arms, ammunition, combat clothing, armor,
8 vehicles, and other similar military equipment and
9 materials;

(i) Minimum Local Content refers to the minimum
percentage of intermediate goods used in the
manufacturing processes to be sourced from in-country
enterprises;

(j) Operating refers to the process of functioning or
operating of materiel or facilities, utilities and
appurtenances thereto which are necessary for the
manufacturing, servicing or operating of the materiel or its
components;

(k) *Plan* refers to the Investment Priorities Plan as
provided in Executive Order No. 226 or the "Omnibus
Investment Code of 1987," as amended;

(1) Servicing refers to the process of maintaining,repairing or overhauling materiel.

SEC. 4. Creation of the Office of the Undersecretary for
 Defense Technology Research and Industry Development. –
 The Office of the Undersecretary for Defense Technology

Research and Industry Development (DTRID) shall be
 created within the Department of National Defense (DND).
 It shall be headed by an officer with the rank of
 Undersecretary, assisted by an Assistant Secretary, both to
 be appointed by the President of the Philippines.

Existing offices and units of the DND with similar
functions and responsibilities to the DTRID shall be
subsumed and/or merged under this office.

9 SEC. 5. Powers and Functions of the Office of the
10 Undersecretary for Defense Technology Research and
11 Industry Development. - The Office of the Undersecretary
12 for DTRID shall have the following powers and functions:

(a) Manage and administer a databank for analysis;

(b) Conduct research and development;

(c) Facilitate technology transfer;

(d) Promote the defense industry;

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17 (e) Establish public-private partnerships;

(f) Set up domestic and foreign collaborations; and

(g) Recommend and advise the Secretary on policies,
rules, and regulations for the development of the National
Defense Industry and the implementation of this Act.

SEC. 6. Self-Reliant Defense Posture (SRDP) Program.
— The DND, through the Office of the Undersecretary for
DTRID, shall formulate and implement the SRDP program to
revitalize the defense industry, vigorously develop and
strengthen allied industries, and address the short, medium,

and long-term needs for defense materiel. The following shall
 be the guiding principles in formulating the program:

3 (a) It shall be designed to be advantageous to in-4 country enterprises, generate and prioritize local 5 employment, and contribute to foreign currency exchange 6 savings, in accordance with Section 12, Article XII of the 7 Philippine Constitution;

8 (b) It shall incentivize manufacturers to establish or
9 relocate production or assembly of materiel in the Philippines
10 while ensuring the protection of local manufacturers and
11 assemblers against unfair competition;

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(c) It shall promote technology transfer;

13 (d) It shall endeavor to secure the country's sufficient
14 access to resilient supply chains of materiel or critical
15 components that are vital to national security;

(e) It shall drive proactive research and development
efforts and the adoption of innovative technologies to enhance
the existing inventory of equipment and weapons systems;

(f) It shall promote active participation of local
innovative councils, invention societies, universities, and
other higher learning institutions in advancing science-based
industrialization and provide research grants and
development subsidies to program participants;

(g) It shall complement the Philippine Development
Plan, and align with the National Security Policy and
Republic Act No. 10349 or the "Revised AFP Modernization

Program", with emphasis on the modernization of the
 government arsenal, naval shipyards, military bases and
 camps;

4 (h) It shall assess the current state of the country and
5 define developmental goals to allow the private industry time
6 to acquire the necessary expertise and technology for future
7 government request for products;

8 (i) It shall align with the objectives of Republic Act 9 No. 11293 or the "Philippine Innovation Act," particularly by 10 fostering partnerships among various stakeholders from the 11 public and private sector, academe, MSMEs, research and 12 development institutions. and communities towards 13 promoting inclusive growth and improving the quality of life 14 through innovation:

(j) It shall enumerate a comprehensive range of
defense materiel covered by the program, while specifying
materiel to be produced by the Government or governmentowned and -controlled corporations (GOCCs), those that will
be co-developed with private entities, and those that will be
wholly outsourced to private industry;

21 (k) It shall identify specific areas where prospective
22 local and foreign-owned in-country enterprises can
23 participate in;

24 (l) It shall promote the export of locally made
25 materiel and the in-country enterprises to other countries;
26 and

(m) It shall prioritize the purchase of locally made
 materiel by national agencies, local government units, and
 other law enforcement agencies from in-country enterprises.

4 SEC. 7. Projects under the SRDP Program. — 5 Formulation of projects under the SRDP Program shall 6 adhere to the policies set by the DTRID. All projects 7 formulated shall be subject to the approval of the 8 President.

9 (a) For projects conducted solely by the Government,
10 the lead agency or lead government-owned and -controlled
11 entity shall be primarily responsible for implementing and
12 completing the project;

(b) For projects conducted jointly by a government
agency or entity and private enterprises, both shall be
equally responsible for the implementation and completion
of the same; and

17 (c) For projects conducted solely by private entities,
18 the implementation and completion of the same shall be
19 the responsibility of said private entities.

20 The Undersecretary shall exercise supervision and21 monitoring over the project in all instances.

If the materiel is one which shall be developed, produced, assembled, serviced, or operated with private entities or one whose development, production, assembly, servicing, or operation will be wholly sourced out to the private sector, the Undersecretary shall publish in two (2)

1 newspapers of general circulation and on its website the 2 criteria and qualifications for participants of the project, 3 the details and mechanics of the SRDP project in question, 4 and the terms and conditions for participation in the 5 project: Provided, That participants must obtain and 6 maintain ISO 9001 certification and other applicable 7 quality certifications corresponding to particular products 8 and services such as, but not limited to, AS9100 for 9 aerospace: Provided, further, That the Undersecretary 10 shall not publish details, specifications, and such other 11 information that must be kept confidential by reason of 12 national security.

13 SEC. 8. Development of Technology and Systems to 14 Counter Unconventional Threats. — The SRDP Program 15 shall include materiel, capital equipment, spare parts and 16 accessories essential to and designed to effectively counter 17 and address chemical, biological, radiological, nuclear, and 18 cyber-attacks or incidents.

The DND, AFP, and all other government agencies 19 20 involved in responding to such attacks or incidents shall 21 enhance the capacity and capabilities of its special units 22 tasked with chemical, biological, radiological and nuclear 23 emergency response and risk mitigation by promoting 24 technology transfer, and sourcing labor and production of 25 materiel, capital equipment, spare parts or accessories, 26 locally.

1 SEC. 9. Intellectual Property Office Special Lane. — 2 The Intellectual Property Office shall establish a special 3 lane to handle applications for patents, industrial designs, copyrights, and similar applications involving sensitive 4 5 military and defense technologies, inventions, processes, 6 and softwares in order to fast-track the evaluation and 7 approval process and to ensure that confidential 8 information pertaining to such applications are properly 9 safeguarded.

10 SEC. 10. Cooperation of Government Agencies. - The 11 DTRID shall coordinate, collaborate and work with the 12 Department of Science and Technology (DOST). 13 Department of Trade and Industry (DTI), Department of 14 Transportation (DOTr), National Economic Development 15 Authority (NEDA), Department of Interior and Local 16 (DILG). Department of Budget Government and 17 Management (DBM), Department of Finance (DOF), Board 18 of Investments (BOI), Government Procurement Policy Board (GPPB), and other government agencies in 19 20 implementing this Act.

21 These agencies are mandated to support the 22 provisions of this Act. The DBM and the GPPB are 23 mandated to strengthen the systems and procedures for 24 acquisition of materiel under this Act. SEC. 11. Incentives. —

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2 of (a) Any provision law to the contrarv 3 notwithstanding, foreign or local enterprises engaged or 4 proposing to engage in the development, manufacture, 5 assembly, servicing or operation of materiel for 6 Government may be registered with the BOI or with 7 Investment Promotion Agencies (IPAs) and may avail of 8 the incentives under R.A. 11534 or the "Corporate 9 Recovery and Tax Incentives for Enterprises Act": 10 *Provided*. That such enterprises shall locate a substantial 11 portion of its development process, manufacturing, 12 assembly, or servicing in the country.

13 The development, manufacture, assembly, servicing 14 or operation of materiel shall be included in the Strategic 15 Investment Priority Plan every year by operation of law 16 after the effectivity of this Act until otherwise removed by 17 the BOI or the President: Provided. That the removal of 18 manufacturing, servicing, or operation of materiel from the 19 Plan subsequent to the effectivity of this Act shall not be 20 interpreted as a bar or restriction on the BOI from later 21 including the manufacturing, servicing or operation of 22 materiel in the Plan.

(b) Government financial institutions are highly
encouraged to support the defense and allied industries by
formulating and extending financial products that would
benefit its hastened development.

1 (c) In addition to the incentives under existing laws, 2 in-country enterprises engaged in the development, 3 manufacture, assembly, servicing and operation of materiel 4 registered with the BOI and IPAs shall enjoy exemption 5 from national internal revenue taxes, value-added tax, and 6 customs duties on their importation of capital equipment, 7 raw materials, spare parts or accessories to be used in the 8 manufacture, assembly, servicing and operation of defense 9 materiel, only in cases when the same are not locally 10 available.

SEC. 12. Permits, Licenses and Certifications. 11 12 Issuance of permits, licenses and certifications from 13 national and local government agencies shall strictly 14 adhere to the period provided for under Republic Act No. 15 11032 or the "Ease of Doing Business and Efficient Government Service Delivery Act of 2018." In addition to 16 17 this, government agencies and offices in charge of the 18 issuance of permits, licenses and certifications to 19 manufacture, produce, process, assemble, servicing, repair, 20 develop materiel, ordnance, ammunitions and and 21 explosives, capital equipment, spare parts and accessories, 22 are prohibited from ordering to change, renovate or modify 23 a portion of a newly built manufacturing facility if the 24 construction of such manufacturing facility had strictly 25 followed the building and construction plan submitted to 26 and approved by the concerned government agency. Such

changes shall be made prior to the issuance of the building
 permit and the actual construction of the facility: *Provided*,
 That the concerned government agency shall review the
 locational, building and construction plan of the facility.

5 SEC. 13. Rationalization of Defense Acquisition. -6 (a) Notwithstanding any contrary provision of law, the 7 Secretary, on behalf of the Government, is hereby 8 authorized to enter into contracts, under such terms and 9 conditions as may be agreed upon, with any natural or juridical person, for the manufacture, servicing or 10 11 operation of materiel or components thereof, facilities, 12 utilities and appurtenances thereto, which are necessary 13 for the manufacture, servicing or operating, production, 14 processing, assembly, repair, and development of such 15 materiel or components thereof necessary for national 16 defense: Provided. That in the exercise of such authority. 17 Secretary shall comply with the reportorial the 18 requirements under Section 19 of this Act:

(b) In-country enterprises participating in the
acquisition of materiel by the DND and its bureaus shall
be exempt from the Single Largest Completed Contract
(SLCC) requirement and the requirement of a product to
be used by at least two (2) foreign militaries;

(c) In cases where the manufacture, servicing or
operation of materiel or components thereof, facilities,
utilities and appurtenances thereto essential to national

defense cannot be made locally and several bidders
 participate in the public bidding, the bid submitted by
 foreign enterprises and in-country enterprises shall be
 evaluated based on the following criteria on price:

5 (1) If the public bidding uses the standard of lowest 6 calculated and responsive bid, bids of in-country 7 enterprises shall be considered as having a price less than 8 that proposed by foreign enterprises as long as such bids 9 shall not be more than fifteen percent (15%) in excess of 10 the bid of such foreign enterprise;

(2) If the public bidding uses the standard of highest
rated bid, bids of in-country enterprises shall be considered
as having met the criteria of price as long as its bid shall
not be more than fifteen percent (15%) in excess of the bid
of such foreign enterprise;

16 (3) While honoring domestic preference, the in17 country enterprise shall maintain the price it has
18 submitted for the bid; and

(4) The procuring entity shall issue a letter of credit
in favor of an in-country enterprise: *Provided*, That no
payment on the letter of credit shall be made until delivery
and acceptance of the goods as certified to by the procuring
entity in accordance with the delivery schedule provided
for in the contract have been concluded.

(d) In cases where the manufacture, servicing oroperation of materiel or components thereof, facilities,

1 utilities, and appurtenances thereto essential to national defense cannot be made locally, and only foreign 2 3 enterprises participate, the ultimate objective of the DND 4 shall be technology transfer and the acquiring of 5 knowledge for eventual local production: Provided, That 6 foreign enterprises participating pursuant to this 7 subsection shall formulate and undertake an understudy 8 program to facilitate the technology transfer and train 9 Filipino workers towards the achievement of this objective;

10 (e) In Section 13(c) and 13(d), the DND, in 11 consultation with representatives of in-country enterprises 12 and other government agencies, shall issue regulations on 13 the minimum local content for all defense-related 14 acquisitions; and

(f) In Section 13(c) and 13(d), Integrated Logistics
Support must be incorporated in all contracts concerning
defense-related acquisitions.

18 SEC. 14. Multi-Year Contracts. - For the purpose of 19 acquisition of materiel, notwithstanding existing laws to 20 the contrary, and subject to Section 13 of this Act, the DND 21 and its bureaus shall be authorized to enter into multi-year 22 contracts: Provided, That corresponding appropriation for 23 the ensuing fiscal years shall be included in the annual 24 General Appropriations Act (GAA) upon issuance of a multi-vear obligation authority by the DBM: Provided, 25 further, That the DND, in consultation with DBM, shall 26

issue implementing guidelines to ensure that contracts are
 consistent with the Revised AFP Modernization Program
 and this Act: *Provided, finally,* That the DND and its
 bureaus shall coordinate and conduct acquisition planning
 for the implementation of multi-year contracts.

6 SEC. 15. Applicability of This Act to Uniformed 7 Enforcement Agencies, Services. Other Law and 8 Government-Owned and-Controlled *Corporations* (GOCCs). - This Act shall be applicable to uniformed 9 10 services, other law enforcement agencies and GOCCs 11 procuring materiel, capital equipment, spare parts and 12 accessories such as, but not limited to, guns and its 13 accessories, ammunitions, bullet-proof vests or similar 14 protective gears, armored personnel carriers (APCs), tanks, 15 boats, ships, unmanned aerial vehicles (UAVs), aircrafts, 16 and communication equipment and software, in the 17 exercise of their functions. These agencies are the 18 Philippine National Police (PNP), Bureau of Jail 19 Management and Penology (BJMP), Bureau of Fire 20 Protection (BFP) under the Department of Interior and 21 Local Government (DILG), Philippine Coast Guard (PCG) 22 under the DOTr, the National Bureau of Investigation 23 (NBI), Bureau of Corrections (BUCOR), and the Bureau of 24 Immigration (BI) under the Department of Justice (DOJ), 25 National Mapping and Resource Information Authority 26 (NAMRIA) under the Department of Environment and

1 Natural Resources (DENR), Bureau of Customs (BOC) under the DOF, Philippine Drug Enforcement Agency 2 3 (PDEA), and other similar law enforcement agencies and 4 GOCCs, including but not limited to the Philippine 5 Aerospace Development Corporation (PADC). The head of 6 the agency concerned shall approve the procurement of 7 materiel under this Act if the total amount of the approved 8 budget for the contract (ABC) does not exceed One billion 9 pesos (P1,000,000,000). If the ABC exceeds One billion 10 pesos (P1,000,000,000), the approval of the President is 11 required. Procurement of products, supplies, projects and 12 services not falling under this Act shall be covered by the regular process of procurement under Republic Act No. 13 14 9184 or the "Government Procurement Reform Act".

15 SEC. 16. Prohibition on the Sale of Materiel to Private 16 Entities. - Materiel in the form of weapons, ammunition, 17 explosives, and weapons systems, and other similar 18 materiel, produced under the SRDP shall solely be for the 19 use of the State's uniformed services and other law 20 enforcement agencies. Sale of materiel to private entities, 21 both natural and juridical in the Philippines, shall be prohibited, unless otherwise allowed under Republic Act 22 23 No. 10591 or the "Comprehensive Firearms and 24 Ammunition Regulation Act". All sales of materiel to 25 private entities allowed under this section shall be subject 26 to value added tax and other applicable taxes.

1 SEC. 17. Countertrade and Offset. - Countertrade and 2 offset shall be integrated as part of the procurement policy 3 and procedures in the DND, including those of its attached 4 agencies, bureaus and offices, with respect to its purchase 5 or procurement of imported capital equipment, machinery, 6 supplies, material and services, as an added value in the selection of a supplier during the procurement of goods and 7 8 services.

9 In order to reduce foreign exchange outflow, generate 10 local employment opportunities, and enhance technology 11 transfer to the Philippines, the Secretary of National 12 Defense, shall, as far as practicable, incorporate in each 13 agreement involving the Government the manufacturing, 14 servicing or operation of materiel, special foreign exchange 15 reduction schemes, offset, and countertrade, in-country 16 manufacture co-production,  $\mathbf{or}$ other innovative 17 arrangements or combinations thereof.

18 SEC. 18. Promotion and Marketing Support. - The
19 Government shall promote the export of locally made
20 materiel, and the local enterprises to other countries, and
21 is encouraged to provide financial marketing support for
22 the purpose of such promotion.

SEC. 19. Reporting and Oversight. - The Secretary
shall, not later than the end of the first quarter of the
succeeding year, submit to the President and the Congress:

a. An annual report on the acquisitions made under
 this Act; and

b. Copies of the multi-year contracts, obligations
and other agreements entered into by the department and
its bureaus.

Pursuant to its constitutional duties, the executive
department, particularly the NEDA, the Commission on
Audit (COA), and the Congress shall discharge oversight
functions, to wit:

10 The NEDA shall conduct an annual review of the 11 status of all defense-related acquisitions exercised by the 12 Secretary. identify causes of delays, reasons for 13 bottlenecks, cost overruns, both actual and prospective, 14 and continued viability, and report to the Congress not 15 later than June 30 of each year:

16 The COA shall conduct an audit on each ongoing, and 17 completed acquisition and render a report to the Congress 18 thereon not later than June 30 of each year. There shall be 19 a Congressional Oversight Committee composed of the 20 Chairpersons of the Committee on National Defense and 21 Security of both Senate and House of Representatives who 22 shall serve as Co-chairpersons of the oversight committee, 23 the Chairpersons of the Committee on Ways and Means of 24 both Senate and House of Representatives who shall serve 25 as Co-Vice-Chairpersons, four (4) members each from the 26 Senate and the House of Representatives representing the

majority and two (2) members each from the Senate and
 the House of Representatives representing the minority to
 be designated by the Senate President and Speaker of the
 House of Representatives.

5 SEC. 20. Rule of Interpretation. - Rights and 6 obligations arising from existing contracts as of the date of 7 effectivity of this Act shall be governed by their original 8 terms and conditions or the law in force at the time such 9 rights were vested.

This Act shall take precedence over Republic Act No.
9184 or the "Government Procurement Reform Act", or any
subsequent general law on procurement regarding
transactions subject to the requirement of public bidding.
The DND Secretary shall continue to serve as a member of
the GPPB.

16 Nothing in this Act shall be considered as exempting17 our country from compliance with the provisions of the18 Arms Trade Treaty.

SEC. 21. Implementing Rules and Regulations. –
Within ninety (90) days from the effectivity of this Act, the
DND shall formulate and promulgate rules and regulations
necessary for the implementation of the law.

SEC. 22. Appropriation. - An initial funding of One
billion pesos (P1,000,000,000.00) shall be included in the
annual appropriations of the DND for the purpose of
implementing this Act. The amount necessary to support

the implementation of this Act shall be charged against the
 respective agency's subsequent funding and shall be
 included in the annual GAA.

4 SEC. 23. Separability Clause. - If any provision of this
5 Act is declared unconstitutional, the remainder thereof not
6 otherwise affected shall remain in full force and effect.

SEC. 24. Repealing Clause. - All laws, presidential
decrees, executive orders, letters of instruction, and
administrative regulations that are inconsistent with the
provisions of this Act are hereby repealed, amended, or
modified accordingly.

SEC. 25. Effectivity. - This Act shall take effect after
fifteen (15) days following the completion of its publication
in the Official Gazette, or in a newspaper of general
circulation.

Approved,