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NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

Second Regular Session

SENATE S.B. No. <u>259</u>3

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Prepared and submitted jointly by the Committees on Finance; Sustainable Development Goals, Innovation and Futures Thinking; National Defense and Security, Peace, Unification and Reconciliation; Local Government; and Civil Service, Government Reorganization and Professional Regulation with Senators P. Cayetano, Hontiveros, Tolentino, Revilla, Jr., Estrada, Marcos, Angara, Pimentel, Villanueva, Gatchalian, M. Villar, and Legarda as authors thereof

AN ACT

REVISING REPUBLIC ACT NO. 9184 OTHERWISE KNOWN AS THE "GOVERNMENT PROCUREMENT REFORM ACT" AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

ARTICLE I 1 **GENERAL PROVISIONS** 2 Section 1. Short Title. - This Act shall be known as the "New Government 3 Procurement Act." 4 Sec. 2. Declaration of Policy. - It is the declared policy of the State to 5 promote the ideals of good governance with a view towards transparency, 6 competitiveness, efficiency, proportionality, accountability, public monitoring, 7 procurement professionalization, and sustainability in government procurement. 8 Sec. 3. Governing Principles on Government Procurement. -9 Procurements by all branches and instrumentalities of the national government, its 10 departments, bureaus, offices and agencies, including state universities and colleges 11 (SUCs), government-owned and/or -controlled corporations (GOCCs), government 12 financial institutions (GFIs), and local government units (LGUs), shall, in all cases, be 13 governed by these principles: 14

- (a) Transparency in the procurement process by providing access to all related
 information in accordance with open contracting practice that enables the
 disclosure of data and facilitates information sharing related to all stages
 of procurement.
- 5 (b) Competitiveness through ensuring equal opportunity for all eligible and 6 qualified suppliers, manufacturers, distributors, contractors, consultants, 7 and service providers.
- 8 (c) Efficiency by implementing an organized, uniform, and straightforward 9 government procurement process through the use of emerging 10 technologies and innovative solutions.
- (d) Proportionality by ensuring that the conditions and parameters in the
 development of requirements, choice of procurement modality, and
 implementation of contracts shall be reasonably proportional to the needs
 of the Procuring Entity and the nature of the contract or project to be
 procured.
- (e) Accountability where all public officials and personnel directly or indirectly
 involved in the procurement process and in the implementation of contracts
 are investigated and held accountable for their actions when necessary.
- (f) Participatory procurement through public monitoring of the procurement
 process and the implementation of contracts to guarantee that every step
 is in accordance with the provisions of this Act and its implementing rules
 and regulations, and to ensure prudent and judicious use of government
 resources.
- (g) Sustainability in the procurement process which covers the whole lifecycle
 of a property, ensures value for money and maximum benefits to society
 and the economy, and engenders minimal impact to the environment.
- (h) Professionalism in procurement through the development of qualification
 standards, a competency and certification framework, and a code of ethics
 that shall be observed by public procurement professionals.

Sec. 4. Scope and Application. – This Act shall apply to the Procurement of
 Goods, Infrastructure Projects, and Consulting Services, regardless of source of funds,
 whether local or foreign, by all branches and instrumentalities of the national

government, its departments, bureaus, offices and agencies, including SUCs, GOCCs,
GFIs, and LGUs: *Provided*, That, foreign assisted projects under a treaty or
international or executive agreement that expressly provides for different procurement
rules or procedures other than the provisions of this Act shall be observed.

5 Sec. 5. *Definition of Terms*. – For purposes of this Act, the following terms 6 or words and phrases shall mean or be understood as follows:

- (a) Approved Budget for the Contract (ABC) refers to the budget for the 7 contract duly approved by the Head of the Procuring Entity, as provided 8 for in the General Appropriations Act or other authorized source of funds, 9 in the case of National Government Agencies (NGAs); the Corporate Budget 10 for the contract approved by the governing Boards, pursuant to Executive 11 Order (E.O.) No. 518, series of 1979, in the case of GOCCs, GFIs, and 12 SUCs; and the budget for the contract approved by the respective 13 Sanggunian, in the case of LGUs. 14
- (b) *Bids and Awards Committee (BAC)* refers to the Committee established
 in accordance with Article V of this Act.
- (c) *Beneficial Owner* refers to a natural person who: (1) ultimately owns or
 dominantly influences the management or policies of the juridical entity;
 or (2) exercises ultimate effective control over the juridical entity.
- 20 (d) *Bid* refers to a signed offer or proposal submitted by a supplier,
 21 manufacturer, distributor, contractor, consultant, and service provider in
 22 response to the bidding documents.
- (e) *Bidder* refers to a supplier, manufacturer, distributor, contractor,
 consultant, and service provider who submits a bid in response to the
 requirements of the bidding documents.
- (f) *Bidding Documents* refer to documents issued by the Procuring Entity as
 the basis for Bids, furnishing all information necessary for a prospective
 bidder to prepare a bid for the Goods, Infrastructure Projects, and
 Consulting Services to be provided.
- (g) *Blacklisting* refers to an administrative penalty imposed by the Head of
 the Procuring Entity which prohibits a person or an entity including its
 affiliates from participating in all government procurement activities.

- (h) *Common-Use Supplies and Equipment (CSE)* refer to goods, materials,
 and equipment included in the electronic catalogue of the Philippine
 Government Electronic Procurement System (PhilGEPS).
- (i) *Consulting Services* refer to services for Infrastructure Projects and other
 types of projects or activities of the government requiring adequate
 external technical and professional expertise that are beyond the capability
 and/or capacity of the government to undertake such as, but not limited
 to: (i) advisory and review services; (ii) pre-investment or feasibility
 studies; (iii) design; (iv) construction supervision; (v) management and
 related services; and (vi) other technical services or special studies.
- (j) *End-User or Implementing Unit* refers to the employee or organic office
 within the organization of the Procuring Entity that identifies, plans,
 prepares, designs, and implements the procurement project based on the
 requirements or needs of the agency in accordance with its mandate.
- (k) Goods refer to all items, supplies, materials, and general support 15 services, except Consulting Services and Infrastructure Projects, which may 16 be needed in the transaction of public businesses or in the pursuit of any 17 government undertaking, project or activity, whether in the nature of 18 equipment, furniture, stationery, materials for construction, or personal 19 property of any kind, including non-personal or contractual services such 20 as the repair and maintenance of equipment and furniture, as well as 21 trucking, hauling, janitorial, security, and related or analogous services, as 22 well as procurement of materials and supplies provided by the Procuring 23 24 Entity for such services.
- (I) *GPPB* refers to the Government Procurement Policy Board established in
 accordance with Article XIX of this Act.
- (m) *Head of the Procuring Entity (HoPE)* refers to: (i) the head of the agency
 or the duly authorized official, for NGAs; (ii) the governing board or its duly
 authorized official, for GOCCs, SUCs, and GFIs; or (iii) the local chief
 executive, for LGUs: *Provided*, That, in a department, bureau, office, or
 agency where the procurement is decentralized, the Head of each
 decentralized unit shall be considered as the HoPE subject to the limitations

- and authority delegated by the head of the department, bureau, office or
 agency.
- (n) Infrastructure Projects include the construction, improvement, 3 rehabilitation, demolition, repair, restoration, or maintenance of roads and 4 bridges, railways, airports, seaports, communication facilities, civil works 5 components of information technology projects, irrigation, flood control 6 and drainage, water supply, sanitation, sewerage and solid waste 7 management systems, shore protection, energy/power and electrification 8 facilities, national buildings, school buildings, hospital buildings, and other 9 related construction projects of the government. 10
- (o) *Jury Duty* refers to a responsibility in which the BAC, Technical Working
 Group (TWG), and Secretariat members, including end-users, give utmost
 priority to procurement assignments over all the other duties and
 responsibilities until the requirements for the procurement at hand are
 completed.
- (p) *Lifecycle Cost* refers to the total cost of ownership over the entire life
 span of an asset from its acquisition, operation, maintenance, and disposal.
- (q) *Multi-Year Contractual Authority (MYCA)* refers to the authority given to
 the Procuring Entity to procure multi-year projects in accordance with the
 form and conditions set by the Department of Budget and Management
 (DBM).
- (r) *Philippine Government Electronic Procurement System (PhilGEPS)* refers
 to the single electronic procurement portal managed by the Procurement
 Service (PS-DBM) as provided in Section 18 of this Act.
- (s) *Philippine Products and Services* refer to local goods, articles, materials,
 supplies, services, and intangible products which may be:
- 27 (i) unmanufactured goods, articles, materials, or supplies wholly
 28 obtained or produced in the Philippines;
- (ii) any good, article, material, and supplies produced, manufactured,
 or assembled in the Philippines which has a minimum local content
 as may be determined by the Department of Trade and Industry
 (DTI);

- 1(iii)services, which refer to the delivery of value or intangible acts or2uses through high-level skills, expertise, labor, or some form of3knowledge, technology- or process-intensive activities; or
- 4 (iv) intangible products, which refer to properties without physical 5 existence including, but not limited to, computer software and 6 products of the creative industry.
- 7 (t) *Portal* refers to a website that aggregates a wide variety of content for
 8 the purpose of attracting a large number of users.
- 9 (u) *Procurement* refers to the acquisition of Goods and Consulting Services, 10 and the contracting for Infrastructure Projects by the Procuring Entity. 11 Procurement shall also include the lease of goods and real estate. With 12 respect to real property, its procurement shall be governed by the 13 provisions of Republic Act No. 10752, entitled "The Right-of-Way Act", and 14 other applicable laws, rules, and regulations.
- (v) *Procuring Entity* refers to any branch, department, bureau, office,
 agency, or instrumentality of the government, including SUCs, GOCCs,
 GFIs, and LGUs procuring Goods, Infrastructure Projects, and Consulting
 Services.

Sec. 6. *Standardization of Procurement Process and Forms*. – To systematize the procurement process, avoid confusion, and ensure transparency, the procurement process, including the forms to be used, shall be standardized insofar as practicable.

For this purpose, the GPPB shall pursue the development of generic procurement manuals and standard bidding forms, the use of which once issued shall be mandatory upon all Procuring Entities.

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ARTICLE II

STRATEGIC PROCUREMENT PLANNING

Sec. 7. *Strategic Procurement Planning and Budgeting Linkage.* – All procurement shall be undertaken with proper and sufficient planning and preparation to ensure sound procurement decisions. This includes the conduct of relevant market scoping, supply positioning, analysis of available procurement modalities, risk management, and disposal procedures as may be applicable. Procuring Entities shall likewise adopt a procurement strategy that includes fit for-purpose and proportional approaches, considers the whole lifecycle of a
 procurement project, and aims to achieve value for money.

During the planning stage, the Procuring Entity shall ensure that the project has minimal economic, social, and environmental risks or negative impact during its lifecycle, and that the goods and services are procured with due consideration for responsible consumption and production practices, and the national policy.

8 Measures, such as, but not limited to, condemnation/destruction of properties, 9 transfer of properties to other government agencies, barter, donation, return to 10 supplier/vendor, trade-in, sale to government officials/employees of the agency, 11 public auction, negotiated sale, sale of junk or scrap and/or recycling, and direct 12 negotiation shall be considered by the Procuring Entity in the development of its 13 requirements for purposes of disposal at the end of the useful life of the property.

All procurement should be within the approved budget of the Procuring Entity. Consistent with government fiscal discipline measures, only those considered crucial to the efficient discharge of governmental functions shall be included in the Annual Procurement Plan (APP) to be specified in the IRR.

18 No government procurement shall be undertaken unless it is in accordance with 19 the approved APP or Indicative APP of the Procuring Entity, as the case may be. The 20 APP shall be approved by the HoPE and must be consistent with its duly approved 21 yearly budget or proposed budget in the case of the Indicative APP. The APP shall be 22 formulated and revised only in accordance with the guidelines set forth in the IRR.

Sec. 8. Detailed Engineering for the Procurement of Infrastructure 23 Projects. - With the exception of an Infrastructure Project under a design-and-build 24 scheme, no bidding and award of contract for Infrastructure Projects shall be made 25 unless the detailed engineering investigations, surveys, and designs for the project 26 have been sufficiently carried out and duly approved in accordance with the standards 27 and specifications prescribed by the HoPE concerned or the duly authorized 28 representative, and the acquisition of right-of-way pursuant to Republic Act No. 10752 29 30 has been accomplished.

31 **Sec. 9.** *Multi-Year Contracting.* – NGAs, constitutional offices, and SUCs, 32 implementing multi-year programs, projects, or activities shall request the DBM for

the issuance of a MYCA prior to entering into contracts covering the full contract cost
for the procurement of multi-year projects.

In the case of GOCCs and GFIs, they shall secure prior authority from their respective governing boards before entering into contracts for multi-year projects and proceeding with their procurement. For LGUs, they shall secure any equivalent document issued by their respective Sanggunian authorizing them to enter into multiyear contracts: *Provided*, That, the total project cost reflected in the MYCA or its equivalent document shall be the basis or reference for the ABC of the procurement contract.

Sec. 10. *Market Scoping.* – To ensure proper and strategic procurement planning, a Procuring Entity shall conduct market scoping as a preliminary undertaking in preparing its Project Procurement Management Plan (PPMP), which covers the proper cost estimation, project design and specifications, technical and selection criteria, delivery lead time, storage or warehousing requirements, related industry practices, and other relevant market information.

Market scoping may include the following activities: consultations with 16 suppliers, contractors or consultants, professional associations or groups; participation 17 in summits, fora or conferences; evaluation of market reviews; review of product or 18 service brochures and marketing materials, industry journals and publications, and 19 other related materials and publications; price sourcing for quotations or cost 20 estimates from suppliers, contractors or consultants; use of relevant data from the 21 PhilGEPS or agency websites to serve as a guide or reference; or any analogous 22 activity for the purpose of gathering relevant market information. 23

Sec. 11. *Specifications.* – Specifications for the procurement of goods, as well as the goods component of Infrastructure Projects and Consulting Services, shall be based on any or a combination of the following: relevant characteristics; performance or functionality requirements; or product or service standards specified by appropriate government entities or similar international bodies.

29 Reference to a brand name shall not be allowed except for reasons of technical 30 compatibility, interoperability, servicing, maintenance, or preservation of warranty in 31 order to keep the performance, functionality, and useful life of the equipment, in which

case, the Procuring Entity shall indicate the reasons or justifications for availing of the
exception.

Sec. 12. *Early Procurement Activities.* – In order to ensure the timely
 implementation of projects, Procuring Entities are authorized to undertake early
 procurement activities pending the approval of the funding thereof.

6 The conduct of early procurement activities shall be made only upon approval 7 of the Indicative APP by the HoPE. No award of contract shall be made until the 8 approval and effectivity of the appropriate funding.

9 In case of projects requiring acquisition of right-of-way, no award of contract 10 shall likewise be made until an authority or permit to enter is issued by the property 11 owner; or a notarized deed of sale or deed of donation is executed in favor of the 12 government; or a writ of execution is issued by a court of competent jurisdiction, as 13 the case may be.

Sec. 13. *Lifecycle Assessment and Lifecycle Cost Analysis.* – To further support strategic procurement management and ensure smart and prudent use of government resources, Procuring Entities shall apply Lifecycle Assessment (LCA) and Lifecycle Cost Analysis (LCCA) in project planning, eligibility and selection criteria, or contract implementation, as may be applicable.

Sec. 14. *Design-and-Build Scheme for Infrastructure Projects.* – In preparing for a procurement project, Procuring Entities may consider employing the design-and-build scheme as a procurement approach whereby a single contractor is responsible for both design and construction of the government building, which allows guality assurance and effective cost and schedule management.

Sec. 15. *Engagement of a Procurement Agent.* – As part of strategic procurement planning, the HoPE may authorize the engagement of a government procurement agent, which shall undertake the functions of the BAC, if the Procuring Entity does not have the capability or proficiency to undertake a particular procurement: *Provided*, That, the Procuring Entity cannot delegate the award of contract to the procurement agent and there shall be no transfer of funds to the procurement agent, except for the payment of service fee, if applicable.

31 The engagement of a procurement agent shall be further subject to the 32 following conditions:

- 1 (a) Made on a per procurement project basis;
- 2 (b) Limited to procurement undertaken through competitive bidding: *Provided*, 3 That, in instances where the Procuring Entity lacks sufficient qualified 4 personnel to constitute its own BAC, the Procuring Entity may engage a 5 procurement agent to undertake other modes of procurement;
- 6 (c) Have at least one representative from the Procuring Entity to be designated
 7 as a member of the TWG of the procurement agent to ensure that technical
 8 specifications or terms of reference of the Procuring Entity are properly
 9 reflected in the bidding documents;
- (d) Have a representative from the Procuring Entity designated as a provisional
 member of the BAC of the procurement agent; and
- (e) Covered by a Memorandum of Agreement (MOA) that is executed between 12 the Procuring Entity and the procurement agent, and details the 13 procurement project to be procured; the accountabilities and obligations of 14 the two parties; the ABC; services fees, if applicable; and such other details 15 as may be necessary. The MOA shall be in effect at least six (6) months 16 before the end of the validity of the relevant appropriations as authorized 17 in the relevant General Appropriations Act, or in the corporate operating 18 budgets or appropriations ordinances, in the case of GOCCs, GFIs, and 19 In no case shall the undertakings of the MOA LGUS respectively. 20 contravene this provision and its IRR to be issued by the GPPB. 21

Procuring Entities with existing MOAs with a procurement agent which have not yet been implemented upon effectivity of this Act are encouraged to revisit the same and amend as may be necessary to conform with this provision.

Sec. 16. Use of Framework Agreement. – Procuring Entities may use a framework agreement as a procurement strategy to expand the pool of prospective bidders, take advantage of economies of scale, minimize the administrative burden of conducting separate procurement activities, and generate time and money savings.

The framework agreement shall be in the nature of an option contract between the Procuring Entity and the bidder that stipulates the terms and conditions that would be applied in subsequent contracts for the procurement of Goods, Infrastructure Projects, and Consulting Services with a single or multiple contractor, manufacturer, 1 supplier, distributor, and/or consultant.

Sec. 17. *Warehousing and Inventory System.* – For efficient planning for the storage and tracking of procured goods, Procuring Entities shall adopt a general system of warehousing and cloud-based inventory of procured items, as may be necessary depending on the type, nature and volume of procurement undertaken by the Procuring Entity and subject to the availability of funds in accordance with applicable budgeting, accounting and auditing rules and regulations.

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ARTICLE III

PROCUREMENT BY ELECTRONIC MEANS

Sec. 18. *Procurement by Electronic Means.* – To promote greater transparency, accountability, operational efficiency, and value for money, the PhilGEPS shall be the single electronic portal that shall serve as the primary source of information and channel in the conduct of all procurement activities of the government. The PhilGEPS shall maintain an integrated system that covers procurement planning until payment.

To take advantage of the significant built-in efficiencies of the PhilGEPS and the 16 volume discounts inherent in bulk purchasing, through the centralized procurement 17 undertaken by the PS-DBM, all Procuring Entities shall utilize the PhilGEPS for the 18 procurement of CSEs in accordance with the rules and procedures to be established 19 by the GPPB, in consultation with the PS-DBM. The PhilGEPS shall include the following 20 innovative features and solutions: electronic bulletin board; registry of suppliers, 21 manufacturers, distributors, contractors, consultants, and service providers; electronic 22 catalogue; virtual store; electronic marketplace; electronic reverse auction; electronic 23 small value procurement; electronic payment; and electronic bidding. 24

All Procuring Entities shall register with the PhilGEPS and ensure their access to an online network to facilitate open, speedy, and efficient online transmission, conveyance, and use of electronic data messages or electronic documents.

28 Procuring Entities with established electronic procurement systems shall 29 provide for the seamless interface of systems with the PhilGEPS to ensure efficient 30 sharing of procurement information.

31 **Sec. 19**. *Electronic Payment.* – The electronic and uniform payment system 32 to be used by the Procuring Entity and suppliers, manufacturers, distributors, contractors, or consultants shall be defined in the context of the Integrated Financial
Management Information System to be developed by the DBM, Commission on Audit
(COA), and Department of Finance (DOF).

Sec. 20. *Security, Integrity and Confidentiality.* – The PhilGEPS shall ensure the security, integrity, and confidentiality of documents submitted, stored, and managed through the system. It shall include features that provide for an audit trail of electronic transactions and allow the COA to verify the security and integrity of the system at any time.

9 **Sec. 21.** *Systems Interconnectivity between Government Agencies.* – 10 Notwithstanding the provisions of Republic Act No. 10173, otherwise known as the 11 "Data Privacy Act of 2012", the GPPB is hereby authorized to promulgate rules to 12 ensure the interconnectivity of the following government databases:

- (a) PhilGEPS in relation to the Government of the Philippines Official
 Merchants Registry (GoP-OMR);
- (b) DTI on its database relating to business registration, list of all ongoing
 projects in public and private sector, and records of priority domestic goods
 and services;
- (c) Construction Industry Authority of the Philippines (CIAP) on the
 Contractor's Performance Evaluation System (CPES) and the Philippine
 Contractors' Association Board (PCAB) on the licensing of contractors;
- 21 (d) All LGUs on their issuance of permits and licenses;
- (e) Bureau of Internal Revenue (BIR) on tax returns and clearance;
- (f) Securities and Exchange Commission (SEC) and Cooperative Development
 Authority (CDA) on mandatory submissions of all registered enterprises and
 beneficial ownership information;
- (g) Insurance Commission (IC) on the list of identified surety companies
 providing callable-on-demand surety contracts;
- (h) Procuring Entities with established electronic procurement systems and
 websites on the status of projects, contracts, and performance of its
 respective winning bidders; and,
- (i) Other relevant government agencies, as may be determined by the GPPB;
 Provided, That, the GPPB shall coordinate with the Department of Information

and Communications Technology (DICT), PS-DBM, DTI, CIAP, LGUs, BIR, SEC, CDA, IC, and other relevant government agencies to ensure the implementation of this section: *Provided, Further,* That at all times, the sharing of information between and among government agencies and instrumentalities shall protect trade secrets and promote competition.

6 **Sec. 22.** *Procurement Data Analytics.* – The GPPB, through its Technical 7 Support Office (TSO), shall analyze the data obtained from the PhilGEPS and 8 submitted procurement reports to ensure disclosure of information related to the 9 procurement process. The GPPB shall publish an annual report on its website for the 10 following purposes:

- (a) Assist Procuring Entities in the strategic planning of their procurement
 projects;
- (b) Assist oversight bodies in formulating and implementing data-driven
 effective procurement policies and rules pursuant to the State policy under
 Section 2 of this Act;
- (c) Assist government agencies in identifying and detecting patterns that could
 help deter or mitigate fraud and non-competitive practices; and
- (d) Facilitate public awareness, active participation, and monitoring of
 government procurement processes.

Sec. 23. *Maintenance, Update, and Backup.* – The PhilGEPS shall undertake periodic maintenance and upgrading of all its systems. It shall formulate a business continuity plan which shall include features such as, but not limited to, the establishment of backup sites, and regular backup of all information to maintain the integrity of the system and minimize risks of halts or interruptions in operations.

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ARTICLE IV

MODES OF PROCUREMENT

Sec. 24. *Modes of Procurement*. – The Procuring Entity shall adopt any of
 the following modes of procurement consistent with the fit-for-purpose procurement
 approach:

1	(a)	Competitive Bidding;
2	(b)	Limited Source Bidding;
3	(c)	Competitive Dialogue;
4	(d)	Unsolicited Offer with Bid Matching;
5	(e)	Direct Contracting;
6	(f)	Direct Acquisition;
7	(g)	Repeat Order;
8	(h)	Small Value Procurement;
9	(i)	Negotiated Procurement;
10	(j)	Direct Sales; and
11	(k)	Direct Procurement for Science, Technology and Innovation
12	Pro	vided, That, the GPPB is authorized to approve changes in the procurement
13	process to	adapt to improvements in modern and emerging technologies: Provided,
14	<i>further,</i> Th	nat such modifications are consistent with the provisions of Section 3 of this
15	Act.	
16	Sec	c. 25. <i>Competitive Bidding.</i> – A mode of procurement which is open to
17	participatio	on by any eligible bidder and which consists of the following processes:
18	(a)	Publication;
19	(b)	Pre-bid conference;
20	(c)	Eligibility screening of prospective bidders;
21	(d)	Receipt and opening of bids;
22	(e)	Evaluation of bids;
23	(f)	Post-qualification; and
24	(g)	Award of contract.
25	The	e specific requirements and mechanics of which shall be defined in the IRR.
26	Not	withstanding the applicability of the other modes of procurement defined
27	herein, the	e Procuring Entity may adopt competitive bidding in its procurement activity.
28	See	c. 26. Limited Source Bidding. – A mode of procurement that involves
29	direct invi	tation to bid by the Procuring Entity to a set of pre-selected suppliers or
30	consultants with known experience and proven capability relative to the requirements	
31	of a partic	ular contract.

1 Limited source bidding may only be resorted to in any of the following 2 conditions:

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- (a) Procurement of highly specialized types of Goods and Consulting Services which are known to be obtainable only from a limited number of sources; or
- 6 (b) Procurement of major plant components where it is deemed advantageous 7 to limit the bidding to known eligible bidders in order to maintain an 8 optimum and uniform level of quality and performance of the plant as a 9 whole.

Sec. 27. *Competitive Dialogue.* – A mode of procurement where the Procuring Entity invites suppliers, manufacturers, distributors, contractors, consultants, and service providers to a dialogue to propose solutions to address its needs and requirements. Competitive dialogue may be resorted to if any of the following conditions are present:

- (a) The procurement includes innovative design or solutions involving
 procurement of complex purchases such as, but not limited to,
 sophisticated products, intellectual services, or major information and
 communications technology projects;
- (b) The contract requires prior negotiations with the suppliers, manufacturers,
 distributors, contractors, consultants, and service providers because of
 specific circumstances related to the nature, complexity, legal and financial
 issues, or risks attached to the procurement; or
- (c) The technical specifications cannot be sufficiently established or precisely
 defined by the Procuring Entity.

Sec. 28. Unsolicited Offer with Bid Matching. – A mode of procurement
 wherein the Procuring Entity may consider unsolicited offers on a negotiated basis for
 Goods and Consulting Services: *Provided*, That, the following conditions are met:

- (a) The procurement involves a new concept or technology as determined by
 the HoPE; and
- 30 (b) The Procuring Entity has invited comparative or competitive bids.
- 31 The procedure for bid matching shall be provided in the IRR.

The contract shall be awarded to the original offeror if: (i) no comparative or competitive bid is received within the period prescribed in the IRR; (ii) the bids submitted by the comparative offerors failed at bid opening; or (iii) the original offeror matched or submits a lower price proposal against the comparative or competitive bid.

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For purposes of this mode of procurement, and when the new concept or technology is acceptable, the Procuring Entity may secure funds from available sources, subject to government budgeting, accounting, and auditing rules.

8 **Sec. 29.** *Direct Contracting.* – A mode of procurement wherein the supplier 9 is required to submit a price quotation or a pro-forma invoice together with the 10 conditions of sale, which may be accepted immediately or after some negotiations. 11 Direct contracting, or single source procurement, may only be resorted to in any of 12 the following conditions:

- (a) When the goods are of proprietary nature, which can be obtained only from
 the proprietary source, or when patents, trade secrets, and copyrights
 prohibit others from manufacturing the same item;
- 16 (b) When the procurement of critical components from a specific 17 manufacturer, supplier, or distributor is a condition precedent to hold a 18 contractor to guarantee its project performance, in accordance with the 19 provisions of the contract; or
- (c) When it is sold by an exclusive dealer or manufacturer which does not have
 sub-dealers selling at lower prices and for which no suitable substitute can
 be obtained at more advantageous terms to the government.

Sec. 30. *Direct Acquisition.* – A mode of procurement wherein, subject to compliance with the identified legal, technical and financial requirements, a Procuring Entity may procure directly from any known and reputable source, its required non-CSEs and services with an ABC not exceeding Two hundred thousand pesos (P200,000.00). The threshold amount can be adjusted as may be deemed appropriate by the GPPB to reflect changes in economic conditions and for other justifiable reasons.

30 **Sec. 31.** *Repeat Order.* – A mode of procurement wherein, when provided 31 for in the APP, the Procuring Entity may procure goods from the previous winning 32 bidder whenever there arises a need to replenish the goods procured under a contract

previously awarded through competitive bidding. Repeat order shall be subject to the
 post-qualification process prescribed in the bidding documents and all the following
 conditions:

- 4 (a) The unit price must be equal to or lower than that provided in the original
 5 contract;
- 6 (b) Except in special circumstances as may be defined in the IRR, the repeat 7 order shall be availed of only within six (6) months from the date of the 8 notice to proceed arising from the original contract; and
- 9 (c) The repeat order shall not exceed twenty-five percent (25%) of the 10 quantity of each item in the original contract.

Sec. 32. *Small Value Procurement.* – A mode of procurement whereby the Procuring Entity requests for the submission of at least three (3) price quotations for goods not available in the PS-DBM, Infrastructure Projects, and Consulting Services. The receipt of one (1) quotation is sufficient to proceed with the evaluation of bidders: *Provided*, That, the amount involved does not exceed Two million pesos (P2,000,000.00) subject to the periodic review of the threshold amount and adjustments as may be deemed appropriate by the GPPB.

18 In the case of LGUs, the GPP**B** is authorized to adjust the threshold amount 19 based on the LGU income classification.

20 **Sec. 33.** *Negotiated Procurement.* – Negotiated procurement shall be 21 allowed only in the following instances:

- (a) Two Failed Biddings. In case of two (2) failed biddings, as provided in
 Section 62 hereof;
- (b) Emergency Cases. In case of imminent danger to life or property during a
 state of calamity, or when time is of the essence arising from natural or
 man-made calamities or other causes where immediate action is necessary
 to prevent damage to or loss of life or property, or to restore vital public
 services, infrastructure facilities and other public utilities;
- (c) Take-over of Contracts. Take-over of contracts which have been rescinded
 or terminated for causes provided for in the contract and existing laws,
 where immediate action is necessary to prevent damage to or loss of life

1 2 or property, or to restore vital public services, infrastructure facilities and other public utilities;

- (d) Adjacent or Contiguous. Where the subject contract is adjacent or 3 contiguous to an ongoing Infrastructure Project: Provided, That, the 4 original contract is the result of a competitive bidding; the subject contract 5 to be negotiated has similar or related scopes of work; it is within the 6 contracting capacity of the contractor; the contractor uses the same prices 7 or lower unit prices as in the original contract less mobilization cost; the 8 amount involved does not exceed the amount of the ongoing project; and 9 the contractor has no negative slippage: Provided, Further, That 10 negotiations for the procurement are commenced before the expiry of the 11 original contract. Whenever applicable, this principle shall also govern 12 consultancy contracts, where the consultants have unique experience and 13 expertise to deliver the required service; 14
- (e) Agency-to-Agency. Purchases of goods from another agency of the
 government, such as the PS-DBM, which is tasked with the centralized
 procurement of CSE for the government in accordance with Letter of
 Instructions (LOI) No. 755, E.O. No. 359, series of 1989, and Administrative
 Order No. 17, series of 2011;
- (f) Scientific, Scholarly or Artistic Work, Exclusive Technology and Media
 Services. Where Goods, Infrastructure Projects and Consulting Services can
 be contracted to a particular supplier, contractor or consultant and as
 determined by the HoPE, for any of the following:
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- i. Work of art; commissioned work or services of an artist for a specific artist skill;
- ii. Scientific, academic, scholarly work or research, or legal services;
- 27 iii. Highly-specialized life-saving medical and biotech equipment and
 28 devices, medicine, supplies, materials, tools and consumables, as
 29 certified by the DOH;
- 30iv.Scientific, technical, economic, business, trade or legal journal,31magazine, paper, subscription, or other exclusive statistical32publications and references; or

- v. Media documentation, advertisement, or announcement through television, radio, newspaper, internet, and other communication media.
- 4 (g) Highly Technical Consultants. In the case of individual consultants hired to 5 do work that is (i) highly technical or proprietary; or (ii) primarily 6 confidential or policy determining: *Provided*, That, in both instances, trust 7 and confidence are the primary consideration for the hiring of the 8 consultant: *Provided, however,* That the term of the individual consultants 9 shall, at the most, be on a yearly basis, renewable at the option of the 10 appointing HoPE, but in no case shall exceed the term of the latter;
- (h) Defense Cooperation Agreements and Inventory-Based Items. The
 Secretary of National Defense may directly negotiate with an agency or
 instrumentality of another country with which the Philippines has entered
 into a defense cooperation agreement or otherwise maintains diplomatic
 relations when the procurement involves major defense equipment or
 materiel and/or defense-related consultancy services subject to the
 following conditions:
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i. The Secretary of National Defense has deemed it necessary in order to protect the interest of the country;

ii. The expertise or capability required is not locally available; and

iii. The defense equipment or materiel and/or defense-related
 consultancy services to be procured under this modality is
 included in the Armed Forces of the Philippines Modernization
 Program previously approved by the President of the Philippines.

In the interest of national security, the Secretary of National Defense may also directly negotiate with a supplier or manufacturer in procuring inventory based items, pertaining to major defense equipment or materiel, subject to the following conditions:

- Direct negotiation will address compatibility, interoperability, and sustainability;
- 31ii. The supplier or manufacturer had fully and satisfactorily32implemented a contract of the same item with the Department of

National Defense (DND) or any of its bureaus or attached agencies; and

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iii. The supplier or manufacturer shall provide a performance security in accordance with this Act.

Law enforcement agencies may utilize this mode when the 5 aforementioned conditions are met. These agencies are the Philippine 6 National Police (PNP), including the PNP Maritime Group (PNP-MG) and 7 the PNP Aviation Security Group (PNP-AVSEGROUP), Philippine Drug 8 Enforcement Agency (PDEA), Bureau of Immigration (BI), Office for 9 Transportation Security (OTS), Bureau of Fire Protection (BFP), National 10 Bureau of Investigation (NBI), Presidential Security Group (PSG), 11 National Police Commission (NAPOLCOM), Bureau of Jail Management 12 and Penology (BJMP), Bureau of Corrections (BuCor), and Philippine 13 Coast Guard (PCG). 14

- (i) Lease of Real Property and Venue. Lease of real property and venue for
 official use which shall be in accordance with the IRR;
- (j) NGO Participation. When an appropriation law or ordinance earmarks an
 amount to be specifically contracted out to non-governmental
 organizations (NGOs), the Procuring Entity may enter into a MOA with an
 NGO, subject to the guidelines as provided for in the IRR;
- (k) Community Participation. The Procuring Entity may directly purchase 21 agricultural and fishery products from local farmers and fisherfolk and 22 directly negotiate simple Infrastructure Projects from local communities or 23 social group or members thereof, subject to the guidelines as provided for 24 in the IRR; For this purpose, community or social groups may be classified 25 as organized or unorganized. Organized community or social group (OCSG) 26 shall refer to a community or social group that has a defined organizational 27 structure, identified membership and leadership, and adopts a principle of 28 shared responsibility for their actions and shall be registered with the 29 It shall include Microenterprises. appropriate regulatory bodies. 30 Unorganized community or social group (UCSG) shall refer to a community 31 or social group that is not registered in any government regulatory body or 32

a member of a duly recognized private organization, which include, but are
not limited to, community labor groups or "pakyaw" groups, social
enterprises, associations of barangay health workers, farmers, fisherfolk,
women, elderly, indigenous peoples, parent-teacher associations, solo
parents, and persons with disabilities;

- 6 (I) United Nations Agencies, International Organizations or International
 7 Financing Institutions. Procurement from specialized agencies of the UN,
 8 international organizations or international financing institutions, of any of
 9 the following:
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 Small quantities of off-the-shelf goods, exclusively used in education and health;

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- Specialized products where the number of suppliers is limited, such as vaccines; or
- iii. Goods and Consulting Services involving advanced technologies, techniques and innovations not locally available as certified by the DTI, when it is most advantageous to the Procuring Entity;
- (m) Direct Retail Purchase of Petroleum Fuel, Oil and Lubricant (POL) Products, 17 and Online Subscriptions. Direct retail purchase of petroleum fuel, oil and 18 lubricant (POL) products; and online subscriptions may be made by end-19 users delegated to procure the same from identified direct suppliers or 20 service providers, where goods and services are required by a Procuring 21 Entity for the efficient discharge of its principal functions or day-to-day 22 operations. Online subscription includes (i) airline tickets; (ii) electronic 23 publications, reference materials and journals; (iii) off-the-shelf software 24 and applications, except internet and cloud computing services; and (iv) 25 web-based services. 26

The GPPB, through the IRR, may provide an amendment on the above enumeration or make an additional type of negotiated procurement subject to the following conditions:

30i.The Procuring Entity has requested the GPPB for the use of31negotiated procurement of Goods, Infrastructure Projects or32Consulting Services with utmost necessity and justification;

- ii. The GPPB shall have findings that any of the existing modes of
 procurement will be impossible or defeats the purpose of the
 procurement;
- 4 iii. The Goods, Infrastructure Projects or Consulting Services are
 5 better identified by the Procuring Entity on its distinctiveness and
 6 uniqueness to a procurement program, activity or project; and
 7 iv. Other circumstances that may be identified by the GPPB.

8 **Sec. 34.** *Direct Sales.* – A mode of procurement of non-CSEs where a 9 Procuring Entity directly purchases from a supplier that has satisfactorily delivered 10 non-CSEs to another government agency under a completed contract. Direct sales 11 may only be resorted to when all of the following conditions are met:

- 12(a) The procurement contract by the original government agency that13procured the non-CSEs was awarded through competitive bidding;
- (b) The government agency that originally procured the non-CSEs has
 inspected and accepted the same, and has issued a certification that the
 supplier has satisfactorily performed its obligations under the contract;
- (c) The procurement for the same non-CSEs by the Procuring Entity shall
 only be initiated once within six (6) months from the acceptance of the
 non-CSEs by the original government agency;
- 20 (d) The contract to be executed between the Procuring Entity and the 21 supplier must be within the amount of the contract executed with the 22 original government agency, and that the supplier must offer the non-23 CSEs to the Procuring Entity at the same or lower unit price offered to 24 the original government agency; and
- (e) The supplier agreed to the terms offered by the Procuring Entity and
 remains legally, technically, and financially capable to undertake the
 contract with the Procuring Entity.
- For purposes of this provision, the original government agency shall share the relevant procurement documents and papers with the Procuring Entity for procurement, budgeting, accounting and auditing purposes.
- 31 Sec. 35. Direct Procurement for Science, Technology and Innovation.
 32 A mode of procurement where the Procuring Entity may procure the following goods

and services directly from a legally, technically and financially capable manufacturer
or supplier, or from a qualified startup business:

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 (a) Supplies, materials, equipment, and related services to be used actually, exclusively, and directly in the conduct of research and development projects or activities;

6 (b) Goods that are the product of a commissioned task by a Procuring Entity 7 which was processed, developed, and manufactured in satisfaction of its 8 needs and requirements. These include: (i) pre-commercial goods and 9 services that involve early market engagement to stimulate the 10 development of new goods and services that meet specific government 11 needs; and (ii) goods to be manufactured by qualified startup businesses 12 alongside the thrust to develop and support new and startup businesses.

The intellectual property rights and ownership over the commissioned goods developed and manufactured pursuant to this provision shall belong to the Procuring Entity, and no manufacturing or sale thereof can be performed by the supplier without the written consent of the Procuring Entity;

18 (c) Other analogous goods to the foregoing.

19 Relevant government agencies shall expedite the release of goods used in and 20 documents necessary for science, technology, and innovation.

Sec. 36. Video Recording of All Procurement-Related Conferences for 21 *Competitive Bidding.* – To enhance the transparency of the procurement process, 22 the Procuring Entity shall keep a video recording of all procurement-related 23 conferences for Competitive Bidding, which includes pre-procurement conference, 24 pre-bid conference, bid opening, and other meetings of the BAC. All procurement-25 related conferences for Competitive Bidding shall not commence without a video 26 recording initiated by the BAC. The Procuring Entity shall also livestream the 27 preliminary examination of the bids and the opening of the bids to the public on its 28 website, social media account, or any other forms of livestreaming services. 29

The mandatory video recording shall only apply for the procurement of Goods costing above Twenty million pesos (P20,000,000.00), Infrastructure Projects costing above Fifty million pesos (P50,000,000.00), and Consulting Services costing above 1 Ten million pesos (P10,000,000.00) using Competitive Bidding as the mode of 2 procurement.

The Procuring Entity shall ensure that copies of the video recording shall be stored for not less than five (5) years and shall be made available to the public upon request and payment of a fee.

6 When national security is involved, the HoPE shall decide whether or not to 7 video record all procurement related conferences taking into consideration the nature, 8 classification, sensitivity, and confidentiality thereof.

9 The GPPB is authorized to adjust the threshold amounts and the storage period 10 as may be deemed appropriate.

Sec. 37. Prohibition on Splitting of Government Contracts. - In using 11 any of the modes of procurement under Article IV of this Act, the Procuring Entity 12 shall ensure that this does not result in splitting of government contracts, which 13 involves dividing or breaking up of contracts into smaller quantities and amounts, or 14 dividing contract implementation into artificial phases or sub-contracts for the purpose 15 of evading or circumventing the requirements of this Act and its IRR: Provided, That, 16 procurement per unit, by lot or package, is allowed subject to the available budget, 17 required quantity, product availability, delivery sites, geographical location and market 18 19 capacity.

Sec. 38. Procurement of CSE. – All NGAs, GOCCs, GFIs, SUCs, and LGUs
 shall only procure their CSE from PS-DBM, subject to its availability.

Due to the efficiency and economy of bulk purchasing, the PS-DBM may deal directly with manufacturers or exclusive distributors subject to legal, technical and financial requirements ensuring that products are obtained from reliable sources, of the best quality, and at the most advantageous price for the whole of government. Access to goods and equipment in economic lot sizes may likewise be achieved by PS-DBM through consignment or any appropriate contractual arrangement.

For purposes of this section, consignment shall refer to an arrangement whereby the consignor gives actual or constructive possession of goods, equipment and services to the consignee without transfer of ownership and disbursement of government funds between consignee and consignor, and such goods, equipment and services are to be sold by the consignee for and on account of the consignor at terms

advantageous to the government. The consignee shall remit the proceeds of the sale
to the consignor, net of service fees, if applicable. The PhilGEPS innovative features,
such as the virtual store and electronic marketplace, may be used as consignment
platforms for goods and equipment.

PS-DBM shall develop the parameters in the identification, expansion, and the definition of requirements and specifications of CSEs through the conduct of market scoping, market survey and market availability, pursuant to its mandate under Administrative Order No. 17, series of 2011.

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ARTICLE V

BIDS AND AWARDS COMMITTEE

Sec. 39. *The BAC and its Composition.* – Each Procuring Entity shall establish one or several Bids and Awards Committees (BACs) as warranted by the volume and complexity of the procurement projects and to ensure the efficient and effective conduct of its procurement, as determined by the HoPE.

Each BAC shall have at least five (5) members, but not more than seven (7) members. It shall be chaired by at least a third ranking permanent official of the Procuring Entity or in the absence thereof, a permanent official of the next lower rank other than the duly authorized representative of the HoPE. The members of the BAC shall be designated by the HoPE. However, in no case shall the HoPE or the approving authority be a member of the BAC.

Unless sooner removed for a cause, the members of the BAC shall have a fixed 21 term of one (1) year reckoned from the date of designation, renewable at the 22 discretion of the HoPE: Provided, That, no member of the BAC shall serve for more 23 than three (3) consecutive terms, except when allowed by the HoPE. In case of 24 resignation, retirement, separation, transfer, re-assignment, or removal, the 25 replacement shall serve only for the unexpired term: Provided, That, in case of leave 26 or suspension, the replacement shall serve only for the duration of the leave or 27 suspension. For justifiable causes to be expressed in writing, a member shall be 28 suspended or removed by the HoPE. For transfer of knowledge and experience, 29 membership in the BAC shall allow for staggered designations, to be identified in the 30 IRR. 31

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Sec. 40. Functions of the BAC. – The BAC shall have the following functions:

1	(a) Publish and/or post the invitation to bid;	
2	(b) Conduct pre-procurement and pre-bid conferences;	
3	(c) Determine the eligibility of prospective bidders;	
4	(d) Receive bids;	
5	(e) Conduct the evaluation of bids;	
6	(f) Undertake post-qualification proceedings; and	
7	(g) Recommend award of contracts to the HoPE or the duly authorized	
8	representative	
9	Provided, That, in the event the HoPE shall disapprove such recommendation,	
10	such disapproval shall be based only on valid, reasonable, and justifiable grounds to	
11	be expressed in writing, copy furnished the BAC; recommend the imposition of	
12	sanctions in accordance with Article XX, and perform such other related functions as	
13	may be necessary, including the creation of a TWG from a pool of technical, financial,	
14	and/or legal experts to assist in the procurement process.	
15	In proper cases, the BAC shall also recommend to the HoPE the use of any of	
16	the modes of procurement as provided in Article IV of this Act.	

The BAC shall prepare a procurement monitoring report that shall be approved and submitted by the HoPE to the GPPB on a semestral basis. The contents and coverage of this report shall be provided in the IRR.

Sec. 41. Observers. - To enhance the transparency of the process, the BAC 20 shall, in all stages of the procurement process, invite, in addition to the representative 21 of the COA, at least two (2) observers to sit in its proceedings, one (1) from a duly 22 recognized private group in a sector or discipline relevant to the procurement at hand, 23 and the other from a civil society organization (CSO) or people's organization (PO), as 24 the case may be: Provided, That, they do not have any direct or indirect interest in 25 the contract to be bid out. The private group or CSO or PO shall be duly registered 26 with the SEC or the CDA, as the case may be, and the observers therefrom shall meet 27 the following qualifications: 28

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- (a) Knowledge, experience or expertise in procurement or in the subject matter of the contract bid;

31 (b) Absence of actual or potential conflict of interest in the contract to be bid 32 out; and

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(c) Any other relevant criteria that may be determined by the GPPB under the IRR.

Provided, further, That, the head of the sector, discipline or organization duly certifies that the observer is a member in good standing. Each observer shall make a separate report on the conduct of the public bidding, its procedures, conditions and problems, if any, which shall be submitted to the HoPE, PhilGEPS and COA. The GPPB shall prescribe the form of the report.

8 The GPPB shall maintain a registry or roster of qualified observers for the 9 benefit of the Procuring Entities and shall have the authority to determine additional 10 qualifications of the observers.

SEC. 42. *Procurement Unit.* – There shall be a procurement unit, division, or office in each Procuring Entity which shall serve as Secretariat to the BAC and perform other functions related to procurement as may be delegated by the HoPE. The creation of the procurement unit, division, or office shall be subject to the standards and guidelines prescribed by the DBM.

Sec. 43. *Honoraria.* – The Procuring Entity may grant payment of honoraria to all members of the BAC regardless of position, TWG, and ad hoc Secretariat, in an amount not to exceed thirty percent (30%) of their respective basic monthly salaries, subject to availability of funds. The DBM shall promulgate the necessary guidelines for this purpose.

of Government Procurement Professionalization Sec. **44**. 21 Practitioners. - In order to build a cadre of public procurement professionals, the 22 DBM shall create procurement positions in the government based on the qualification 23 standards recommended by the GPPB and approved by the Civil Service Commission 24 (CSC). The GPPB shall ensure the professionalization of procurement and for this 25 purpose, it shall develop the following: 26

- (a) A competency framework to identify the skills, knowledge, and attribute of
 each of the procurement positions;
- (b) A certification framework to upscale procurement competencies and ensure
 continued professional development;
- 31 (c) A code of ethics for public procurement professionals; and
- 32 (d) An inclusive capacity development program in order to enhance

1	accountability of all procurement practitioners, both from the public and
2	private sectors, promote supplier diversity, promote competition and
3	optimize efficiency, and value for money.
4	Moreover, the Professional Regulation Commission (PRC), in consultation with
5	the GPPB, shall establish, administer, and regulate a professional licensing program
6	and the continuing education of public procurement professionals as a requirement
7	for the holding of a procurement position in government.
8	ARTICLE VI
9	PREPARATION OF BIDDING DOCUMENTS
10	Sec. 45. Form and Content of Bidding Documents The Bidding
11	Documents shall be prepared by the Procuring Entity following the standard forms and
12	manuals prescribed by the GPPB. The Bidding Documents shall include the following:
13	(a) Approved Budget for the Contract;
14	(b) Invitation to bid/request for expression of interest;
15	(c) Instructions to Bidders, including criteria for eligibility, bid evaluation and
16	post-qualification, the weight assigned to each criterion and the quality-
17	price ratio if awarded to the most economically advantageous responsive
18	bid (MEARB), as well as the date, time and place of the pre-bid conference
19	(where applicable), submission of bids and opening of bids;
20	(d) Terms of Reference;
21	(e) Scope of work, where applicable;
22	(f) Eligibility Requirements;
23	(g) Plans and Technical Specifications;
24	(h) Form of Bid, Price Form, and List of Goods or Bill of Quantities;
25	(i) Delivery Time or Completion Schedule;
26	(j) Form and Amount of Bid Security;
27	(k) Form and Amount of Performance Security and Warranty;
28	(I) Form of Contract, and General and Special Conditions of Contract; and
29	(m) Additional documentary requirements or specifications necessary to
30	complete the information required for the bidders to prepare and submit
31	their respective bids.
32	Based on specific needs, the end-user unit or implementing unit of the

Procuring Entity shall be responsible for the preparation of all documents necessary
for the procurement activity including, but shall not be limited to, the technical
specifications, scope of work, or terms of reference.

Sec. 46. *Access to Information.* – In all stages of the preparation of the Bidding Documents, the Procuring Entity shall ensure equal access to information. Prior to their official release, no aspect of the Bidding Documents shall be divulged or released to any prospective bidder or person having direct or indirect interest in the project to be procured, or to any party, except those officially authorized in the handling of the documents.

In procurements involving and affecting national security, the disclosure of the specific components of the procurement documents, such as, the technical specifications, requirements, and components, shall be dependent upon the HoPE, having due regard to the nature, classification, sensitivity, and confidentiality of the relevant documents vis-a-vis the purpose and reason for the request.

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ARTICLE VII INVITATION TO BID

Sec. 47. *Pre-Procurement Conference.* – Prior to the issuance of the invitation to Bid, the BAC is mandated to hold a pre-procurement conference on each and every procurement, except those contracts below a certain level or amount specified in the IRR, in which case, the pre-procurement conference is optional.

In procurements involving and affecting national security, the pre-procurement conference shall be dependent upon the HoPE, having due regard to the nature, classification, sensitivity, and confidentiality of the Goods, Infrastructure Projects, and Consulting Services being procured.

The pre-procurement conference shall assess the readiness of the procurement in terms of confirming the certification of availability of funds, as well as reviewing all relevant documents in relation to their adherence to the law. This shall be attended by the BAC, the end-user unit or implementing unit, or officials who prepared the bidding documents and the draft invitation to Bid. Consultants, if any, may likewise attend the pre-procurement conference, as necessary.

31 For the procurement of Goods and Infrastructure Projects, the BAC, based on 32 the recommendation of the end-user unit, shall determine whether the contract will 1 be awarded to the Lowest Calculated Responsive Bid (LCRB) or the MEARB.

The MEARB, as an award criterion, may be used where the consideration of assigning weights for the technical and financial aspects of the project is more appropriate to recognize both the qualitative and economic values of the bid.

5 The period for the conduct of pre-procurement conference shall be provided in 6 the IRR.

Sec. 48. Publication and Contents of the Invitation to Bid. - In line with 7 the principle of transparency and competitiveness and to ensure the widest possible 8 dissemination thereof, all invitations to Bid for contracts under competitive bidding 9 shall be published continuously by the Procuring Entity, for seven (7) calendar days in 10 the PhilGEPS, in any conspicuous place in the premises of the Procuring Entity, and in 11 the website or social media platforms of the Procuring Entity, if available or such other 12 channels as may be authorized by the GPPB. For justifiable reasons, Procuring Entities 13 that cannot publish procurement opportunities in its website, social media platform, 14 or such other channels authorized by the GPPB shall publish its invitation to bid, at 15 least once, in a newspaper of general nationwide circulation. 16

In procurements involving and affecting national security, publication shall be dependent upon the HoPE, having due regard to the nature, classification, sensitivity, and confidentiality of the Goods, Infrastructure Projects, and Consulting Services being procured.

21 The details and mechanics of implementation shall be provided in the IRR.

22 The Invitation to Bid shall contain, among others:

- (a) A brief description of the subject matter of the Procurement;
- 24 (b) A general statement on the criteria to be used by the Procuring Entity 25 for the eligibility check, the examination and evaluation of Bids, and 26 post-qualification: *Provided*, That, in the case of procurement of 27 consulting services, the invitation to bid shall also contain the criteria for 28 the shortlisting of prospective bidders;
- (c) For the procurement of Goods and Infrastructure Projects, whether the
 contract will be awarded to the LCRB or the MEARB;
- (d) If the contract is to be awarded to the MEARB, the criteria to be used in
 assessing the bid, the weight or score assigned by the Procuring Entity

1	to each criteria, and the quality-price ratio to determine the award;
2	(e) The date, time and place of the deadline for the submission and receipt
3	of the eligibility requirements, the pre-bid conference if any, the
4	submission and receipt of bids, and the opening of bids;
5	(f) The Approved Budget for the Contract to be bid;
6	(g) The source of funds;
7	(h) The period of availability of the Bidding Documents, and the place where
8	these may be secured;
9	(i) The contract duration; and
10	(j) Such other necessary information deemed relevant by the Procuring
11	Entity.
12	Sec. 49. Pre-bid Conference. – At least one (1) pre-bid conference shall be
13	conducted for each procurement, unless otherwise provided in the IRR. Subject to the
14	approval of the BAC, a pre-bid conference may also be conducted upon the written
15	request of any prospective bidder.
16	The pre-bid conference(s) shall be held within twelve (12) calendar days before
17	the deadline for receipt of bids to allow prospective bidders to adequately prepare
18	their bids, which shall be specified in the IRR.
19	For purposes of transparency, efficiency, and competitiveness, Procuring
20	Entities may guide prospective bidders in the understanding and accomplishment of
21	the necessary documents to support their participation in the procurement process:
22	Provided, That, in procurements involving and affecting national security, pre-bid
23	conference shall be dependent upon the HoPE, having due regard to the nature,
24	classification, sensitivity, and confidentiality of the Goods, Infrastructure Projects, and
25	Consulting Services being procured.
26	ARTICLE VIII
27	RECEIPT AND OPENING OF BIDS
28	Sec. 50. Eligibility Requirements for the Procurement of Goods,
29	Infrastructure Projects, and Consulting Services. – The BAC or, under special
30	circumstances specified in the IRR, its duly designated organic office shall require the
31	submission of the prospective bidder's valid and updated PhilGEPS Certificate of
32	Registration and Membership to ensure that the bidder is technically, legally, and
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financially capable to undertake the proposed project for the procurement of Goods,
Infrastructure Projects, and Consulting Services within the period set forth in the
Invitation to Bid.

A prospective bidder may be allowed to submit its eligibility requirements electronically. However, said bidder shall later on certify under oath as to the correctness of the statements made and the completeness and authenticity of the documents submitted.

8 For procurement of Goods and Infrastructure Projects, joint ventures may 9 participate: *Provided*, That, the primary purpose of each member of the joint venture 10 must be similar or related to the requirement of the project to be bidded out; *Provided*, 11 *further*, That each member of the joint venture shall be jointly and severally liable to 12 the Procuring Entity in cases of breach or failure to comply with the requirements of 13 the project.

The documents submitted to support the issuance of the PhilGEPS Certificate of Registration and Membership shall be subject to validation by the BAC during postqualification.

The bidder shall ensure that its Certificate of Registration and Membership are current and updated. The failure to update its Certificate with the current and updated supporting documents shall result in the automatic suspension of the bidder's certificate.

Sec. 51. *Short-Listing for Consulting Services.* – The eligible prospective bidders for the procurement of consulting services shall be evaluated using numerical ratings on the basis of the short-listing requirements prescribed for the Competitive Bidding concerned, within the period stated in the Invitation to Bid to determine the short-list of bidders that shall be allowed to submit their respective bids.

Sec. 52. *Submission and Receipt of Bids.* – A bid shall have two (2) components, namely the technical and financial components which should be in separate sealed envelopes, and which shall be submitted simultaneously. The bids shall be received by the BAC on such date, time, and place specified in the Invitation to Bid. The deadline for the receipt of bids shall be fixed by the BAC, providing sufficient time to complete the bidding process and giving the prospective bidders sufficient time to study and prepare their bids. The deadline shall also consider the
urgency of the procurement involved.

Bids submitted after the deadline shall not be accepted.

Notwithstanding the provisions of this Section and Section 53 of this Act, the
GPPB shall adopt technological advances to enhance the procurement process, and
leverage emerging technologies and innovative procedures for the submission,
receipt, and opening of bids through the PhilGEPS.

8 **Sec. 53.** *Modification and Withdrawal of Bids.* – Bidders may modify their 9 bids: *Provided*, That, this is done before the deadline for the receipt of bids. The 10 modification shall be submitted in a sealed envelope duly identified as a modification 11 of the original bid and stamped received by the BAC.

Bidders may, through a letter, withdraw their bids or express their intention not to participate in the bidding before the deadline for the receipt of bids. In such case, they shall no longer be allowed to submit another bid for the same contract either directly or indirectly.

Sec. 54. *Bid Security.* – All Bids shall be accompanied by a Bid security, which shall serve as a guarantee that, after receipt of the Notice of Award, the winning bidder shall enter into contract with Procuring Entity within the stipulated time and furnish the required performance security. The specific amounts and allowable forms of the Bid security shall be prescribed in the IRR.

Sec. 55. *Bid Validity.* – Bids and Bid securities shall be valid for such reasonable period of time indicated in the Bidding Documents. The duration for each undertaking shall take into account the time involved in the process of Bid evaluation and award of contract.

Sec. 56. *Bid Opening.* – The BAC shall publicly open all bids at the time, date, and place specified in the bidding documents: *Provided,* That, it shall be held not later than one (1) calendar day after the deadline for the submission and receipt of Bids. The minutes of the bid opening shall be made available to the public upon written request and payment of a specified fee.

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ARTICLE IX BID EVALUATION

Sec. 57. *Preliminary Examination of Bids.* – Prior to Bid evaluation, the BAC shall examine first the technical components of the bids using "pass/fail" criteria to determine whether all required documents are present. Only bids that are determined to contain all the bid requirements of the technical component shall be considered for opening and evaluation of their financial component.

6 **Sec. 58.** *Ceiling for Bid Prices.* – The ABC shall be the upper limit or ceiling 7 for the Bid prices. Bid prices that exceed this ceiling shall be disqualified outright from 8 further participating in the bidding. There shall be no lower limit to the amount of the 9 award.

Sec. 59. *Bid Evaluation for the Procurement of Goods and Infrastructure Projects.* – For the procurement of Goods and Infrastructure
 Projects, the BAC shall evaluate the financial component of the bids.

For contracts to be awarded to the LCRB, the bids that passed the preliminary examination shall be ranked from lowest to highest in terms of their corresponding calculated prices. The bid with the lowest calculated price shall be referred to as the Lowest Calculated Bid (LCB).

For contracts to be awarded to the MEARB, the BAC shall evaluate the bid using a predetermined quality-price ratio. The quality component shall be assessed on the basis of criteria that may include qualitative, environmental, and/or social aspects linked to the subject matter of the contract. These may comprise the following:

- 21 (a) Quality and technical merit;
- 22 (b) Aesthetic and functional characteristics;
- 23 (c) Approach and methodology;
- 24 (d) Accessibility;
- 25 (e) Tools and equipment;
- 26 (f) Social, environmental, economic, and innovative characteristics;
- (g) Organization, qualification, and experience of employees or staff assigned
 to perform the contract;
- 29 (h) On-going contracts and work commitments;
- 30 (i) After-sales service and technical assistance;
- 31 (j) Delivery conditions, such as delivery period and delivery process;
- 32 (k) Disposal measures; or

1 2 Other relevant criteria in relation to the subject Goods or Infrastructure Projects to be procured.

The BAC shall specify in the invitation to bid the quality-price ratio and the criteria for assessing the quality component. The bidder with the best overall score using the quality-price ratio shall be referred to as the Most Economically Advantageous Bid (MEAB). The quality and price proposals shall be given corresponding weights. The price proposal shall be given a minimum weight of fifteen percent (15%) up to a maximum of forty percent (40%).

9 The entire evaluation process for the procurement of Goods and Infrastructure 10 Projects shall be completed within seven (7) calendar days from the deadline for 11 receipt of proposals.

Sec. 60. Bid Evaluation of Short Listed Bidders for Consulting 12 Services. - For the procurement of Consulting Services under a quality-based 13 evaluation procedure, the Bids of the short-listed bidders shall be evaluated and 14 ranked using numerical ratings in accordance with the evaluation criteria stated in the 15 bidding documents, which shall include factors such as, but not limited to, experience, 16 performance, quality of personnel, price and methodology. The Bids shall be ranked 17 from highest to lowest in terms of their corresponding calculated ratings. The Bid with 18 the highest calculated rating shall be the Highest Rated Bid (HRB). The BAC shall invite 19 the bidder concerned for negotiation and/or clarification on the following items: 20 financial proposal submitted by the bidder, terms of reference, scope of services, 21 methodology and work program, personnel to be assigned to the job, 22 services/facilities/data to be provided by the Procuring Entity concerned, and 23 provisions of the contract. When negotiations with the first-in-rank bidder fails, the 24 financial proposal of the second rank bidder shall be opened for negotiations: 25 Provided, That the amount indicated in the financial envelope shall be made as the 26 basis for negotiations and the total contract amount shall not exceed the amount 27 indicated in the envelope and the ABC. Whenever necessary, the same process shall 28 be repeated until the bid is awarded to the winning bidder. 29

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ARTICLE X POST-QUALIFICATION

Sec. 61. *Objective and Process of Post-qualification*. – Post-qualification is the stage where the bidder with the LCB, or the MEAB, in the case of Goods and Infrastructure Projects, or the HRB, in the case of Consulting Services, undergoes verification and validation whether it has passed all the requirements and conditions as specified in the bidding documents.

6 If the bidder with the LCB or HRB passes all the criteria for post-qualification, 7 its Bid shall be considered the LCRB, in the case of Goods and Infrastructure projects 8 or the Highest Rated Responsive Bid (HRRB), in the case of Consulting Services.

9 If the bidder with the MEAB passes the verification and validation by the BAC 10 and TWG of each bid component, to which any weight or score is given during 11 evaluation, as well as all the criteria for post-qualification, its bid shall be considered 12 the MEARB. The quality and price components, the corresponding numerical weights, 13 and the procedures for the determination of the MEARB shall be provided in the IRR.

However, if a bidder fails to meet any of the requirements or conditions, it shall be post-disqualified and the BAC shall conduct the post-qualification on the bidder with the second LCB or HRB, or the MEAB with the second highest score. The same procedure shall be repeated until the LCRB, HRRB, or the MEARB, as the case may be, is finally determined.

In all cases, the contract shall be awarded only to the bidder with the LCRB,HRRB, or MEARB, as the case may be.

The post-qualification process shall be completed in not more than twelve (12) calendar days from the determination of the LCB/HRB/MEAB. In exceptional cases, the post-qualification period may be extended by the HoPE.

24 Sec. 62. *Failure of Bidding.* – There shall be a failure of bidding if:

25 (a) No bids are received; or

26 (b) No bid qualifies as the LCRB, HRRB, or MEARB; or

27 28 (c) Whenever the bidder with the LCRB, HRRB, or MEARB, as the case may be, refuses, without justifiable cause, to accept the award of contract.

Under any of the above instances, the contract shall be re-published or reposted and re-bid. The BAC shall observe the same process and set the new periods according to the same rules followed during the first bidding. After the second failed bidding, however, the BAC may resort to negotiated procurement as provided for in
Section 33 of this Act.

Sec. 63. Single Calculated/Rated/Economically Advantageous and
 Responsive Bid Submission. – A Single Calculated/Rated/Economically
 Advantageous Responsive Bid shall be considered for award if it falls under any of the
 following circumstances:

- (a) If after publication, only one prospective bidder applies for eligibility check, and meets the eligibility requirements or criteria, after which it submits a bid, which is found to be responsive to the bidding requirements;
- 10 (b) If after the publication, more than one prospective bidder applies for 11 eligibility check, but only one bidder meets the eligibility requirements or 12 criteria, after which it submits a bid which is found to be responsive to the 13 bidding requirements; or
- (c) If after the eligibility check, more than one bidder meets the eligibility
 requirements, but only one bidder submits a bid, and its bid is found to be
 responsive to the bidding requirements.

In all instances, the Procuring Entity shall ensure that the ABC reflects the mostadvantageous prevailing price for the government.

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ARTICLE XI

20 AWARD, IMPLEMENTATION, AND TERMINATION OF THE CONTRACT

Sec. 64. *Notice and Execution of Award.* – Within a period not exceeding ten (10) calendar days from the determination and declaration by the BAC of the LCRB, HRRB, or MEARB, as the case may be, and the recommendation of the award, the HoPE or the duly authorized representative shall approve or disapprove the said recommendation. In case of approval, the HoPE or the duly authorized representative shall immediately issue the Notice of Award to the bidder with the LCRB, HRRB, or MEARB.

The winning bidder shall formally enter into contract with the Procuring Entity within ten (10) calendar days from award of the contract. When further approval of higher authority is required, the approving authority for the contract shall be given a maximum period of fifteen (15) calendar days from receipt of the contract to approve or disapprove it. In the case of GOCCs, the concerned board shall take action on the said recommendation within twenty (20) calendar days from receipt thereof. The prescribed periods for execution and/or approval of contracts may be extended for reasons beyond the control of the Procuring Entity or the approving authority, or for other justifiable causes.

6 The Procuring Entity shall issue the Notice to Proceed to the winning bidder not 7 later than three (3) calendar days from the date of approval of the contract by the 8 appropriate authority. All notices called for by the terms of the contract shall be 9 effective only at the time of receipt thereof by the contractor.

Sec. 65. *Period of Action on Procurement Activities.* – The period from
 the opening of bids up to the award of contract shall not exceed sixty (60) days.

12 The GPPB is authorized to adjust the period as may be deemed appropriate: 13 *provided, further,* that such adjustment shall not exceed ninety (90) days.

All members of the BAC shall be on a jury duty type of assignment until the Notice of Award is issued by the HoPE in order to complete the entire procurement process at the earliest possible time.

17 If no action on the contract is taken by the HoPE, or by its duly authorized 18 representative, or by the concerned board, in the case of GOCCs, within the periods 19 specified in the preceding paragraph, the contract concerned shall be deemed 20 approved.

Sec. 66. *Performance Security.* – Prior to the signing of the contract, the winning bidder shall, as a measure of guarantee for the faithful performance of and compliance with its obligations under the contract prepared in accordance with the bidding documents, be required to post a performance security in such form and amount as may be specified by the GPPB.

The IC shall identify the surety companies that may be tapped to issue surety and/or performance bonds. The list of surety companies identified by the IC shall include only those whose surety business is ready to provide callable-on-demand surety contracts, where the Procuring Entity can claim outright on the surety contract and receive the proceeds thereof upon default of the bidder. The performance security posted by the winning bidder must remain effective until final acceptance by the Procuring Entity.

Sec. 67. Failure to Enter into Contract and Post Performance Security. 1 - If for justifiable causes, the bidder with the LCRB, HRRB, or MEARB, as the case 2 may be, fails, refuses, or is otherwise unable to enter into contract with the Procuring 3 Entity, or if the bidder fails to post the required performance security within the period 4 stipulated in the bidding documents, the BAC shall disqualify the said bidder and shall 5 undertake post-gualification for the next-ranked LCB, HRB, or MEAB. This procedure 6 shall be repeated until an award is made. However, if no award is possible, the 7 contract shall be subjected to a new bidding. 8

9 In the case of failure to post the required performance security, the bid security 10 shall be forfeited without prejudice to the imposition of sanctions prescribed under 11 Article XX.

Sec. 68. *Reservation Clause.* – The HoPE reserves the right to reject any
 and all Bids, declare a failure of bidding, or not award the contract in the following
 situations:

- (a) If there is *prima facie* evidence of collusion between appropriate public
 officers or employees of the Procuring Entity, or between the BAC and any
 of the bidders, or if the collusion is between or among the bidders
 themselves, or between a bidder and a third party, including any act which
 restricts, suppresses or nullifies or tends to restrict, suppress or nullify
 competition;
- (b) If the BAC is found to have failed in following the prescribed biddingprocedures; or
- (c) For any justifiable and reasonable ground where the award of the contract 23 will not redound to the benefit of the government in the following 24 instances: (i) if the physical and economic conditions have significantly 25 changed so as to render the project no longer economically, financially, or 26 technically feasible, as determined by the HoPE; (ii) if the project is no 27 longer necessary as determined by the HoPE; or (iii) if the source of funds 28 for the project has been withheld or reduced through no fault of the 29 Procuring Entity. 30

1 **Sec. 69.** *Contract Implementation and Termination.* – The rules and 2 guidelines for the implementation and termination of contracts awarded pursuant to 3 the provisions of this Act shall be prescribed in the IRR.

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ARTICLE XII

SUSTAINABLE PUBLIC PROCUREMENT

6 **Sec. 70.** *Sustainable Public Procurement.* – All Procuring Entities shall 7 establish a sustainable public procurement program to achieve value for money on a 8 whole life basis not only to meet their specific organizational needs but for the benefit 9 of the society and the economy, while reducing adverse environmental impact.

Sec. 71. *Green Public Procurement Strategy.* – Green Public Procurement
 is an approach whereby Procuring Entities seek to procure Goods, Infrastructure
 Projects, and Consulting Services with reduced environmental impact through their
 lifecycle.

As part of strategic procurement planning and in support of the Philippines' 14 commitment to accelerate climate action and strengthen disaster resilience by 15 transitioning into a low carbon economy, Procuring Entities shall integrate green 16 practices, as well as environmentally relevant criteria or requirements, in the design 17 of their procurement projects in order to achieve broader policy objectives on energy, 18 water and material efficiency, waste reduction, pollution and emission prevention, 19 climate change mitigation, local and rural development, greening supply chains, 20 greening infrastructure and work, industry productivity, innovation and 21 competitiveness, inclusive business models, green jobs, and circular economy. 22

To further promote Green Public Procurement, sustainability of products, materials or structures with green specifications shall be given greater weight in the evaluation of bids.

Sec. 72. *Development of a Green Local Market.* – The DTI, in consultation with relevant government agencies and the private sector, shall develop a costefficient validation and certification program for green products to attract green investments and improve the competition in government procurement.

30 **Sec. 73.** *Inclusive Procurement Program.* – To provide equal opportunities 31 to the vulnerable and marginalized sectors, as well as microenterprises, social 32 enterprises, and startups, Procuring Entities shall encourage active participation of the

registered sectors in all procurement activities, giving weight to inclusivity in programs
involving gender and ethnic equity, poverty reduction and respect to fundamental
labor standards.

The GPPB shall develop procurement policies that engender an enabling environment for meaningful competition across all bidders and incorporate social considerations and gender parity in the procurement of Goods, Infrastructure Projects, and Consulting Services. It shall also issue the policy guidelines on how Procuring Entities can implement gender responsive approaches in public procurement in relation to project planning, eligibility and selection criteria, contract performance, and grounds for exclusion/suspension/debarment.

Sec. 74. *Registration of Certain Sectors.* – The GPPB shall maintain a
 registry of entities belonging to the following sectors:

- 13 (a) Farmers as certified by the Department of Agriculture (DA);
- 14 15
- (b) Fisherfolk as certified by the Bureau of Fisheries and Aquatic Resources (BFAR);
- (c) Persons with disabilities as certified by the National Council for Disability
 Affairs (NCDA) pursuant to Republic Act No. 7277 otherwise known as the
 Magna Carta for Disabled Persons, as amended;
- (d) Solo parents as certified by the Department of Social Welfare and
 Development (DSWD);
- (e) Microenterprises and Social Enterprises as certified by the Micro, Small and
 Medium Enterprises Development Council (MSMED Council);
- (f) Startups, spin-offs and other form of entity involved in science, technology,
 and innovation activities as certified by the DTI, DICT, National Innovation
 Council (NIC) or the Department of Science and Technology (DOST), as
 may be applicable;
- (g) Cooperatives duly registered with the CDA pursuant to Republic Act No.
 6938 otherwise known as the Cooperative Code of the Philippines, as
 amended; and
- (h) Other relevant sectors as may be determined by the GPPB to ensure
 inclusivity and diversity in the procurement process.

Sec. 75. *Exemptions and Other Forms of Support.* – The GPPB, after due consultation with the DA, BFAR, NCDA, DSWD, MSMED Council, DTI, DICT, NIC, DOST, and CDA shall prescribe instances for outright exemption and other forms of support for the sectors mentioned in the preceding section as may be provided for in the IRR.

Sec. 76. Procurement of Second-hand Goods. - Procurement of second-6 hand, refurbished, or reconditioned goods and equipment, including military, defense, 7 or law enforcement equipment or materiel, may be allowed under any of the applicable 8 modes of procurement enumerated in Article IV of this Act, subject to considerations 9 as to durability, remaining useful life, sustainability, maintenance cost, warranty, price, 10 and such other relevant factors in order to secure a contract that is most advantageous 11 to the government. Procurement of second-hand motor vehicles shall be in accordance 12 with the guidelines and circulars issued by the DBM. 13

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ARTICLE XIII

DOMESTIC AND FOREIGN PROCUREMENT

Sec. 77. Procurement of Domestic and Foreign Goods. – Consistent with the country's obligations under international treaties or agreements, goods may be obtained from domestic or foreign sources and the procurement thereof shall be open to all eligible suppliers, manufacturers and distributors.

Sec. 78. *Domestic Preference.* – Subject to the provisions of Republic Act No. 11981 or the Tatak Pinoy (Proudly Filipino) Act, the Procuring Entity shall give priority and preference to Philippine products and services: *Provided*, That, the preference and priority for Philippine products shall be guaranteed upon all levels of the procurement process, including raw materials, ingredients, supplies or fixtures.

The Procuring Entity shall award to the domestic bidder if the bid is not more than twenty-five percent (25%) in excess of the lowest foreign bid. The margin of preference provided herein shall be subject to a periodic review and adjustment by the GPPB, as may be necessary.

The priority and preference established herein may be waived should any of the following conditions be present:

(a) when domestic production is insufficient or unavailable in the required
 commercial quantities;

1	(b) when the specific or desired quality is not met;
2	(c) when the priority and preference will result in inconsistencies with the
3	Philippines' obligations under international agreements; and
4	(d) other analogous circumstances.
5	ARTICLE XIV
6	LEASE OF MOVABLE PROPERTIES
7	Section 79. Lease Contracts. – The lease of movable properties is subject
8	to the guidelines which shall be provided for in the IRR of this Act. Movable properties
9	refer to those properties defined under Articles 416, 417, and 418 of the New Civil
10	Code of the Philippines.
11	ARTICLE XV
12	DISCLOSURE OF RELATIONS
13	Sec. 80. Disclosure of Relations. – In addition to the proposed contents of
14	the Invitation to Bid as mentioned under Section 48 of this Act, all bidding documents
15	shall be accompanied by a sworn affidavit of the bidder that he or she, any director,
16	or any corporate officer of their corporation is not related to the HoPE; the members
17	of the BAC, the TWG, and the BAC Secretariat, the head of the Project Management
18	Office or the end-user unit or implementing unit, and the project consultants of the
19	Procuring Entity, or of the procurement agent, whichever is applicable, by
20	consanguinity or affinity up to the third civil degree. In order to determine the ultimate
21	beneficiary and prevent collusion, the ultimate beneficial ownership of an entity shall
22	be disclosed by the bidder. Failure to comply with the aforementioned provision shall
23	be a ground for the automatic disqualification of the bid in consonance with Section
24	57 of this Act. For this reason, relation to the aforementioned persons within the third
25	civil degree of consanguinity or affinity shall automatically disqualify the bidder from
26	participating in the procurement of contracts of the Procuring Entity notwithstanding
27	the act of such persons inhibiting themselves from the procurement process.
28	Sec. 81. Declaration of Beneficial Ownership. – Notwithstanding the
29	provisions of Republic Act No. 10173, otherwise known as the Data Privacy Act of
30	2012, legal entities like corporations, partnerships, private sector organizations,

foundations, and associations that participate in procurement projects shall safeguard the government from all acts that undermine a transparent, fair and competitive 32

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procurement process. The beneficial ownership information of the suppliers, manufacturers, distributors, contractors or consultants shall be a requirement to participate in government procurement. The GPPB shall maintain a registry of beneficial ownership information established for government procurement.

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ARTICLE XVI

PROTEST MECHANISM

Sec. 82. *Protests on Decisions of the BAC.* – Decisions of the BAC in all stages of procurement may be protested to the HoPE by filing a verified position paper and paying a non-refundable protest fee. The amount of the protest fee and the periods during which the protests may be filed and resolved shall be specified in the IRR.

Sec. 83. *Resolution of Protests.* – The protests shall be resolved strictly on
 the basis of records of the BAC.

The decision of the HoPE shall be final and executory for small procurements: procurement of Goods costing Twenty million pesos (P20,000,000.00) and below, procurement of Infrastructure Projects costing Fifty million pesos (P50,000,000.00) and below, and procurement of Consulting Services costing Ten million pesos (P10,000,000.00) and below.

In all other cases, the decisions or final orders of the HoPE shall become final and executory ten (10) days after receipt of a copy thereof by the parties unless, within the same period, an appeal to the Government Procurement Adjudication Tribunal has been perfected.

Sec. 84. Non-interruption of the Bidding Process. – In no case shall any
 protest taken from any decision treated in this Article stay or delay the bidding process.
 Protests must first be resolved before any award is made.

SEC. 85. *The Government Procurement Adjudication Tribunal.* – An independent quasi-judicial body is hereby created under the Office of the President, to be known as the Government Procurement Adjudication Tribunal which shall exercise exclusive jurisdiction over all decisions of the HoPE on protest cases, as well as matters related to blacklisting. The decision of the Tribunal shall be rendered within thirty (30) days from the date the case is submitted for resolution, and shall be appealable to the Court of Appeals.

Prohibition on the Issuance of Temporary Restraining SEC. 86. 1 Orders, Preliminary Mandatory Injunctions. - No court, except the Supreme 2 Court, shall issue any temporary restraining order, preliminary injunction, or 3 preliminary mandatory injunction against the government, or any of its subdivisions, 4 officials, or any person or entity, whether public or private acting under the 5 government direction, to restrain, prohibit or compel the procurement, bidding or 6 awarding of contracts for Goods, Infrastructure Projects, and Consulting Services of 7 the government; commencement, execution, implementation, operation of any such 8 contract; termination or rescission of any such contract; and the undertaking or 9 authorization of any other lawful activity necessary for such contract. 10

This prohibition shall apply in all cases, disputes or controversies instituted by 11 a private party, including but not limited to, cases filed by bidders or those claiming 12 to have rights through such bidders involving such contract. This prohibition shall not 13 apply when the matter is of extreme urgency involving a constitutional issue, such 14 that unless a temporary restraining order is issued, grave injustice and irreparable 15 injury will arise. The applicant shall file a bond, in an amount to be fixed by the court, 16 which bond shall accrue in favor of the government if the court should finally decide 17 that the applicant was not entitled to the relief sought. 18

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ARTICLE XVII

SETTLEMENT OF DISPUTES

Sec. 87. *Dispute Resolution.* – Any and all disputes arising from the implementation of a contract covered by this Act may be submitted to arbitration or other forms of alternative dispute resolution in the Philippines according to the provisions of Republic Act No. 9285, otherwise known as the Alternative Dispute Resolution Act of 2004: *Provided,* That, disputes that are within the competence of the Construction Industry Arbitration Commission to resolve shall be referred thereto.

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ARTICLE XVIII

CONTRACT PRICES AND WARRANTIES

Sec. 88. *Contract Prices.* – For the given scope of work in the contract as awarded, all bid prices shall be considered as fixed prices, and therefore not subject to price escalation during contract implementation. In the event of an extraordinary increase in prices of specific components of the Infrastructure Project, price escalation may be considered, subject to prior approval of the GPPB. If the cost of construction components increases by more than ten percent (10%) of the unit price of work items, as determined against the prevailing price indices of the Philippine Statistics Authority (PSA), a price escalation may be authorized at a no loss, no-gain basis, using the appropriate formula prescribed by the GPPB. For the purpose of this section, the PSA shall ensure that its price indices are region specific and updated on a monthly basis.

Sec. 89. Warranty. - (a) For the procurement of goods, in order to assure 7 that manufacturing defects shall be corrected by the supplier, manufacturer, or 8 distributor, as the case may be, for a specific time after performance of the contract, 9 a warranty shall be required from the contract awardee for such period of time as may 10 be provided in the IRR, the obligation for which shall be covered by either retention 11 money in the amount equivalent to a percentage of every progress payment, or a 12 special bank guarantee equivalent to a percentage of the total contract price, to be 13 provided in the IRR. The said amounts shall only be released after the lapse of the 14 warranty period: Provided, That, the goods supplied are free from defects and all the 15 conditions imposed under the contract have been fully met. 16

(b) For the procurement of Infrastructure Projects, the contractor shall assume 17 full responsibility for the contract work from the time project construction commenced 18 up to a reasonable period as defined in the IRR taking into consideration the scale 19 and coverage of the project from its final acceptance by the government and shall be 20 held responsible for any damage or construction of works except those occasioned by 21 force majeure. The contractor shall be fully responsible for the safety, protection, 22 security, and convenience of its personnel, third parties, and the public at large, as 23 well as the works, equipment, installation and the like to be affected by its construction 24 work and shall be required to put up a warranty security in the form of cash, bank 25 guarantee, letter of credit, Government Service Insurance System bond, or callable 26 27 surety bond.

The contractor shall undertake the repair works, at its own expense, of any defect or damage to the Infrastructure Projects on account of the use of materials of inferior quality within ninety (90) days from the time the HoPE has issued an order to undertake repair. In case of failure or refusal to comply with this mandate, the 1 government shall undertake such repair works and shall be entitled to full 2 reimbursement of expenses incurred therein upon demand.

Any contractor who fails to comply with the preceding paragraph shall suffer perpetual disqualification from participating in any public bidding and its property or properties shall be subject to attachment or garnishment proceedings to recover the costs. All payables of government in its favor shall be offset to recover the costs.

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ARTICLE XIX

THE GOVERNMENT PROCUREMENT POLICY BOARD

Sec. 90. Organization and Functions. - The GPPB shall be composed of 9 the: Secretary of the DBM as Chairperson, and the Secretary of the National Economic 10 and Development Authority (NEDA) as Alternate Chairperson, with the following as 11 members: the Secretaries of the Departments, Heads of Agencies, or their duly 12 authorized representatives: Finance, Public Works and Highways, Trade and Industry, 13 Interior and Local Government, PS-DBM, and a representative from the private sector 14 to be appointed by the President of the Republic of the Philippines upon the 15 recommendation of the GPPB. 16

17 The GPPB may call upon Secretaries/Heads of Agencies or their duly designated 18 representatives to assist them in policy determination.

The GPPB shall be supported by a TSO in the performance of its functions under 19 this Act. The TSO shall be headed by an Executive Director equivalent to the rank of 20 an Undersecretary and supported by Deputy Executive Directors equivalent to the rank 21 of an Assistant Secretary, of good moral character, honesty, probity, and 22 unquestionable integrity, to be appointed by the President of the Republic of the 23 Philippines, as recommended by the Chairperson of the GPPB. The GPPB shall 24 determine the organizational structure and staffing pattern of the TSO, subject to the 25 evaluation and approval of the DBM. 26

In addition to the powers granted under this Act, the GPPB shall absorb all the powers, function and responsibilities of the Procurement Policy Board created under E.O. No. 359, series of 1989. All affected functions of the Infrastructure Committee of the NEDA Board are hereby transferred to the GPPB.

The GPPB may establish an Inter-agency Technical Working Group/s (IATWG/s) to provide subject matter expertise to the GPPB in the formulation and review of policies, rules, and regulations related to government procurement. The IATWG/s, in particular, shall endorse policy recommendations for the GPPB'S consideration and approval. The IATWG/s shall consist of representatives from the sectoral groups, such as economic services, social services, agriculture, health, education, construction, energy, environment, information and communications technology, research and development, and others as determined by the GPPB, to guarantee that the procurement policies are inclusive and promote good governance.

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ARTICLE XX

CRIMINAL AND CIVIL LIABILITY

Sec. 91. *Prohibited Acts.* – (a) Without prejudice to the provisions of Republic Act No. 3019, otherwise known as the Anti-Graft and Corrupt Practices Act and other penal laws, public officers who commit any of the following acts shall suffer the penalty of imprisonment of not less than six (6) years and one (1) day, but not more than fifteen (15) years:

- i. Open any sealed bid including but not limited to bids that may have been
 submitted through the electronic system and any and all documents
 required to be sealed or divulging their contents, prior to the appointed
 time for the public opening of bids or other documents.
- ii. Delaying, without justifiable cause, the screening for eligibility, opening of
 bids, evaluation and post evaluation of bids, and awarding of contracts
 beyond the prescribed periods of action provided for in the IRR.
- iii. Unduly influencing or exerting undue pressure on any member of the BAC
 or any officer or employee of the procuring entity to take a particular action
 which favors, or tends to favor a particular bidder.
- iv. Splitting of contracts which exceed procedural purchase limits andcompetitive bidding.
- v. When the head of the agency abuses the exercise of his power to reject
 any and all bids as mentioned under Section 68 of this Act with manifest
 preference to any bidder who is closely related to him in accordance with
 Section 80 of this Act.

31 When any of the foregoing acts is done in collusion with private individuals, the 32 private individuals shall likewise be liable for the offense. In addition, the public officer involved shall also suffer the penalty of temporary disqualification from public office, while the private individual shall be permanently disqualified from transacting business with the government.

(b) Private individuals who commit any of the following acts, including any
public officer, who conspires with them, shall suffer the penalty of imprisonment of
not less than six (6) years and one (1) day but not more than fifteen (15) years:

- i. When two or more bidders agree and submit different bids as if they were *bona fide*, when they knew that one or more of them was so much higher
 than the other that it could not be honestly accepted and that the contract
 will surely be awarded to the pre-arranged lowest bid.
- ii. When a bidder maliciously submits different bids through two or more
 persons, corporations, partnerships or any other business entity in which
 he has interest to create the appearance of competition that does not in
 fact exist so as to be adjudged as the winning bidder.
- iii. When two or more bidders enter into an agreement which call upon one to
 refrain from bidding for procurement contracts, or which call for withdrawal
 of bids already submitted, or which are otherwise intended to secure an
 undue advantage to any one of them.
- iv. When a bidder, by himself or in connivance with others, employs schemes
 which tend to restrain the natural rivalry of the parties or operates to stifle
 or suppress competition and thus produce a result disadvantageous to the
 public.

In addition, the persons involved shall also suffer the penalty of temporary or perpetual disqualification from public office and be permanently disqualified from transacting business with the Government.

(c) Private individuals who commit any of the following acts, and any public
officer conspiring with them, shall suffer the penalty of imprisonment of not less than
six (6) years and one (1) day but not more than fifteen (15) years:

i. Submit eligibility requirements of whatever kind and nature that contain
 false information or falsified documents calculated to influence the
 outcome of the eligibility screening process or conceal such information in
 the eligibility requirements when the information will lead to a declaration

1 of ineligibility from participating in public bidding.

ii. Submit bidding documents of whatever kind and nature that contain false
information or falsified documents or conceal such information in the
bidding documents, in order to influence the outcome of the public bidding.

- 5 iii. Participate in a public bidding using the name of another or allow another 6 to use one's name for the purpose of participating in a public bidding.
- iv. Withdraw a bid, after it shall have qualified as the LCB/HRB/MEAB, or
 refuse to accept an award, without just cause or for the purpose of forcing
 the Procuring Entity to award the contract to another bidder. This shall
 include the non-submission within the prescribed time, or delaying the
 submission of requirements such as, but not limited to, performance
 security, preparatory to the final award of the contract.
- v. When the bidder is a juridical entity, criminal liability and the accessory
 penalties shall be imposed on its directors, officers, or employees who
 actually commit any of the foregoing acts.

Sec. 92. Jurisdiction. – Jurisdiction over the offenses defined under this
 Article shall belong to the appropriate courts, according to laws existing at the time of
 the commission of the offenses.

Sec. 93. *Preventive Suspension.* - The HoPE may preventively suspend any member of the TWG or the Secretariat, or the BAC if there are strong reasons or *prima facie* evidence showing that the officials or employees concerned are guilty of the charges filed against them under Article XX of this Act or for dishonesty as defined by the Civil Service Laws. In all cases, procedural and substantive due process as mandated by the Constitution and Civil Service Laws, rules and regulations, shall be strictly observed.

Sec. 94. *Lifting of Suspension and Removal of Administrative Disabilities.* - Lifting of preventive suspension pending administrative investigation, as well as removal of administrative investigation, as well as removal of administrative penalties and disabilities shall be in accordance with the provisions of Sections 52 and 53, Chapter 7 (Civil Service Commission), Book V of E.O. No. 292 otherwise known as the Administrative Code of 1987.

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Sec. 95. Civil Liability in Case of Conviction. - Without prejudice to

administrative sanctions that may be imposed in proper cases, a conviction under this
Act or Republic Act No. 3019 shall carry with it civil liability, which may either consist
of restitution for the damage done or the forfeiture in favor of the government of any
unwarranted benefit derived from the act or acts in question or both, at the discretion
of the courts.

6 **Sec. 96.** *Liquidated Damages.* – All contracts executed in accordance with 7 this Act shall contain a provision on liquidated damages which shall be payable in case 8 of breach thereof. The amount thereof shall be specified in the IRR.

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ARTICLE XXI

SUSPENSION AND BLACKLISTING

Sec. 97. *Imposition of Suspension.* – (a) In addition to the provisions of Articles XX of this Act, the HoPE, subject to the authority delegated to the BAC, if any, shall impose on bidders or prospective bidders, the administrative penalty of suspension for one (1) year for the first offense, and suspension of two (2) years for the second offense from participating in the public bidding process, for the following violations:

- 17 (i) Submission of eligibility requirements containing false information or
 18 falsified documents.
- (ii) Submission of bids that contain false information or falsified documents, or
 the concealment of such information in the bids in order to influence the
 outcome of eligibility screening or any other stage of the public bidding.
- 22 (iii) Allowing the use of one's name, or using the name of another for purposes23 of public bidding.
- (iv) Withdrawal of a bid, or refusal to accept an award, or enter into contract
 with the government without justifiable cause, after he had been adjudged
 as having submitted the LCRB, HRRB, or MEARB.
- 27 (v) Refusal or failure to post the required performance security within the
 28 prescribed time.
- 29 (vi) Termination of the contract due to the default of the bidder.

Refusal to clarify or validate in writing its bid during post-qualification within a period of seven (7) calendar days from receipt of the request for clarification.

32 Any documented unsolicited attempt by a bidder to unduly influence the

1 outcome of the bidding in his favor.

All other acts that tend to defeat the purpose of the competitive bidding.

3 (b) In addition to the penalty of suspension, the bid security or the performance
4 security posted by the concerned bidder or prospective bidder shall also be forfeited.

5 (c) The HoPE may delegate to the BAC the authority to impose the 6 aforementioned administrative penalties.

Sec. 98. *Imposition of Blacklisting*. – Without prejudice to any criminal or
 civil liabilities under applicable laws, the HoPE may impose on bidders or prospective
 bidders the penalty of blacklisting at any stage of the integrated procurement process.
 Blacklisting perpetually prohibits them from participating in all government
 procurement activities, unless otherwise lifted based on reasonable and justifiable
 grounds.

13 Blacklisting shall be imposed against any of the bidders based on any of the 14 following grounds:

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- (a) Committing any of the acts provided under Section 97 of this Act three times or more;
- (b) Submitting eligibility requirements and bids containing false information or
 falsified documents or the concealment of such information will materially
 alter the outcome of eligibility screening or any stage of the competitive
 bidding;
- 21 (c) Submission of beneficial ownership information containing false entries;
- (d) Unauthorized accessing of the contents of any bid submitted to the
 Procuring Entity before the opening of bids;
- (e) Using force, fraudulent machinations, coercion, undue influence or
 pressure on any member of the BAC or any officer or employee of the
 Procuring Entity to take a particular action for its own favor or gain, or to
 the disadvantage of a particular bidder;
- (f) Agreeing with two or more bidders and submitting different bids as if they
 were *bona fide*, when they knew that one or more of them was so much
 higher than the other that it could not be honestly accepted and that the
 contract will surely be awarded to the pre-arranged lowest bid;

- (g) Maliciously submitting different bids through two or more persons,
 corporations, partnerships or any other business entity in which it has
 interest to create the appearance of competition that does not in fact exist
 so as to be declared as the winning bidder;
- (h) Entering into an agreement with other bidder/s which call upon one to
 refrain from bidding for procurement contracts, or which call for withdrawal
 of bids already submitted, or which are otherwise intended to secure an
 undue advantage to any of the bidders;
- 9 (i) Employing schemes which stifle or suppress competitive bidding;
- (j) Failing to faithfully disclose its relationship, regardless of the time of its
 discovery, with any of the members of the BAC, Secretariat, TWG, or HoPE
 in accordance with Section 80 of this Act on disclosure of relations;
- (k) Assigning or subcontracting of the contract or any part thereof or
 substitution of key personnel named in the proposal without prior written
 approval by the Procuring Entity;
- (I) Willful or deliberate abandonment or non-performance of the project or
 contract by the winning bidder resulting to substantial breach thereof
 without lawful and/or just cause;
- (m) In case it is determined *prima facie* that the winning bidder has engaged,
 before or during implementation of the contract, in the following unlawful
 deeds and behaviors relative to contract acquisition and implementation:
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- i. Corrupt, fraudulent, collusive and coercive practices;
- ii. Drawing up or using forged documents;
- 24 iii. Using adulterated materials, means or methods, or engaging in25 production contrary to rules of science or the trade; and
 - iv. Any other act analogous to the foregoing;
- (n) Unsatisfactory performance record of contract obligation with three (3) or
 more Procuring Entities in terms of quality of goods or materials, and/or
 implementation of contract of service and work progress: *Provided*, That,
 all of the foregoing unsatisfactory performance record be solely due to the
 fault of the bidder.

Sec. 99. *Status of Blacklisted Person.* – Before the issuance of a blacklisting order, the erring bidder may participate in the procurement of any government project except in the Procuring Entities where it is suspended: *Provided,* That, if the blacklisting order is issued prior to the date of the Notice of Award, the blacklisted person shall not be qualified for award and such contract shall be awarded to another bidder.

7 The issuance of a blacklisting order shall not prejudice any contract awarded 8 prior thereto: *Provided*, That, the offenses which brought about the blacklisting are 9 not connected to the awarded contract.

10 **Sec. 100.** *Initiation of Action.* – The BAC or the HoPE may, *motu proprio*, 11 commence the proceedings upon *prima facie* determination that a bidder or 12 prospective bidder has committed any of the grounds provided for in Sections 97 and 13 98 of this Act. Any bidder/prospective bidder may initiate the suspension or blacklisting 14 proceedings.

At the option of the Procuring Entities, a reasonable fee may be required for initiating the suspension and blacklisting proceedings.

Sec. 101. *Extent of Administrative Sanctions.* – The penalties of suspension and blacklisting shall be applied against (a) any entity to which the suspended or blacklisted person has a controlling interest; and (b) against any beneficial owner of the suspended or blacklisted person.

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ARTICLE XXII

LEGAL ASSISTANCE AND INDEMNIFICATION PACKAGE FOR BAC MEMBERS AND SUPPORT STAFF

Sec. 102. *Private Legal Assistance.* – All members of the BAC, TWG, and Secretariat, are hereby authorized to engage the services of private lawyers or external counsel immediately upon receipt of court notice that a civil or criminal action, suit or proceeding is filed against them in connection with the performance of their functions and duties. The lawyer's fee shall be part of the indemnification package for the members of the BAC, TWG, and Secretariat, subject to the provisions of Section 103 hereof.

Sec. 103. *Indemnification Package*. – The GPPB shall establish an equitable indemnification package for public officials providing services in the BAC,

1 TWG, and Secretariat, which may be in the form of free legal assistance, liability 2 insurance, and other forms of protection and indemnification for all costs and expenses 3 reasonably incurred by such persons in connection with any civil or criminal action, 4 suit or proceeding to which they may be, or have been made, a party by reason of 5 the performance of their functions or duties, unless they are finally adjudged in such 6 action or proceeding to be liable for gross negligence or misconduct or grave abuse 7 of discretion.

8 In the event of a settlement or compromise, indemnification shall be confined 9 only on matters covered by the settlement, *Provided*, That, the public officials to be 10 indemnified have not committed gross negligence or misconduct in the performance 11 of their functions and duties.

12 The members of the BAC, TWG, and Secretariat shall also be entitled to medical 13 assistance for injuries incurred in the performance of their functions.

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ARTICLE XXIII FINAL PROVISIONS

Sec. 104. *Appropriations.* – The amount necessary for the initial implementation of this Act shall be charged against the current year's available appropriations. Thereafter, such sums as may be necessary for the implementation of this Act shall be included in the annual General Appropriations Act.

Sec. 105. *Whole-of-Government Approach.* - In order to effectively achieve the objectives of this Act and to scale up professionalization of government procurement practitioners, the GPPB shall provide sustained training, capacitybuilding, and support to stakeholders in the government procurement process in areas such as modes of procurement, streamlined processes, and digitalization.

Pursuant thereto, all branches and instrumentalities of the government, its departments, offices and agencies, including SUCs, GOCCS, GFIs, and LGUs shall allocate a portion of their capacity development funds to send their BAC members, BAC Secretariats, and TWGs of Procuring Entities to training.

The GPPB may establish partnerships with SUCs or other educational institutions in providing training programs. It shall establish standards for accreditation of said institutions The Procuring Entity, through the HoPE, shall submit periodic progress reports to the GPPB on the status of its capacity development. Reportorial requirements prescribed under this Act shall take into consideration reports required under other laws related to procurement, with the view to harmonizing and achieving efficiencies in the preparation of these reports.

Sec. 106. Oversight Committee. - There is hereby created a Joint 6 Congressional Oversight Committee to oversee the implementation of this Act for a 7 period not exceeding five (5) years from the effectivity of this Act. The Committee 8 shall be composed of the Chairperson of the Senate Committee on Finance, 9 Chairperson of the Senate Committee on Constitutional Amendments and Revision of 10 Laws, and two (2) members thereof appointed by the Senate President, and the 11 Chairperson of the House Committee on Appropriations, the Chairperson of the House 12 Committee on Revision of Laws and two (2) members thereof to be appointed by the 13 Speaker of the House of Representatives. It shall submit its report and 14 recommendation to the Senate President and the Speaker of the House of 15 Representatives within five (5) years from its organization. 16

Sec. 107. *Mandatory Review.* – The Congress shall conduct a mandatory
 review of this Act at least once every five (5) years and as often as it may deem
 necessary.

Sec. 108. *Implementing Rules and Regulations and Standard Forms.* - Within one hundred eighty (180) days from the promulgation of this Act, the necessary rules and regulations for the proper implementation of its provisions shall be formulated by the GPPB for a period not later than ninety (90) days upon the approval of the IRR, the standard forms for procurement shall be formulated and approved.

Sec. 109. *Transitory Provision*. – Prior to the effectivity of the IRR of this
 Act, the provisions of Republic Act no. 9184 and its IRR shall remain in force and effect
 in order to ensure the continued implementation of programs, activities, and projects.
 The GPPB and all HoPE, Procuring Entities and the BACs, affected by this Act

The GPPB and all HoPE, Procuring Entities and the BACs, affected by this Act shall be given three-year (3) transitory period from the effectivity of the IRR, to fully comply with the requirements of this Act.

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Sec. 110. Reportorial Requirements. – The GPPB shall, upon approval of

the IRR and the standard procurement forms, effect the publication of the same, in
accordance with existing laws, rules, and regulations. Upon approval, the same shall
also be posted on the website of the GPPB.

Thereafter, the GPPB, through its TSO, shall send written notices when the said
documents have been posted on its website to the Office of the President, the Senate
of the Philippines, and the House of Representatives.

Sec. 111. *Repealing Clause.* – Republic Act No. 9184 otherwise known as
the Government Procurement Reform Act and Commonwealth Act No. 138 are hereby
repealed. All other laws, acts, presidential decrees, executive orders, presidential
proclamations, issuances, rules and regulations, or parts thereof which are contrary
to or inconsistent with any of the provisions of this Act are hereby repealed, amended,
or modified accordingly.

Sec. 112. Separability Clause. – If any portion or provision of this Act is
 subsequently declared invalid or unconstitutional, other provisions hereof which are
 not affected thereby shall remain in full force and effect.

Sec. 113. *Effectivity*. – This Act shall take effect fifteen (15) days following
 its publication in the Official Gazette or in two (2) newspapers of general circulation.

19 Approved,

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