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REPUBLIC OF THE PHILIPPINES	
Third Regular Session	

NINETEENTH CONCRESS OF THE

RECENT OF

SENATE

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COMMITTEE REPORT NO. 316

Submitted by the Committees on National Defense and Security, Peace, Unification and Reconciliation; Public Order and Dangerous Drugs; and Finance on SEP 10 2024

RE: Senate Bill No. 2814

Recommending its approval in substitution of Senate Bill Nos. 422, 681, 896, 1608, 2198 and 2309 taking into consideration House Bill No. 6509

Sponsor: Senator Jinggoy Ejercito Estrada

MR. PRESIDENT:

The Committees on National Defense and Security, Peace, Unification and Reconciliation; Public Order and Dangerous Drugs; and Finance, to which were referred **Senate Bill No. 422**, introduced by Senator Christopher "Bong" Go, entitled:

"AN ACT

PROVIDING FREE LEGAL ASSISTANCE TO ANY OFFICER OR ENLISTED PERSONNEL OF THE ARMED FORCES OF THE PHILIPPINES AND THE PHILIPPINE NATIONAL POLICE ON ANY CHARGE BEFORE THE PROSECUTOR'S OFFICE, COURT OR ANY COMPETENT BODY ARISING FROM AN INCIDENT OR INCIDENTS RELATED TO THE PERFORMANCE OF OFFICIAL DUTY"

Senate Bill No. 681, introduced by Senator Jinggoy Ejercito Estrada, entitled:

"AN ACT

PROVIDING FREE LEGAL ASSISTANCE TO ANY OFFICER OR ENLISTED PERSONNEL OF THE ARMED FORCES OF THE PHILIPPINES AND THE PHILIPPINE NATIONAL POLICE ON ANY CHARGE BEFORE THE PROSECUTOR'S OFFICE, COURT OR ANY COMPETENT BODY ARISING FROM AN INCIDENT OR INCIDENTS RELATED TO THE PERFORMANCE OF OFFICIAL DUTY"

Senate Bill No. 896, introduced by Senator Ronald "Bato" Dela Rosa, entitled:

"AN ACT

PROVIDING FREE LEGAL ASSISTANCE TO OFFICERS AND ENLISTED PERSONNEL OF THE ARMED FORCES OF THE PHILIPPINES AND THE PHILIPPINE NATIONAL POLICE"

Senate Bill No. 1608, introduced by Senator Ramon Bong Revilla, Jr, entitled:

"AN ACT

PROVIDING FREE LEGAL ASSISTANCE TO ANY OFFICER OR ENLISTED PERSONNEL OF THE ARMED FORCES OF THE PHILIPPINES (AFP) AND THE PHILIPPINE NATIONAL POLICE (PNP) ON ANY CHARGE BEFORE THE PROSECUTOR'S OFFICE, COURT, ADMINISTRATIVE OR ANY COMPETENT BODY ARISING FROM AN INCIDENT OR INCIDENTS RELATED TO THE PERFORMANCE OF OFFICIAL DUTY" Senate Bill No. 2198, introduced by Senator Imee R. Marcos, entitled:

"AN ACT

PROVIDING FREE LEGAL ASSISTANCE TO ANY OFFICER OR ENLISTED PERSONNEL OF THE ARMED FORCES OF THE PHILIPPINES (AFP), PHILIPPINE NATIONAL POLICE (PNP), BUREAU OF JAIL MANAGEMENT AND PENOLOGY (BJMP), AND THE PHILIPPINE COAST GUARD (PCG) ON ANY CHARGE BEFORE THE PROSECUTOR'S OFFICE, COURT OR ANY COMPETENT BODY ARISING FROM AN INCIDENT OR INCIDENTS RELATED TO THE PERFORMANCE OF OFFICIAL DUTY"

Senate Bill No. 2309, introduced by Senator Mark A. Villar, entitled:

"AN ACT

PROVIDING FREE LEGAL ASSISTANCE TO ANY OFFICER OR UNIFORMED PERSONNEL OF THE ARMED FORCES OF THE PHILIPPINES, THE BUREAU OF FIRE PROTECTION, THE BUREAU OF JAIL MANAGEMENT AND PENOLOGY, THE PHILIPPINE COAST GUARD, AND THE PHILIPPINE NATIONAL POLICE, FACING ANY CHARGE BEFORE THE PROSECUTOR'S OFFICE, COURT, OR OTHER SIMILAR OFFICE, ARISING FROM INCIDENTS RELATED TO THE PERFORMANCE OF OFFICIAL DUTIES, AND APPROPRIATING FUNDS THEREFOR"

taking into consideration **House Bill No. 6509,** introduced by Representatives Romualdez (F.M.), Romualdez (Y.M.), Marcos, Acidre, Yu (D.G.), *et al.*, entitled:

"AN ACT

PROVIDING FREE LEGAL ASSSISTANCE TO ANY OFFICER OR UNIFORMED PERSONNEL OF THE ARMED FORCES OF THE PHILIPPINES, THE BUREAU OF FIRE PROTECTION, THE BUREAU OF JAIL MANAGEMENT AND PENOLOGY, THE PHILIPPINE COAST GUARD AND THE PHILIPPINE NATIONAL POLICE, FACING ANY CHARGE BEFORE THE PROSECUTOR'S OFFICE, COURT OR ANY COMPETENT BODY ARISING FROM AN INCIDENT RELATED TO THE PERFORMANCE OF OFFICIAL DUTY, AND APPROPRIATING FUNDS THEREFOR"

have considered the same and have the honor to report them back to the Senate with the recommendation that the attached **Senate Bill No.** 2814 prepared by the Committees, entitled:

"AN ACT

PROVIDING FREE LEGAL ASSISTANCE TO MILITARY AND UNIFORMED PERSONNEL FACING ANY CHARGE ARISING FROM INCIDENTS RELATED TO THE PERFORMANCE OF OFFICIAL DUTY, AND APPROPRIATING FUNDS THEREFOR"

be approved in substitution of Senate Bill Nos. 422, 681, 896, 1608, 2198 and 2309 taking into consideration House Bill No. 6509, with Senators Go, Ejercito Estrada, Dela Rosa, Revilla, Jr., Marcos, Villar (M) and Poe as authors thereof.

Respectfully Submitted:

Chairpersons

SEN. JINGGOY EJERCITO ESTRADA Committee on National Defense and Security, Peace, Unification and Reconciliation; Vice Chairperson, Committee on Finance; Senate President Pro-Tempore

SEN. RONALD "BATO" DELA ROSA Committee on Public Order and Dangerous Drugs; Vice Chairperson, Committee on National Defense and Security, Peace, Unification and Reconciliation; Vice Chairperson, Committee on Finance MAY INTERPEUATE

SEN. GRACE POE

Committee on Finance; Member, Committee on National Defense and Security, Peace, Unification and Reconciliation; Member, Public Order and Dangerous Drugs **Respectfully Submitted:**

Chairpersons

SEN. JINGGOY EJERCITO ESTRADA

Committee on National Defense and Security, Peace, Unification and Reconciliation; Vice Chairperson, Committee on Finance; Senate President Pro-Tempore

SEN. RONALD "BATO" DELA ROSA

Committee on Public Order and Dangerous Drugs; Vice Chairperson, Committee on National Defense and Security, Peace, Unification and Reconciliation; Vice Chairperson, Committee on Finance

mare / SEN/GRACE POE

Committee on Finance; Member, Committee on National Defense and Security, Peace, Unification and Reconciliation; Member, Public Order and Dangerous Drugs Vice-Chairpersons

SEN. CHRISTOP/JER "BONG" GO Committee on National Defense and Security, Peace, Unification and Reconciliation; Committee on Public Order and Dangerous Drugs; Committee on Finance

SEN. ROBINHOOD C. PADILLA

Committee on National Defense and Security, Peace, Unification and Reconciliation; Member, Committee on Public Order and Dangerous Drugs; Member, Committee on Finance

SEN. RAMON BONG REVILLA, JR.

Committee on National Defense and Security, Peace, Unification and Reconciliation; Member, Committee on Finance

SEN. CYNTHIA A. VILLAR

Committee on Finance; Member, Committee on National Defense and Security, Peace, Unification and Reconciliation; Member, Committee on Public Order and Dangerous Drugs

SEN. PIA S. CAYETANO

Committee on Finance; Member, Committee on National Defense and Security, Peace, Unification and Reconciliation

SEN. WIN GATCHALIAN

Committee on Finance; Member, Committee on National Defense and Security, Peace, Unification and Reconciliation Vice-Chairpersons

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Committee on Finance; Member, Committee on National Defense and Security, Peace, Unification and Reconciliation

SEN. WIN GATCHALIAN

Committee on Finance; Member, Committee on National Defense and Security, Peace, Unification and Reconciliation

SEN. LOREN LEGARDA

Committee on Finance; Member, Committee on National Defense and Security, Peace, Unification and Reconciliation; Member, Committee on Public Order and Dangerous Drugs

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SEN. (IMEE R. MARCOS Committee on Finance; Member, Committee on National Defense and Security, Peace, Unification and Reconciliation; Member, Committee on Public Order and Dangerous Drugs

SEN. JOEL VILLANUEVA

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SEN. JUAN MIGUEL "MIGZ" F. ZUBIRI

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SEN. JOSEPH VICTOR "JV" G. EJERCITO

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Committee on Finance; Member, Committee on National Defense and Security, Peace, Unification and Reconciliation; Member, Committee on Public Order and Dangerous Drugs

SEN. IMEE R. MARCOS

Committee on Finance; Member, Committee on National Defense and Security, Peace, Unification and Reconciliation; Member, Committee on Public Order and Dangerous Drugs

SEN. JOEL VILLANUEVA

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SEN. RISA HONTIVEROS

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Committee on Finance

SEN. ALAN PETER "COMPAÑERO" S. CAYETANO

Committee on National Defense and Security, Peace, Unification and Reconciliation; Committee on Finance

SEN. MANUEL "LITO" M. LAPID Committee on National Defense and Security, Peace, Unification and Reconciliation; Committee on Finance

SEN. RAFFY T. TULFO Committee on National Defense and Security, Peace, Unification and Reconciliation; Committee on Finance

Ex Officio Members

SEN. FRANCIS "TOL" N. TOLENTINO Majority Leader

SEN. AQUILINO "KOKO" PIMENTEL III

Minority Leader

HON. FRANCIS G. ESCUDERO

Senate President

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NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES *Third Regular Session*

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SENATE S. B. No. <u>2814</u>

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(In substitution of S.B. Nos. 422, 681, 896, 1608, 2198, and 2309, taking into consideration H.B. No. 6509)

Prepared by the Committees on National Defense and Security, Peace, Unification and Reconciliation; Public Order and Dangerous Drugs; and Finance with Senators Go, Ejercito Estrada, Dela Rosa, Revilla, Jr., Marcos, Villar (M), and Poe as authors thereof

AN ACT

PROVIDING FREE LEGAL ASSISTANCE TO MILITARY AND UNIFORMED PERSONNEL FACING ANY CHARGE ARISING FROM INCIDENTS RELATED TO THE PERFORMANCE OF OFFICIAL DUTY, AND APPROPRIATING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

Section 1. Short Title. – This Act shall be known as the "Free Legal Assistance
 for Military and Uniformed Personnel Act."

Sec. 2. *Declaration of Policy*. – It is the declared policy of the State to protect the dignity and rights of its citizens, including those responsible for upholding the Constitution, defending the sovereignty of the country and its territory against all enemies, enforcing the laws of the land, preventing crimes, and maintaining peace and order.

8 The State shall promote peace and order and ensure public safety through 9 effective and efficient military and uniformed service composed of highly motivated

1 officers, enlisted and uniformed personnel.

To this end, the State shall provide free legal assistance to military and uniformed personnel (MUP), including officers and uniformed personnel of the Armed Forces of the Philippines (AFP), the Bureau of Fire Protection (BFP), the Bureau of Jail Management and Penology (BJMP), the Philippine Coast Guard (PCG), the Bureau of Corrections (BuCor), the Philippine National Police (PNP) and the Hydrography Branch of the National Mapping and Resource Information Authority (NAMRIA), in all stages of criminal, civil, or administrative proceedings arising from service-related incidents.

- 9 Sec. 3. *Definition of Terms.* As used in this Act:
- (a) *Military and Uniformed Personnel (MUP)* refers to officers, enlisted and
 uniformed personnel of the AFP, BFP, BJMP, PCG, BuCor, PNP and the
 Hydrography Branch of the NAMRIA; and
- (b) *Service-related Cases* refers to civil, criminal, and administrative cases filed
 against the MUP related to or in connection with the discharge of their
 official functions or the performance of their duties.

Sec. 4. *Qualifications for Free Legal Assistance.* – MUP facing any servicerelated case before a prosecutor's office, court, quasi-judicial or administrative body, or any competent body or tribunal shall be entitled to free legal assistance.

19 Retired MUP shall be eligible to free legal assistance for service-related cases20 committed while still in active duty.

21 Sec. 5. *Procedure and Coverage.* – Within twenty-four (24) hours from the official receipt of the charge against the MUP, the Chief of Staff of the AFP, the Chief 22 of the BFP, the Chief of the BJMP, the Commandant of the PCG, Director General of 23 BuCor, the Chief of the PNP and Administrator of the Hydrography Branch of the 24 NAMRIA shall direct their respective legal offices to provide free legal assistance to 25 26 qualified MUP as provided in this Act: *Provided*, That in cases of conflict of interest, the heads of the MUP services shall refer the service-related cases to the Public 27 Attorney's Office (PAO). 28

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The free legal assistance shall include the following:

30 (1) Legal representation in all stages of civil, criminal or administrative
 31 proceedings;

32 (2) Legal advice or consultations;

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(3) Preparation of pleadings, motions, memoranda, and all other legal forms and documents; and

(4) Notarization of documents.

4 Sec. 6. Strengthening of the Legal Offices of the AFP, BFP, BJMP, PCG, BuCor, 5 *PNP and the Hydrography Branch of the NAMRIA*. – Within ninety (90) days from the 6 effectivity of this Act, the Chief of Staff of the AFP, the Chief of the BFP, the Chief of 7 the BJMP, the Commandant of the PCG, the Director General of BuCor, the Chief of 8 the PNP and the Administrator of the Hydrography Branch of the NAMRIA shall submit 9 to the Department of Budget and Management (DBM) the revised organizational 10 structure and staffing patterns for their respective legal offices necessary to render 11 adequate and effective free legal assistance to gualified personnel as provided in this 12 Act. The DBM shall act on the submissions in accordance with Republic Act No. 11032 otherwise known as the "Ease of Doing Business and Efficient Government Service 13 14 Delivery Act of 2018."

15 Sec. 7. *Entitlement of Government Lawyers to Payment for Expenses.* – The 16 government lawyer providing legal assistance to the MUP shall be entitled to payment 17 of actual travel and other expenses, including Special Counsel Allowance, subject to 18 existing laws, rules and regulations.

19 Sec. 8. *Applicability to Pending Cases.* – This Act shall apply to all MUP who 20 have pending service-related cases.

Sec. 9. Implementing Rules and Regulations. – Within ninety (90) days from 21 the effectivity of this Act, the Secretaries of the Department of Budget and 22 Management, Department of National Defense, Department of the Interior and Local 23 Government, and Department of Transportation, in coordination with the Chief of Staff 24 25 of the AFP, the Chief of the BFP, the Chief of the BJMP, the Commandant of the PCG, the Director General of BuCor, the Chief of the PNP and the Administrator of the 26 Hydrography Branch of the NAMRIA, and the Chief of PAO shall issue the necessary 27 rules and regulations to implement this Act: *Provided*, That the non-promulgation of 28 the implementing rules and regulations shall not prevent the implementation of this 29 30 Act upon effectivity.

31 Sec. 10. *Appropriations.* – The amount necessary for the implementation of 32 this Act shall be included in the annual General Appropriations Act.

Sec. 11. Separability Clause. – If any portion or provision of this Act is declared
 unconstitutional, the remainder of this Act or any provisions not affected thereby shall
 remain in force and effect.

Sec. 12. *Repealing Clause.* – Section 49 of Republic Act No. 6975, otherwise known as the "Department of the Interior and Local Government Act of 1990", as amended by Republic Act No. 8551, otherwise known as the "Philippine National Police Reform and Reorganization Act of 1998", is hereby repealed. All other laws, decrees, orders, rules, regulations or parts thereof inconsistent with this Act are hereby amended, repealed, or modified accordingly.

Sec. 13. *Effectivity*. – This Act shall take effect fifteen (15) days after its
 publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,