NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES *Third Regular Session* $\sum_{i=1}^{n-1} \mathbf{f}_{i} \mathbf{f}_{i} \mathbf{f}_{i} \mathbf{e}_{i} \mathbf{f}_{i} \mathbf{e}_$

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S. No. 2895

SENATE

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(In Substitution of Senate Bill No. 2773)

Prepared by the Committee on Public Order and Dangerous Drugs with Senator Dela Rosa as author thereof

AN ACT

AMENDING REPUBLIC ACT NO. 10591, AS AMENDED, OTHERWISE KNOWN AS THE "COMPREHENSIVE FIREARMS AND AMMUNITION REGULATION ACT"

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

- 1 Section 1. Section 3 of Republic Act No. 10591, as amended, is hereby further
- 2 amended to read as follows:
 - "Section 3. Definition of Terms As used in this Act:
 - X X X
- (y) Permit to carry firearm outside of residence refers to a written 5 authority issued to a licensed citizen by the Chief of the PNP, OR THE 6 **DULY AUTHORIZED REPRESENTATIVE** which entitles such person 7 to carry ANY OF his/her registered or lawfully issued firearm IN ANY 8 **CONCEALED MANNER**, outside of the residence for the duration and 9 purpose specified in the authority; **PROVIDED THAT, IN THE EVENT** 10 THAT THE CHIEF OF THE PNP IS UNABLE TO DESIGNATE AN 11 AUTHORIZED REPRESENTATIVE, THEN THE RCSU SHALL BE 12 EMPOWERED TO ISSUE SUCH WRITTEN AUTHORITY UNTIL 13 SUCH AUTHORIZED REPRESENTATIVE IS DESIGNATED. 14
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1	(HH) PROOF MARKS REFER TO EXISTING MARKING APPLIED
2	BY THE MANUFACTURER TO THE FIREARMS SUCH AS SERIAL
3	NUMBER, TRADEMARK AND COUNTRY OF ORIGIN.
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5	Sec. 2. Section 4 of Republic Act No. 10591, as amended, is hereby further
6	amended to read as follows:
7	"SEC 4. Standards and Requisites for Issuance of and Obtaining a
8	<i>License to Own and Possess Firearms.</i> – x x x
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10	(g) The applicant has not been convicted [or is currently an accused in
11	a pending criminal case before any court of law for] OF a crime that is
12	punishable with a penalty of more than two (2) years; PROVIDED ,
13	THAT AN APPLICANT WHO HAS A PENDING CRIMINAL CASE
14	SHALL NOT BE DISQUALIFIED, UNLESS THE PENDING CASE
15	INVOLVES THE USE OF FIREARMS, AMMUNITION, AND MAJOR
16	PARTS THEREOF, OR OTHERWISE ORDERED DISQUALIFIED BY
17	A COURT OF COMPETENT JURISDICTION.
18	x x x."
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20	Sec. 3. Section 7 of Republic Act No. 10591 as amended, is hereby further
21	amended to read as follows:
22	"SEC. 7. Carrying of Firearms Outside of Residence or Place of Business.
23	– A permit to carry firearms outside of residence shall be issued by the
24	Chief of the PNP or the duly authorized representative [to] UPON
25	APPLICATION BY any [qualified] person WHO IS QUALIFIED TO
26	OWN AND POSSESS A FIREARM OR FIREARMS AND
27	AMMUNITION UNDER SECTION 4 OF THIS ACT whose life is under
28	actual threat or is in imminent danger due to the nature of the person's
29	profession, occupation or business: Provided, That such permit shall be
30	valid for two (2) years from the date of the approval of the application,
31	unless sooner revoked or suspended: PROVIDED, FURTHER, THAT A
32	LICENSED CITIZEN GRANTED A PERMIT TO CARRY FIREARMS

1OUTSIDE OF RESIDENCE MAY CARRY ANY ONE (1) OF HIS/HER2REGISTERED OR LAWFULLY ISSUED FIREARMS AT ANY GIVEN3TIME: PROVIDED, FINALLY, THAT A LICENSED SPORT4SHOOTER MAY CARRY ANY THREE (3) OF HIS/HER5REGISTERED OR LAWFULLY ISSUED FIREARMS AT ANY GIVEN6TIME.

It shall be the burden of the applicant to prove the actual threat to life by submitting a threat assessment certificate; *Provided*, That the appropriate PNP unit shall issue the threat assessment certificate within fifteen (15) days.

For purposes of this Act, the following persons are considered to be in imminent danger due to the nature of their profession, occupation or business, and hence are exempted from the requirement of a threat assessment certificate:

(a) Members of the Philippine Bar;

16 (b) Certified Public Accountants;

17 (c) Accredited Media Practitioners;

18 (d) Cashiers, Bank Tellers,

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19 (e) Priests, Ministers, Rabbi, Imams;

(f) Physicians, [and] Nurses AND ALLIED MEDICAL PROFESSIONALS;

(g) Engineers;

(h) Businessmen, who by the nature of their business or undertaking, are exposed to high risk of being targets of criminal elements;
 (i) Elected incumbent and former officials; [and]

 (j) Active, HONORABLY SEPARATED and retired military and law enforcement personnel;

(k) RESERVISTS UNDER REPUBLIC ACT NO. 7077; AND

(I) CHIEF SECURITY OFFICERS OF FINANCIAL OR COMMERCIAL INSTITUTIONS."

Sec. 4. Section 12 of Republic Act No. 10591, as amended, is hereby further
 amended to read as follows:

"SEC. 12. License to Possess Ammunition Necessarily Included -The 3 [licenses] LICENSE granted [to a gualified citizen or juridical entities 4 as provided in Section 9 of this Act shall include the license to possess 5 ammunition with a maximum of fifty (50) rounds for each registered 6 firearm: Provided, that the FEO of the PNP may allow more ammunition 7 to be possessed by licensed sports shooters] FOR THE OWNERSHIP 8 AND POSSESSION OF REGISTERED FIREARMS NECESSARILY 9 INCLUDES THE LICENSE TO POSSESS AMMUNITION 10 APPROPRIATE TO THE REGISTERED FIREARM WHICH SHALL 11 NOT EXCEED FIVE HUNDRED (500) ROUNDS PER FIREARM: 12 **PROVIDED, THAT LICENSED SPORTS SHOOTERS MAY BE** 13 **ALLOWED FIVE THOUSAND (5,000) ROUNDS OF AMMUNITION** 14 PER FIREARM AT ANY GIVEN TIME: PROVIDED, FURTHER, 15 THAT LICENSES GRANTED TO ANTIQUE FIREARM COLLECTORS 16 **ARE NOT COVERED BY THIS PROVISION.** 17

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19 Sec. 5. Section 13 of Republic Act No. 10591, as amended, is hereby further 20 amended to read as follows:

"SECTION. 13. - Issuance of License to Manufacture or Deal in Firearms 21 and Ammunition. - Any person, NATURAL OR JURIDICAL, desiring to 22 [manufacture] ENGAGE IN THE BUSINESS OF MANUFACTURING, 23 [deal] DEALING, SELLING OR DISTRIBUTING [in] firearms, parts 24 of firearms, or ammunition thereof [, or instruments and implements 25 used or intended to be used in the manufacture of firearms or 26 ammunition] SHALL FIRST SECURE THE APPROPRIATE LICENSE 27 FOR SUCH PURPOSE. [, shall make an appointment to: 28 a) — The Secretary of the Department of the Interior and Local 29 Government (DILG) in the case of an application for a license to 30 manufacture; and 31

b) The Chief of the PNP in the case of a license to deal in 1 2 firearms and firearms parts, ammunition and gun repair.] 3 THE CHIEF OF THE PNP OR A DULY AUTHORIZED 4 REPRESENTATIVE SHALL BE THE APPROVING AUTHORITY FOR 5 NEW LICENSES TO MANUFACTURE AND NEW LICENSES TO 6 **DEAL INCLUDING:** 7 TO TO **EXISTING** LICENSES A) AMENDMENTS 8 MANUFACTURE AND LICENSES TO DEAL; 9 **B) RENEWAL OF EXISTING LICENSES TO MANUFACTURE** 10 AND LICENSES TO DEAL; 11 **C) APPLICATIONS FOR ADDITIONAL BRANCH OR SITE** 12 MANUFACTURER LICENSED DUE TO 13 FOR Α **EXPANSION;** 14 **D) APPLICATIONS FOR ADDITIONAL BRANCH OR SITE** 15 FOR A LICENSED MANUFACTURER DUE TO LOCATION 16 IN A SPECIAL ECONOMIC ZONE, SPECIAL ECONOMIC 17 **PROCESSING ZONE OR FREEPORT ZONE; AND** 18 E) APPLICATIONS FOR ADDITIONAL BRANCH FOR A 19 LICENSED DEALER. 20 21 The applicant shall state the amount of capitalization for 22 manufacture or cost of the purchase and sale of said articles intended 23 to be transacted by such applicant; and the types of arms, ammunition 24 or **PARTS** [implements] which the applicant intends to manufacture or 25 purchase and sell under the license applied for; and such additional 26 information as may be especially requested by the [Secretary of the 27 DILG or the Chief of the PNP] APPROVING AUTHORITY. 28 29 The **APPROVING AUTHORITY** [Secretary of the DILG or the 30 · Chief of the PNP1 may approve or disapprove such application based on 31

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the prescribed quidelines. In the case of approval, the **APPROVING**

AUTHORITY [Secretary of the DILG or the Chief of the PNP] shall indicate the amount of the bond to be executed by the applicant before the issuance of the license and the period of time by which said license shall be effective, unless sooner revoked by their authority.

APPLICATIONS FOR LICENSES MAY BE PROCESSED THROUGH A DULY AUTHORIZED REPRESENTATIVE BY PROVIDING: (A) A SPECIAL POWER OF ATTORNEY IN THE CASE OF SOLE PROPRIETORSHIPS; (B) A PARTNERSHIP RESOLUTION IN THE CASE OF PARTNERSHIPS; AND (C) A BOARD RESOLUTION IN CASE OF CORPORATIONS.

Upon approval of the license to manufacture or otherwise deal in 13 firearms by [the Secretary of the DILG or] the Chief of the PNP OR A 14 DULY AUTHORIZED REPRESENTATIVE as the case may be the 15 same shall be transmitted to the FEO of the PNP which shall issue the 16 license in accordance with the approved terms and conditions, upon the 17 execution and delivery by the applicant of the required bond conditioned 18 upon the faithful compliance on the part of the licensee [to] WITH the 19 laws and regulations relative to the business licensed. 20

> THE LICENSE TO MANUFACTURE AND THE LICENSE TO DEAL SHALL BE VALID FOR A PERIOD OF TEN (10) YEARS.

25IN APPROVING APPLICATIONS FOR RENEWAL OF THE26LICENSE TO MANUFACTURE OR LICENSE TO DEAL, THE27APPROVING AUTHORITY MAY GRANT A LICENSE FOR A28LONGER PERIOD IN INSTANCES INCLUDING BUT NOT LIMITED29TO:

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a) MERITORIOUS CASES SUCH AS EXPANSION OF 1 **OPERATIONS BY AN EXISTING LICENSE HOLDER,** 2 NATURAL OR JURIDICAL, FOREIGN OR DOMESTIC; OR, 3 b) WITH REGARD TO THE CAPABILITY OF THE 4 APPLICANT IN TERMS OF FACTORS SUCH AS BUT NOT 5 CAPITALIZATION, EQUIPMENT AND LIMITED TO 6 NUMBER OF DEALERSHIP LOCATIONS. 7 8 IN SUCH CASES, IT SHALL BE THE DUTY OF THE 9 **APPLYING ENTITY TO PROPOSE SUCH LONGER PERIOD AND TO** 10 JUSTIFY THE NEED FOR THE SAME. 11 12 Sec. 6. Section 14 of Republic Act No. 10591, as amended, is hereby further 13 amended to read as follows: 14 "SECTION 14. Scope of License to Manufacture Firearms and 15 Ammunition. - The scope of the License to Manufacture firearms and 16 ammunition shall also include the following: 17 (a) The authority to manufacture and assemble firearms, ammunition, 18 spare parts and accessories, ammunition components, and reloading 19 of ammunitions, within sites, areas, and factories stated therein. The 20 [Secretary of the DILG] APPROVING AUTHORITY shall approve 21 such license; 22 $(b) \times \times \times$ 23 (c) $\times \times \times$ 24 (d) The authority to import machinery, equipment, and firearm parts and 25 ammunition components for the manufacture thereof. Firearm parts 26 and ammunition components to be imported shall, however, be 27 limited to those authorized to be manufactured as reflected in the 28 approved License to Manufacture. The Import Permit shall be under 29 the administration of the [PNP] PNP-CIVIL SECURITY GROUP 30 (PNP-CSG). 31 32

1	A licensed manufacturer of ammunition is also entitled to import
2	various reference firearms needed to test the ammunition manufactured
3	AND VARIOUS REFERENCE AMMUNITION FOR RE-
4	ENGINEERING, RESEARCH AND DEVELOPMENT PURPOSES
5	under the License to Manufacture. A licensed manufacturer of firearms,
6	on the other hand, is entitled to import various firearms for reference,
7	test and evaluation for manufacture of similar types of firearms covered
8	by the License to Manufacture.
9	x x x"
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11	Sec. 7. Section 15 of Republic Act No. 10591, as amended, is hereby further
12	amended to read as follows:
13	"SECTION 15. Registration of Locally Manufactured and Imported
14	Firearms [Local manufacturers and importers of firearms and major parts
15	thereof, shall register the same as follows:
16	(a)-For locally manufactured firearms and major parts thereof, the
17	initial registration shall be done at the manufacturing facility:
18	Provided, That firearms intended for export shall no longer-be
19	subjected to ballistic identification procedures; and
20	(b) For imported firearms and major parts thereof, the registration
21	shall be done upon arrival at the FEO of the PNP storage facility]
22	THE INITIAL REGISTRATION FOR LOCAL MANUFACTURERS
23	SHALL BE DONE AT THE PNP-FEO STORAGE FACILITY AND OTHER
24	CSG-FEO STORAGE FACILITIES; PROVIDED, THAT FIREARMS SHALL
25	NOT BE SUBJECTED TO BALLISTIC IDENTIFICATION PROCEDURES;
26	PROVIDED, FURTHER, THAT THE PNP THROUGH THE FEO, MAY
27	CONDUCT INSPECTION AND RECORDING OF THE MANUFACTURED
28	FIREARMS BASED ON THE RECORDS INITIALLY PREPARED BY THE
29	AUTHORIZED MANUFACTURER.

1FOR IMPORTED FIREARMS, INSPECTION AND INVENTORY2SHALL BE CONDUCTED BY THE FEO STORAGE FACILITY AND OTHER3AUTHORIZED FEO STORAGE FACILITIES,

FOR IMPORTED FIREARMS, INSPECTION AND INVENTORY SHALL BE DONE UPON ARRIVAL AT THE FEO STORAGE FACILITY AND OTHER CSG-FEO STORAGE FACILITIES.

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9FIREARMS WHICH ARE INTENDED FOR LOCAL SALE AND10DISTRIBUTION SHALL BE SUBJECTED TO RECORDING OF PROOF11MARKS THROUGH PHOTOGRAPHIC DOCUMENTATION. IN CASE THE12NUMBER OF FIREARMS CANNOT BE ACCOMMODATED IN THE PNP13CRIME LAB, THE SAME MAY BE CONDUCTED AT THE LICENSED14MANUFACTURER'S FACILITY. THE LICENSED MANUFACTURER SHALL15SHOULDER THE FEES AND OTHER NECESSARY EXPENSES.

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AFTER COMPLIANCE WITH THE REQUIREMENTS OF THE 17 PRECEDING PARAGRAPHS, THE INSPECTED FIREARMS FOR LOCAL 18 SHALL IN BE ENCODED THE FIREARMS DISTRIBUTION 19 **INFORMATION MANAGEMENT SYSTEM (FIMS) BEFORE THEY SHALL** 20 **BE MADE AVAILABLE FOR SALE OR DISTRIBUTION.** 21

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23 Sec. 8. Section 18 of Republic Act No. 10591, as amended, is hereby further 24 amended to read as follows:

25 "SECTION 18. *Firearms for Use in Sports and Competitions.* – A qualified
26 individual shall apply for a permit to transport his/her registered
27 firearm/s from his/her residence to the firing range/s and competition
28 sites [as may be warranted] FROM THE CHIEF PNP OR THE CHIEF
29 OF THE RCSU WITHIN THEIR RESPECTIVE JURISDICTION
30 SHOULD SUCH QUALIFIED INDIVIDUAL OR FIREARMS NOT
31 OTHERWISE HAVE A PTCFOR.

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Sec. 9. Section 21 of Republic Act No. 10591, as amended, is hereby further
 amended to read as follows:

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"SECTION. 21. Acquisition or Purchase and Sale of Firearms and Ammunition. – Firearms and ammunition may only be acquired or purchased from authorized dealers, importers or local manufacturers and may be transferred or sold only from a licensed citizen or licensed juridical entity to another licensed citizen or licensed juridical entity.

[Provided, that, d]During election periods, the sale and 8 registration of firearms, [and] ammunition, MAJOR PARTS AND 9 COMPONENTS OF FIREARMS, AMMUNITION AND MAJOR 10 **PARTS** and the issuance of [the corresponding licenses to citizens] 11 LICENSES AND PERMITS TO QUALIFIED INDIVIDUALS OR 12 **QUALIFIED JURIDICAL ENTITIES** shall be allowed [on the condition 13 that]: PROVIDED, THAT, the transport or delivery [thereof] OF THE 14 FIREARMS shall strictly comply with the issuances, resolutions and 15 regulations promulgated by the Commission on Elections, **PROVIDED**, 16 FURTHER, THAT, FIREARMS AND ITS PARTS SOLELY FOR 17 IMPORT AND EXPORT, AND SPORTS COMPETITION ABROAD, 18 SHALL BE EXEMPTED FROM COMELEC AUTHORITY TO 19 PROVIDED. FURTHERMORE THAT, **TRANSPORT:** 20 TRANSPORTATION OF SUCH GOODS SHALL BE COVERED BY A 21 PNP IMPORT OR EXPORT PERMIT AND PERMIT TO TRANSPORT 22 FIREARM AND BE ACCOMPANIED, BY POLICE ESCORT TO OR 23 FROM THE PORT/AIRPORT OF ARRIVAL OR DEPARTURE FROM 24 THE PHILIPPINES. PROVIDED, FINALLY, THAT THE DURATION 25 OF THE ELECTION GUN BAN DURING ELECTION PERIOD SHALL 26 ONLY BE FORTY-FIVE (45) DAYS BEFORE THE ELECTION AND 27 FIVE (5) DAYS THEREAFTER THE ELECTION. 28

29IN NO CASE WILL A COUNTRYWIDE PROHIBITION ON30THE TRANSPORT OR DELIVERY BE IMPOSED OUTSIDE THE31ELECTION PERIOD, UNLESS OTHERWISE DECLARED BY THE32PRESIDENT."

Sec. 10. Section 32 of Republic Act No. 10591, as amended, is hereby further
 amended to read as follows:

"Section 32. Unlawful Manufacture, Importation, EXPORTATION, 4 **GUNSMITHING,** Sale or Disposition of Firearms or Ammunition or Parts 5 Thereof, [Machinery, Tool] or Instrument Used or Intended to be Used 6 in the Manufacture of Firearms, Ammunition or Parts Thereof. - The 7 penalty of reclusion temporal to reclusion perpetua shall be imposed 8 upon any person who shall unlawfully engage in the manufacture, 9 importation, **EXPORTATION, GUNSMITHING**, sale or disposition of a 10 firearm or ammunition, or a major part of a firearm or ammunition, or 11 [machinery, tool] or instrument used or intended to be used by the same 12 person in the manufacture of a firearm, ammunition, or a major part 13 thereof." 14

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Sec. 11. Section 43 of Republic Act No. 10591, as amended, is hereby further
 amended to read as follows:

"SECTION 43. [Final] FIREARMS Amnesty. - Persons in possession of 20 unregistered firearms and holders of expired license or unregistered 21 firearms shall register and renew the same through the [Final General] 22 FIREARMS Amnesty within [six (6) months] THREE (3) YEARS from 23 the promulgation of the implementing rules and regulations of this Act. 24 During the interim period of [six (6) months] THREE (3) YEARS, no 25 person applying for license shall be charged of any delinquent payment 26 accruing to the firearm subject for registration. The PNP shall conduct 27 an intensive nationwide campaign to ensure that the general public is 28 properly informed of the provisions of this Act. 29

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31 Sec. 12. *Transitory Provision*. - Within six (6) months upon the effectivity of 32 this Act, a licensed firearm holder prior to the effectivity of this Act who is no longer interested to continue possessing his/her licensed firearm may transfer the same to a
 license holder or licensed juridical entity subject to the provisions of this Act.

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Sec. 13. *Implementing Rules and Regulations.* - Within thirty (30) days from the effectivity of this Act, the Department of the Interior and Local Government, the Philippine National Police, the National Police Commission, and the relevant stakeholders, shall formulate the necessary rules and regulations for the effective implementation of this Act.

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10 Sec. 14. *Separability Clause*. - If any portion of this Act be declared 11 unconstitutional, the remainder of the Act or any provision not affected thereby shall 12 remain in force and effect.

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Sec. 15. *Repealing Clause*. - All laws, decrees, ordinances, rules, regulations, other issuances or parts thereof which are inconsistent with this Act are hereby repealed or modified accordingly.

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18 Sec. 16. *Effectivity Clause*. -This Act shall take effect after fifteen (15) days 19 from its publication in the Official Gazette or in a newspaper of general circulation.

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21 Approved,