


14th Congress of the Republic)
of the Philippines)
First Regular Session)

7 JUL -4 1956

SENATE

RECEIVED BY: 

S. No. 1164

Introduced by Senator Aquilino Q. Pimentel, Jr.

EXPLANATORY NOTE

This bill seeks to create the Mindanao Railways Corporation as a means of hastening the development of the island.

The experience of Japan, Canada, the United States and most of Europe shows how their railroad networks have speeded up the national development. In these nations, railroads opened up vast land areas, thereby making it possible for tremendous numbers of people to settle and huge volumes of goods to be transported there at the lowest cost. The influx of people into areas previously unsettled and the easy availability of goods needed for civilized life means higher productivity of the land.

A railroad network crisscrossing Mindanao will considerably shorten the distance, for example, between Zamboanga and Cagayan de Oro or Davao and Cagayan de Oro. That will, in turn, mean a shortening of the travel time of the people of the goods whose end destination is the Visayas or Luzon or beyond our northern shores or vice versa.


We must benefit from the experience of other lands whose railway systems up to today provide people and goods the cheapest and fastest way of moving in volume overland.

Approval of this bill is thus, requested.


AQUILINO Q. PIMENTEL, JR.

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14th Congress of the Republic)
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AN ACT
CREATING THE MINDANAO RAILWAYS CORPORATION PRESCRIBING
ITS POWERS, FUNCTIONS AND DUTIES, AND PROVIDING FOR THE
NECESSARY FUNDS FOR ITS OPERATION

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. *Name, Duration and Domicile.* - A Corporation to serve as the instrumentality of the Government of the Philippines in providing a railroad and transportation system for the whole island of Mindanao is hereby created, to be known as the Mindanao Railways Corporation, which purpose of this Act shall be called the Corporation. The Corporation shall exist for a term of fifty (50) years from the date of approval of this Act. It shall have its main office in Cagayan de Oro City and shall have such branches and agencies within or outside the Philippines as may be necessary for the proper conduct of its business.

SECTION 2. *Purposes and Specific Powers.* - The Corporation shall have the following purposes and specific powers:

- a) To own or operate railroads, tramways, and other kinds of land transportation, vessels and pipelines, for the purpose of transporting for

consideration, passengers, mails and property between any point in Mindanao;
and

b) As an auxiliary to its main purpose, to own and/or operate powerhouses, hotels, restaurants, terminals, warehouses, timber concessions, coal mines, iron and other mineral properties and to manufacture rolling stocks, equipment, tools and other appliances, to construct and operate in connection with its railroad lines, toll viaducts, toll tunnels and the like.

SECTION 3. General Powers. - The Corporation shall have the following general powers:

a) To do all such other things and to transact all such business directly or indirectly necessary, incidental or conducive to the attainment of the purpose of the corporation; and

b) Generally, to exercise all powers of a corporation under the Corporation Law;

It shall also have the power of eminent domain.

SECTION 4. Authorized Capital Stock of the Corporation. - The authorized capital stock of the Corporation shall be One Billion (₱1,000,000,000.00) Pesos divided into Ten Million (10,000,000) shares at par value shares of One Hundred (₱100.00) Pesos each, which shall be fully subscribed by the Philippine Government, twenty percent of which or Two Hundred Million (₱200,000,000.00) Pesos shall be initially paid-up and the balance shall be paid from a continuing annual appropriation of not less than

Two Hundred Million (₱200,000,000.00) Pesos which is hereby appropriated, out of any funds in the National Treasury not otherwise appropriated. The said amount shall be programmed and released by the Budget Commission in accordance with the schedule of cash requirements to be prepared and submitted by the Mindanao Railways Corporation; Provided, that this continuing annual appropriation of Two Hundred Million (₱200,000,000.00) Pesos and the programming and release thereof shall remain in force until the authorized capital subscribed by the Government shall have been paid in full.

SECTION 5. Loans. - The Corporation is hereby authorized to contract loans, credits and indebtedness in any domestic or convertible foreign currency, or capital goods, from foreign governments, their agencies, instrumentalities or financial institutions, or any non-governmental national or international financial institutions or firms extending suppliers credit deferred payment arrangement or other fund sources, or to issue bonds, the total outstanding amount of which, exclusive of interests, shall not exceed Five Hundred Million (\$500,000,000.00) United States dollars or the equivalent thereof in other currencies; on such terms and conditions as it shall deem appropriate for the accomplishment of its purpose and to enter into and execute documents and other documents specifying such terms and conditions.

The President of the Philippines, through the Secretary of Finance, is hereby authorized to guarantee, absolutely and unconditionally as primary obligor and not as surety merely, in the name and on behalf of the Republic of the Philippines, the payment of the loans, credits, indebtedness and bond issued up to the amount herein authorized which shall be over and above the amount which the President of the Philippines is authorized to guarantee under Republic

Act Numbered Sixty-One Hundred and Forty-Two as amended, as well as the performance of all or any of the obligations undertaken by the Corporation in the territory of the Republic of the Philippines pursuant to loan agreements entered into with foreign governments or any international financial institutions or fund sources.

The loans, credits and indebtedness contracted under this section and the payment of the principal, interest and other charges thereon, as well as the importation of machinery, equipment, materials, supplies and services, by the Corporation, paid from the proceeds of any loan, credit or indebtedness incurred under this Act, shall also be exempted from all charges and restrictions previously and presently imposed and to be imposed by the Republic of the Philippines, or any of its agencies and political subdivisions.

SECTION 6. Board of Directors, Composition and Appointment. – The corporate powers of the Corporation shall be vested in and exercised by the Board of Directors consisting of a chairman, vice-chairman and nine members who shall be appointed by the President of the Philippines with the consent of the Commission on Appointments. The members of the Board shall serve as designated by the President in their appointments for terms of six years from the date they qualify and assume office except that any person chosen to fill a vacancy shall serve only for the unexpired term of the member whom he succeeds. For actual attendance of Board Meetings, each such members shall receive a per diem of One Thousand (₱1,000.00) Pesos. The Board meetings may not exceed four times a month.

SECTION 7. Qualifications of Officials. - The Chairman, Vice-Chairman, members of the Board of Directors and the General Manager of the Corporation shall be Filipino citizens, at least 35 years of age at the time of their appointments and holders of degrees in the field of engineering, economics, business management and related courses. In addition, a masteral degree in the same field and/or experience in railway management and operations for at least five (5) years is preferable. All such officials must be residents of Mindanao for at least five (5) years prior to the appointments.

SECTION 8. Powers and Duties of the Board of Directors. - The Board of Directors shall have the following powers and duties:

a) To prescribe, amend and repeal by laws, rules and regulations governing the manner in which the general business and corporation may be exercised, including provisions for the formation of such committee or committees as the Board of Directors may deem necessary to facilitate its business.

b) To appoint and fix the compensation of the General Manager, subject to the approval of the President of the Philippines and to appoint and fix the compensation of the other officers of the Corporation. The Board by a majority vote of all members may, for cause, suspend and/or remove the General Manager.

c) To approve, the annual and/or such supplemental budgets of the Corporations which may be submitted to it by the General Manager from time to time.

SECTION 9. Suspension and Removal of Directors. - Any member of the Board of Directors may for cause be suspended or removed by the President of the Philippines.

SECTION 10. Prohibition for Board Members. - No Chairman or member of the Board of Directors of the Corporation shall at the same time serve in the Corporation in any capacity whatsoever other than as Chairman or member thereof, unless otherwise authorized by law.

SECTION 11. Managing Head. - The management of the Corporation shall be vested in the General Manager.

SECTION 12. Powers and Duties of the General Manager. - The General Manager shall have the following powers and duties:

a) To direct and manage the affairs and business of the Corporation on behalf of the Board of Directors, and subject to its control and supervision;

b) To sit in all meetings of the Board of Directors, as Vice-Chairman, and participate in its deliberations, with the right to vote, and to preside any meetings for or in the absence of the Chairman;

c) To submit within sixty (60) days after the close of each fiscal year an annual report, through the Board of Directors, to the Office of the President of the Philippines and to the Congress of the Philippines;

d) To appoint and fix the number and the salaries, with the approval of the Board of Directors of such subordinate personnel as may be necessary for the proper discharge of the duties and functions of the Corporation, and with the approval of the Board of Directors, to remove, suspend, or otherwise discipline, for cause, any subordinate employee of the Corporation; and

e) To perform such other duties as may be assigned to him by the Board of Directors from time to time.

SECTION 13. Appointment and Promotion of Personnel. - In the appointment and promotion of officers and employees of the MRC merit and efficiency shall serve as basis, and no political test or qualification shall be prescribed and considered for such appointments or promotions.

SECTION 14. Exemption from Taxes, Duties and Port Charges. - The Corporation is hereby exempt from payment of all taxes of every name and nature - municipal, city, provincial, or national - upon its capital stock, franchises, right of way, earnings, and all other property owned or operated by it and all duties on all railways materials, supplies and equipment imported in the Philippines for and/or by the said Corporation and this exemption shall extend to port charges upon vessels whose entire cargo consists of materials for the construction of the prescribed port charges on other vessels as the tonnage of materials for such constructions or equipment may bear to the tonnage of the entire cargo of the vessel.

SECTION 15. Audit Personnel and Report. -

a) **Personnel** - The Commission on Audit shall appoint a representative who shall be the Auditor of the Corporation, and the necessary personnel to assist said representative in the performance of his duties. The number and salaries of the Auditor and said personnel shall be determined by the Commission on Audit, subject to appropriation by the Board of Directors. In case of disagreement, the matter shall be submitted to the President of the Philippines whose decision shall be final. Said salaries and all other expenses of maintaining the Auditor's office shall be paid by the Corporation.

b) **Report** - The financial transactions of the Corporation shall be audited in accordance with law, administrative regulations and the principles and procedures applicable to commercial corporate transactions. A report of audit of each fiscal year, by the representative of the Commission on Audit, through the latter, to be Board of Directors of the Corporation, and copies thereof shall be furnished the President of the Philippines, the Secretary of Transportation and Communications and the Presiding Officers of the two Houses of Congress. The report shall set forth the scope of the audit and shall include a statement of assets and liabilities, capital and surplus or deficit; a statement and surplus or deficit analysis; statement of income and expenses; a statement of sources and application of funds; and such comments and information as may be necessary, together with such recommendations with respect thereto as may be advisable, including a report of any impairment of capital noted in the audit. The report also shows specifically any program, expenditures or other financial transaction or undertaking observed in the course of the audit, which in the opinion of the Auditor, has been carried on or made without authority of law.

SECTION 16. Legal Counsel. - The Corporation shall have its own legal department, the chief and members of which shall be appointed by the Board of Directors.

SECTION 17. Exemption from the Land Transportation Commission Act.
- The Corporation shall not be subject to the authority and supervision of the Land Transportation Commission.

SECTION 18. Liquidation. - When its term or period of existence has expired in accordance with the provision of this Act. The Corporation shall nevertheless, continue as a body corporate for three years after the time of its dissolution for the purpose of prosecuting and defending suits by or against it and of enabling it gradually to settle and close its affairs, to dispose of any convey its properties, but not for the purpose of continuing the business for which it was established. In order to carry out its liquidation, upon the dissolution of the Corporation, a Board of Liquidators shall be appointed by the President to take charge of winding up its corporate affairs and effecting its liquidation.

SECTION 19. Strikes During National Emergency. - The provisions of law to the contrary notwithstanding, in cases of national emergency, or when in the opinion of the President of the Philippines, the national security or interest in its imminent danger, employees and laborers of the corporation shall not strike for the purpose of securing changes or modification in their terms and conditions of employment during said period of emergency.

SECTION 20. Reversion of General Funds. - All funds resulting from dissolution and liquidation of the Corporation as herein provided shall revert to the general funds of the Government.

SECTION 21. Applicability of the Corporation Law. - The provisions of the Corporation Law which are not inconsistent with the provisions of this Act, shall be applicable to the corporation created hereby.

SECTION 22. Repeal or Modifications. - The provisions of Republic Act No. 4156, as amended, creating the Philippine National Railways and all Acts, Executive Orders, and Proclamations or parts thereof inconsistent with any of the provisions of this Act, are hereby repealed or modified accordingly.

SECTION 23. Separability Clause. - In the event any provision of this act or the application of such provision to any person or circumstances is declared unconstitutional, the remainder of this Act or the application of said provision to other persons or circumstances shall not be affected thereby.

SECTION 24. Effectivity. - This Act shall take effect upon its approval.

Approved,