

Invasion of privacy is an offense in special laws like the Anti-Wiretapping Law, the Secrecy of Bank Deposits Act, and the Intellectual Property Code. The Rules of Court on privileged communication likewise recognize the privacy of certain information. Despite the existence of constitutional guarantees and the existence of laws upholding the right to privacy of our citizens, the increasing sophistication of information technology with its capacity to collect, analyze and disseminate information on individuals has introduced a sense of urgency in the demand for relevant legislation. Furthermore, new developments in medical research and care, telecommunications, advanced transportation systems, and financial transfers have dramatically increased the level of information generated by each individual. Computers linked together by high-speed networks with advanced processing systems can create comprehensive dossiers on any person without the need for a single central computer system.

The expression of the protection of personal data may vary in various declarations and laws but all require that personal information must be obtained fairly and lawfully; used only for the original purpose specified; adequate, relevant and not excessive to the purpose; accurate and up to date; and destroyed after its purpose is completed. This proposed measure complies with the aforementioned requirements and addresses the need for legislation to protect personal data.

This bill stipulates that personal data must be set up only for a specified purpose that is relevant to the interests of the party and must be obtained legitimately and in accordance with the purpose for which the file was set up. The party controlling the data has a duty to make appropriate measures to ensure that the data processed is complete and accurate, its use is compatible with the purpose of the data file, and is not disclosed to unauthorized persons. Under this measure, a person shall have the right to unimpeded access to his or her personal records and act accordingly on the same.

This bill likewise penalizes the following acts: 1) processing of personal data without the consent of, and despite the opposition of, the data subject, or without being authorized under any existing law or this Act to do so; 2) the processing of personal data for purposes not authorized by the data subject, or otherwise prohibited under the existing laws or this Act; 3) the malicious reporting of any person of a personal data obtained by him or her from a data controller or transferred to him or her unknowingly; and, 4) the breach of confidentiality when the information has been published or reported by media.

In view of the foregoing, the immediate enactment of this measure is earnestly sought.


MARRIXAS
Senator

- 1 1. “Data” means information which a) is being processed by means of equipment
2 operating automatically in response to instructions given for that purpose; b) is
3 recorded with the intention that it should be processed by means of such
4 equipment; and c) is recorded as part of a relevant filing system or with the
5 intention that it should form part of a relevant filing system;
- 6 2. “Personal data” means any information relating to an identified or identifiable
7 data subject which can be linked by a data controller or a third person
8 belonging to a specific data subject;
- 9 3. “Data subject” means a natural person who may directly or indirectly be
10 referred to in a data processing system, and is identified with particularity in
11 the said system for his or her physical, physiological, mental, economic,
12 cultural or social identity, among others;
- 13 4. “Data controller” means a natural or juridical person, public authority, agency
14 or any other body duly authorized by law who is qualified and competent to
15 process the personal data pertaining to a data subject, and duly registered with
16 the National Data Protection Commission;
- 17 5. “Data processor” means any natural or juridical person qualified to act as such
18 under this Act to whom a data controller may outsource the processing of
19 personal data pertaining to a data subject;
- 20 6. “Processing” shall mean any operation or any set of operations concerning
21 personal data, including, but not limited to, the collection, recording,
22 organization, storage, updating or modification, retrieval, consultation, use,
23 consolidation, blocking, erasure, or destruction of data;
- 24 7. “Filing system” means any set of information relating to natural or juridical
25 persons to the extent that, although the information is not processed by means

1 of equipment operating automatically in response to instructions given for that
2 'purpose, the set is structured, either by reference to individuals or by
3 reference to criteria relating to individuals, in such a way that specific
4 information relating to a particular person is readily accessible;

5 8. "Sensitive personal data" means personal data which is likely to give rise to
6 unlawful or arbitrary discrimination, which includes, but is not limited to,
7 data which indicate the race, ethnic origin, religious, philosophical or political
8 affiliations and financial, transactions, or which provide information as to the
9 health or sexual life of a person, or any proceeding for any offense committed
10 or alleged to have been committed by such person, the disposal of such
11 proceedings, or the sentence of any court in such proceedings;

12 9. "Consent of the data subject" means any freely given, specific and informed
13 expression of will, either in written or electronic form executed personally and
14 voluntarily by the data subject, whereby the data subject agrees to the
15 processing of personal data about and/or relating to him or her:

16 10. "Commission" shall refer to the National Data Protection Commission created
17 by virtue of this Act.

18 SEC. 4. *Scope* - This Act applies to the processing of all types of personal data, and to
19 any natural and juridical person involved in personal data processing. This Act does not
20 apply to the information 'systems made by natural persons in which personal data are
21 processed for personal or household and family purposes and in which the personal data
22 collected are not disclosed to other persons.

1 SEC. 5. *Exceptions* - Sections 7, 8 and 13 of this Act shall not apply if personal data are
2 processed for journalistic, artistic or Literary purposes, and it is not otherwise prohibited by
3 law.

CHAPTER 11. THE NATIONAL DATA PROTECTION COMMISSION

4 SEC. 6. *Functions of the National Data Protection Commission* – To administer and
5 implement the provisions of this Act and monitor the compliance of the country with
6 international standards set for data protection, there is hereby created an independent body
7 to be known as the National Data Protection Commission, which shall have the following
8 functions:

- 9 1. ensure compliance of 'data controllers' and data processors with the provisions
10 of this Act;
- 11 2. receive complaints, institute investigations, adjudicate, or award indemnity on
12 matters affecting any personal data. For this purpose, the Commission may be
13 given access to personal data subject of any complaint and to collect the
14 information necessary to adjudicate or award indemnity on matters affecting
15 any personal data;
- 16 3. issue cease and desist orders, impose a temporary or permanent ban on the
17 processing of personal data, upon finding that the processing will be
18 detrimental to national security and public interest;
- 19 4. examine applications for grants of authority to implement a personal data
20 processing system and register personal data processing systems;

- 1 5. oversee and monitor the processing of personal data to prevent any breach in
2 the protection of the same and ensure that the rights of the data subject are
3 upheld at all times;
- 4 6. coordinate with other government agencies and the private sector on efforts to
5 formulate and implement plans and policies to strengthen the protection of
6 personal data in the country.

7 **SEC. 7. *Organizational Structure of the Commission*** - The Commission shall be
8 attached to the Office of the President and shall be headed by an Executive Director and to
9 be assisted by two (2) Deputy Directors, one to be responsible for Data Processing Systems
10 and one to be responsible for Policies and Planning. The Executive Director and the two (2)
11 Deputy Directors shall be appointed by the President of the Philippines for a term of three
12 (3) years.

13 The Executive Director must be a member of the Philippine Bar, at least thirty-five
14 (35) years of age and of good moral character, unquestionable integrity and known probity.
15 The Executive Director shall enjoy the benefits, privileges and emoluments equivalent to the
16 rank of Undersecretary.

17 The Deputy Directors must be recognized experts in the field of data processing and
18 intellectual property. They shall enjoy the benefits, privileges and emoluments equivalent to
19 the rank of Assistant Secretary.

20 **SEC. 8. *The Secretariat*** - The Commission is hereby authorized to establish a
21 Secretariat. Majority of the members of the Secretariat must have served for at least five (5)
22 years in any agency of the government that is involved in the processing of personal data,
23 including, but not limited to the following offices: National Statistical Office (NSO),

1 Government Service Insurance System (GSIS), Land Transportation Office (LTO), Bureau of
2 Internal Revenue (BIR), Philippine Health Insurance Corporation (PhilHealth), Commission
3 on Elections (Comelec), Department of Foreign Affairs (DFA), Department of Justice, and
4 Philippine Postal Corporation (PhilPost).

CHAPTER III. PROCESSING OF PERSONAL DATA

5 SEC. 9. *General principles of data processing* - Personal data shall not be processed at
6 all, except when certain conditions are met. The processing of personal data, if allowed, shall
7 adhere to the principles of transparency, legitimate purpose and proportionality.

8 1. Personal data must be:

- 9 a. collected for specified and legitimate purposes determined and declared
10 before collecting personal data and later processed in a way compatible
11 with such declared, specified and legitimate purposes;
- 12 b. processed accurately, precisely, fairly and lawfully;
- 13 c. accurate, relevant, and, where necessary for the processing of personal
14 data, kept up to date; inaccurate or incomplete data must be rectified,
15 supplemented, destroyed or their further processing must be restricted;
- 16 d. consistent, adequate and not excessive in relation to the purposes for
17 which they are collected and processed;
- 18 e. kept within a period not exceeding the time within which the purposes
19 for which the data was obtained would be achieved; and
- 20 f. kept in a form which permits identification of data subjects for no
21 longer than is necessary for the purposes for which the data were
22 collected and processed; *Provided*, that personal data collected for other
23 purposes may be processed for historical, statistical or scientific

1 purposes and in cases laid down in law may be stored for longer
2 periods; *Provided, further,* that adequate safeguards are guaranteed by
3 said laws authorizing their processing.

- 4 2. The controller must ensure implementation of personal data processing
5 principles set out in paragraphs 1 and 2 of this section.

6 **SEC. 10. *Criteria for lawful processing of personal data*** - The processing of personal
7 data shall be permitted only if not otherwise prohibited by law, and at least one of the
8 following conditions exist:

- 9 1. the data subject has given his or her unambiguous consent;
10 2. the personal data is necessary and is a legal consequence of a contractual
11 obligation of the data subject;
12 3. the processing is necessary to protect vitally important interests of the data
13 subject, including life and health; or
14 4. the processing is necessary in order to respond to national emergency, to
15 comply with the requirements of public order and safety, or to fulfill functions
16 of public authority which necessarily includes the processing of personal data
17 for the fulfillment of its mandate.

18 **SEC.11. *Sensitive data***- The processing of sensitive personal data shall be prohibited,
19 except in the following cases:

- 20 1. the data subject has given his or her consent prior to the processing;
21 2. the processing of the same is 'provided for by existing laws and regulations:
22 *Provided,* that such regulatory enactments guarantee the protection of the
23 sensitive personal data: *Provided, further,* that the consent of the data subject

- 1 is not required by the law, or regulation permitting the processing of sensitive
2 personal data;
- 3 3. the processing is necessary to protect the life and health of the data subject or
4 another person, and the data subject is not legally or physically able to express
5 his or her consent prior to the processing;
- 6 4. processing is necessary to achieve the lawful, non-commercial objectives of
7 public organizations and their associations: *Provided*, such processing is only
8 confined and related to the bonafide members of these organizations or their
9 associations: *Provided, further*, that the sensitive personal data are not
10 transferred to third parties: *Provided, finally*, that consent of the data subject
11 was obtained prior to processing;
- 12 5. the processing is necessary for the purposes of medical treatment, is carried out
13 by a medical practitioner or a medical treatment institution, and an adequate
14 level of protection of personal data is ensured; or
- 15 6. the processing concerns such personal data as is necessary for the protection of
16 lawful rights and interests of natural or legal persons in court proceedings:
- 17 *Provided*, that in all cases, the data controller is duly authorized by the Commission
18 to engage in the processing of sensitive personal data.

19 **SEC. 12. *Data controller*** - Any person, natural or juridical, may be granted the
20 authority to act as a data controller by the Commission upon application and examination,
21 taking into consideration the impartiality, independence and technical competence of the
22 applicant.

1 SEC. 13. *Data processor*- A data controller may subcontract the processing of personal
2 data to a personal data processor: *Provided*, that prior to the commencement of any contract,
3 the data processor has been duly qualified to act as such by and is registered with the
4 Commission: *Provided, further*, that the data controller shall retain primary control over the
5 personal data processed by the data processor; and *Provided, finally*, that the data controller
6 shall be responsible for ensuring that proper safeguards are in place to ensure the
7 confidentiality of the personal data processed, guarantee its non-transferability to
8 unauthorized persons, and prevent its use for unauthorized purposes.

9 SEC. 14. *Storage of data*- Personal data shall be stored and used only for as long as it is
10 necessary to achieve the purpose for which it was processed, after which the personal data
11 shall be deleted or blocked from a personal database, unless otherwise provided by law.

CHAPTER IV. RIGHTS OF THE DATA SUBJECT

12 SEC. 15. *Rights of the data subject*- The data subject is entitled to:

- 13 1. be informed whether personal data pertaining to him or her shall be, are
14 being, or have been processed;
- 15 2. before the entry of his or her personal data into the processing system of the
16 data controller, be furnished the following:
 - 17 a. description of the personal data to be entered into the system;
 - 18 b. purposes for which they are being or are to be processed;
 - 19 c. scope and method of the personal data processing;

- 1 d. recipients or classes of recipients to whom they are or may be disclosed;
2 and
3 e. methods utilized for automated access, if the same is allowed by the
4 data subject, and the extent to which such access is authorized.

5 Any information supplied or declarations made to the data subject on
6 these matters shall not be amended without prior notification of data subject.

7 3. be given access to, upon demand, the following:

- 8 a. contents of his/her personal data that were processed;
9 b. source from which personal data were obtained;
10 c. names and addresses of recipients of the personal data;
11 d. manner by which such data were processed;
12 e. reasons for the disclosure of the personal data to recipients;
13 f. information on the decision-making involved in selecting the manner
14 by which personal data shall or will be disclosed on data that will or is
15 likely to be made as the sole basis for any decision significantly
16 affecting or will affect a data subject;
17 g. date when his or her personal data concerning the data subject were
18 last accessed and modified.

19 4. dispute the inaccuracy of erroneous personal data and have the data controller
20 correct it immediately and accordingly. If the personal data has been
21 corrected, the data controller shall ensure the accessibility of both the new and
22 the retracted information and the simultaneous receipt of the new and the
23 retracted information by recipients thereof;

24 5. suspend, withdraw or order the blocking, removal or destruction of his or her
25 personal data from the data controller's filing system upon discovery and

1 substantial proof that the personal data are incomplete, outdated, false,
2 unlawfully obtained, used for unauthorized purposes, or are no longer
3 necessary for the purposes for which they were collected. In this case, the data
4 controller shall rectify the inaccuracy without delay and notify third parties
5 who have previously received such processed data. Likewise, the data
6 controller shall indemnify the data subject for any damages sustained by the
7 latter due to such inaccuracy.

8 **SEC. 16. *Non-applicability.*** The preceding section is not applicable if the processed
9 data are used only for the needs of scientific and statistical research and, on the basis of such,
10 no activities are carried out and no decisions are taken regarding the data subject, *Provided,*
11 that the personal data shall be held under strict confidentiality and shall be used the same
12 only for the declared purpose.

CHAPTER V. REGISTRATION OF PERSONAL DATA PROCESSING SYSTEM

13 **SEC. 17. *Application*** - Prior to the carrying out or commencing of personal data
14 processing or the establishment of a system for personal data processing, a data controller
15 shall first submit for the Commission's approval the personal data processing system it seeks
16 to implement. For this purpose, the data controller shall submit an application to the
17 Commission, which shall contain the following:

- 18 1. A request for the grant of authority to implement a particular personal data
19 processing system;

- 1 2. Name of the data controller or data processor, date of its registration with the
2 Commission, the place where its principal office is located, and the term for
3 which it has been authorized by the Commission to act as such;
- 4 3. The legal basis for the operation of the personal data processing system;
- 5 4. The type of personal data to be included in the system, the purposes for which
6 it is intended and the scope of personal data to be processed;
- 7 5. The categories of data subjects;
- 8 6. The categories of recipients of personal data;
- 9 7. The intended method of personal data processing;
- 10 8. The planned method of obtaining personal data and a mechanism for the
11 control of their quality;
- 12 9. Other data processing systems which will be connected with the system to be
13 registered;
- 14 10. Such other data systems which will be able to obtain data from the system to
15 be registered, and what data the system to be registered will be able to obtain
16 from connected systems;
- 17 11. The method for transferring data from the system to be registered to another
18 system;
- 19 12. The identification codes of natural or juridical persons that will be used by the
20 system to be registered;
- 21 13. The method for exchanging information with the data subject;
- 22 14. The procedures whereby a data subject is entitled to obtain information
23 concerning himself or herself;
- 24 15. The procedures for supplementing and updating of personal data;

1 16. Technical and organizational measures to ensure the protection of personal
2 data; and

3 17. What personal data will be transferred to other countries or jurisdictions.

4 The registration procedure prescribed by this Act is not applicable to the personal
5 data processing carried out by institutions specially authorized by law in the areas of public
6 safety, law enforcement, national security and defense.

7 **SEC. 18. *Publication of Application*** - After the payment of filing fees and prior to the
8 formal review of the application, the Commission shall, at the expense of the applicant, cause
9 the publication of the items set out in subparagraph 1 and 2 of the preceding section and the
10 notice of the formal review of the application once every week in at least (2) newspapers of
11 general circulation for a period of and deadline for submission of comments three (3)
12 consecutive weeks. If the required fees for the grant are not paid or the printing is not done
13 in due time, the application shall be deemed withdrawn.

14 **SEC. 19.** Following the publication of the application, any person may submit, in
15 writing, his or her comments or opposition on the application. The comment or opposition
16 shall be submitted to the Commission at least ten (15) days prior to the scheduled formal
17 review of the application. The Commission shall notify the applicant of such comment or
18 opposition and the latter may submit its comment or answer within ten (10) days from
19 receipt of the notice.

20 **SEC. 20.** The Commission shall conduct the formal review of the application within
21 thirty (30) days from the publication of the application and shall approve or deny the
22 application within thirty (30) days from the completion of the review.

1 **SEC.21. *Amendment of Application*** - An applicant may amend its application on or
2 before the date of review; *Provided*, that such amendment shall not include new matters
3 outside the scope of the disclosures contained in the application as filed. If new matters are to
4 be included in the amended application, the same shall be treated as a new application and
5 the corresponding time periods shall apply.

6 **SEC.22. *Grant of Authority***- If the application meets all the requirements of this Act,
7 the Commission shall grant the authority to implement the particular personal data
8 processing system subject of the application. The grant to implement a personal data
9 processing system shall take effect upon the issuance of certificate of registration.

CHAPTER VI. SECURITY OF DATA

10 **SEC. 23. *Security of Data*** – (1) The data controller and data processor shall implement
11 appropriate measures to protect personal data against natural dangers, such as accidental loss
12 or destruction and human dangers such as unlawful access, fraudulent misuse, unlawful
13 destruction, alteration, and contamination. These measures, specified in a written document
14 or its equivalent, must be appropriate to the nature of the data to be protected and the risks
15 represented by the processing.

16 (2) The employees, agents or representative of the data controller, and data processor,
17 and their representatives who are involved in the processing personal data shall operate hold
18 personal data under strict confidentiality if these personal data are not intended for public
19 disclosure. This obligation shall continue even after leaving the public service, transfer to
20 another position or upon termination of employment or contractual relations.

1 d. the personal data is contained in and is being transferred from a public data
2 file in accordance with the procedure prescribed by laws and other rules and
3 regulations.

CHAPTER VIII. PENAL PROVISIONS

4 **SEC. 25. *Penalties for the Unauthorized Processing of Personal Data*** – The penalty of
5 imprisonment ranging from six (6) to twelve (12) years and a fine of not less than one million
6 pesos (Php 1,000,000.00) but not more than three million pesos (Php 3,000,000.00) shall be
7 imposed on persons who process personal data without the consent of the data subject, or
8 without being authorized under this Act or any existing law.

9 **SEC. 26. *Penalties for the Processing of Personal Data for Unauthorized Purposes*** -
10 The penalty of imprisonment from six (6) years and one day to eight (8) years and a fine of
11 not less than Five hundred thousand Philippine pesos (Php 500,000.00) but not more than
12 one million Philippine pesos (Php 1,000,000.00) shall be imposed on persons processing
13 personal data for purposes not authorized by the data subject, or otherwise authorized under
14 this Act or under existing laws.

15 **SEC. 27. *Malicious Disclosure.*** Any person who, with malice or in bad faith, discloses
16 unwarranted or false information relative to any personal data obtained by him or her from a
17 data controller or unknowingly transferred to him or her, shall be subject to a penalty of six
18 (6) months and one (1) day to two (2) years and four (4) months of imprisonment and a fine
19 of not less than One hundred thousand pesos (Php 100,000.00) but not more than Five
20 hundred thousand pesos (Php500, 000.00).

1 **SEC.28. *Breach of Confidentiality.*** The penalty of imprisonment ranging from two (2)
2 years, four (4) months and one (1) day to four (4) years and two (2) months and a fine of, not
3 less than Two hundred thousand pesos (Php 200,000.00) but not more than Five Hundred
4 Thousand pesos (Php 500,000.00) shall be imposed in case of a breach of confidentiality
5 where such breach has resulted in the information being published or reported by media. In
6 this case, the responsible reporter, writer, president, publisher, manager and editor-in-chief
7 shall be liable under this Act.

8 **SEC.29. *Extent of Liability*** - If the offender is a corporation, association, partnership or
9 any juridical person, the penalty shall be imposed upon the responsible officers, as the case
10 may be, who participated in, or by their gross negligence allowed the commission of the
11 crime. If the offender is a juridical person, the court may suspend or revoke any of its rights
12 under this Act. If the offender is an alien, he shall, in addition to the penalties herein
13 prescribed, be deported without further proceedings after serving the penalties herein
14 prescribed. If the offender is a public official or employee and he is found guilty of acts
15 penalized under Sections 25 and 26 of this Act, he or she shall, in addition to the penalties
16 prescribed herein, suffer perpetual or temporary absolute disqualification from office, as the
17 case may be.

18 **SEC. 30. *Restitution.*** - Restitution for any aggrieved party shall be governed by the
19 provisions of the New Civil Code.

CHAPTER IX. MISCELLANEOUS PROVISIONS

20 **SEC. 31. *Implementing Rules and Regulations*** - Within thirty (60) days from the
21 appointment of the Executive Director of the Commission and the constitution of the

1 Secretariat, the Commission shall promulgate the rules and regulations to effectively
2 implement the provisions of this Act. Said rules and regulations shall be submitted to the
3 Congressional Oversight Committee for approval. Aside from those expressly stipulated
4 under this Act, the Commission shall issue implementing rules and regulations (IRR), on the
5 following:

- 6 1. restrictions on the use and transfer of personal data to foreign jurisdictions;
- 7 2. sanctions to be imposed by the Commission on:
 - 8 a. delay in or non-submission of reports it may require the data controller
9 or data processor to submit in the performance of its functions;
 - 10 b. entities other than data controller or data processor, for breaches of
11 confidentiality of, or misuse of, personal data obtained from the
12 Commission.
- 13 3. suspension or cancellation of the authority of data controllers and/or data
14 protectors;
- 15 4. measures by which the Commission may be allowed to release and disclose
16 personal data without the consent of the data subject, consistent with existing
17 laws and regulations.

18 Upon the approval of the IRR by the Congressional Oversight Committee created
19 under this Act, the same shall be immediately published in at least two (2) newspapers of
20 general circulation.

21 **SEC. 32. Congressional Oversight Committee.** - There is hereby created a
22 Congressional Oversight Committee composed of seven (7) members from the Senate and
23 seven (7) members from the House of Representatives. The members from the respective
24 Houses shall be appointed by the Senate President or Speaker of the House of

1 Representatives based on the proportional representation of the parties or coalitions therein
2 with at least two (2) members of each House representing the minority. The Oversight
3 Committee shall have the power to promulgate its own rules, to oversee the implementation
4 of this Act, and to review or revise the implementing rules issued by the Commission within
5 thirty (30) days from the promulgation of the said rules.

6 **SEC. 33. *Appropriations Clause*** - The Commission shall be provided with an initial
7 appropriation of Twenty-five million Philippine pesos (Php 25,000,000.00) to be drawn from
8 the national government. Appropriations for the succeeding years shall be included in the
9 General Appropriations Act.

10 **SEC. 34. *Separability Clause*** - If any part or provision of this Act shall be held
11 unconstitutional or invalid, other provisions hereof that are not affected thereby shall
12 continue to be in full force and effect.

13 **SEC. 35. *Repealing Clause*** - All other laws, decrees, executive orders, proclamations
14 and administrative regulations, or parts thereof inconsistent herewith are hereby repealed or
15 modified accordingly.

16 **SEC. 36. *Effectivity Clause*** - This Act shall take effect fifteen (15) days after its
17 publication in at least two (2) national newspapers of general circulation.

Approved,