


FOURTEENTH CONGRESS OF THE REPUBLIC )  
OF THE PHILIPPINES )  
First Regular Session )

7 SEP -3 2011

SENATE  
S. No. 1519

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Introduced by Senator Miriam Defensor Santiago

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EXPLANATORY NOTE

In his column *On The Other Hand* dated 6 July 2007, Professor Antonio C. Abaya wrote of a program of government he had drafted upon the undersigned's request in 1992. The program called for the organization of "student volunteers into production brigades to build housing for the underprivileged, and for the housing beneficiaries to be organized into manufacturing cooperatives that would fabricate the component housing materials." Today, in 2007, such a program is needed more than ever, given the population growth of people living in depressed urban areas. Through the laudable efforts of non-government organizations like *Gawad Kalinga* and its volunteers who construct homes for the homeless, the first part of the program appears to have been met. What remains to be accomplished is the organization of the housing beneficiaries into manufacturing cooperatives to

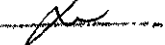
This bill seeks to establish a national program to provide assistance for the organization of housing beneficiaries into manufacturing cooperatives that will fabricate the component housing materials needed for the construction of their houses pursuant to a housing program, and to ensure that such cooperatives continue to function until the termination of such housing program.

  
MIRIAM DEFENSOR SANTIAGO

FOURTEENTH CONGRESS OF THE REPUBLIC)  
OF THE PHILIPPINES )  
First Regular Session )

7 SEP -3 P3:51

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1 AN ACT

2 CREATING A PROGRAM PROVIDING FOR THE ORGANIZATION OF HOUSING  
3 BENEFICIARIES INTO MANUFACTURING COOPERATIVES FOR THE FABRICATION  
4 OF HOUSING MATERIALS REQUIRED FOR THE CONSTRUCTION OF THEIR HOUSES

5 *Be it enacted by the Senate and House of Representatives of the Philippines in Congress*  
6 *assembled:*

7 SECTION 1. *Short Title.* – This Act shall be known as the “Housing Beneficiaries Act of  
8 2007.”

9 SECTION 2. *Declaration of Policy.* – It is the policy of the State to promote the general  
10 welfare of the people. Pursuant to this policy, it shall establish a national program providing for  
11 the organization of housing beneficiaries into manufacturing cooperatives that will fabricate the  
12 materials needed for the construction of their houses.

13 SECTION 3. *Definition of Terms.* – For purposes of this Act, the term

14 (A) “Housing Beneficiaries” means the underprivileged and homeless citizens under  
15 Republic Act No. 7279, otherwise known as the “Urban Development and Housing  
16 Act”, and to individuals and families residing in the urban and urbanized areas  
17 whose income or combined household income falls within the poverty threshold, as  
18 defined by the National Economic and Development Authority, and who do not  
19 own housing facilities. The term shall include those who live in makeshift dwelling  
20 units and do not enjoy security of tenure, except professional squatters and  
21 squatting syndicates.

22 (B) “Housing programs” means those programs and projects covering houses and lots  
23 or homelots undertaken by the government or private sector through a non-

1 governmental organization for the underprivileged and homeless citizens which  
2 shall include, but shall not be limited to, construction services, financial assistance,  
3 and sites and services development.

4 (C) "Professional squatters" means individuals or groups who occupy lands without the  
5 expressed consent of the land owner and who have sufficient income for legitimate  
6 housing. The term shall also apply to persons who have previously been awarded  
7 homelots or housing units by the government but who sold, leased or transferred the  
8 same to settle illegally in the same place or in another urban area and non-*bona fide*  
9 occupants and intruders of lands reserved for socialized housing. The term shall not  
10 apply to individual or groups who simply rent land and housing from professional  
11 squatters or squatting syndicates.

12 (D) "Squatting syndicates" means a group of persons engaged in the business of  
13 squatter housing for profit or gain.

14 (E) "Department" means the Department of Interior and Local Government.

15 (F) "Secretary" means the Secretary of Interior and Local Government.

16 SECTION 4. *Manufacturing Cooperatives.* – There is hereby established a program to  
17 provide assistance for the organization of housing beneficiaries into manufacturing cooperatives  
18 that will fabricate the materials needed for the construction of their houses, pursuant to a housing  
19 program as defined in Section 3(B). Such program shall be under the direction of the Secretary  
20 of the Department of Interior and Local Government. The Secretary shall likewise ensure that the  
21 program continues to provide assistance to the manufacturing cooperatives until the termination  
22 of such housing program.

23 SECTION 5. *Implementing Rules and Regulations.* – Within ninety (90) days from the  
24 promulgation of this Act, the Secretary shall promulgate the implementing rules and regulations  
25 necessary to carry out the provisions of this Act.

26 The Secretary shall submit a report to the House of Representatives and the Senate,  
27 prior to, but in no event later than, December thirty-first, in the year following the passage of this  
28 Act, and annually thereafter, which shall include, but not be limited to:

- 1 (A) Financial reports of the project operations established pursuant to this Act;
- 2 (B) An analysis of the project's ability to provide assistance for the organization of
- 3 housing beneficiaries into manufacturing cooperatives and such cooperatives'
- 4 continued existence for the duration of the construction project;
- 5 (C) Recommendations on the continuation of such program and the need for program
- 6 expansion, if appropriate;
- 7 (D) Other information deemed necessary.

8 SECTION 6. *Funding for Program.* – The funds to be used for this act shall be allocated

9 from the annual appropriations of the Department of Interior and Local Government.

10 SECTION 7. *Separability Clause.* – If any provision or part hereof, is held invalid or

11 unconstitutional, the remainder of the law or the provision not otherwise affected shall remain

12 valid and subsisting.

13 SECTION 8. *Repealing Clause.* – Any law, presidential decree or issuance, executive

14 order, letter of instruction, administrative order, rule or regulation contrary to or inconsistent

15 with the provisions of this act is hereby repealed, modified or amended accordingly.

16 SECTION 9. *Effectivity Clause.* – This Act shall take effect fifteen (15) days after its

17 publication in at least two (2) newspapers of general circulation.

18 Approved,

/rgs