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	SENATE S. No. <u>1780</u>	RECEIVED BY :

Introduced by Senator Miriam Defensor Santiago

EXPLANATORY NOTE

Abandoned and derelict motor vehicles are nuisances. They obstruct the free flow of traffic on the street on which they lay abandoned. They prevent the free ingress and egress of real property owners when they are left unattended in front of driveways and gates. They prevent the free use of real property when they are dumped and abandoned on the same. They are a source of lost income to automobile repair, towing and storage facilities when their owners abscond.

This bill seeks to protect the public from the potential harm that may befall them as a result of abandoned and derelict motor vehicles.*

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^{*} This bill was originally filed during the Thirteenth Congress, Second Regular Session.

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		OFFICE THE SECHETARY

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1 2	AN ACT GOVERNING ABANDONED AND DERELICT MOTOR VEHICLES
3 4	Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:
5	SECTION 1. Short Title This Act shall be known as the "Abandoned Motor Vehicle
6	Act of 2007."
7	SECTION 2. Declaration of Policy It is the policy of the State to promote the general
8	welfare of the people. Pursuant to this policy, this Act seeks to create a law governing abandoned
9	motor vehicles and derelict motor vehicles.
10	SECTION 3. Definition of Terms For purposes of this Act:
11	(A) "Abandoned motor vehicle" means a motor vehicle or trailer and its contents:
12	(1) Which has been left by the owner or some person acting for the owner with an
13	automobile dealer, or any automobile repair facility for repair or for some
14	other reason and has not been called for by such owner or other person within
15	a period of thirty (30) days after the time agreed upon; or within 30 days after
16	such vehicle is turned over to such dealer, or automobile repair facility when
17	no time is agreed upon; or within thirty (30) days after the completion of
18	necessary repairs;
19	(2) Has been left by the owner or some person acting for the owner with a towing
20	and storage facility for a period of not less than thirty (30) days without
21	anyone having paid all reasonable current charges for such towing and
22	storage;

- 1 (3) Which has been lawfully towed to an automotive storage facility at the request 2 of a law enforcement officer and left there for a period of not less than 30 days 3 without anyone having paid all reasonable current charges for such towing 4 and storage;
- 5 (4) Which has been lawfully towed from private property to an automotive 6 storage facility at the request of a property owner or person acting for the 7 property owner and left there for a period of not less than thirty (30) days 8 without anyone having paid all reasonable current charges for such towing 9 and storage;
- (5) Which was being stored by agreement for an insurance company providing
 insurance to cover damages to the vehicle and was left for a period of not less
 than thirty (30) days past the agreed upon date.
- (B) "Derelict motor vehicle" means any motor vehicle which has been left unattended on 13 private property for not less than two (2) days or on public property for not less than 14 three (3) days without the owner or driver making any attempt to recover such vehicle 15 or to leave a conspicuously placed note that such owner or driver intends to return for 16 such vehicle. It shall also include any motor vehicle which, if a conspicuous note was 17 left, has been left unattended for not less than five (5) days and if because of damage, 18 vandalism, theft, or fire the vehicle is damaged to the extent that its restoration to an 19 operable condition would require the replacement of one or more major component 20 parts or involves any structural damage that would affect the safety of the vehicle. 21
- The term shall not include a vehicle which does not bear a manufacturer's vehicle identification number plate or a vehicle identification number plate assigned by the Land Transportation Office.
- 25 (C) "Motor vehicle" or "vehicle" means a motor vehicle or trailer and its contents.
- 26 (D) "Owner" or "owners" means the registered owner, the owner as recorded on the title, 27 lessor, lessee, security interest holders, and all lienholders as shown on the records of 28 the Land Transportation Office;

1 (E) "Unattended vehicle check" shall consist of such actions as are reasonably necessary 2 to determine that the unattended vehicle does not contain an injured or incapacitated 3 person and to determine that the unattended vehicle does not pose a threat to public 4 health or safety.

5 SECTION 4. *Duty of Peace Officer to Perform an Unattended Vehicle Check.* – It shall 6 be the duty of any peace officer who discovers a motor vehicle which has been left unattended 7 on a public street, road, or highway or other public property to immediately perform an 8 unattended vehicle check on such motor vehicle, unless there is displayed on such motor vehicle 9 an unattended vehicle check card indicating that another peace officer has already performed 10 such an unattended vehicle check.

11 SECTION 5. Removal of an Abandoned Motor Vehicle by a Peace or Law Enforcement 12 Officer. – Any peace officer who finds a motor vehicle which has been left unattended on a 13 public street, road, or highway or other public property for a period of at least five (5) days shall 14 be authorized to cause such motor vehicle to be removed to a garage or other place of safety, if 15 such peace officer reasonably believes that the person who left such motor vehicle unattended 16 does not intend to return and remove such motor vehicle.

Any law enforcement officer who finds a motor vehicle which has been left unattended 17 on the state highway system shall be authorized to cause such motor vehicle to be removed 18 immediately to a garage or other place of safety when such motor vehicle poses a threat to public 19 health or safety or to mitigate congestion. Any peace officer who finds a motor vehicle which 20 has been left unattended on a public street, road, or highway or other public property, other than 21 the state highway system, shall be authorized immediately to cause such motor vehicle to be 22 removed immediately to a garage or other place of safety when such motor vehicle poses a threat 23 to public health or safety or to mitigate congestion. 24

25 SECTION 6. *Possessory Lien.* – Any person who or facility that legally tows, transports, 26 or stores any motor vehicle shall have a possessory lien on the vehicle. The lien shall remain in 27 effect while the motor vehicle is in the possession of the person or facility and is limited to

reasonable towing and storage fees, plus notification, advertisement, or disposal costs where applicable. Such lien shall include vehicle contents with the following exceptions: prescription drugs or eyewear, child passenger restraining system, house keys, and personal documentation such as birth or death records. This lien attaches when the person or facility acts:

5 (A) Under a contract with the owner or someone representing the owner;

- 6 (B) At the direction of a law enforcement officer; or
- (C) At the direction of an owner or lessor, or a person authorized by the owner or lessor,
 of private property on which such vehicle is wrongfully located, and the vehicle was
 removed in accordance with Section 5.

SECTION 7. Duty of Person or Facility which Stores the Abandoned Motor Vehicle. -10 Any person or facility who stores a motor vehicle that was removed from public or private 11 property at the request of someone other than the vehicle owner or some person acting for the 12 owner shall notify in writing a local law enforcement agency of the location of the vehicle, the 13 manufacturer's vehicle identification number, license number, model, year, and make of the 14 vehicle within three business days of the removal of such vehicle and shall seek from the local 15 law enforcement agency the identity and address of all known owners of such vehicle, and any 16 information indicating that such vehicle is a stolen motor vehicle. The local law enforcement 17 agency shall furnish such information to the person or facility storing such vehicle within three 18 business days after receipt of such request. 19

When any motor vehicle is removed under conditions set forth in Section 5 of this Act, 20 the person or facility storing such motor vehicle shall, within seven (7) business days of the day 21 such motor vehicle was removed or one business day after the information is furnished to the 22 storer pursuant to Paragraph 1 of this Section, whichever is later, notify all owners, if known, by 23 written acknowledgment signed thereby or by certified or registered mail or statutory overnight 24 delivery, of the location of such motor vehicle, the fees connected with removal and storage of 25 such motor vehicle, and the fact that such motor vehicle will be deemed abandoned under this 26 chapter unless the owner, security interest holder, or lienholder redeems such motor vehicle 27 within 30 days of the day such vehicle was removed. Further, such notification shall not be 28

required if the vehicle is being repaired by a repair facility or being stored at the request of the vehicle owner or someone acting for the owner or an insurance company that is providing insurance to cover damages to the vehicle. No such notice or written demand shall be required if, after a good faith effort, the identity of the owner cannot be ascertained.

If none of the owners redeems such motor vehicle as described in Paragraph 2 of this 5 Section, or if a vehicle being repaired by a repair facility or being stored at the request of the 6 vehicle owner or someone acting for the owner or by an insurance company that is providing 7 insurance to cover damages to the vehicle becomes abandoned, the person or facility storing such 8 motor vehicle shall, within seven business days of the day such vehicle became an abandoned 9 motor vehicle, give notice in writing, by sworn statement, on the form prescribed by the 10 Chairman of the Land Transportation Office, stating the manufacturer's vehicle identification 11 number, the license number, the fact that such vehicle is an abandoned motor vehicle, the model, 12 year, and make of the vehicle, the date the vehicle became an abandoned motor vehicle, the date 13 the vehicle was removed, and the present location of such vehicle and requesting the name and 14 address of all owners of such vehicle. If the form submitted is rejected because of inaccurate or 15 missing information, the person or facility storing the vehicle shall resubmit, within seven 16 business days of the date of the rejection, a corrected notice form. 17

18 If the identity of the owners of such motor vehicle cannot be ascertained, the person or facility storing such vehicle shall place an advertisement in a newspaper of general circulation in 19 the county where such vehicle was obtained or, if there is no newspaper in such county, shall 20 post such advertisement at the county courthouse in such place where other public notices are 21 posted. Such advertisement shall run in the newspaper once a week for two consecutive weeks or 22 23 shall remain posted at the courthouse for two consecutive weeks. The advertisement shall contain a complete description of the motor vehicle, its license and manufacturer's vehicle identification 24 25 numbers, the location from where such vehicle was initially removed, the present location of such vehicle, and the fact that such vehicle is deemed abandoned and shall be disposed of if not 26 redeemed. 27

Any person or facility storing a vehicle under the provisions of this Section shall notify the Land Transportation Office if the vehicle is recovered, is claimed by the owner, is

determined to be stolen, or for any reason is no longer an abandoned motor vehicle. Such notice
 shall be provided within seven (7) business days of such event.

- 3 SECTION 8. Duty of Law Enforcement Officer if Abandoned Motor Vehicle is found to 4 be Stolen. – If any motor vehicle removed under conditions set forth in Section 7 of this Act is 5 determined to be a stolen motor vehicle, the local law enforcement officer or agency shall 6 immediately notify the storage facility of such determination, and provide to such storage facility 7 the names and addresses of all owners, if ascertainable, and shall further notify the Georgia 8 Crime Information Center of the location of such motor vehicle within three (3) days after 9 receiving notice that such motor vehicle is a stolen vehicle.
- SECTION 9. Procedure for Foreclosure of Liens. All liens acquired under shall be
 foreclosed as follows:
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(A) Any proceeding to foreclose a lien on an abandoned motor vehicle must be instituted within one year from the time the lien is recorded or is asserted by retention;

(B) The person desiring to foreclose a lien on an abandoned motor vehicle shall, by 14 certified or registered mail or statutory overnight delivery, make a demand upon the 15 owners for the payment of the reasonable fees for removal and storage plus the costs 16 of any notification or advertisement. Such written demand shall include an itemized 17 18 statement of all charges and may be made concurrent with the notice required by Section 7, Paragraph 2 of this Act. Such demand shall be made on a form prescribed 19 by rule or regulation of the Department of Transportation and Communication and 20 shall notify the owner of his or her right to a hearing to determine the validity of the 21 lien. The demand shall further state that failure to return the written demand to the 22 lien claimant, file with a court of competent jurisdiction a petition for a judicial 23 24 hearing, and provide the lien claimant with a copy of such petition, all within ten (10) days of delivery of the lien claimant's written demand, shall effect a waiver of the 25 owner's right to such a hearing prior to sale. The form shall also provide the 26 suspected owner with the option of disclaiming any ownership of the vehicle, and his 27 or her affidavit to that effect shall control over anything contrary in the records of the 28

Land Transportation Office. No such written demand shall be required if the identity of the owner cannot be ascertained and the notice requirements of Section 7, Paragraph 4 have been complied with.

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- (C) If, within ten days of delivery to the appropriate address of the written demand 4 required by Paragraph (B) of this Section, the owner of the abandoned motor vehicle 5 fails to pay or file with the court a petition for a judicial hearing with a copy to the 6 lien claimant in accordance with the notice provided pursuant to Paragraph (B), or if 7 the owner of the abandoned motor vehicle cannot be ascertained, the person or 8 facility storing the abandoned motor vehicle may foreclose such lien. The person or 9 facility asserting such lien may move to foreclose by making an affidavit to a court of 10 competent jurisdiction, on a form prescribed by rule or regulation of the Land 11 Transportation Office, showing all facts necessary to constitute such lien and the 12 amount claimed to be due. The person or facility foreclosing shall verify the 13 statement by oath or affirmation and shall affix his or her signature thereto. 14
- 15 (D) If no timely petition for a hearing has been filed with a court of competent 16 jurisdiction, then, upon such affidavits being filed by the lien claimant pursuant to 17 Paragraph (C) of this Section, the lien will conclusively be deemed a valid one and 18 foreclosure thereof allowed;
- (E) If a petition for a hearing is filed with a court of competent jurisdiction within ten
 days after delivery of the lien claimant's demand, a copy of which demand shall be
 attached to the petition, the court shall set such a hearing within ten (10) days of filing
 of the petition;
- (F) Upon the filing of such petition by an owner, neither the lien claimant nor the court
 may sell the motor vehicle, although possession of the motor vehicle may be retained
 by the lien claimant or obtained by the court in accordance with the order of the court
 which sets the date for the hearing;
- (G) If, after a full hearing, the court finds that a valid debt exists, then the court shall
 authorize foreclosure upon and sale of the motor vehicle subject to the lien to satisfy
 the debt if such debt is not otherwise immediately paid;

- (H) If the court finds the actions of the person or facility asserting the lien in retaining possession of the motor vehicle were not taken in good faith, then the court, in its discretion, may award damages to the owner, any party which has been deprived of the rightful use of the vehicle, or the lessee due to the deprivation of the use of the motor vehicle;
- (I) If an affidavit meeting the requirements of Paragraph (C) of this Code section is filed 6 and no petition for a hearing is timely filed, or if, after a full hearing, the court 7 determines that a valid debt exists, the court shall issue an order authorizing the sale 8 of such motor vehicle. However, the holder of a security interest in or a lien on the 9 vehicle, other than the holder of a lien created by Section 6 of this Act, shall have the 10 right, in the order of priority of such security interest or lien, to pay the debt and court 11 costs. If the holder of a security interest or lien does so pay the debt and court costs, 12 he or she shall have the right to possession of the vehicle, and his or her security 13 interest in or lien on such vehicle shall be increased by the amount so paid. A court 14 order shall be issued to this effect, and in this instance there shall not be a sale of the 15 vehicle; 16
- (J) The purchaser at a sale as authorized in this article shall receive a certified copy of the
 court order authorizing such sale. Any such purchaser may obtain a certificate of title
 to such motor vehicle by filing the required application, paying the required fees, and
 filing a certified copy of the order of the court with the Land Transportation Office.
 The Land Transportation Office shall then issue a certificate of title, which shall be
 free and clear of all liens and encumbrances.
- 23 SECTION 10. *Procedure for Derelict Motor Vehicles*. Derelict motor Vehicles shall be
 24 dealt with as follows:
- 25 (A) If a motor vehicle has been left unattended on private property for not less than 26 (2) two days or on public property for not less than three (3) days without the 27 owner or driver making any attempt to recover such vehicle or to leave a 28 conspicuously placed note that such owner or driver intends to return for such

1 vehicle; or, if a conspicuous note was left, if the motor vehicle has been left unattended for not less than five (5) days and if because of damage, vandalism, 2 theft, or fire the vehicle is damaged to the extent that its restoration to an operable 3 condition would require the replacement of one or more major component parts or 4 involves any structural damage that would affect the safety of the vehicle; or if 5 there is evidence that the vehicle was inoperable due to major mechanical 6 breakdown at the time it was left on the property; or if the vehicle is seven or 7 more years old; or if the vehicle is not currently tagged or is not verifiable by the 8 state as to who is the current owner or lienholder of the vehicle; or if the vehicle 9 has been abandoned to a wrecker service by an insurance company and the owner 10 following the insurance company's making a total loss payment, then any person 11 removing such vehicle shall within three (3) business days of removing such 12 vehicle obtain the identity of and address of the last known registered owner of 13 the vehicle, the owner of the vehicle as recorded on the certificate of title of such 14 vehicle, and any security interest holder or lienholder on such vehicle from the 15 local law enforcement agency of the jurisdiction in which the vehicle was located. 16 (B) If the law enforcement agency shows no information on the vehicle, then a 17 request for such information shall be sent to the Land Transportation Office. 18 Within three (3) business days after obtaining such information, the person 19 removing such vehicle shall, by certified mail or statutory overnight delivery, 20 return receipt requested, notify the registered owner, title owner, and security 21 interest holder or lienholder of the vehicle that such vehicle will be declared a 22 derelict vehicle and the title to such vehicle will be canceled by the Land 23 Transportation Office if such person or persons fail to respond within ten days of 24 receipt of such notice. 25

26 (C) Upon determination that a vehicle is a derelict motor vehicle as provided in 27 Paragraph (A) of this Section, it may be disposed of by sale to a person who 28 scraps, dismantles, or demolishes motor vehicles, provided that such vehicle may 29 be sold for scrap or parts only and shall in no event be rebuilt or sold to the

general public. Any person disposing of a derelict motor vehicle shall, prior to disposing of such vehicle, photograph such vehicle for a period of three years after its disposition. Such person shall also notify the Department of Revenue of the disposition of such vehicle in such manner as may be prescribed by the Chairman of the Land Transportation Office. It shall cancel the certificate of title for such vehicle and shall not issue a rebuilt or salvage title for such vehicle.

- SECTION 11. Prohibited Act and Penalties. The following acts are unlawful and shall
 be penalized as follows:
- 9 (A) Any person or facility who fails to provide notice and information required by 10 Section 7 of this Act shall be fined an amount of not more than Ten Thousand 11 Pesos (P10,000.00) at the discretion of the court, taking into consideration all 12 attending circumstances.
- (B) A fine of not more that Five Thousand Pesos (P5,000.00) shall be imposed on
 any person or facility who knowingly provides false or misleading information
 when providing any notice or information as required by Section 7 of this Act.
- In addition, to the penalties provided in Paragraphs (A) and (B), such person or facility shall not be eligible to contract with or serve on a rotation list providing wrecker services for the State or any political subdivision thereof, and shall not be licensed by any municipal authority to provide removal of improperly parked cars for six months and until legal disposition of all abandoned vehicles in that person's or facility's possession.
- 22 (C) Any person who abandons a derelict motor vehicle on public or private property 23 shall be fined an amount of not more than Ten Thousand Pesos (P6,000.00) at the 24 discretion of the court, taking into consideration all attending circumstances and 25 shall pay all costs of having such derelict motor vehicle removed, stored, and sold 26 as provided for in Section 10.
- 27 (D) Any person removing a derelict motor vehicle who fails to comply with the 28 requirements of this Act or who knowingly provides false or misleading

- amount of not more than Five Thousand Pesos (P5,000.00) at the discretion of the court, taking into consideration all attending circumstances
- SECTION 12. *Liability for Negligence.* Any peace officer who, under Act, causes any
 motor vehicle to be removed to an automotive storage facility shall be liable for gross negligence
 only.
- 6 Any person or towing service that is instructed by a law enforcement officer or an official 7 of the Department of Transportation to remove vehicles and cargo that pose a threat to public 8 health or safety or to mitigate congestion shall be liable for gross negligence only.
- 9 Neither the State nor any state agency nor the person removing, storing, and processing 10 the vehicle unless recklessly or grossly negligent shall be liable to the owner of a vehicle 11 declared to be an abandoned motor vehicle or a derelict motor vehicle.
- SECTION 13. Separability Clause. If any provision or part hereof, is held invalid or
 unconstitutional, the remainder of the law or the provision not otherwise affected shall remain
 valid and subsisting.
- 15 SECTION 14. *Repealing Clause.* Any law, presidential decree or issuance, executive 16 order, letter of instruction, administrative order, rule or regulation contrary to or inconsistent 17 with the provisions of this act is hereby repealed, modified or amended accordingly.
- 18 SECTION 15. *Effectivity Clause.* This Act shall take effect fifteen (15) days after its
 19 publication in at least two (2) newspapers of general circulation.

20 Approved,

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