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THIRTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

Third Regular Session

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RECEIVED BY:

COMMITTEE REPORT NO. <u>159</u>

Submitted by the Committee on Public Services on 11 5 NOV 2006

Re : House Bill No. 5401

Recommending its approval with amendments.

Sponsor: Senator Arroyo

MR. PRESIDENT:

The Committee on Public Services, to which was referred House Bill No.

5401, introduced by Representatives Nepomuceno, Zubiri, Lagbas, Barinaga,

Badelles, Apostol, Ipong, Asistio, Pablo, Taliño-Santos, Antonino, Malapitan and

Serapio, entitled:

"AN ACT

FURTHER AMENDING THE FRANCHISE OF ANGELES ELECTRIC CORPORATION GRANTED UNDER REPUBLIC ACT NO. 2341, AS AMENDED, TO CONSTRUCT, OPERATE AND MAINTAIN A DISTRIBUTION SYSTEM FOR THE CONVEYANCE OF ELECTRIC POWER TO THE END-USERS IN THE CITY OF ANGELES, PROVINCE OF PAMPANGA AND RENEWING/EXTENDING THE TERM OF THE FRANCHISE TO ANOTHER TWENTY-FIVE (25) YEARS FROM THE DATE OF APPROVAL OF THIS ACT."

has considered the same and has the honor to report it back to the Senate with the recommendation that it be approved with the following amendments.

1. On page 6, before Section 9 (Right of Eminent Domain), insert a new section to read as follows:

SEC. ____. Tax Provisions. - The grantee, its successors or assigns, shall be subject to the payment of all taxes, duties, fees or charges and other impositions applicable to private electric utilities under the National Internal Revenue Code (NIRC) of 1997, as amended, the Local Government Code and other applicable laws: Provided, That nothing herein shall be construed as repealing any specific tax exemptions, incentives, or privileges granted under any relevant law: Provided further, that all rights, privileges, benefits and exemptions

accorded to existing and future private electric utilities by their respective franchises shall likewise be extended to the grantee.

The grantee shall file the return with the city where its principal place of business is located and pay the taxes due thereon to the Commissioner of internal Revenue or his duly authorized representative in accordance with the NIRC and the return shall be subject to audit by the Bureau of Internal Revenue.

2. Renumber the sections accordingly.

Respectfully submitted:

JOKER P. ARROYO Chairman

Members:

ØH Q REC RA

RICHARD J. GORDON

ENRIL

EDGARDO/J. ANGARA

SERGIO OSMEÑA III

IA CAYETANO

FRA IKLIŇ M. DRILON

CSON

M.A. MADRIGAL

Ex-Officio Members:

VIER Fl Tempore

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FRANCIS N. PANGILINAN Majority Leader July amind.

AQUILINO Q. PIMENTEL JR Minority Leader

Hon. MANNY VILLAR

President Senate of the Philippines Pasay City CONGRESS OF THE PHILIPPIN ES THIRTEENTH CONGRESS Second Regular Session

HOUSE OF REPRESENTATIVES

H. No. 5401

- BY REPRESENTATIVES NEPOMUCENO, ZUBIRI, LAGBAS, BARINAGA, BADELLES, APOSTOL, IPONG, ASISTIO, PABLO, TALIÑO-SANTOS, ANTONINO, MALAPITAN AND SERAPIO, PER COMMITTEE REPORT NO. 1650
- AN ACT FURTHER AMENDING THE FRANCHISE OF ANGELES ELECTRIC CORPORATION GRANTED UNDER REPUBLIC ACT NO.. 2341, AS AMENDED, TO CONSTRUCT, OPERATE AND MA'INTAIN A DISTRIBUTION SYSTEM FOR THE CONVEYANCE OF ELECTRIC POWER TO THE END-USERS IN THE CITY OF ANGELES, PROVINCE OF PAMPANGA AND RENEWING/EXTENDING THE TERM OF THE FRANCHISE TO ANOTHER TWENTY-FIVE (25) YEARS FROM THE DATE OF APPROVAL OF THIS ACT

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

- 1 SECTION 1. The franchise granted to Angeles Electric Corporation
- 2 under Republic Act No. 2341, as amended, is hereby further amended to read
- 3 as follows:

4	"SECTION 1.	NATURE	AND SC	COPE	OF	FRANCHISE	• •
5	SUBJECT TO TH	ie provisi	IONS OF	THE	CON	STITUTION	AND

APPLICABLE LAWS, RULES AND REGULATIONS, THERE IS ŀ 2 HEREBY GRANTED TO ANGELES ELECTRIC CORPORATION, 3 HEREUNDER REFERRED TO AS THE GRANTEE, ITS SUCCESSORS OR ASSIGNS, A FRANCHISE TO CONSTRUCT, OPERATE AND 4 5 MAINTAIN IN THE PUBLIC INTEREST AND FOR COMMERCIAL 6 PURPOSES, A DISTRIBUTION SYSTEM FOR THE CONVEYANCE OF 7 ELECTRIC POWER TO THE END-USERS IN THE CITY OF ANGELES, 8 **PROVINCE OF PAMPANGA.**

9 "AS USED IN THIS ACT, DISTRIBUTION SYSTEM REFERS TO 10 THE SYSTEM OF WIRES AND ASSOCIATED FACILITIES INCLUDING 11 SUB-TRANSMISSION LINES BELONGING TO A FRANCHISED 12 DISTRIBUTION UTILITY EXTENDING BETWEEN THE DELIVERY 13 POINT ON THE NATIONAL TRANSMISSION SYSTEM OR 14 GENERATING FACILITY AND THE METERING POINT/FACILITY OF 15 THE END-USER."

"SEC. 2. MANNER OF OPERATIONS OF FACILITIES. - ALL 16 17 ELECTRIC DISTRIBUTION FACILITIES, LINES AND SYSTEMS FOR ELECTRIC SERVICES OWNED, MAINTAINED, OPERATED OR 18 19 MANAGED BY THE GRANTEE, ITS SUCCESSORS OR ASSIGNS," SHALL BE OPERATED AND MAINTAINED AT ALL TIMES IN A 20 21 SUPERIOR MANNER, AND IT SHALL BE THE DUTY OF THE GRANTEE, ITS SUCCESSORS OR ASSIGNS, WHENEVER REQUIRED 22 TO DO SO BY THE ENERGY REGULATORY COMMISSION, 23 HEREINAFTER REFERRED TO AS THE ERC, OR ITS LEGAL 24 SUCCESSOR, OR THE DEPARTMENT OF ENERGY, HEREINAFTER 25 26 REFERRED TO AS THE DOE, OR ITS L EGAL SUCCESSOR, OR ANY 27 OTHER GOVERNMENT AGENCY CONCERNED, TO MODIFY, 28 IMPROVE AND CHANGE SUCH FACILITIES OR SYSTEMS IN SUCH MANNER AND TO SUCH EXTENT AS THE PROGRESS IN SCIENCE 29

1AND IMPROVEMENTS IN THE ELECTRIC POWER SERVICES MAY2 ·RENDER REASONABLE AND PROPER.

"WHENEVER PRACTICABLE AND FOR PURPOSES 3 OF MAINTAINING ORDER, SAFETY AND AESTHETICS ALONG THE 4 5 HIGHWAYS, R'OADS, STREETS, ALLEYS OR RIGHT-OF-WAY, THE GRANTEE MAY ALLOW THE USE OF FREE SPACES IN ITS POLES, 6 7 FACILITIES OR RIGHT-OF-WAY BY INTERESTED PARTIES UPON :8 REASONABLE COMPENSATION TO THE GRANTEF CONSIDERING 9 COSTS INCURRED TO ACCOMMODATE AND ADMINISTER THE USE OF THE GRANTEE'S FACILITIES BY SUCH PARTIES. THE ERC 10 SHALL DECIDE IN CASE OF DISPUTE OR DISAGREEMENT 11 12 BETWEEN THE PARTIES."

"SEC. 3. AUTHORITY OF THE ENERGY REGULATORY 13 COMMISSION. - THE GRANTER SHALL SECURE FROM THE ERC. 14 OR ANY OTHER GOVERNMENT AGENCY WHICH HAS 15. 16 JURISDICTION OVER THE OPERATION OF THE HEREIN GRANTEE, THE NECESSARY CERTIFICATE OF PUBLIC CONVENIENCE AND 17 NECESSITY AND OTHER APPROPRIATE PERMITS AND LICENSES 18 FOR THE CONSTRUCTION AND OPERATION OF ITS ELECTRIC 19 20 DISTRIBUTION SYSTEM."

"SEC. 4. INGRESS AND EGRESS. - FOR THE PURPOSE OF 21 ERECTING AND MAINTAINING POLES AND OTHER SUPPORTS FOR 22 SAID FACILITIES, WIRES OR OTHER CONDUCTORS OR FOR THE 23. PURPOSE OF LAYING AND MAINTAINING SAID FACILITIES, 24 WIRES, CABLES OR OTHER CONDUCTORS, IT SHALL BE LAWFUL 25 FOR THE GRANTEE, ITS SUCCESSORS AND ASSIGNS, WITH THE 26 PRIOR APPROVAL OF THE DEPARTMENT OF P'UBLIC WORKS AND 27 HIGHWAYS (DPWH) OR THE LOCAL GOVERNMENT UNITS 28 (LGUS) CONCERNED, AS MAY BE APPROPRIATE, TO MAKE 29 30 EXCAVATIONS OR LAY CONDUITS IN ANY OF THE PUBLIC

PLACES, HIGHWAYS, STREETS, LANES, ALLEYS, AVENUES, 1 SIDEWALKS OR BRIDGES OF SAID PROVINCES AND/OR :2 PIROVIDED, HOWEVER, THAT ANY PUBLIC 3 MUNICIPALITIES: PLACE, HIGHWAY, ST.REET, LANE, ALLEY, AVENUE, SIDEWALK 4 OR BRIDGE DISTURBEID, ALTERED CIR CHANGED BY REASON OF 5 THE ERECTION OF POLES OR OTHER SUPPORTS, OR THE LAYING-6 7 OF WIRES, OTHER (CONDUCTOR'S OR CONDUITS SHALL BE IMMEDIATELY REPAIRED AND PROPERLY RESTORED AT THE 8 EXPENSE OF THE GRANTEE, ITS SUCCESSORS AND ASSIGNS, IN 9 ACCORDANCE WITH THE STANDARDS SET BY THE DPWH AND 10 THE LGUS." 11

"SEC. 5. RESPONSIBILITY TO THE PUBLIC. - THE GRANTEE 12 SHALL SUPPLY ELECTRICITY TO ITS CAPTIVE MARKET IN THE 13 LEAST COST MANNER. IN THE INTEREST OF THE PUBLIC GOOD 14 AND AS FAR AS FEASIBLE AND WHENEVER REQUIRED BY THE 15 ERC, THE GRANTEE SHALL MODIFY, IMPROVE OR CHANGE ITS 16 FACILITIES, POLES, LINES, SYSTEMS AND EQUIPMENT FOR THE 17 PURPOSE OF PROVIDING EFFICIENT AND RELIABLE SERVICE AND 18 **REDUCED ELECTRICITY COSTS. THE GRANTEE SHALL CHARGE** 19 REASONABLE AND JUST POWER RATES FOR ITS SERVICES TO 20 ALL TYPES OF CONSUMERS WITHIN ITS FRANCHISED AREAS IN 21 ORDER THAT BUSINESS AND INDUSTRIES SHALL BE ABLE TO 22 23 COMPETE.

24 "THE GRANTEE SHALL HAVE THE OBLIGATION TO PROVIDE
25 OPEN AND NONDISCRIMINATORY ACCESS TO ITS DISTRIBUTION
26 SYSTEM AND SERVICES FOR ANY END-USER WITHIN ITS
27 FRANCHISE AREA CONSISTENT WITH REPUBLIC ACT NO. 9136.
28 THE GRANTEE SHALL NOT ENGAGE IN ANY ACTIVITY THAT
29 WILL CONSTITUTE AN ABUSE OF MARKET POWER SUCH AS, BUT
30 NOT LIMITED TO, UNFAIR TRADE PRACTICES, MONOPOLISTIC

1 SCHEMES AND ANY OTHER ACTIVITIES THAT WILL HINDER 2 COMPETITIVENESS OF BUSINESSES AND INDUSTRIES."

3 "SEC. 6. RATES FOR SERVICES. - THE RETAIL RATES TO ITS 4 CAPTIVE MARKET AND CHARGES FOR THE DISTRIBUTION OF 5. ELECTRIC POWER BY THE GRANTEE TO ITS END-USER SHALL BE REGULATED BY AND SUBJECT TO THE APPROVAL OF THE ERC OR ITS LEGAL SUCCESSOR.

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8 "THE GRANTEE SHALL IDENTIFY AND SEGREGATE IN ITS 9 ELECTRICITY BILL TO THE END-USERS THE COMPONENTS OF 10 THE RETAIL RATE PURSUANT TO REPUBLIC ACT NO. 9136, UNLESS OTHERWISE AMENDED. SUCH RATES CHARGED BY THE 11 12 GRANTEE TO THE END-USERS SHALL BE MADE PUBLIC AND TRANSPARENT. THE GRANTEE SHALL IMPLEMENT LIFELINE 13 14 RATE TO MARGINALIZED END-USERS AS MANDATED UNDER 15 **REPUBLIC ACT NO. 9136."**

"SEC. 7. PROMOTION OF CONSUMER INTERESTS. - THE 16 HEREIN GRANTEE SHALL ESTABLISH A CONSUMER DESK THAT 17 18 WILL HANDLE CONSUMER COMPLAINTS AND ENSURE ADEQUATE 19 PROMOTION OF CONSUMER INTERESTS. THE GRANTEE SHALL ACT WITH DISPATCH ON ALL COMPLAINTS BROUGHT BEFORE 20 IT." 21

"SEC. 8. RIGHT OF THE GOVERNMENT. - A SPECIAL RIGHT 22 23 IS HEREBY RESERVED TO THE PRESIDENT OF THE PHILIPPINES IN TIMES OF WAR, REBELLION, PUBLIC PERIL, CALAMITY, 24 EMERGENCY, DISASTER OR DISTURBANCE OF PEACE AND ORDER 25 26 TO TAKE OVER AND OPERATE THE DISTRIBUTION SYSTEM OF THE GRANTEE OR TO AUTHORIZE THE TEMPORARY USE AND 27 OPERATION THEREOF BY ANY AGENCY/DEPARTMENT OF. THE 28 GOVERNMENT UPON DUE COMPENSATION TO THE GRANTEE FOR 29

THE USE OF THE SAID DISTRIBUTION SYSTEM DURING THE PERIOD WHEN THEY SHALL BE SO OPF RATED."

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"SEC. 9. RIGHT OF EMINENT DIDMAIN. + SUBJECT TO THE 3 LIMITATIONS AND PROCEDURES PRESCRIBED BY LAW, THE 4 GRANTEE IS AUTHORIZED TO EXERCISE THE RIGHT OF EMINENT 5 DOMAIN INSOFAR AS IT MAY BE RIEASONABLY NECESSARY FOR 6 THE EFFICIENT MAINTENANCE AND OPERATION OF SERVICES. 7 THE GRANTEE IS AUTHORIZED TC) INSTALL AND MAINTAIN ITS 8 9 POLES, WIRES AND OTHER FACILITIES OVER AND ACROSS PUBLIC PROPERTY, INCLUDING STREETS, HIGHWAYS, FOREST 10 RESERVES AND OTHER 11 SIMILAR PROPERTY OF THE GOVERNMENT OF THE PHILIPPINES, ITS BRANCHES OR ANY OF 12 ITS INSTRUMENTALITIES. THE. GRANTEE MAY ACQUIRE SUCH 13 PRIVATE PROPERTY AS IS A CTUALLY NECESSARY FOR THE 14 **REALIZATION OF THE PURPOS ES FOR WHICH THIS FRANCHISE IS** 15 GRANTED: PROVIDED, THAT PROPER CONDEMNATION 16 PROCEEDINGS SHALL HAVE BEEN INSTITUTED AND JUST 17 COMPENSATION PAID." 18

19 "SEC. 10. WARRANTH IN FAVOR OF NATIONAL AND LOCAL GOVERNMENTS. - THE 'GRANTEE SHALL HOLD THE NATIONAL, 20 AND IMUNICIPAL GOVERNMENTS PROVINCIAL OF THE 21 PHILIPPINES HARMLESS FROM ALL CLAIMS, ACCOUNTS, 22 DEMANDS OR ACTIONS ARISING OUT OF ACCIDENTS OR 23 INJURIES, WHETHER TO PROPERTY OR PERSCINS, CAUSED BY 24 CONSTRUCTION, 25 THE INSTALLATION, **OP ERATION** AND MAINTENANCE OF THE DISTRIBUTION SYSTEM OF 26 THE GRANTEE." 27

28 "SEC. 11. LIABILITY FOR DAMAGES. - THE GRANTEE SHALL
29 BE LIABLE FOR ANY INJURY AND DAMAGE AIRISING FROM OR.
30 CAUSED BY ACCIDENT TO PERSONS AND PROP. ERTY. BY REASON

OF ANY DEFECTIVE CON STRUCTION UNDER THIS FRANCHISE OR 2. OF ANY NEGLECT OR OM IISSION TO KEEP ITS POLES AND WIRES IN A SAFE CONDITION."

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"SEC. 12. SALE, LE ASE, TRANSFER, USUFRUCT, ETC. - THE 4 GRANTEE SHALL NOT LI ASE, TRANSFER, GRANT THE USUFRUCT 5 OF NOR SELL THIS FRAN CHISE OR THE RIGHTS AND PRIVILEGES 6 ACQUIRED THEREUNDER TO ANY PERSON, FIRM, COMPANY, 7 CORPORATION OR OTHEIR COMMERCIAL OR LEGAL ENTITY, NOR ' 8 MERGE WITH ANY OTHER CORPORATION OR ENTITY, NOR 9 SHALL THE CONTROLLING INTEREST OF THE GRANTEE BE 10 11 TRANSFERRED WHETHER IN WHOLE OR IN PART, AND WHETHER SIMULTANEOUSLY OR CONTEMPORANEOUSLY, TO ANY SUCH 12 PERSON, FIRM, COMPANY, CORPORATION OR ENTILY WITHOUT 13 THE PRIOR APPROVAL OF THE CONGRESS OF THE FHILIPPINES. 14 ANY PERSON OR ENTLIY TO WHICH THIS FRANCH ISE IS SOLD, 15 TRANSFERRED OR ASSIGNED, SHALL BE SUBJECT TO THE SAME 16 CONDITIONS, TERMS, RESTRICTIONS AND LIMITATI ONS OF THIS 17 ACT." 18

19 "SEC. 13 EQUALITY CLAUSE. - IN THE EVENTY THAT ANY COMPETING INDIVIDUAL, PARTNERSHIP OR CORPORATION 20 SHALL RECEIVE A SIMILAR PERMIT OR FRANCHISE WITH TERMS 21 AND/OR PROVISIONS MORE FAVORABLE THAN THIDSE HEREIN 22 GRANTED OR WHICH TEND TO PLACE THE HEREIN (GRANTEE AT 23 ANY DISADVANTAGE, SUCH TERMS AND/OR PROVISIONS SHALL 24 BE DEEMED PART HEREOF AND SHALL OPERATE IEQUALLY IN 25 FAVOR OF THE HEREIN GRANTEE: PROVIDED, THAT ANY TERMS 26 27 AND/OR PROVISIONS HEREIN GRANTED WHICH ARE NOT 28 CONTAINED IN OTHER. FRANCHISE THAT MAY HEREAFTER BE. 29 GRANTED SHALL LIKEWISE BE ENJOYED BY THE FUTURE 30 PROVIDED, HOWEVER, THAT THE FOREGOING GRANTEES:

4. 1. 1 SHALL NEITHER APPLY TO NOR AFFECT THE PROVISIONS CONCERNING TERRITORY COVERED BY THE FRANCHISE AND 2 THE ILIFE SPAN OF THE FRANCHISE."

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"SEC. 14. SEPARABILITY CLAUSE. - IF, FOR ANY REASON, 4 ANY OF THE SECTIONS OR PROVISIONS OF THIS ACT IS 5 6 DECLA RED UNCONSTITUTIONAL OR INVALID, THE OTHER PARTS 7 . OR PROVISIONS HEREOF WHICH ARE NOT AFFECTED THEREBY 8 SHALL (CONTINUE TO BE IN FULL FORCE AND EFFECT."

9 "SE C. 15. APPLICABILITY CLAUSE. - THE GRANTEE SHALL COMPLY' WITH AND BE SUBJECT TO THE PROVISIONS OF. 10 COMMONWEALTH ACT NO. 146, AS AMENDED, OTHERWISE 11 KNOWN AS THE "PUBLIC SERVICES ACT" AND REPUBLIC ACT 12 NO. 91.36, OTHERWISE KNOWN AS THE 'ELECTRIC POWER 13 INDUSTRY REFORM ACT OF 2001'." 14

"SE C. 16. REPEALABILITY AND NONEXCLUSIVITY CLAUSE. -15 THIS FRANCHISE SHALL BE SUBJECT TO AMENDMENT, 16 ALTERATION OR REPEAL BY THE CONGRESS OF THE 17 PHILIPPINES WHEN THE PUBLIC INTEREST SO REQUIRES AND 18 SHALL NOT BE INTERPRETED AS AN EXCLUSIVE GRANT OF THE 19 PRIVILEGES HEREIN PROVIDED FOR." 20

"SEC. 17. REPORTORIAL REQUIREMENT. - THE GRANTEE 21 SHALL SUBMIT AN ANNUAL REPORT OF FINANCES AND 22 **OPERATIONS TO THE CONGRESS OF THE PHILIPPINES."** 23

SEC. 2. Renewal/Extension of the Term of Franchise. - The term of the 24 franchise granted under Republic Act No. 2341, as amended, is hereby 25 extended/renewed for a period of twenty-five (25) years from the date of 26 effectivity of this Act. This franchise shall be deemed ipso facto revoked in 27 the event that the grantee fails to operate continuously for two years. 28

SEC. 3. Acceptance and Connpliance. - Acceptance of the amendment
 and extension/renewal of the franc hise shall be given in writing within sixty
 (60) days from the date of effectiv ity of this Act.

SEC. 4. Repealing Clause. - All laws, decrees, orders, resolutions,
instructions and rules and regulations or parts thereof, which are inconsistent
with this Act, are hereby deemed, repealed or modified accordingly.

SEC. 5. Effectivity Clau se. - This Act shall take effect fifteen (15) days
from the date of its publication, upon the initiative of the grantee, in at least
two newspapers of general circulation in the Philippines.

Approved,