FIFTEENTH CONGRESS OF THE **REPUBLIC OF THE PHILIPPINES**) **First Regular Session**)

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| Introduced by Senator Antonio "Sonny" F. Trillanes IV | |
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EXPLANATORY NOTE

Presidential Decree 807 or the Civil Service Decree of the Philippines created three levels in our civil service system. These are: the first level, which includes the clerical, trades, crafts and custodial service positions for non-professional or sub-professional work requiring less than four years of collegiate studies; the second level, which includes the professional, technical and scientific positions requiring at least four years of college work up to Division Chief level; and the third level, which mainly covers positions in the career executive service, the entry to which is currently prescribed by the Career Executive Service Board or CESB.

Those who belong in the third level of the civil service system occupy positions in the executive and managerial services. They enjoy security of tenure, mobility, and classification based on ranks. These positions have significant roles in the bureaucracy as they have a direct hand both in the formulation and implementation of government policies thus it is important that we enact a system that would set up career development and professionalize the career executive service.

This bill seeks to systematize appointments and promotions in the government by providing for a systematized career rank progression in the bureaucracy. It also seeks to create a Career Executive System Board (CESB) that will issue rules, standards and procedures in the recruitment, selection, assignment to positions, classification, compensation, mobility, performance management, tour of duty, rewards and incentives and training of the career executive officers (CEO).

This bill seeks to promote the concept of merit and fitness over that of trust and confidence. It is hoped that thru the passage of this bill, the practice of appointing people to career executive positions in the government even if that person is not eligible will be averted.

In view of the foregoing, immediate passage of this bill is earnestly sought.

ONIO "SONN " F. TRILLANES IV Senator

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| Introduced by Senator Antonio "Sonny" F. Trillanes IV | • |
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AN ACT

ESTABLISHING THE CAREER EXECUTIVE SYSTEM

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled.

| 1 | ARTICLE I |
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| 2 | GENERAL PROVISIONS |
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| 4 | SECTION 1. Short Title This Act shall be known as the "Career Executive System |
| 5 | Act of 2010". |
| 6 | |
| 7 | SEC. 2. Declaration of Policy It is the policy of the State under Article IX, B. Section |
| 8 | 3 of the 1987 Philippine Constitution to establish a career service and to provide the public sector |
| 9 | with a well-selected and development-oriented corps of public managers who possess the |
| 10 | necessary expertise and responsive leadership that will serve as a stabilizing force, an instrument |
| 11 | for change, a vanguard of professionalism and careerism in the civil service, and a critical link |
| 12 | between the government and the people. Towards this end, the State hereby calls for an effective, |
| 13 | efficient and responsible administration of the executive/managerial class within the third level |
| 14 | of the career service that will maintain continuity and stability in the bureaucracy. |
| 15 | |
| 16 | SEC. 3. Coverage This Act shall cover the executive/managerial class of the third |
| 17 | level which constitutes the Career Executive System. |
| 18 | |
| 19 | SEC. 4. Definition of Terms As used in this Act, the following terms |
| 20 | shall be construed as follows: |
| 21 | (a) "Third Level" refers to the highest level in the career service of the Civil Service |
| 22 | System under the 1987 Philippine Constitution which includes positions in the |
| 23 | executive and managerial class, and the positions in the highly technical and specialized |
| 24 | class such as the foreign service, the scientific, technical, artistic and academic fields, in |
| | |

all branches, subdivisions, instrumentalities and agencies of the government including government-owned or controlled corporations with original charters. The third level covers all positions higher than chief of division based on the position classification system of the Department of Budget and Management and the Civil Service Commission, or based on such other systems as may be applicable across the executive, legislative and judicial branches, including constitutional offices.

- (b) "Career Executive System (CES)" refers to the system of professionalization and career development of the executive and managerial component of the third level in the career service.
- (c) "Career Executive System Board (CESB)" refers to the policy making body
 responsible for the development, maintenance and administration of the Career
 Executive System.
- (d) "Career Executive Officer (CEO)" refers to a Career Executive Officer-Eligible who
 is conferred a CES rank and appointed to a position covered by the CES.
- (e) "Career Executive Officer-Eligible (CEO-E)" refers to a person who passed the
 qualifying examination process set by the Board through the Civil Service Commission
 but has not yet been appointed to a position in the CES.
- (f) "Rank" refers to the index of classification of Career Executive Officers to which a
 Career Executive Officer-Eligible may be appointed by the Civil Service Commission
 in accordance with the requirements prescribed by the Board.
- (g) "Mobility" refers to the movement of a Career Executive Officer from one position to
 another without reduction in rank or salary.
- (h) "Highly Technical/Specialized Class" refers to the class of positions requiring
 technical skills or training in the superior degree involving highly specialized duties
 and requiring extended training and experience as to render impracticable the giving of
 a competitive examination.
- (i) "Executive/Managerial Class" refers to the class of positions above chief of division
 primarily charged with the implementation of policies and the routine operations of an
 office.

ARTICLE II CAREER EXECUTIVE SYSTEM

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34 SEC. 5. *The Career Executive System (CES).* – The Career Executive System shall 35 cover all executive and managerial positions in the third level in the executive, legislative and 36 judicial branches, including constitutional offices and such other equivalent positions as may be

identified by the Board. Entry and advancement in the CES shall be governed by the principles 1 of merit and fitness and other requirements as may be prescribed by the Board through the Civil 2 Service Commission. The Career Executive System shall be essentially characterized by the 3 principles of merit and fitness, security of tenure and mobility. 4

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SEC. 6. Career Executive System Board (CESB). - A Career Executive System Board, 6 hereinafter referred to as the Board, under the administrative supervision of the Civil Service 7 Commission (CSC), hereinafter referred to as the Commission, is hereby created. It shall be 8 composed of the chairperson of the Commission as the Board's ex officio chairperson; and three 9 10 (3) ex officio members namely: the Secretary of the Department of Budget and Management or his/her permanent representative not lower than an undersecretary; the President of the 11 Development Academy of the Philippines and the Dean of the National College of Public 12 Administration and Governance of the University of the Philippines. The Board shall also 13 include three (3) members to be appointed by the Chairperson for a term of three (3) years 14 namely: a representative of the nationwide association of career executive officers, a 15 representative of the nationwide association of personnel managers in the private sector, both of 16 whom shall be nominated by their respective associations, and one (1) representative from the 17 ranks of retired Career Executive Officers who is familiar with the principles and methods of 18 personnel administration. The members of the Board shall be provided with per diems and 19 allowances as may be determined by the Commission. 20

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SEC. 7. Powers and Functions of the Board. - The Board shall be the policy making 22 body of the Career Executive System. It shall promulgate rules, standards and procedures in the 23 recruitment, selection, assignment to positions, classification, compensation, mobility, 24 performance management, tour of duty, rewards and incentives, and training and career 25 development of Career Executive Officers and Career Executive Officer-Eligibles. 26

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SEC. 8. Office of the Career Executive and Specialized Systems (OCESS). - The Office of the Career Executive and Specialized Systems (OCESS), which shall be an office under the 29 Commission, shall serve as the CESB secretariat with its own administrative and financial 30 component. It shall be responsible for the implementation of the policies, rules, regulations, 31 decisions, directives and instructions pertaining to the third level of the career service. An 32 assistant commissioner of the Commission shall head the OCESS and shall be assisted by a 33 Director IV, both of whom shall be Career Executive Officers, and shall be appointed by the 34 chairperson of the Commission upon recommendation by the Board. 35

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ARTICLE III

POLICIES AND STANDARDS IN THE CAREER EXECUTIVE SYSTEM

SEC. 9. Membership in the Career Executive System. - A CEO-Eligible who is 4 assigned to a position in the Career Executive System shall be given the entry rank as CEO by 5 the Commission upon recommendation by the Board. This process completes his/her 6 membership in the Career Executive System. 7

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SEC. 10. Security of Tenure. - A Career Executive Officer shall enjoy security of tenure 9 in the Career Executive System and shall not be suspended nor dismissed except for cause and 10 11 after due process.

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SEC. 11. Compensation. - A CEO shall be compensated according to rank and shall be 13 provided with an attractive salary, fringe benefit and reasonable allowances. A CEO occupying a 14 position in the Career Executive System shall enjoy an added premium based on his/her rank. In 15 case a CEO occupies a position whose salary grade is higher than that of his/her rank, he/she 16 17 shall receive the difference between the salary grade of his/her position and his/her rank while assigned to the position. The Board, in coordination with the Commission and the Department of 18 Budget and Management (DBM), shall develop and periodically review a compensation plan for 19 Career Executive Officers. The employing agency shall provide the funds to pay the salary, 20 fringe benefits and allowances of a CEO. 21

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SEC. 12. Rank System in the Career Executive System. - A Career Executive Officer 23 (CEO) shall be classified according to rank which shall be established and determined by the 24 Commission upon recommendation by the Board. Rank classification shall be based on proven 25 competence, qualifications such as appropriate academic and professional background, broad 26 levels of responsibility and other relevant considerations. 27

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SEC. 13. Appointment to Rank. - Only a CEO-Eligible, assigned to a position in the 29 Career Executive System, shall be appointed to rank by the Commission upon recommendation 30 by the Board. The issuance of rank shall be done by the chairperson of the Commission. 31

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SEC. 14. Promotion in Rank. - The Board shall recommend to the Commission the 33 criteria which shall be the basis for promotion in rank. The criteria to be established shall 34 include, but shall not be limited to, performance, qualifications and proven competence. 35

SEC. 15. Mobility in the Career Executive System. - A Career Executive Officer may be 1 assigned to any position in the Career Executive System without diminution in rank and salary. 2 There shall be a tour of duty of three (3) years for each CEO during which period he/she shall 3 not be transferred to another office or position without his/her consent. In filing a vacancy, the 4 head of agency shall choose from those who have been granted rank or eligibility. The 5 Commission, through the Board, shall provide information on vacancies, an updated list of 6 available qualified persons who may be assigned, and such other mechanisms to assist the head 7 of agency in the selection. 8

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SEC. 16. Assignment to Positions in the Career Executive System. - Career Executive 10 Officer-Eligibles shall be given priority in assignments to vacant positions in the Career 11 Executive System. In exceptional cases, a non-CEO-Eligible may be assigned to a position in the 12 13 Career Executive System on a temporary status: Provided, that he/she shall be replaced once a CEO-Eligible becomes available. Those who are in Salary Standardization Law (SSL)-exempt 14 agencies shall also be required to be CEO-Eligibles prior to their assignments to positions in the 15 Career Executive System. All career undersecretaries and assistant secretaries and other officials 16 of similar rank shall come from the CEO-Eligibles. The assigning authority shall choose from a 17 list of at least three (3) eligibles who are qualified, available and willing to be assigned to said 18 vacant position. The number of career undersecretaries and assistant secretaries and other 19 officials of similar rank shall conform to the number set by law. The Commission shall establish 20 a mechanism to ensure that assignments to positions in the Career Executive System conform to 21 the standards prescribed under this Act. 22

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SEC. 17. *Discipline.* – The Commission shall have the authority to discipline occupants
 of positions in the Career Executive System: *Provided*, that, such authority to discipline shall be
 concurrent with the assigning authority.

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SEC. 18. *Training and Career Development.* – The Board shall establish a continuing
 program of training and career development for CEO and CEO-Eligibles.

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SEC. 19. *Performance Management.* – The Board shall develop a system for periodic evaluation of the performance of occupants of positions in the Career Executive System taking into account their accomplishments and managerial capability. This periodic evaluation system shall be the basis for the grant of incentives and awards, as well as for sanctions for poor performance. 1 2

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ARTICLE IV MISCELLANEOUS PROVISIONS

SEC. 20. *Transitory Provisions.* – (a) Upon the effectivity of this Act, all Career Executive Service Officers (CESOs) who were conferred CESO ranks under Article IV, Part III of the Integrated Reorganization Plan under Presidential Decree No. 1, as amended, shall, as a vested right, be accredited as Career Executive Officers (CEOs) under this Act and shall be appointed to Career Executive Officer ranks corresponding to their CESO rank.

9 (b) Career Executive Service Eligibles (CESEs) who passed the examinations given by 10 the former Career Executive Service Board, and Career Service Executive Eligibles (CSEEs) 11 who passed the examination given by the Civil Service Commission, and who are assigned to 12 positions in the Career Executive System at the time of the effectivity of this Act, shall be 13 appointed to entry rank as Career Executive Officers.

(c) Those who possess Career Executive Service Eligibility (CESE) but who are not
assigned positions in the Career Executive System at the time of the effectivity of this Act shall
be accredited as Career Executive Officer-Eligibles.

(d) Career Service Executive Eligibles (CSEEs) who have not been assigned to positions
in the Career Executive System at the time of the effectivity of this Act shall be required to
undergo further screening process to qualify as Career Executive Officer-Eligibles.

(e) The personnel, assets, funds, grants and records of the former Career Executive
Service Board (CESB) secretariat are hereby transferred to the Office of the Career Executive
and Specialized System (OCESS).

(f) The chairperson of the Commission shall designate an officer-in-charge pending theappointment of an assistant commissioner to head the OCESS.

(g) Incumbent officials and employees of the current CESB secretariat shall continue to
 exercise their respective functions, duties and responsibilities with the corresponding benefits
 and privileges.

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SEC. 21. *Implementing Rules and Regulations.* – The Board, in coordination with the Commission, shall promulgate implementing rules and regulations as may be necessary to implement the intent and purposes of this Act and which shall be published in the *Official Gazette* and in two (2) newspapers of general circulation.

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SEC. 22. Repealing Clause. – Article IV, Part III of the Integrated Reorganization Plan,
 as approved under Presidential Decree No. 1, as amended, is hereby repealed. All provisions of
 Executive Order No. 292, or the Revised Administrative Code of 1987 on the Civil Service

1 Commission, that are inconsistent with this Act are hereby repealed. All laws, rules and 2 regulations or parts thereof that are inconsistent with the provisions of this Act are hereby 3 repealed or modified accordingly.

5 SEC. 23. Separability Clause. – If any part, section or provision of this Act is held 6 invalid or unconstitutional, no other part, section or provision shall be affected by the invalidity 7 or unconstitutionality thereof.

9 SEC. 24. *Effectivity.* – This Act shall take effect after fifteen (15) days from its 10 publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,

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