FOURTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES Second Regular Session

8 SEP 22 24: 3

SENATE

NECEIVED BY

Senate Bill No. 2636

INTRODUCED BY SEN. MANNY VILLAR

EXPLANATORY NOTE

The Comprehensive Agrarian Reform Program (CARP) was launched as the centerpiece program of the Aquino Administration, which was espoused by Republic Act No. 6657 otherwise known as the Comprehensive Agrarian Reform Law of 1988.

Republic Act No. 6657 has originally provided for a ten-year period for the land acquisition and distribution component of the CARP. After the said period has elapsed in 1998, a ten-year extension was granted by Republic Act No. 8532 up to 2008.

It now appears, however, that the total of 20-year period was not adequate to finish the land acquisition and distribution component of the CARP. It is being pointed out that its implementation was not properly carried out and monitored and so the said program's component was not completed.

But despite this assertion, the land acquisition and distribution component of the CARP should not just be abandoned by the present administration since it will have a great impact on social justice, poverty alleviation and rural development.

As such, this bill seeks to extend the acquisition and distribution of all agricultural lands in order to complete this priority program component of the CARP. It also seeks to sustain the support services to the agrarian reform beneficiaries by providing a bigger funding.

Moreover, it aims to provide for a mechanism to oversee and monitor the implementation of this bill when enacted into law through the creation of Congressional Oversight Committee on Agrarian Reform (COCAR). Through this, it can be assured that there would be a transparent and responsive carrying out of the provisions of this legislative measure as it is focused towards the review of its program implementation.

Hence, the approval of this bill is earnestly and immediately sought.

MANNY VILLAR

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Senate Bill No. 2636

INTRODUCED BY SEN. MANNY VILLAR

AN ACT

EXTENDING THE ACQUISITION AND DISTRIBUTION OF ALL AGRICULTURAL LANDS AND SUSTAINING THE SUPPORT SERVICES TO THE AGRARIAN REFORM BENEFICIARIES UNDER THE COMPREHENSIVE AGRARIAN REFORM LAW OF 1988, AS AMENDED, AND PROVIDING FOR THE NECESSARY FUNDS AND THE MONITORING OF ITS PROPER IMPLEMENTATION

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

Section 1. Extension of the Acquisition and Distribution of All Agricultural Lands. – The schedule of acquisition and distribution of all agricultural lands as provided under Section 7 of Republic Act No. 6657, otherwise known as the Comprehensive Agrarian Reform Law of 1988, as amended, shall be extended for a period of five years upon the effectivity of this Act in order to strengthen the Comprehensive Agrarian Reform Program (CARP).

Sec. 2. *Funding Source.* – The amount of One Hundred Billion Pesos
(P100,000,000,000.00) is hereby appropriated for the said land acquisition and
distribution and for sustaining the support services to the agrarian reform
beneficiaries as well as the other funding requirements of the CARP.

11 Other sources of funding shall include the following:

- a) Proceeds of the sales of the Privatization Management Office (PMO),
 formerly the Assets Privatization Trust (APT);
- b) All receipts from assets recovered and from sales of ill-gotten wealth recovered through the Presidential Commission on Good Government (PCGG) without prejudice to the amount appropriated for compensation to victims of human rights under the applicable law;
- c) Proceeds from the disposition and development of the properties of the government in foreign countries, for the specific purpose of financing

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production credits, infrastructure and other support services as provided
 under Section 37 of Republic Act No. 6657;

- d) All income and collections of whatever kind and nature arising from the agrarian reform operations, projects and programs of the Department of Agrarian Reform (DAR) and other CARP implementing agencies: *Provided*, That amortization payments shall be allocated as part of the funding for support services to the agrarian reform beneficiaries under Section 37 of Republic Act No. 6657;
- e) Portion of amounts accruing to the Philippines from all sources of official
 foreign aid grants, debt swaps and concessional financing from all
 countries, and other forms of financing arrangements, negotiated by the
 Philippine government with other countries and financial institutions to be
 used for the specific purpose of financing production credits, infrastructure
 and other support services as provided under Section 37 of Republic Act
 No. 6657;
- 16 17
- f) Yearly appropriations of not less than Five Billion Pesos (P5,000,000,000.00) from the General Appropriations Act; and
- 18

g) Other government funds not otherwise appropriated.

Sec. 3. Funding for Support Services. - In order to cover the expenses and 19 cost of support services, at least forty percent (40%) of all appropriations for 20 agrarian reform shall be immediately set aside and made available to cover the 21 expenditure and cost of support services to all stakeholders of the CARP: Provided, 22 That for the five (5) years extension period, a minimum of three (3) agrarian reform 23 communities shall be established by the DAR per year in coordination with the local 24 government units, non-government organizations and people's organizations in 25 each legislative district with a predominant agricultural population: Provided, further, 26 That the areas in which the agrarian reform communities are to be established shall 27 have been fully subjected under Republic Act No. 6657. 28

Sec. 4. Congressional Oversight Committee on Agrarian Reform. - The 29 Congressional Oversight Committee on Agrarian Reform (COCAR) is hereby 30 created to oversee and monitor the implementation of this Act and to review its 31 program implementation. It shall be chaired by the Chairperson of the Senate 32 Committee on Agrarian Reform and co-chaired by the Chairperson of the 33 Committee on Agrarian Reform of the House of Representatives, with four (4) 34 members from the Senate and four (4) members from the House of Representatives 35 to be respectively designated by the President of the Senate and the Speaker of the 36 House of Representatives, who shall endeavor to have the various land and 37 agrarian reform sectors and regions of the country represented. 38

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In order to carry out the objectives of this Act, the COCAR shall be provided with the necessary appropriations for its operation. The members of the COCAR shall receive no compensation: however, traveling and other necessary expenses shall be allowed.

Sec. 5. *Powers and Functions of the COCAR.* – The COCAR shall have the
 following powers and functions:

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a) Prescribe and adopt guidelines which shall govern its work;

- b) Hold hearings and consultations, receive testimonies and reports pertinent
 to its specified concerns;
- c) Secure from any department, bureau, office or instrumentality of the Government such assistance as may be needed, including technical information, preparation, and production of reports and submission of recommendations or plans as it may require, particularly a yearly report of the record or performance of each agrarian reform beneficiaries as provided under Section 22 of Republic Act No. 6657;
- d) Secure from the DAR or the LBP actual information on the amount of just
 compensation determined to be paid or which has been paid to any
 landowner;
- e) Oversee and monitor, in such a manner as it may deem necessary, the actual implementation of the program and projects by the DAR;
- f) Summon by subpoena any public or private citizen to testify before it, or
 require by subpoena *duces tecum* to produce before it such records,
 reports or other documents as may be necessary in the performance of its
 functions;
- g) Submit periodic reports on its findings and make recommendations on
 actions to be taken by Congress and the Presidential Agrarian Reform
 Council (PARC);
- h) Engage the services of resource persons from the public and private
 sectors as well as from the civil society as may be needed;
- i) Approve the budget for the work of the COCAR and all disbursements
 therefrom, including compensation of all personnel;
- j) Organize its staff and hire and appoint such employees and personnel
 whether temporary, contractual or on consultancy, subject to applicable
 rules; and
- k) Exercise all the powers necessary to attain the purposes of this Act for
 which it is created.
- 37 Sec. 6. *Annual Report.* The DAR shall submit to the Senate and the House 38 of Representatives a detailed progress annual report on the implementation of the

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CARP within thirty (30) days following the end of each fiscal year during the five year extension period referred to under Section 1 of this Act.

Sec. 7. *Implementing Rules and Regulations.* – The Secretary of the DAR, in coordination with the other concerned government agencies and bureaus, shall promulgate the implementing rules and regulations of this Act within sixty (60) days upon the effectivity of this Act.

Sec. 8. *Repealing Clause.* – All laws, decrees, orders, rules and regulations
or part thereof that are inconsistent with the provisions of this Act are hereby
repealed or modified accordingly.

10 Sec. 9. *Separability Clause.* – If for any reason, any section or provision of 11 this Act is declared unconstitutional or null and void, other sections not affected shall 12 remain in full force and in effect.

Sec. 10. *Effectivity Clause*. – This Act shall take effect fifteen (15) days after
 its complete publication in at least two (2) newspapers of general circulation.

15 Approved,