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	SENATE TEE REPORT NO.	REPUBLIC) ) 8

Re: S. No. **2666**, prepared jointly by the Committees.

Recommending its approval in substitution of Senate Bill Nos. 1911, 1990, 2047, 2122 and 2636, taking into consideration Proposed Senate Resolution Nos. 45, 65 and 263, and House Joint Resolution No. 21.

and Social Justice, Welfare and Rural Development on OCT - 7 2008

Sponsors: Senators Honasan, Escudero, Enrile, Legarda, Defensor Santiago, Ejercito Estrada, Biazon and Villar

## MR. PRESIDENT:

The Committees on Agrarian Reform; Justice and Human Rights; Finance; and Social Justice, Welfare and Rural Development to which were referred Senate Bill No. 1911, introduced by Senator Defensor Santiago, entitled:

# "AN ACT

STRENGTHENING THE COMPREHENSIVE AGRARIAN REFORM PROGRAM (CARP), AMENDING REPUBLIC ACT NO. 6657, ALSO KNOWN AS THE COMPREHENSIVE AGRARIAN REFORM LAW OF 1988, SECTIONS 37 AND 63";

Senate Bill No. 1990, introduced by Senator Honasan, entitled:

# "AN ACT

STRENGTHENING THE COMPREHENSIVE AGRARIAN REFORM PROGRAM (CARP), AMENDING FOR THE PURPOSE SECTIONS 7 AND 37 AND FURTHER AMENDING SECTION 63, AND REPEALING SECTIONS 29, 30, 31, 32, 33 AND 34 OF REPUBLIC ACT NO. 6657, OTHERWISE KNOWN AS THE COMPREHENSIVE AGRARIAN REFORM LAW OF 1988, AS AMENDED, AND APPROPRIATING **FUNDS THEREFOR";** 

## "AN ACT

ACCELERATING THE COMPLETION OF THE LAND ACQUISITION AND DISTRIBUTION COMPONENT OF THE COMPREHENSIVE AGRARIAN REFORM PROGRAM (CARP), BY PROVIDING AUTOMATIC APPROPRIATION THEREOF, AND ADDRESSING MAJOR IMPLEMENTATION PROBLEMS OF THE PROGRAM, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 6657, AS AMENDED, OTHERWISE KNOWN AS 'THE CARP LAW OF 1988' AND EXECUTIVE ORDER 129, AS AMENDED";

Senate Bill No. 2122, introduced by Senator Biazon, entitled:

### "AN ACT

STRENGTHENING THE COMPREHENSIVE AGRARIAN REFORM PROGRAM (CARP), BY AMENDING CERTAIN SECTIONS OF REPUBLIC ACT NO. 6657, AS AMENDED, OTHERWISE KNOWN AS THE COMPREHENSIVE AGRARIAN REFORM LAW OF 1988, PROVIDING FUNDS THEREFOR, AND FOR OTHER PURPOSES";

and Senate Bill No. 2636, introduced by Senator Villar, entitled:

## "AN ACT

EXTENDING THE ACQUISITION AND DISTRIBUTION OF ALL AGRICULTURAL LANDS AND SUSTAINING THE SUPPORT SERVICES TO THE AGRARIAN REFORM BENEFICIARIES UNDER THE COMPREHENSIVE AGRARIAN REFORM LAW OF 1988, AS AMENDED, AND PROVIDING FOR THE NECESSARY FUNDS AND THE MONITORING OF ITS PROPER IMPLEMENTATION";

taking into consideration Proposed Senate Resolution No. 45, introduced by Senator Legarda, entitled:

#### "RESOLUTION

DIRECTING THE APPROPRIATE SENATE COMMITTEES TO CONDUCT AN INQUIRY, IN AID OF LEGISLATION, INTO THE STATE OF THE IMPLEMENTATION OF THE COMPREHENSIVE AGRARIAN REFORM PROGRAM (CARP)";

Proposed Senate Resolution No. 65, introduced by Senator Biazon, entitled:

## "RESOLUTION

DIRECTING THE SENATE COMMITTEE ON AGRARIAN REFORM AND OTHER APPROPRIATE SENATE COMMITTEES, TO CONDUCT A REVIEW, ON THE IMPLEMENTATION OF THE COMPREHENSIVE AGRARIAN REFORM LAW TO DETERMINE THE POSSIBILITY OF EXTENDING FUNDING AND OTHER APPROPRIATE AMENDMENTS TO THE LAW";

and Proposed Senate Resolution No. 263, introduced by Senator Honasan, entitled:

#### "RESOLUTION

DIRECTING THE COMMITTEES ON AGRARIAN REFORM AND LOCAL GOVERNMENT TO CONDUCT AN INQUIRY, IN AID OF LEGISLATION, INTO THE ISSUES AND PROBLEMS WHICH PREEMPT AND UNDERMINE THE EFFECTIVE IMPLEMENTATION OF THE COMPREHENSIVE AGRARIAN REFORM PROGRAM (CARP) UNDER REPUBLIC ACT NO. 6657, CTING AS AN EXAMPLE, THE CASE OF SUMILAO FARMER-BENEFICIARIES AND THE MUNICIPALITY OF SUMILAO, BUKIDNON AND ITS PEOPLE, WITH THE END IN VIEW OF PROPOSING AN AMENDATORY LAW WHICH SHALL FURTHER STRENGTHEN AND ENSURE THE COMMON GOOD, GENERAL WELFARE AND PROTECTION OF THE FARMER-BENEFICIARIES' AND OTHER CONCERNED PARTIES' INTERESTS":

and House Joint Resolution No. 21, introduced by Representatives Nograles, Lagman, Villafuerte, Garcia (P.) and Defensor (A.), entitled:

## "JOINT RESOLUTION

MAINTAINING THE EFFECTIVITY OF THE LAND ACQUISITION AND DISTRIBUTION COMPONENT OF REPUBLIC ACT NO. 6657, AS AMENDED, OTHERWISE KNOWN AS THE COMPREHENSIVE AGRARIAN REFORM LAW OF 1988, UNTIL DECEMBER 31, 2008 AND FOR OTHER PURPOSES";

have considered the same and have the honor to report them back to the Senate with the recommendation that the attached bill, Senate Bill No. 2666, prepared jointly by the Committees, entitled:

#### "AN ACT

STRENGTHENING THE COMPREHENSIVE AGRARIAN REFORM PROGRAM (CARP), AMENDING FOR THE PURPOSE CERTAIN PROVISIONS OF REPUBLIC ACT NO. 6657, OTHERWISE KNOWN AS THE 'COMPREHENSIVE AGRARIAN REFORM LAW OF 1988,' AS AMENDED, AND APPROPRIATING FUNDS THEREFOR"

be approved in substitution of Senate Bill Nos. 1911, 1990, 2047, 2122 and 2636, taking into consideration Proposed Senate Resolution Nos. 45, 65 and 263, and House Joint Resolution No. 21, with Senators Defensor Santiago, Honasan, Ejercito Estrada, Biazon, Villar, Legarda, Escudero and Enrile as authors.

tfully submitted,

GREGORIO B. HONASAN II

Chairman, Committee on Agrarian Reform

Member, Committee on Justice & Human Rights

Member, Committee on Finance

Member, Committee on Social Justice, Welfare & Rural Development

FRANCIS "CHIZ" G. ESCUDERO

Chairman, Committee on Justice & Human Rights Member, Committee on Agrarian Reform

Member, Committee on Finance

JUAN PONCE EN ALE Chairman, Committee on Finance Member, Committee on Agrarian Reform Member, Committee on Justice & Human Rights

Member, Committee on Social Justice, Welfare & Rural Development

LOREN B. LEGARDA it is put diving Chairperson, Committee on Social Justice, Welfare & Rural Development

Member, Committee on Agrarian Reform Member, Committee on Justice & Human Rights Member, Committee on Finance

Vice Chairpersons:

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Vice Chair, Committee on Agrarian Reform Member, Committee on Finance Member, Committee on Social Justice,

Welfare & Rural Development

BENIGNO SIMEON C. AQUINO III

Vice-Chair, Committee on Justice & Human Rights

Vice Chair, Committee on Finance

EDGARDO J. ANGARA

Vice-Chair, Committee on Finance

Member, Committee on Agrarian Reform

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Studies commission

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Committee on Agrarian Reform Committee on Finance Committee on Social Justice,

Welfare & Rural Development

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Committee on Agrarian Reform Committee on Justice & Human Rights Committee on Finance with Interpollations

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Committee on Justice & Human Rights

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AQUIZINO Q. PIMENTEL, JR.

Mingrity Leader

Hon, MANNY VILLAR

President

Senate of the Philippines

Pasay City

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FOURTEENTH CONGRESS OF THE	)
REPUBLIC OF THE PHILIPPINES	j
Second Regular Session	)

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8 OCT -7 P6:32

SENATE

HECEIVED BY:

s. No. 2666

(In substitution of S. Nos. 1911, 1990, 2047, 2122 and 2636, taking into consideration Proposed Senate Resolution Nos. 45, 65 and 263, and House Joint Resolution No. 21)

Prepared by the Committee on Agrarian Reform; Justice and Human Rights; Finance; and Social Justice, Welfare and Rural Development with Senators Defensor Santiago, Honasan, Ejercito Estrada, Biazon, Villar, Legarda, Escudero and Enrile as authors

### AN ACT

STRENGTHENING THE COMPREHENSIVE AGRARIAN REFORM PROGRAM (CARP), AMENDING FOR THE PURPOSE CERTAIN PROVISIONS OF REPUBLIC ACT NO. 6657, OTHERWISE KNOWN AS THE COMPREHENSIVE AGRARIAN REFORM LAW OF 1988, AS AMENDED, AND APPROPRIATING FUNDS THEREFOR"

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

**SECTION 1.** Section 2 of Republic Act No. 6657, otherwise known as the Comprehensive Agrarian Reform Law of 1988, is hereby amended to read as follows:

"SECTION 2. Declaration of Principles and Policies. – It is the policy of the State to pursue a Comprehensive Agrarian Reform Program (CARP). The welfare of the landless farmers and farmworkers will receive the highest consideration to promote social justice and to move the nation toward sound rural development and industrialization, and the establishment of owner cultivatorship of economic-size farms as the basis of Philippine agriculture.

THE STATE SHALL PROMOTE INDUSTRIALIZATION AND FULL EMPLOYMENT BASED ON SOUND AGRICULTURAL DEVELOPMENT AND AGRARIAN REFORM, THROUGH INDUSTRIES THAT MAKE FULL AND EFFICIENT USE OF HUMAN AND NATURAL RESOURCES, AND WHICH ARE COMPETITIVE IN BOTH DOMESTIC AND FOREIGN MARKETS. HOWEVER, THE STATE SHALL PROTECT FILIPINO ENTERPRISES AGAINST UNFAIR FOREIGN COMPETITION AND TRADE PRACTICES.

THE STATE RECOGNIZES THAT THERE IS NOT ENOUGH AGRICULTURAL LAND TO BE DIVIDED AND DISTRIBUTED TO EACH FARMER AND REGULAR FARMWORKER SO THAT EACH ONE CAN OWN HIS/HER OWN ECONOMIC-SIZE FAMILY FARM. AS SUCH, A MEANINGFUL AGRARIAN REFORM PROGRAM TO UPLIFT THE LIVES AND ECONOMIC STATUS OF THE FARMER AND HIS/HER CHILDREN CAN ONLY BE ACHIEVED THROUGH SIMULTANEOUS INDUSTRIALIZATION AIMED AT DEVELOPING A SELF-RELIANT AND INDEPENDENT NATIONAL ECONOMY EFFECTIVELY CONTROLLED BY FILIPINOS.

TO THIS END, THE STATE MAY, IN THE INTEREST OF NATIONAL WELFARE OR DEFENSE, ESTABLISH AND OPERATE VITAL INDUSTRIES.

[To this end,] A more equitable distribution and ownership of land, with due regard to the rights of landowners to just compensation and to the ecological needs of the nation, shall be undertaken to provide farmers and farmworkers with the opportunity to enhance their dignity and improve the quality of their lives through greater productivity of agricultural lands.

The agrarian reform program is founded on the right of farmers and regular farmworkers who are landless, to own directly or collectively the lands they till or, in the case of other farmworkers, to receive a share of the fruits thereof. To this end, the State shall encourage and undertake the just distribution of all agricultural lands, subject to the priorities and retention limits set forth in this Act, having taken into account ecological, developmental, and equity considerations, and subject to the payment of just compensation. The State shall respect the right of small landowners, and shall provide incentives for voluntary land-sharing.

The State shall recognize the right of farmers, farmworkers and landowners, as well as cooperatives and other independent farmers' organization, to participate in the planning, organization, and management of the program, and shall provide support to agriculture through appropriate technology and research, and adequate financial, production, marketing and other support services.

The State shall apply the principles of agrarian reform, or stewardship, whenever applicable, in accordance with law, in the disposition or utilization of other natural resources, including lands of the public domain, under lease or concession, suitable to agriculture, subject to prior rights, homestead rights of small settlers and the rights of indigenous communities to their ancestral lands.

The State may resettle landless farmers and farmworkers in its own agricultural estates, which shall be distributed to them in the manner provided by law.

By means of appropriate incentives, the State shall encourage the formation and maintenance of economic-size family farms to be constituted by individual beneficiaries and small landowners.

The State shall protect the rights of subsistence fishermen, especially of local communities, to the preferential use of communal marine and fishing resources, both inland and offshore. It shall provide support to such fishermen through appropriate technology and research, adequate financial, production and marketing assistance and other services. The State shall also protect, develop and conserve such resources. The protection shall extend to offshore fishing grounds of subsistence fishermen against foreign intrusion. Fishworkers shall receive a just share from their labor in the utilization of marine and fishing resources.

The State shall be guided by the principles that land has a social function and land ownership has a social responsibility. Owners of agricultural land have the obligation to cultivate directly or through labor administration the lands they own and thereby make the land productive.

The State shall provide incentives to landowners to invest the proceeds of the agrarian reform program to promote industrialization, employment and privatization of public sector enterprises. Financial instruments used as payment for lands shall contain features that shall enhance negotiability and acceptability in the marketplace.

The State may lease undeveloped lands of the public domain to qualified entities for the development of capital-intensive farms, and traditional and pioneering crops especially those for exports subject to the prior rights of the beneficiaries under this Act."

**SEC. 2.** Section 7 of Republic Act No. 6657 is hereby amended to read as follows:

"SEC. 7. *Priorities.* – The DAR, in coordination with the PARC shall plan and program the acquisition and distribution of all [agricultural lands through a period of ten (10) years from the effectivity of this Act.] REMAINING UNACQUIRED AND UNDISTRIBUTED AGRICULTURAL

# LANDS FROM THE EFFECTIVITY OF THIS ACT UNTIL DECEMBER 31. 2013. Lands shall be acquired and distributed as follows:

Phase One: Rice and corn lands under Presidential Decree No. 27; all idle or abandoned lands; all private lands voluntarily offered by the owners for agrarian reform; all lands foreclosed by government financial institution; all lands acquired by the Presidential Commission on Good Government (PCGG); and all other lands owned by the government devoted to or suitable for agriculture, which shall be acquired and distributed immediately upon the effectivity of this Act, with the implementation to be completed [within a period of not more than four (4) years] ON OR BEFORE DECEMBER 31, 2010:

Phase two: All alienable and disposable public agricultural lands; all arable public agricultural lands under agro-forest, pasture and agricultural leases already cultivated and planted to crops in accordance with Section 6, Article XIII of the Constitution; all public agricultural lands which are to be opened for new development and resettlement; and all private agricultural lands in excess of fifty (50) hectares, insofar as the excess hectarage is concerned, to implement principally the right of farmers and regular farmworkers, who are landless, to own directly or collectively the lands they till, which shall be distributed immediately upon the effectivity of this Act, with the implementation to be completed [within a period of more than four (4) years.] ON OR BEFORE DECEMBER 31, 2010; Phase Three: All other private agricultural lands commencing with large landholdings and proceeding to medium and small landholdings under the following schedule:

- (a) Landholdings above twenty-four (24) hectares up to fifty (50) hectares, to begin on [the fourth (4<sup>th</sup>) year from the effectivity of this Act] **JANUARY 01, 2011** and to be completed [within three (3) years] **ON OR BEFORE DECEMBER 31, 2012**; and
- (b) Landholdings from the retention limit up to twenty-four (24) hectares, to begin on [the sixth (6<sup>th</sup>) year from the effectivity of this Act] JANUARY 01, 2012 and to be completed [within four (4) years] ON OR BEFORE DECEMBER 31, 2013; to implement principally the right of

farmers and regular farmworkers who are landless, to own directly or collectively the lands they till.

The schedule of acquisition and redistribution of all agricultural lands covered by this program shall be made in accordance with the above order of priority, which shall be provided in the implementing rules to be prepared by the Presidential Agrarian Reform Council (PARC), taking into consideration the following: THE NECESSITY OF GIVING PRIORITY TO COVERING LANDHOLDINGS WHEREIN THE FARMERS ARE ORGANIZED AND UNDERSTAND THE MEANING AND OBLIGATIONS OF FARMLAND OWNERSHIP; the need to distribute lands to the tiller at the earliest practicable time; the need to enhance agricultural productivity; and the availability of funds and resources to implement and support the program.

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DISTRIBUTION LAND ACQUISITION AND SHALL BE COMPLETED WITHIN FIVE (5) YEARS FROM THE EFFECTIVITY OF THIS ACT: PROVIDED, THAT, NOTWITHSTANDING THE ABOVE SCHEDULE. PHASE THREE SHALL NOT BE IMPLEMENTED UNTIL AT LEAST NINETY PERCENT (90%) OF THE COUNTRY TOTAL OF PHASE ONE AND PHASE TWO HAVE BEEN COMPLETED: PROVIDED, FURTHER, THAT ALL ADMINISTRATIVE, JUDICIAL **PROCEEDINGS** JUDICIAL, AND **INVOLVING** IMPLEMENTATION OF PHASE THREE ALREADY INSTITUTED AND PENDING UPON THE EFFECTIVITY OF THIS ACT SHALL BE ALLOWED TO PROCEED. HOWEVER, IF UPON THE EFFECTIVITY OF THIS ACT. **LANDS** UNDER PHASE THREE SUBJECT PROCEEDINGS MENTIONED ABOVE, IN RELATION TO WHICH NO AWARDS HAVE BEEN PREVIOUSLY MADE OR NO CERTIFICATES OF LAND OWNERSHIP HAVE BEEN PREVIOUSLY ISSUED UNDER SECTION 24 OF REPUBLIC ACT NO. 6657, THE AWARDS AND/OR THE CERTIFICATES OF LAND OWNERSHIP, IF ORDERED IN SUCH PROCEEDINGS, SHALL BE MADE AND/OR ISSUED ONLY AFTER THE PARC DECLARES THAT AT LEAST NINETY PERCENT (90%) OF THE COUNTRY TOTAL OF PHASE ONE AND PHASE TWO HAVE BEEN COMPLETED.

In any case, the PARC, upon recommendation by the Provincial Agrarian Reform Coordinating Committee (PARCCOM), may declare certain provinces or regions as priority land reform areas, in which case

the acquisition and distribution of private agricultural lands therein may be implemented ahead of the above schedules: *PROVIDED*, THAT AT LEAST NINETY PERCENT (90%) OF THE COUNTRY TOTAL OF PHASE ONE AND PHASE TWO HAVE BEEN COMPLETED.

In effecting the transfer within these guidelines, priority must be given to lands that are tenanted.

The PARC shall establish guidelines to implement the above priorities and distribution scheme, including the determination of who are qualified beneficiaries: *Provided*, That an owner-tiller may be a beneficiary of the land he/SHE does not own but is actually cultivating to the extent of the difference between the area of the land he/SHE owns and the award ceiling of three (3) hectares."

**SEC. 3.** Section 17 of Republic Act No. 6657 is hereby amended to read as follows:

"Sec. 17. Determination of Just Compensation. – In determining just compensation, the cost of acquisition of the land, INCLUDING THE STANDING CROPS PLANTED BY THE FORMER LANDOWNER AT THE TIME OF VALUATION, the current value of like properties, its nature, actual use and income, the sworn valuation by the owner, the tax declarations, and the assessment made by government assessors, TRANSLATED INTO A BASIC FORMULA BY THE DAR shall be considered.

THE STANDING CROPS IF CONSIDERED AS PART OF THE VALUE OF THE LAND SHALL BE VALUATED ONLY ONCE. IN NO CASE SHALL THE DETERMINATION OF THE VALUATION OF THE STANDING CROPS BE USED TO HINDER THE INSTALLATION OF AGRARIAN REFORM BENEFICIARIES (ARBs).

The social and economic benefits contributed by the farmers and the farmworkers and by the government to the property as well as the non-payment of taxes or loans secured from any government financing institution on the said land shall be considered as additional factors to determine its valuation."

**SEC. 4.** Section 24 of Republic Act No. 6657 is hereby amended to read as follows:

"Sec. 24. Award to Beneficiaries. – The rights and responsibilities of the beneficiary shall commence from the time the DAR makes an award of the land to him/HER, which award shall be completed within one

hundred eighty (180) days from the time the DAR takes actual possession of the land. Ownership of the beneficiary shall be evidenced by a Certificate of Land Ownership Award (CLOA), which shall contain the restrictions and conditions provided for in this Act, and shall be recorded in the Register of Deeds concerned and annotated on the Certificate of Title. THE CLOA AND OTHER TITLES ISSUED UNDER ANY AGRARIAN REFORM PROGRAM SHALL BE INDEFEASIBLE AND IMPRESCRIPTIBLE AFTER ONE (1) YEAR FROM ITS REGISTRATION WITH THE OFFICE OF THE REGISTRY OF DEEDS.

ALL CASES INVOLVING THE CANCELLATION OF REGISTERED CLOAS AND OTHER TITLES ISSUED UNDER ANY AGRARIAN REFORM PROGRAM ARE WITHIN THE JURISDICTION OF THE DARAB."

**SEC. 5.** Section 26 of Republic Act No. 6657 is hereby amended to read as follows:

"Sec. 26. Payment by Beneficiaries. - Lands awarded pursuant to this Act shall be paid for by the beneficiaries to the LAND BANK OF THE PHILIPPINES (LBP) in thirty (30) annual amortizations at six percent (6%) interest per annum. THE ANNUAL AMORTIZATION SHALL START ONE (1) YEAR FROM THE DATE OF THE CLOA REGISTRATION. HOWEVER, IF THE OCCUPANCY TOOK PLACE AFTER THE CLOA REGISTRATION, THE AMORTIZATION SHALL START ONE (1) YEAR FROM ACTUAL OCCUPANCY. The payments for the first three (3) years after the award [may] SHALL be at reduced amounts as established by the PARC: Provided, That the first five (5) annual payments may not be more than five percent (5%) of the value of the annual gross production as established by the DAR. Should the scheduled annual payments after the fifth (5<sup>th</sup>) year exceed ten percent (10%) of the annual gross production and the failure to produce accordingly is not due to the beneficiary's fault, the LBP [may] SHALL reduce the interest rate AND/or reduce the principal obligation to make the repayment affordable.

The LBP shall have a lien by way of mortgage on the land awarded to beneficiary; and this mortgage may be foreclosed by the LBP for non-payment of an aggregate of three (3) annual amortizations. The LBP shall advise the DAR of such proceedings and the latter shall subsequently award the forfeited landholding to other qualified beneficiaries. A beneficiary whose land, as provided herein, has been foreclosed shall

thereafter be permanently disqualified from becoming a beneficiary under this Act."

**SEC. 6.** Section 27 of Republic Act No. 6657 is hereby amended to read as follows:

"Sec. 27. Transferability of Awarded Lands. – Lands acquired by beneficiaries under this Act [may] OR OTHER AGRARIAN REFORM LAWS SHALL not be sold, transferred or conveyed except through hereditary succession, or to the government, or to the LBP, or to other qualified beneficiaries THROUGH THE DAR for a period of ten (10) years: Provided, however, That the children or the spouse of the transferor shall have a right to repurchase the land from the government or LBP within a period of two (2) years. Due notice of the availability of the land shall be given by the LBP to the Barangay Agrarian Reform Committee (BARC) of the barangay where the land is situated. The [Provincial Agrarian Reform Coordinating Committee (JPARCCOM[)], as herein provided, shall, in turn, be given due notice thereof by the BARC.

THE TITLE OF THE LAND AWARDED UNDER THE AGRARIAN REFORM MUST INDICATE THAT IT IS IN AN EMANCIPATION PATENT (EP) OR CLOA AND THE SUBSEQUENT TRANSFER TITLE MUST ALSO INDICATE THAT IT IS AN EP OR CLOA.

If the land has not yet been fully paid by the beneficiary, the rights to the land may be transferred or conveyed, with prior approval of the DAR, to any heir of the beneficiary or to any other beneficiary who, as a condition for such transfer or conveyance, shall cultivate the land himself/HERSELF. Failing compliance herewith, the land shall be transferred to the LBP which shall give due notice of the availability of the land in the manner specified in the immediately preceding paragraph.

In the event of such transfer to the LBP, the latter shall compensate the beneficiary in one lump sum for the amounts the latter has already paid, together with the value of improvements he/SHE has made on the land."

**SEC. 7.** Section 36 of Republic Act No. 6657, as amended by Republic Act No. 7905, is hereby further amended to read as follows:

"Sec. 36. Funding for Support Services. – In order to cover the expenses and cost of support services, at least [twenty-five percent (25%)] FORTY PERCENT (40%) of all appropriations for agrarian reform shall be immediately set aside and made available for this purpose: PROVIDED, THAT ONE-THIRD (1/3) OF THE FORTY PERCENT (40%)

OF THIS APPROPRIATION SHALL BE SPECIFICALLY ALLOCATED FOR SUBSIDIES TO SUPPORT THE INITIAL CAPITAL OR SEED MONEY FOR AGRICULTURAL PRODUCTION UPON THE AWARDING OF THE EP OR CLOA TO A NEW ARB AND CREDIT FACILITIES IN THE CASE OF EXISTING ARBS INCLUDING THE LEASEHOLDERS. THE LBP AND OTHER CONCERNED GOVERNMENT FINANCIAL INSTITUTIONS SHALL PROVIDE THE **FACILITIES** FOR DISBURSEMENT OF THE ABOVE FINANCIAL ASSISTANCE TO THE ARBs: Provided, [That for the next five (5) years, a minimum of one (1)] FURTHER, THAT THE FORMATION OF Agrarian Reform [Community] **COMMUNITIES** (ARCs) shall be [established] **CONTINUED** by the DAR, in coordination with the local government units, non-governmental organizations and people organizations in each legislative district with a predominant agricultural population: Provided, further, That the areas in which the ARCs are to be established shall have been fully subjected under this law.

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AFTER THE COMPLETION OF THE LAND ACQUISITION AND DISTRIBUTION COMPONENT OF THE CARP, THE YEARLY APPROPRIATION SHALL BE ALLOCATED FOR SUPPORT SERVICES, AGRARIAN JUSTICE DELIVERY, AND OTHER LAND TENURE REGULATORY FUNCTIONS.

For this purpose, an Agrarian Reform Community shall be defined as a barangay or a cluster of barangays primarily composed and managed by Agrarian Reform Beneficiaries who shall be willing to be organized and undertake the integrated development of an area and/or their organizations/cooperatives. In each community, the DAR, together with the agencies and organizations abovementioned, shall identify the farmers' association, cooperative or their respective federations approved by the farmers-beneficiaries that shall take the lead in the agricultural development of the area. In addition, the DAR, WITH PRIOR CONSULTATION WITH THE CONGRESSIONAL **OVERSIGHT** COMMITTEE CREATED HEREIN, shall be authorized to package proposals and receive grants, aids and other forms of financial assistance from any source: PROVIDED, THAT ANY LOAN, GRANT, AID OR ANY OTHER FORM OF FINANCIAL ASSISTANCE MADE PURSUANT TO THE MANDATES OF THE CARP SHALL BE CONSIDERED,

1	COMPUTED, AND REPORTED AS PART OF THE AGRARIAN REFORM
2	FUND UNDER SECTION 63 HEREIN."
3	SEC. 8. Section 37 of Republic Act No. 6657 is hereby amended to read as
4	follows:
5	"Sec. 37. Support Services [to] FOR the AGRARIAN REFORM
6	Beneficiaries. – The PARC shall ensure that support services [to farmer-]
7	FOR AGRARIAN REFORM beneficiaries are provided, such as:
8	(a) Land surveys and titling;
9	(b) Liberalized terms on credit facilities and production loans. FOR
10	THIS PURPOSE, ALL FINANCING INSTITUTIONS MAY ACCEPT
11	AS COLLATERAL FOR LOANS THE PURCHASE ORDERS,
12	MARKETING AGREEMENTS OR EXPECTED HARVESTS;
13	PROVIDED, THAT LOANS OBTAINED SHALL BE USED IN THE
14	IMPROVEMENT OR DEVELOPMENT OF THE FARMHOLDING
15	OF THE ARB OR THE ESTABLISHMENT OF FACILITIES WHICH
16	SHALL ENHANCE PRODUCTION OR MARKETING OF
17	AGRICULTURAL PRODUCTS OR INCREASE FARM INCOME
18	THEREFROM;
19	(c) Extension services by way of planting, cropping, production and
20	post-harvest technology transfer, as well as marketing and
21	management assistance and support to cooperatives and farmers'
22	organizations;
23	(d) Infrastructure such as access trails, mini-dams, public utilities,
24	marketing and storage facilities; [and]
25	(e) Research, production and use of organic fertilizers and other
26	local substances necessary in farming and cultivation[.]; AND
27	(F) DIRECT AND ACTIVE DAR ASSISTANCE IN THE
28	EDUCATION AND ORGANIZATION OF ACTUAL AND
29	POTENTIAL ARBS, AT THE BARANGAY, MUNICIPAL,
30	PROVINCIAL AND NATIONAL LEVELS, TOWARDS HELPING
31	THEM UNDERSTAND THEIR RIGHTS AND RESPONSIBILITIES
32	AS OWNER-CULTIVATORS DEVELOPING FARM-RELATED
33	TRUST RELATIONSHIPS AMONG THEMSELVES AND THEIR
34	NEIGHBORS, AND INCREASING FARM PRODUCTION AND
35	PROFITABILITY WITH THE ULTIMATE END OF EMPOWERING
36	THEM TO CHART THEIR OWN DESTINY. THE

#### REPRESENTATIVES OF THE ARBS TO THE PARC SHALL BE 1 CHOSEN BY THE NATIONAL ARB ORGANIZATION. 2 The PARC shall formulate policies to ensure that support services 3 [to farmer-] FOR AGRARIAN REFORM beneficiaries shall be provided at 4 all stages of [land reform] THE PROGRAM IMPLEMENTATION. 5 The Bagong Kilusang Kabuhayan sa Kaunlaran (BKKK) Secretariat shall be transferred and attached to the LBP, for its supervision, including 7 all its applicable and existing funds, personnel, properties, equipment and 8 records. Misuse or diversion of the financial and support services herein 10 provided shall result in sanctions against the beneficiary guilty thereof, 11 including the forfeiture of the land transferred to him/HER or lesser 12 sanctions as may be provided by the PARC, without prejudice to criminal 13 prosecution." 14 SEC. 9. A new Section 37-A is hereby inserted in Republic Act No. 6657 to read 15 as follows: 16 "SEC. 37-A. GENDER RESPONSIVE SUPPORT SERVICES. -17 THE DAR MUST GIVE INCREASED ACCESS AND CONSIDERATION 18 TO THE NEEDS OF THE WOMEN-FARMER BENEFICIARIES IN 19 PROVIDING SUPPORT SERVICES UNTIL SUCH TIME THAT THE 20 SUPPORT SERVICES ARE EQUALLY AVAILABLE TO BOTH MEN 21 AND WOMEN. THE DAR SHALL ENSURE THAT THE SUPPORT 22 EXTENDED TO WOMEN-FARMER BENEFICIARIES SERVICES 23 INTEGRATE THEIR NEEDS AND WELL-BEING." 24 SEC. 10. Section 38 of Republic Act No. 6657 is hereby amended to read as 25 follows: 26 "Sec. 38. Support Services [to] FOR Landowners. - The PARC, 27 assistance of such other government agencies and with 28 instrumentalities as it may direct, shall provide landowners affected by the 29 CARP and prior agrarian reform programs with the following services: 30 (a) Investment information, financial and counseling assistance, 31 **PARTICULARLY** INVESTMENT 32 INFORMATION ON GOVERNMENT-OWNED OR CONTROLLED CORPORATIONS 33 IN PURSUIT OF NATIONAL INDUSTRIALIZATION AND 34 **ECONOMIC INDEPENDENCE**; 35 (b) Facilities, programs and schemes for the conversion or 36 exchange of bonds issued for payment of the lands acquired with 37

stocks and bonds issued by the National Government, the [Central Bank] BANGKO SENTRAL NG PILIPINAS (BSP) and other government institutions and instrumentalities;

- (c) Marketing of [LBP] AGRARIAN REFORM bonds, as well as promoting the marketability of said bonds in traditional and non-traditional financial markets and stock exchanges; AND/OR
- (d) Other services designed to utilize productively the proceeds of the sale of such lands for rural industrialization.

A landowner who invests in rural-based industries shall be entitled to the incentives granted to a registered enterprise engaged in a pioneer or preferred area of investment as provided for in the Omnibus Investment Code of 1987, or to such other incentives as the PARC, the LBP, or other government financial institutions may provide.

The LBP shall redeem a landowner's [LBP] AGRARIAN REFORM bonds at face value, provided, that AT LEAST FIFTY PERCENT (50%) OF the proceeds thereof shall be invested in a BOI-registered company or in any agri-business or agro-industrial enterprise in the region where the [landowner has previously made investments, to the extent of thirty percent (30%) of the face value of said LBP bonds, subject to guidelines that shall be issued by the LBP] CARP-COVERED LANDHOLDING IS LOCATED. AN INCENTIVE OF TWO PERCENT (2%) IN CASH SHALL BE PAID TO A LANDOWNER WHO MAINTAINS HIS/HER ENTERPRISE AS A GOING CONCERN FOR FIVE (5) YEARS OR KEEPS HIS/HER INVESTMENTS IN A BOI-REGISTERED FIRM FOR THE SAME PERIOD.

THE LBP AND THE DEPARTMENT OF TRADE AND INDUSTRY (DTI) SHALL JOINTLY FORMULATE THE PROGRAM TO CARRY OUT THESE PROVISIONS UNDER THE SUPERVISION OF THE PARC."

**SEC. 11.** Section 41 of Republic Act No. 6657 is hereby amended to read as follows:

"Sec. 41. The Presidential Agrarian Reform Council. – The Presidential Agrarian Reform Council (PARC) shall be composed of the President of the Philippines as Chairman, the Secretary of Agrarian Reform as Vice-Chairman and the following as members: Secretaries of the Departments of Agriculture; Environment and Natural Resources; Budget and Management; INTERIOR AND Local Government; Public Works and Highways; Trade and Industry, Finance; AND Labor and

Employment: Director-General of the National Economic Development Authority: President, Land Bank of the Philippines: Administrator. National Irrigation Administration; ADMINISTRATOR, **SUGAR** REGULATORY ADMINISTRATION: ADMINISTRATOR. PHILIPPINE COCONUT AUTHORITY: ADMINISTRATOR, NATIONAL FOOD AUTHORITY; DIRECTOR, PHILIPPINE RICE RESEARCH INSTITUTE: ADMINISTRATOR. NATIONAL DAIRY **AUTHORITY:** ADMINISTRATOR. NATIONAL MAPPING AND RESOURCE INFORMATION **AUTHORITY:** ADMINISTRATOR. LAND **REGISTRATION AUTHORITY**; and three (3) representatives of affected landowners to represent Luzon, Visayas and Mindanao; six (6) representatives of agrarian reform beneficiaries, two (2) each from Luzon, Visayas and Mindanao: Provided, That AT LEAST one of them shall be from the [cultural communities] INDIGENOUS PEOPLES."

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**SEC. 12.** Section 50 of Republic Act No. 6657 is hereby amended to read as follows:

"Sec. 50. Quasi-Judicial Powers of the DAR. – The DAR is hereby vested with primary jurisdiction to determine and adjudicate agrarian reform matters and shall have exclusive original jurisdiction over all matters involving the implementation of agrarian reform, except those falling under the exclusive jurisdiction of the Department of Agriculture (DA) and the Department of Environment and Natural Resources (DENR).

It shall not be bound by technical rules of procedures and evidence but shall proceed to hear and decide all cases, disputes or controversies in a most expeditious manner, employing all reasonable means to ascertain the facts of every case in accordance with justice and equity and the merits of the case. Toward this end, it shall adopt a uniform rule of procedure to achieve a just, expeditious and inexpensive determination of every action or proceeding before it.

It shall have the power to summon witnesses, administer oaths, take testimony, require submission of reports, compel the production of books and documents and answers to interrogatories and issue subpoena, and subpoena duces tecum and to enforce its writs through sheriffs or other duly deputized officers. It shall likewise have the power to punish direct and indirect contempts in the same manner and subject to the same penalties as provided in the Rules of Court.

Responsible farmer leaders shall be allowed to represent themselves, their fellow farmers or their organizations in any proceedings

before the DAR: Provided, however, That when there are two or more representatives for any individual or group, the representatives should choose only one among themselves to represent such party or group before any DAR proceedings. Notwithstanding an appeal to the Court of Appeals, the decision of shall be immediately executory **EXCEPT** IN the DAR JUST **COMPENSATION CASES."** 

**SEC. 13.** Section 55 of Republic Act No. 6657 is hereby amended to read as follows:

"Sec. 55. No Restraining Order or Preliminary Injunction. – No court in the Philippines shall have jurisdiction to issue any restraining order or writ of preliminary injunction against **THE** PARC, **DAR**, or any of its duly authorized or designated agencies in any case, dispute or controversy arising from, necessary to, or in connection with the application, implementation, enforcement, or interpretation of this Act and other pertinent laws on agrarian reform."

**SEC. 14.** Section 63 of Republic Act No. 6657, as amended by Republic Act No. 8532, is hereby further amended to read as follows:

"Sec. 63. Funding Source. – The amount needed to FURTHER implement THE CARP AS PROVIDED IN this Act, until [the year 2008] DECEMBER 31, 2013, UPON EXPIRATION OF FUNDING UNDER REPUBLIC ACT NO. 8532 AND OTHER PERTINENT LAWS, shall be funded from the Agrarian Reform Fund IN THE AMOUNT OF AT LEAST ONE HUNDRED FORTY SEVEN BILLION PESOS (P147,000,000,000,000.00).

[Additional amounts necessary for this purpose are hereby authorized to be appropriated in excess of the initial funds, amounting to Fifty billion pesos (P50,000,000,000.00) provided under Sections 20 and 21 of Executive Order 229.

The additional amount hereby authorized to be appropriated shall in no case exceed Fifty billion pesos (P50,000,000,000.00.]

Sources of funding or appropriations shall include the following:

- (a) Proceeds of the sales of the [Assets Privatization Trust]

  PRIVATIZATION MANAGEMENT OFFICE (PMO);
- (b) All receipts from assets recovered and from sales of ill-gotten wealth recovered through the [Presidential Commission on Good Government (]PCGG[)];

(c) Proceeds of the disposition of the properties of the Government in foreign countries, for the specific purposes of financing production credits, infrastructure and other support services required by this Act;

- (d) All income and collections **OF WHATEVER FORM AND NATURE** arising from the agrarian reform operations, projects and programs of **THE DAR AND OTHER** CARP implementing agencies;
- (e) Portion of amounts accruing to the Philippines from all sources of official foreign aid grants, **DEBT SWAPS** and concessional financing from all countries, to be used for the specific purposes of financing [production] **PRODUCTIONS**, credits, infrastructures, and other support services required by this Act;
- (f) Yearly appropriations of [no] **NOT** less than Three billion pesos (P3,000,000,000.00) from the General Appropriations Act; **AND**
- (g) Other government funds not otherwise appropriated.

ALL FUNDS APPROPRIATED TO IMPLEMENT THE PROVISIONS OF THIS ACT SHALL BE CONSIDERED CONTINUING APPROPRIATIONS DURING THE PERIOD OF ITS IMPLEMENTATION: PROVIDED, THAT SPECIFIC AMOUNTS FOR BOND REDEMPTIONS, INTEREST PAYMENTS AND OTHER EXISTING OBLIGATIONS ARISING FROM THE IMPLEMENTATION OF THE PROGRAM SHALL BE INCLUDED IN THE ANNUAL GENERAL APPROPRIATIONS ACT (GAA)."

**SEC. 15.** Section 65 of Republic Act No. 6657 is hereby amended to read as follows:

"Sec. 65. Conversion of Lands. — [After the lapse of five (5) years from its award,] When the land ceases to be economically feasible and sound for agricultural purposes, or the locality has become urbanized and the land will have greater economic value for residential, commercial or industrial purposes, the DAR, upon application of the beneficiary or the landowner, with due notice to the affected parties, and subject to existing laws, may authorize the reclassification or conversion of the land and its disposition: *Provided*, That IF THE APPLICANT IS A BENEFICIARY UNDER AGRARIAN LAWS AND THE LAND SOUGHT TO BE CONVERTED IS THE LAND AWARDED TO HIM/HER OR ANY PORTION THEREOF, IT MUST BE SHOWN THAT: (1) AT LEAST TEN

(10) YEARS HAVE LAPSED FROM ITS AWARD; AND (2) the beneficiary shall have fully paid his/HER obligation[.]: *PROVIDED*, *FURTHER*, THAT IRRIGATED AND IRRIGABLE LANDS, REGARDLESS OF FUNDING COMMITMENT FOR IRRIGATION, SHALL NOT BE SUBJECT TO CONVERSION NOTWITHSTANDING ITS CLASSIFICATION.

FAILURE TO IMPLEMENT THE CONVERSION PLAN WITHIN FIVE (5) YEARS FROM THE APPROVAL OF SUCH CONVERSION PLAN SHALL CAUSE THE LAND TO AUTOMATICALLY BE COVERED BY CARP."

**SEC. 16.** Section 68 of Republic Act No. 6657 is hereby amended to read as follows:

"Sec. 68. Immunity of Government Agencies from Undue Interference. – No injunction, restraining order, prohibition or mandamus shall be issued by the [lower courts] COURT OF APPEALS, REGIONAL TRIAL COURTS, MUNICIPAL TRIAL COURTS, MUNICIPAL CIRCUIT TRIAL COURTS, METROPOLITAN TRIAL COURTS against the [Department of Agrarian Reform (]DAR[)], [the Department of Agriculture (]DA[)], [the Department of Environment and Natural Resources (]DENR[)] and the Department of Justice (DOJ) in their implementation of the Program."

**SEC. 17.** Section 73 of Republic Act No. 6657 is hereby amended to read as follows:

"Sec. 73. *Prohibited Acts and Omissions.* – The following are prohibited:

- (a) The ownership or possession, for the purpose of circumventing the provisions of this Act, of agricultural lands in excess of the total retention limits or award ceilings by any person, natural or juridical, except those under collective ownership by farmer-beneficiaries.
- (b) The forcible entry or illegal detainer by persons who are not qualified beneficiaries under this Act to avail themselves of the rights and benefits of the Agrarian Reform Program.
- (c) [The] ANY conversion by any landowner of his/HER agricultural land into non-agricultural use with intent to avoid the application of this Act to his/HER landholdings and to dispossess his/HER tenant farmers or the land tilled by them.
- (d) The **MALICIOUS AND** willful prevention or obstruction by any person, association or entity of the implementation of the CARP.

(e) The sale, transfer, conveyance or change of the nature of lands outside of urban centers and city limits either in whole or in part after the effectivity of this Act. The date of the registration of the deed of conveyance in the Register of Deeds with respect to titled lands and the date of the issuance of the tax declaration to the transferee of the property with respect to unregistered lands, as the case may be, shall be conclusive for the purpose of this Act.

(f) The sale, transfer or conveyance by a beneficiary of the right to use or any other usufructuary right over the land he/SHE acquired by virtue of being a beneficiary, in order to circumvent the provisions of this Act."

**SEC. 18.** Section 74 of Republic Act No. 6657 is hereby amended to read as follows:

"Sec. 74. *Penalties.* – Any person who knowingly or willfully violates the provisions of this Act shall be punished by imprisonment of not less than one (1) month to not more than three (3) years or a fine of not less than One thousand pesos (P1,000.00) and not more than Fifteen thousand pesos (P15,000.00), or both, at the discretion of the court: PROVIDED, THAT ANY PERSON WHO VIOLATES SECTION 73 PARAGRAPH (E), IN RELATION TO SECTION 4 PARAGRAPH (C) SHALL BE PUNISHED BY IMPRISONMENT OF SIX (6) YEARS AND ONE (1) DAY TO TWELVE YEARS AND/OR A FINE OF ONE HUNDRED THOUSAND PESOS (P100,000.00) TO FIVE HUNDRED THOUSAND PESOS (P500,000.00) OR BOTH AT THE DISCRETION OF THE COURT: PROVIDED, FURTHER, THAT ANY PERSON WHO VIOLATES SECTION PARAGRAPH (D) SHALL BE PUNISHED IMPRISONMENT OF TWENTY (20) YEARS AND/OR A FINE OF ONE MILLION PESOS (P1,000,000.00) AT THE DISCRETION OF THE COURT.

If the offender is a corporation or association, the officer responsible therefor shall be criminally liable. IN ADDITION, ANY PERSON CONVICTED UNDER THIS ACT SHALL NOT BE ENTITLED TO ANY BENEFIT UNDER ANY AGRARIAN REFORM PROGRAM."

**SEC. 19.** Congressional Oversight Committee. – A Congressional Oversight Committee on Agrarian Reform (COCAR) is hereby created to oversee and monitor the implementation of this Act. It shall be composed of the Chairpersons of the Committee on Agrarian Reform of both Houses, three (3) members of the House of Representatives and three (3) members of the Senate, to be designated respectively by

the Speaker of the House of Representatives and the President of the Senate, who shall endeavor to have the various land and agrarian reform sectors and regions of the country represented.

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The Chairpersons of the Committees on Agrarian Reform in the Senate and House of Representatives shall be Chairpersons of the Congressional Oversight Committee. The members shall receive no compensation: however, traveling and other necessary expenses shall be allowed.

In order to carry out the objectives of this Act, the COCAR shall be provided with the necessary appropriations for its operation.

- **SEC. 20.** Powers and Functions of the Committee. The COCAR shall have the following powers and functions:
  - (a) Prescribe and adopt guidelines which shall govern its work;
  - (b) Hold hearings and consultations, receive testimonies and reports pertinent to its specified concerns;
  - (c) Secure from any department, bureau, office or instrumentality of the Government such assistance as may be needed, including technical information, preparation and production of reports and submission of recommendations or plans as it may require, particularly a yearly report of the record or performance of each ARB as provided under Section 22 of Republic Act No. 6657;
  - (d) Secure from the DAR or the LBP information on the amount of just compensation determined to be paid or which has been paid to any landowner;
  - (e) Oversee and monitor, in such a manner as it may deem necessary, the actual implementation of the program and projects by the DAR.
  - (f) Summon by subpoena any public or private citizen to testify before it, or require by *subpoena duces tecum* to produce before it such records, reports or other documents as may be necessary in the performance of its functions:
  - (g) Engage the services of resource persons from the public and private sectors as well as civil society as may be needed;
  - (h) Approve the budget for the work of the Committee and all disbursements therefrom, including compensation of all personnel;
  - (i) Organize its staff and hire and appoint such employees and personnel whether temporary, contractual or on consultancy, subject to applicable rules; and
  - (j) Exercise all the powers necessary to attain the purposes for which it is created.

- SEC. 21. Periodic Reports. The Committee shall submit periodic reports on its findings and make recommendations on actions to be undertaken by both Houses of Congress, DAR and PARC, and in order to carry out the objectives of this Act, an initial amount of Twenty five million pesos (P25,000,000.00) is hereby appropriated for the Congressional Oversight Committee for the first year of its operation.
- **SEC. 22.** Access to Information. Notwithstanding the provisions of Republic Act No. 1405 and other pertinent laws, information on the amount of just compensation paid to any land owner under Republic Act No. 6657 and other agrarian reform laws shall be deemed public information.
- SEC. 23. Automatic Review. Within two (2) years after the effectivity of this
  Act, an independent review panel composed of experts to be appointed by the
  President shall review CARP implementation and shall make recommendations, based
  on its findings, to the President and to both Houses of Congress.
  - **SEC. 24.** Repealing Clause. All other laws, decrees, executive orders, rules and regulations, issuances or parts thereof inconsistent with or contrary to this Act, are hereby repealed or modified accordingly.
  - **SEC. 25.** Separability Clause. If any provision of this Act shall be unconstitutional or invalid, the other provisions not otherwise affected shall remain in full force and effect.
- SEC. 26. Effectivity Clause. This Act shall take effect fifteen (15) days after its publication in at least two (2) newspapers of general circulation.
- 22 Approved,