

FIFTEENTH CONGRESS OF THE REPUBLIC )  
OF THE PHILIPPINES )  
First Regular Session )

SENATE  
OFFICE OF THE SECRETARY

10 JUL 19 75:43

SENATE  
S. No. 1635

RECEIVED BY: 

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Introduced by Senator Miriam Defensor Santiago

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#### EXPLANATORY NOTE

Article 2 Section 17 of the Constitution states:

SEC. 17. The State shall give priority to education, science and technology, arts, culture and sports to foster patriotism nationalism, accelerate social progress and promote total human liberation and development.

Brain drain is a common phenomenon over the last several decades. It involves many of our teachers who go abroad to seek greener pastures. As a result, we continue to lose teachers in our schools and unnecessarily increase the burden of teaching the ever growing number of our students to the teachers that actually stay. However, this phenomenon does not only occur from our country to overseas. It is also happening from our rural schools to urban cities. Substandard facilities and even more substandard communities make for additional burdens to our teachers who teach in rural areas.

Many of our teachers find it really hard to realistically make a career teaching in these communities much less thrive in them. As such there is little incentive for the highly qualified teachers to go and stay in rural schools. As legislators, we must acknowledge the higher level of challenge presented in those areas and provide better incentives to highly qualified teachers. It is not only our duty to provide education to our children in those areas, but also to provide high quality education, that they may be able to develop into good citizens that will help their communities and our country.

Initially, we need to establish an incentive program that will entice our highly qualified teachers to stay. A competitive program of grants to qualified provinces will not only motivate

the provinces to develop their programs for the rural community but likewise allow us to focus the limited resources to the provinces that is in the position to make use of the funds best.

This bill seeks to establish a program that will provide financial assistance to qualified provinces in order to create an incentive system for highly qualified teachers who shall commit to stay and teach for at least three years.<sup>1</sup>

*acs*  
*Miriam Defensor Santiago*  
MIRIAM DEFENSOR SANTIAGO

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<sup>1</sup> This bill was originally filed in the Fourteenth Congress, Second Regular Session

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10 JUL 19 P5:43

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Introduced by Senator Miriam Defensor Santiago

1 AN ACT  
2 TO ESTABLISH A COMPETITIVE GRANT PROGRAMS TO RETAIN HIGHLY  
3 QUALIFIED TEACHERS IN RURAL COMMUNITIES  
4

5 *Be it enacted by the Senate and the House of Representatives of the Philippines in*  
6 *Congress assembled:*

7 SECTION 1. *Short Title.* – This Act shall be known as the “Rural Teacher Retention  
8 Act.”

9 SECTION 2. *Definition.* – The purpose of this Act the term –

10 A. “Child with a disability” means a minor who has a physical, mental or medical  
11 impairment resulting from anatomical, physiological, or neurological conditions  
12 that prevent the exercise of a normal bodily function or that substantially impair  
13 cognitive function, and include but is not limited to, impairments requiring the use  
14 of an artificial device to move, walk, see, hear or breathe, such as a wheelchair,  
15 braces, crutches, respirator, or other supportive equipment, or use of a guide dog  
16 or other guiding device, and which renders such person incapable of adequately  
17 providing for his or her own health and personal care.

18 B. “Department” means the Department of Education

19 C. “Secretary” means the Secretary of Education

20 SECTION 3. *Grant.* – The Secretary shall carry out a 5-year pilot program under which  
21 the Secretary awards grants, on a competitive basis, to not more than 10 different provinces, to  
22 enable them to award salary bonuses to highly qualified teachers or highly qualified special

1 education teachers who teach, or commit to teach, for at least 3 academic years in such  
2 institution.

3 SECTION 4. *Basis.* – The Secretary shall award grants under this section on the basis of  
4 the needs of rural local educational agencies within a province for recruiting and retaining highly  
5 qualified teachers or highly qualified special education teachers.

6 SECTION 5. *Consideration of Needs.* – In determining the needs of rural local  
7 educational agencies for recruiting and retaining highly qualified teachers and highly qualified  
8 special education teachers under Section 5, the Secretary shall consider 1 or more of the  
9 following:

10 A. The impact on a rural local educational agency of low-income students who are  
11 served by the rural local educational agency.

12 B. The impact on a rural local educational agency of children with a disability who are  
13 served by the rural local educational agency.

14 C. The long-term plans of a province to improve the recruitment and retention of highly  
15 qualified teachers and highly qualified special education teachers in rural local  
16 educational agencies within the province.

17 SECTION 6. *Application.* – A province that desires to receive a grant under this section  
18 shall submit an application to the Secretary at such time, in such manner, and accompanied by  
19 such information as the Secretary may require. The application shall contain a plan for the  
20 proposed distribution and use of the grant funds among rural local educational agencies within  
21 the province.

22 SECTION 7. *Use of Funds.* – Grant funds under this section shall be used to provide  
23 salary bonuses for highly qualified teachers or highly qualified special education teachers who  
24 teach, or commit to teach, for at least 3 academic years, in an elementary school or secondary  
25 school served by the same rural local educational agency.

1 SECTION 8. *Study.* – The Secretary shall carry out a study of each project that is funded  
2 under this Act. The study shall track and assess the implementation and effectiveness of each  
3 project.

4 SECTION 9. *Report.* –

5 A. ANNUAL REPORTS FROM PROVINCES- Each province receiving a grant under  
6 this Act shall submit an annual report to the Secretary regarding each project within  
7 the State that is funded under this Act. The report shall contain such information as  
8 the Secretary determines necessary to evaluate the project.

9 B. REPORT TO CONGRESS- The Secretary shall submit a report on the study  
10 described in Section 8 to the appropriate committees in the Senate and in the House  
11 of Representatives within 5 years from the effectivity of this Act.

- 12 1. the number of rural local educational agencies assisted under this Act;
- 13 2. the characteristics of such rural local educational agencies with respect to the  
14 considerations of needs described in section 4(c);
- 15 3. the number and demographic characteristics of teachers receiving bonuses  
16 under this Act;
- 17 4. the impact of the bonuses provided under this Act on the ability of rural local  
18 educational agencies assisted under this Act to recruit and retain highly  
19 qualified teachers and highly qualified special education teachers; and
- 20 5. such other information and analysis as the Secretary determines necessary to  
21 evaluate the projects.

22 SECTION 10. *Appropriations.* –The amount necessary for the initial implementation of  
23 this Act shall be charged against the appropriations of the Department of Education under the  
24 current General Appropriations Act. Thereafter, such sum as may be necessary for its full  
25 implementation shall be included in the annual General Appropriations Act as a distinct and  
26 separate item.

1           SECTION 11. *Separability Clause.* – If any provision or part hereof, is held invalid or  
2 unconstitutional, the remainder of the law or the provision not otherwise affected shall remain  
3 valid and subsisting.

4           SECTION 12. *Repealing Clause.* – Any law, presidential decree or issuance, executive  
5 order, letter of instruction, administrative order, rule or regulation contrary to or is inconsistent  
6 with the provision of this Act is hereby repealed, modified, or amended accordingly.

7           SECTION 13. *Effectivity Clause.* – This Act shall take effect fifteen (15) days after its  
8 publication in at least two (2) newspapers of general circulation.

9           Approved,

/apm112008