FIFTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session

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SENATE 2324

Introduced by Senator Miriam Defensor Santiago

EXPLANATORY NOTE

The Constitution, Article III, Section 7 recognizes the right of the people to information on matters of public concern. This right reinforces the equally important right to suffrage. A well-informed voting population would be able to carefully choose their future leaders.

Batas Pambansa Blg. 881 a.k.a. the "Omnibus Election Code of the Philippines" Sections 90 to 93, likewise recognizes the importance of this right, by providing for venues and opportunities to inform the people of the qualifications of candidates.

This bill complements these laws by seeking to establish a Presidential Debate Commission which will: (1) schedule the debates for the Presidential and Vice Presidential candidates; (2) submit reports evaluating the debates scheduled by the Commission itself and by other agencies, organizations, or the mass media; and (3) formulate the guidelines for the adoption of the best format for the debates.^{*}

IRIAM DEFENSOR SANTIA

^{*} This bill was originally filed during the Thirteenth Congress, First Regular Session.

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First Regular Session

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SENATE S. No. 23 4

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	S. NO. <u>LUL 3</u> MECENVER BY A
	Introduced by Senator Miriam Defensor Santiago
1 2	AN ACT TO ESTABLISH THE PRESIDENTIAL DEBATE COMMISSION
	Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:
3	SECTION 1. Short Title This Act shall be known as the "Presidential Debate Reform
4	Act."
5	SECTION 2. Declaration of Policy It is the policy of the State to recognize the right of
6	the people to information on matters of public concern.
7	SECTION 3. Definition of Terms. – As used in this Act:
8	(A) "Candidate" refers to any person aspiring for or seeking an elective public office,
9	who has filed a certificate of candidacy by himself or through an accredited political
10	party, group, or coalition of parties; and
11	(B) "Regular Election" refers to the election for President and Vice-President, which,
12	unless otherwise provided by law, shall be held on the second Monday of May.
13	SECTION 4. Establishment of Presidential Debate Commission. –
14	(A) <i>Establishment</i> . – Not later than one (1) year before the date of each general election
15	for the offices of President and Vice President of the Republic of the Philippines, beginning with
16	the regular election to be held in 2010, a Presidential Debate Commission (hereafter referred to
17	as the "Commission") shall be appointed in accordance with this section with respect to such
18	election.

19 (B) Membership. -

1 (1) In General. - The Commission shall be composed of six (6) members 2 appointed as follows: 3 (a) One (1) member shall be appointed by the Speaker of the House; 4 (b) One (1) member shall be appointed by the House Majority Leader, 5 who shall not be a member of the Majority Leader's political party; 6 (c) One (1) member shall be appointed by the President of the Senate; 7 (d) One (1) member shall be appointed by the Majority Leader of the 8 Senate; and 9 (e) Two (2) members shall be appointed by the President from among a 10 list of nominees submitted by the two (2) dominant political parties. 11 Provided, that, the members to be appointed in the preceding items (a), 12 (b), (c), and (d) shall not be members of the same political parties from which the 13 appointees of the President will be selected. Provided, further, that not more than 14 three appointees shall come from any political party. Provided, finally, that the 15 appointees, shall as much as possible come from the different sectors provided in 16 paragraph (B)(2) of this Section. 17 (2) Qualifications. - Members of the Commission may be from the public or 18 private sector, and may include national or local government officers or 19 employee, members of the academe, nonprofit organizations, or other 20 interested individuals. 21 (3) Vacancies. - Any vacancy shall be filled in the same manner as the original 22 appointment not later than ten (10) days after the vacancy occurs. 23 (4) Compensation. - Members of the Commission shall receive a per diem of 24 Five Hundred Pesos (P500.00) for each day of attendance in the Commission and actual traveling expenses not exceeding Five Thousand Pesos (P5,000.00) 25 26 per month. 27 (C) Powers; Meetings. - Except as provided in subparagraph (D), decisions made by

the Commission shall be made by consent of no less than four (4) of the commissioners. TheCommission shall meet at a time and a site agreed upon by no less than four (4) of the members.

1	(D) <i>Staffing</i> . – The Commission shall be responsible for maintaining its own secretariat
2	as well as such other staff as it may deem necessary. Except those detailed from other
3	government offices, the tenure of office of the regular staff of the secretariat shall be coterminous
4	with the tenure of the Commission.
5	Each Commissioner shall also be entitled to a personal staff of two (2): Provided,
6	however, that the tenure of office of the regular personal staff of each Commissioner shall be
7.	coterminous with his own tenure of office.
8	(E) Duties. –
9	(1) It shall be the duty of the Commission to establish a schedule of debate in
10	accordance with subsection (F) as follows:
11	(a) One (1) preliminary debate;
12	(b) Not more than two (2) Vice Presidential debates; and
13	(c) Not less than two (2) but not more than four (4) Presidential debates.
14	(2) The Commission shall decide on the format of the debates taking into
15	consideration the most efficient and effective way to provide useful and
16	necessary information about the candidates to the voting public.
17	(3) The Commission shall coordinate with the different government agencies
18	charged with the enforcement and administration of all laws relative to the
19	conduct of elections for the purpose of ensuring free, orderly, and honest
20	elections, and with other organizations or associations concerned with the
21	elections.
22	(4) The Commission shall, after the termination of its term, submit a report on the
23	debates conducted, describing in detail the presentation strategies and
24	techniques used, evaluating the effectiveness of the format adapted, and
25	recommending the best format.
26	(5) The Commission shall closely monitor all other scheduled debates for
27	Presidential and Vice-Presidential candidates initiated by the mass media or
28	other government agencies or private organizations, and submit another report
29	evaluating the effectiveness of said debates

- (6) The Commission shall, after taking into consideration all the submitted evaluation reports, formulate guidelines for the adoption of a debate format which will best achieve the policies adopted by this Act.
- (F) Debates Described. –

- (1) Preliminary Debates. A preliminary debate shall take place no sooner than sixty (60) days and no later than forty-five (45) days before a Presidential
 election. The time and place of the preliminary debate shall be announced by the Commission no later than ninety (90) days before the scheduled preliminary debate. A preliminary debate shall involve any person who has declared himself a candidate for the position of President or Vice-President of the Republic of the Philippines, as determined by the Commission. The format shall be decided by the Commission. The attendance by any candidate at the preliminary debate is optional.
- 14 (2) *Vice Presidential Debates.* Vice Presidential debates shall take place at least
 15 seven (7) days following the preliminary debate. The time and date of all Vice
 16 Presidential debates shall be announced no later than ninety (90) days prior to
 17 the first Vice Presidential debate. The Commission may alter the time and
 18 date of such debates for good cause with the consent of seven (7) members.
 19 All Vice Presidential debates shall involve persons who are *bona fide*20 candidates. The format of debates shall be decided by the Commission.
- (3) Presidential Debates. - Presidential debates shall take place no sooner than seven (7) days following the preliminary debate. The time and date of all qualified debates shall be announced no later than ninety (90) days prior to the first scheduled qualified debate. The Commission may alter the time and date of such debates for good cause with the consent of seven (7) members. The format of debates shall be decided by the Commission, with at least one (1) being of the single moderator format. Presidential debates shall involve persons who are qualified Presidential candidates.

(G) Termination. - Each Commission appointed under this section shall terminate on
 the date following the day of the election for which the Commission was appointed.

3 SECTION 5. Appropriations. - There are authorized to be appropriated to each
4 Commission appointed under this Act such sums as may be necessary to carry out its activities
5 with respect to the election involved.

6 SECTION 6. Separability Clause. – If any provision or part hereof, is held invalid or 7 unconstitutional, the remainder of the law or the provision not otherwise affected shall remain 8 valid and subsisting.

9 SECTION 7. *Repealing Clause.* – Any law, presidential decree or issuance, executive
10 order, letter of instruction, administrative order, rule or regulation contrary to or inconsistent
11 with, the provisions of this Act is hereby repealed, modified, or amended accordingly.

SECTION 8. *Effectivity Clause*. – This Act shall take effect fifteen (15) days after its
publication in at least two (2) newspapers of general circulation.

Approved,