SENATE S. No. 3079		RECEIVED	, 22.47	- [	4.
FOURTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES Second Regular Session	E )	OFFICE OF		urch	etary AIC:12

## Introduced by Senator FRANCIS G. ESCUDERO

## **EXPLANATORY NOTE**

Section 2 (1), Article XIV of the Constitution provides in part that "The State shall establish, maintain, and support a complete, adequate, and integrated system of education relevant to the needs of the people and society."

Moreover, in the same above cited Article of the Constitution, specifically Section 1 thereof, there exists the mandate of promoting and protecting the right of every Filipino to quality education at all levels and ensuring its accessibility to all.

This bill seeks to convert the Romblon State College in the Municipality of Odiongan, Province of Romblon into a state university to be known as the Romblon State University.

The Romblon State College is the only tertiary educational institution in the province. This state college provides higher professional and technical instruction and training in the area. The local officials of the Province of Romblon in its review of the curriculum of the Romblon State College found it fitting to reform and refocus the educational thrusts of the Romblon State College in order to suit the prevailing clamor of the people in their pursuit for a quality higher education equal to the standards of a university.

The conversion of the Romblon State College in the Province of Romblon into a state university will provide an advanced education and professional training in the students' chosen fields of education. It will also promote research and extension services, advanced studies and progressive leadership in agriculture, education, forestry, engineering, arts and sciences and other relevant fields. The knowledge and skills derived therefrom will spur the development of Romblon and surrounding provinces and consequently generate employment that will promote and improve the standard of living of the people of Romblon.

Hence, the approval of this bill is earnestly recommended.



SENATE S. No. <u>3</u> (		RECEIVED BY
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FOURTEENTH CONGRESS OF THE	)	OFFICE OF THE JEGINETAIN

## Introduced by Senator FRANCIS G. ESCUDERO

## AN ACT

CONVERTING THE ROMBLON STATE COLLEGE IN THE MUNICIPALITY OF ODIONGAN, PROVINCE OF ROMBLON INTO A STATE UNIVERSITY, TO BE KNOWN AS THE ROMBLON STATE UNIVERSITY, AND APPROPRIATING FUNDS THEREFOR

Be it enacted by the Senate and the House of Representatives of the Republic of the Philippines in Congress assembled:

SECTION 1. Conversion. - The Romblon State College in the 1 Municipality of Odiongan, Province of Romblon is hereby converted into a 2 3 state university to be known as the Romblon State University, hereinafter 4 referred to as the University. 5 SEC. 2. General Mandate. - The University shall primarily provide advanced education and professional training in agriculture and fishery, 6 7 forestry, science and technology education and other related fields, undertake 8 research and extension services, and provide progressive leadership in these 9 areas. 10 SEC. 3. Curriculum Offerings. - The University shall offer undergraduate, graduate and short-term technical courses as its Board of 11

Regents may deem necessary to carry out its objectives, particularly in order

to meet the needs of the province and the region.

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1	The existing high school shall be transferred to the jurisdiction and
2	supervision of the Department of Education (DepEd): Provided, That the
3	secondary schools shall be allowed to remain and operate within the campus
4	of the University until the present students shall have graduated: Provided,
5	further, That the University shall operate a reasonably-sized school laboratory.
6 .	SEC. 4. Administration The University shall have the general powers
7	of a Corporation set forth in Batas Pambansa Blg. 68 as amended, otherwise
8	known as the Corporation Code of the Philippines. The administration of the
9	University and the exercise of its corporate powers shall be vested exclusively
10	in the Board of Regents and the President of the University insofar as
11	authorized by the board.
12	SEC. 5. The Governing Board The governing body of the University
13	shall be the Board of Regents, herein referred to as the Board, which shall be
14	composed of the following:
15	a) Head of the Commission on Higher Education, as chairman;
16	b) President of the University, as vice-chairman;
17	c) Chairman of the Committee on Education of the Senate;
18	d) Chairman of the Committee on Higher and Technical Education of
19	the House of Representatives;
20	e) Regional Director of the National Economic and Development
21	Authority;
22	f) President of the federation of faculty associations of the University;
23	g) President of the federation of student councils of the University;
24	h) President of the federation of alumni associations of the University;
25	and
26	i) Two (2) prominent citizens from the private sector who have
27	distinguished themselves in their professions or fields of specialization of the

- 1 University, chosen from among a list of at least five (5) persons qualified in
- 2 the province of Romblon, as recommended by the search committee
- 3 constituted by the University President, in consultation with the Chairman of
- 4 the CHED, based on the normal standards and qualifications for the position,
- 5 as members.
- The term of office of the president of the federation of faculty
- 7 associations, the president of the federation of student councils, and the
- 8 president of the federation of alumni associations shall be co-terminous with
- 9 their respective terms of office, as set forth in their respective constitutions
- 10 and by-laws.
- 11 The two (2) prominent citizens shall serve for a term of two (2) years
- 12 from the date of appointment.
- In case of vacancy in the office of the president, the officer-in-charge of
- 14 the University designated by the Board shall serve for the unexpired term
- 15 only.
- 16 The president of the University, whose term may be terminated,
- 17 according to this Act, shall be entitled to full retirement benefits under
- 18 existing laws.
- 19 SEC. 6. Promulgation and Implementation of Policies. The Board
- 20 shall promulgate and implement policies in accordance with the declared
- 21 state policies on education and other pertinent provisions of the Philippine
- 22 Constitution on education, agriculture, science and technology, as well as the
- 23 policies, standards and thrusts of the CHED under Republic Act No. 7722,
- 24 otherwise known as, "Higher Education Act of 1994."
- 25 SEC. 7. Powers and Duties of the Board of Regents. The Board shall
- 26 have the following specific powers and duties, in addition to its general

- 1 powers of administration and the exercise of all the powers granted to the
- 2 board of directors of a corporation under existing laws:
- a. Promulgate rules and regulations not contrary to law as may be
- 4 necessary to carry out the purposes and functions of the University;
- 5 b. Receive and appropriate all sums as may be provided, for the
- 6 support of the University in the manner it may determine, in its discretion, in
- 7 order to carry out the purposes and functions of the University;
- 8 c. Import duty-free economic, technical and cultural books and
- 9 publications; upon certification by the CHED that such imported books and
- 10 publications are for economic, technical, vocational, scientific, philosophical,
- 11 historical or cultural purposes, in accordance with the provisions of the Tariff
- 12 and Customs Code, as amended and are essential commodities, materials and
- 13 equipment for educational or technological programs as an exception to
- 14 existing laws, provided such commodities, materials and equipment are not
- 15 available locally;
- d. Receive in trust legacies, gifts and donations of real and personal
- 17 properties of all kinds and to administer and dispose of the same when
- 18 necessary for the benefit of the University and subject to limitations,
- 19 directions and instructions of the donor, if any.
- 20 Such donations shall be exempt from all taxes and shall be considered
- 21 as deductible items from the income tax of the donor in accordance with the
- 22 provisions of the National Internal Revenue Code (NIRC) of 1997, as
- 23 amended: Provided, That such donations shall not be disposed of, transferred
- 24 or sold;
- e. Fix the tuition fees and other necessary school charges, such as but
- 26 not limited to matriculation fees, graduation fees and laboratory fees, as the

Board may deem proper to impose, after due consultations with the involved sectors.

Such fees and charges, including government subsidies and other income generated by the university, shall constitute special trust funds and shall be deposited in any authorized government depository bank. Any and all interests that shall accrue therefrom shall form part of the same funds for the use of the University.

Any provision of existing laws, rules and regulations to the contrary notwithstanding, any incomes generated by the University from tuition fees and other charges, as well as from the operation of auxiliary services and land grants, shall be retained by the University, and may be disbursed by the Board for instruction, research, extension, or other programs and projects of the University: *Provided*, That all fiduciary fees shall be disbursed for the specific purpose for which they are collected.

If, for reason beyond its control, the University, shall not be able to pursue any projects for which funds have been appropriated and, allocated under its approved program of expenditures, the Board may authorize the use of said funds for any reasonable purpose which, in its discretion, may be necessary and urgent for the attainment of the objectives and goals of the University;

- f) Adopt and implement a socialized scheme of tuition and school fees for greater access to poor but deserving students;
- g) Authorize the construction or repair of buildings, machineries, equipment and other facilities and the purchase and acquisition of real and personal properties, including necessary supplies, materials and equipment. Purchases and other transactions entered into by the University through the Board shall be exempt from all taxes and duties;

- 1 h). Appoint, upon recommendation of the President of the University,
- 2 vice Presidents, deans, directors, heads of departments; faculty members and
- 3 other officials and employees of the University;
- 4 i) Fix and adjust salaries of faculty members and administrative
- 5 officials and employees subject to the provisions of the Revised
- 6 Compensation and Position Classification System and other pertinent budget
- 7 and compensation laws governing hours of service, and such other duties and
- 8 conditions as it may deem proper; approve leaves of absence under such
- 9 regulations as it may promulgate, any provisions of existing laws to the
- 10 contrary notwithstanding; and remove for cause in accordance with the
- 11 requirements of due process of law;
- j. Approve the curricula, institutional programs and rules of
- 13 discipline drawn by the administrative and academic councils as herein
- 14 provided;
- 15 k. Set policies on admission and graduation of students;
- 16 l. Award honorary degrees upon persons in recognition of
- 17 outstanding contribution in the field of agriculture or any field of
- 18 specialization within the academic competence of the University and
- 19 authorize the award of certificate of completion of non-degree and non-
- 20 traditional courses;
- 21 m. Establish and absorb tertiary institutions within the Province of
- 22 Romblon as branches, centers, stations, etc., in coordination with the CHED
- 23 and in consultation with the Department of Budget and Management (DBM),
- 24 and to offer therein programs or courses to promote and carry out equal
- 25 access to educational opportunities mandated by the Constitution;
- 26 n. Establish research and extension centers of the University where
- 27 such will promote the development of the latter;

- o. Establish chairs in the University and to provide fellowships for
- 2 qualified faculty members and scholarships to deserving students;
- p. Delegate any of its powers and duties provided for hereinabove to
- 4 the President and other officials of the University as it may deem appropriate,
- 5 so as to expedite the administration of the affairs of the University;
- 6 q. Authorize an external management audit of the University to be
- 7 financed by the CHED subject to the Commission on Audit (COA) rules and
- 8 regulations and to institute reforms, including academic and structural
- 9 changes, on the basis of audit results and recommendations;
- 10 r. Enter into joint ventures with business and industry for the
- 11 profitable development and management of the economic assets of the
- 12 University, the proceeds from which shall be used for the development and
- 13 strengthening of the University;
- s. Develop consortia and other forms of linkages with local
- 15 government unit (LGU), institutions and agencies, both public and private,
- 16 local and foreign, in furtherance of the purposes and objectives of the
- 17 University;
- t. Enter into academic agreements for institutional capability
- 19 building with appropriate institutions and agencies, public and private, local
- 20 and foreign, appoint experts and specialists as consultants, partime or
- 21 visiting or exchange professors, scholars, researchers, as the case may be;
- 22 u. Set up the adoption of modern and innovative modes of
- 23 transmitting knowledge such as the use of information technology, the dual
- 24 system, open or distance education and community laboratory for the
- 25 promotion of greater access to higher education;
- v. Establish policy guidelines and procedures for participative
- 27 decision-making and transparency within the University;

w. Privatize, where most advantageous to the University,

2 management of non-academic services such as health, food, building or

- 3 grounds or property maintenance and such other similar activities; and
- 4 x. Extend the term of the president of the University beyond the age
- 5 of retirement but not beyond the age of seventy (70), whose performance has
- 6 been unanimously rated as outstanding and upon unanimous
- 7 recommendation by the search committee.
- 8 SEC. 8. *Meetings of the Board.* The Board shall regularly convene at
- 9 least once every quarter. However, the Chairperson of the Board of Regents
- may, upon three (3) days prior written notice, call a maximum of two (2)
- 11 special meetings whenever necessary.
- 12 A quorum of the Board shall consist of a majority of all its members
- 13 holding office at the time of the meeting: *Provided*, That the Chairperson of the
- 14 Board or the President of the University is among those present in the
- 15 meeting.
- In the absence of the chairperson of the CHED, a Commissioner of the
- 17 CHED, duly designated by him, shall represent him in the meeting with all
- 18 the rights and responsibilities of a regular member: Provided, however, That
- during this meeting the president of the University as vice chairperson shall
- 20 be the presiding officer: Provided, further, That this proviso notwithstanding,
- 21 the chairperson of the CHED is hereby authorized to designate a CHED
- 22 Commissioner as the regular chairperson of the Board, in which case said
- 23 CHED commissioner shall act as the presiding officer.
- In case the chairpersons of the Congressional Committees on
- 25 Education shall not be able to attend the Board Meeting, they may duly
- 26 designate to attend the said meeting, their respective representatives who

shall have the same rights and responsibilities as a regular member of the Board.

The members of the Board shall not receive salary but shall be entitled for reimbursement for actual and necessary expenses incurred, either in their attendance to meetings of the Board or in connection with other official business authorized by resolution of the Board, subject to pertinent existing laws and regulations.

SEC. 9. *University President*. – The University shall be headed by a president, who shall render full-time service. He shall be appointed by the Board, subject to the guidelines, qualifications and standards set by the Board, upon the recommendation of a duly constituted search committee.

The president shall have a term of four years and shall be eligible for reappointment for another term: *Provided*, That in order to effect a smooth transition to a state university, the incumbent president of the Romblon State College (RSC), if qualified, shall serve as the first president of the University.

Within six (6) months before the expiration of the term of office of the incumbent president of the Romblon State College, the Board shall constitute the Search Committee for the Presidency (SCP).

In case of vacancy in the office of the president by reason of death, compulsory retirement, resignation, removal for cause or incapacity of the president to perform the functions of his or her office, the Board shall have the authority to designate an officer-in-charge of the University pending the appointment of a new president.

In case of vacancy in the office of the president as mentioned in the immediately preceding paragraph, the successor or the officer-in-charge shall . serve only the unexpired portion of the term.

The powers and duties of the president of the University, in addition to those specifically provided in this Act, shall be those usually pertaining to the office of the president of similar universities, and those delegated by the Board.

The salary of the president of the University shall be in accordance with the Revised Compensation and Position Classification System and shall be comparable to that being received by the presidents of similar educational institutions.

The president of the University shall be assisted by a vice president for academic affairs, a vice president for administration, a vice president for research and development, and a vice president for external affairs, all of whom shall be appointed by the Board upon the recommendation of the president.

SEC. 10. Heads of University Campuses. - Campus directors shall head the University campuses and they shall render full-time service. They shall be appointed by the Board upon the recommendation of the search committee and the University president, subject to the guidelines, qualifications. The President of the University, whose term may be terminated according to this Act, shall be entitled to full retirement benefits under existing laws.

SEC. 11. Administrative Council. - There shall be an Administrative Council consisting of the president of the University, as chairman, the vice-presidents, deans, directors and other officials of equal rank, as members, whose duty is to review and recommend to the Board policies governing the administration, management and development planning of the University.

SEC. 12. *Academic Council.* – There shall be an Academic Council with the President of the University as Chairman and all members of the academic staff with the rank not lower than assistant professor as members.

The Academic Council shall have the power to prescribe curricular offerings subject to the approval of the Board. It shall fix the requirements for admission of the students to the University as well as for their graduation and the conferment of degrees subject to review and approval by the Board through the President of the University. It shall also have disciplinary power over the students and shall formulate academic policies and rules and regulations on discipline. Such policies, rules and regulations shall be approved by the Board.

SEC. 13. Secretary of the University. – The Board shall appoint a secretary, who shall serve as such for both the Board and the University and shall keep all records and proceedings of the meetings of the Board. He shall serve upon each member of the Board the appropriate notices of the Board's meetings.

SEC. 14. *Treasurer of the University.* – The Treasurer of the Philippines shall be the *ex-officio* treasurer of the University.

SEC. 15. Faculty. – No political beliefs, gender preference, cultural or community affiliation or other ethnic origin and religious opinion or affiliation shall be a matter of inquiry in the appointment of faculty members of the University: *Provided*, That said appointment shall be subject to the guidelines, qualifications and standards set for by the Board: *Provided*, *further*, That no member of the faculty shall teach for or against any particular church or religious sect.

SEC. 16. Scholarship Program and Admission. – The University shall provide a scholarship program and other affirmative action programs to assist poor but deserving students who qualify for admission to the University.

No student shall be denied admission to the University by reason of sex, religion, cultural or community affiliation or ethnic origin.

SEC. 17. Authority to Loan or Transfer Apparatus, Equipment, Supplies and Detail of Personnel. - The heads of bureaus and offices of the national government are hereby authorized to loan or transfer, upon request of the president of the University, such apparatus, equipment or supplies as may be needed by the University, and detail employees for duty therein when, in the judgment of the bureau or office, such apparatus, equipment, supplies or services of such employees can be spared without serious detriment to the public service. Employees so detailed shall perform such duties as required of them by the president of the University, and the time so employed shall be counted as part of their regular services.

SEC. 18. Assets, Liabilities and Personnel. - All assets, real and personnel records of the Romblon State University and except those belonging to or to be used by the high schools, as well as liabilities or obligations, are hereby transferred to the University. The positions, rights, and security of tenure of personnel therein employed under existing laws prior to absorption by the University are to be respected: *Provided, further*, That the incumbents of the positions shall remain in the same status until otherwise provided for by the Board.

All parcels of land belonging to the government occupied by the Romblon State College are hereby declared to be the property of Romblon State University and shall be registered under its name: *Provided*, That should the University cease to exist or be abolished or should such parcels of land aforementioned be no longer needed, by the University, the same shall revert to the Municipality of Odiongan, Province of Romblon.

25 SEC. 19. Academic Freedom and Institutional Autonomy.- The
26 University shall enjoy academic freedom and institutional autonomy

- 1 pursuant to paragraph 2, Section 5 of Article XIV of the Constitution of the
- 2 Republic of the Philippines.
- 3 SEC. 20. Appropriations. The appropriations for the Romblon State
- 4 College except the sum necessary to continue the operations of the existing
- 5 high school, are hereby transferred to the University. Such additional amount
- 6 as may be necessary for the effective implementation of this Act shall be
- 7 funded from the appropriations for the Commission on Higher Education
- 8 under the current General Appropriations Act. Thereafter, such amount as
- 9 may be necessary for the continued operation and maintenance of the
- 10 University shall be included in the annual General Appropriations Act.
- 11 SEC. 21. Development Plan, Management Audit, Organizational,
- 12 Administrative, and Academic Structure. Within the period of one hundred
- 13 twenty (120) days after the approval of this Act, the University shall
- 14 accomplish the following:
- 15 (a) Submit a five-year development plan, including its corresponding
- 16 program budget to the CHED, for corresponding recommendation to the
- 17 DBM;
- 18 (b) Undergo a management audit in cooperation with the CHED; and
- 19 (c) Accordingly, set up its organizational, administrative as well as
- 20 academic structure, including the appointment of the University key officials.
- 21 SEC. 22. Filing of Report. On or before the fifteenth (15th) day of the
- second month after the opening of the regular classes each year, the Board
- 23 shall file with the Office of the President of the Philippines through the
- 24 chairperson of the CHED, and with both Houses of Congress a detailed report
- 25 on the progress, conditions and needs of the University.
- 26 SEC. 23. Suppletory Application. The provisions of Republic Act No.
- 27 8292, otherwise known as the "Higher Education Modernization Act of 1997,"

- 1 shall be an integral part of this Act and shall serve as part of the governing
- 2 charter of the University.
- 3 SEC. 24. Parity Clause. All other powers, functions and privileges,
- 4 responsibilities and limitations to state universities and their officials under
- 5 existing laws shall be deemed granted to or imposed upon the University and
- 6 its officials whenever appropriate.
- 7 SEC. 25. Implementing Rules and Regulations. The Board, in
- 8 consultations with the CHED, shall formulate the guidelines to fully
- 9 implement the provisions of this Act.
- 10 SEC. 26. Separability Clause. If, for any reason, any part or provision
- 11 of this Act is declared invalid or unconstitutional, the remaining parts or
- 12 provisions not affected thereby shall remain in full force and effect.
- 13 SEC. 27. Repealing Clause. All laws, presidential decrees, executive
- orders, rules and regulations or parts thereof inconsistent with the provisions
- of this Act are hereby repealed, amended or modified accordingly.
- SEC. 28. Effectivity. This Act shall take effect fifteen (15) days after its
- publication in two local (2) newspapers of general circulation.
- 18 Approved,