

FIFTEENTH CONGRESS OF THE REPUBLIC)
OF THE PHILIPPINES)
Second Regular Session)

'12 MAY 16 P2:31

RE: _____

SENATE

COMMITTEE REPORT NO. 146

Submitted jointly by the Committees on Education, Arts and Culture; Public Order and Dangerous Drugs; Ways and Means; and Finance on MAY 16 2012.

Re: Senate Bill No. 3204

Recommending its approval in substitution of Senate Bill Nos. 2618, 2690, taking into consideration House Bill No. 3849

Sponsors: Senators Angara, Honasan II, Recto and Drilon

MR. PRESIDENT:

The Committees on Education, Arts and Culture; Public Order and Dangerous Drugs; Ways and Means; and Finance to which were referred Senate Bill No. 2618, introduced by Senators Angara and Escudero, entitled:

"AN ACT

STRENGTHENING THE PHILIPPINE PUBLIC SAFETY COLLEGE SYSTEM AS THE PREMIER EDUCATIONAL INSTITUTION FOR TRAINING, HUMAN RESOURCE DEVELOPMENT AND CONTINUING EDUCATION OF ALL POLICE, FIRE AND JAIL PERSONNEL, APPROPRIATING FUNDS THEREFOR AND FOR OTHER PURPOSES"

Senate Bill No. 2690, introduced by Senator Revilla Jr., entitled:

“AN ACT

STRENGTHENING THE PHILIPPINE PUBLIC SAFETY COLLEGE SYSTEM AS THE PREMIER EDUCATIONAL INSTITUTION FOR TRAINING, HUMAN RESOURCE DEVELOPMENT AND CONTINUING EDUCATION OF ALL POLICE, FIRE AND JAIL PERSONNEL, APPROPRIATING FUNDS THEREFOR AND FOR OTHER PURPOSES”

taking into consideration House Bill No. 3849, introduced by Representatives Bagatsing, Remulla, Romualdo, Lagman, Angara, Loong, Ong, Loyola, Teodoro, Padilla, Balindong, Mercado, Lazatin, Go (A.), Sakaluran, Kho (A.), Tinga, Bichara, Villafuerte, Cerilles, Sambar, Villarica, Acop, Calixto-Rubiano, Valencia, Velarde, Cortuna, Piamonte, Fortuno, Rodriguez (M.), Aumentado and Cojuangco (E), entitled:

“AN ACT

STRENGTHENING THE PHILIPPINE PUBLIC SAFETY COLLEGE SYSTEM AS THE PREMIER EDUCATIONAL INSTITUTION FOR TRAINING, HUMAN RESOURCE DEVELOPMENT AND CONTINUING EDUCATION OF ALL POLICE, FIRE AND JAIL PERSONNEL, APPROPRIATING FUNDS THEREFOR AND FOR OTHER PURPOSES”

have considered the same and have the honor to report them back to the Senate with the recommendation that the attached bill, Senate Bill No. 3204, prepared by the Committees, entitled:

“AN ACT

INSTITUTING THE PHILIPPINE PUBLIC SAFETY COLLEGE SYSTEM AS THE PREMIER EDUCATIONAL INSTITUTION FOR TRAINING, HUMAN RESOURCE DEVELOPMENT AND CONTINUING EDUCATION OF ALL POLICE, FIRE AND JAIL PERSONNEL, APPROPRIATING FUNDS THEREFOR AND FOR OTHER PURPOSES”

be approved in substitution of Senate Bill Nos. 2618, 2690, taking into consideration House Bill No3849 with Senators Angara, Escudero, Revilla Jr ., Honasan II, Recto and Drilon as authors.

Respectfully submitted:



GREGORIO B. HONASAN II
Committee on Public Order and Dangerous Drugs
Member, Committees on Education, Arts and Culture;
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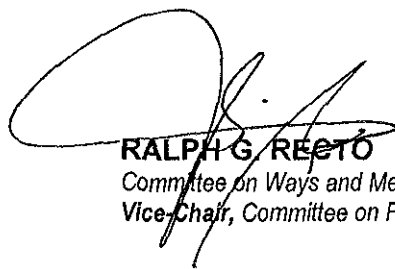
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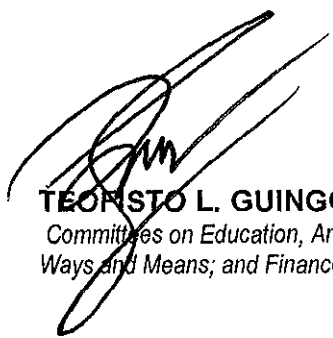


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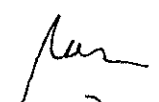
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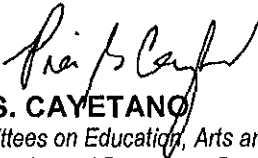
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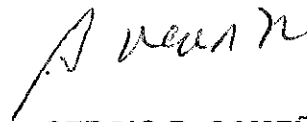
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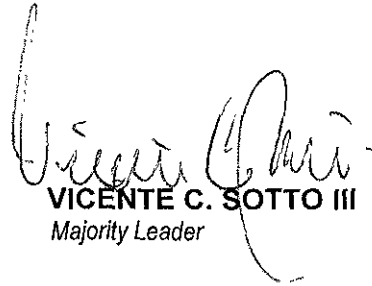
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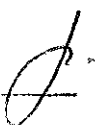
HON. JUAN PONCE ENRILE

Senate President
Senate of the Philippines
Pasay City

MAY 16 P2:31

SENATE

S. No. 3204

RE: _____ BY: 

Prepared by the Committees on Education, Arts and Culture; Public Order and Dangerous Drugs; Ways and Means; and Finance with Senators Angara, Escudero, and Revilla Jr., as authors

“AN ACT

INSTITUTING THE PHILIPPINE PUBLIC SAFETY COLLEGE SYSTEM AS THE PREMIER EDUCATIONAL INSTITUTION FOR TRAINING, HUMAN RESOURCE DEVELOPMENT AND CONTINUING EDUCATION OF ALL POLICE, FIRE AND JAIL PERSONNEL, APPROPRIATING FUNDS THEREFOR AND FOR OTHER PURPOSES”

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

1 **SECTION 1. Short Title.** – This Act shall be known as the “Philippine Public
2 Safety College System Act of 2012.”

3 **SECTION 2. Declaration of Policy.** – It is hereby declared the policy of the
4 State to provide quality education and training in the field of public order and safety
5 for the Philippine National Police (PNP), Bureau of Fire Protection (BFP) and the
6 Bureau of Jail Management and Penology (BJMP), and to develop a highly
7 competent police force that is national in scope but civilian in character that shall be
8 primarily tasked with enforcing the law, preventing and controlling crimes and
9 ensuring public safety and internal security with the active support of the community.

10 In this regard, the State shall endeavor to strengthen the Philippine Public
11 Safety College System’s (PPSCS) institutional capacity by establishing policies
12 which shall promote the achievement of a more integrated education system that is

1 responsive to present day requirements and standards of professional competence
2 by granting PPSCS academic freedom and autonomy as a specialized higher
3 educational institution.

4 **SECTION 3. *General Mandate.***– The Philippine Public Safety College
5 System, hereinafter referred to as the College System, shall serve as the premier
6 educational institution for degree and non-degree programs, in training, human
7 resources development and continuing education for all police, fire and jail
8 personnel.

9 **SECTION 4. *Composition of the College System.*** – The College System shall
10 be composed of the present Philippine National Police Academy (PNPA), the Fire
11 National Training Institute (FNTI), the Jail National Training Institute (JNTI), the
12 Police National Training Institute (PNTI) and its regional training schools, the
13 National Police College (NPC), the National Forensic Science Training Institute
14 (NFSTI) and other institutes or special training centers as may be created by the
15 Board of Trustees.

16 **SECTION 5. *Governance and Administration.*** – The College System shall be
17 instituted as a specialized higher educational institution and shall have the general
18 powers of a corporation set forth in Batas Pambansa Blg. 68, as amended, otherwise
19 known as the “Corporation Code of the Philippines.” It shall be attached to the
20 Department of Interior and Local Government for program and policy coordination
21 only. The exercise of the corporate powers of the College System shall be vested in
22 the Board of Trustees. The administration of the College System shall be the
23 primary responsibility of the President of the College System.

1 **SECTION 6.** *The Board of Trustees.*- The general policies governing the College
2 System shall be determined by the Board of Trustees, hereinafter referred to as the
3 Board, which shall be composed of the following:

4 (a) The Secretary of the Department of the Interior and Local Government, as
5 Chairperson;

6 (b) The President of the College System, as Vice Chairperson;

7 (c) The Chief of the Philippine National Police, as member;

8 (d) The Chief of the Bureau of Fire Protection, as member; and

9 (e) The Chief of the Bureau of Jail Management and Penology, as
10 member.

11 **SECTION 7.** *The Secretary of the Board of Trustees.* – The Secretary shall be
12 appointed by the Board. He/she shall duly notify in writing each member of the Board
13 about the time, place, venue and agenda of each meeting, prepare the minutes of
14 the meeting and shall have custody over all records of the Board of Trustees.

15 **SECTION 8.** *Powers and Duties of the Board.* – The exercise of the corporate
16 powers of the College System is vested in the Board.

17 The Board shall exercise the following specific powers and duties:

18 (a) Promulgate policies in accordance with the declared State policies on
19 education and other pertinent provision of the Philippine Constitution on education,
20 as well as the policies and thrust of the Department of the Interior and Local
21 Government.

22 (b) Formulate such academic and non-academic programs, curricula and
23 standards for degree and non-degree courses of study, including the conduct of
24 distance education and training programs in line with the career advancement and
25 service upgrading programs of the three bureaus.

1 (c) Prescribe rules and regulations for its own governance and the discipline
2 of its faculty and other personnel and enact for the governance of the College
3 System such general policies, rules and regulations, *not contrary to law*, as are
4 consistent with the purposes and functions of the College System;

5 (d) Grant and confer academic degrees, diplomas and proficiency certificates
6 for degree and non-degree courses;

7 (e) Set policies on admission, graduation and discipline of students;

8 (f) Receive and appropriate all sums as may be provided for the support of
9 the College System in a manner it may determine, in its discretion, to carry out the
10 purposes and functions of the College System;

11 (g) Receive in trust, legacies, gifts and donation of real properties of all kinds
12 and administer and dispose the same when necessary for the benefit of the College
13 System, subject to the limitations, directions and instructions of the donor, if any;

14 (h) Import duty free, economic, technical and cultural books or publications
15 upon certification by the PPSCS President that such imported books or publications
16 are for academic and related purposes, in accordance with the provisions of the
17 Tariff and Customs Code of the Philippines, as amended.

18 (i) Determine miscellaneous expenses, tuition fees and charges necessary
19 for the effective conduct of education and training, after due consultation with the
20 heads of the College System's constitutive institutions. Such miscellaneous
21 expenses, tuition fees and charges and other income generated by the College
22 System are special trust funds and shall be deposited in any government authorized
23 depository bank. Any and all interests that shall accrue therefrom shall form part of
24 the same funds for the use of the College System;

1 (j) Provide local and international fellowships, scholarships and grants and
2 award the same to faculty, staff and students, based on merit;

3 (k) Authorize the construction or repair of its buildings, machinery, equipment
4 and other facilities and support systems, and acquire real and movable properties,
5 including the necessary supplies, materials and equipments;

6 (l) Determine and adjust salaries of faculty members and administrative
7 officials and employees, subject to the provisions of the Revised Compensation and
8 Position Classification System and other pertinent budget and compensation laws
9 governing hours of service and such other duties and conditions as it may deem
10 proper, to grant them, at its discretion, leaves of absence under such regulations as
11 it may promulgate, any provisions of existing law to the contrary notwithstanding; and
12 to remove them for cause in accordance with the requirement of due process of law;

13 (m) Use all incomes generated by the College System and its constitutive
14 institutions at its discretion; *Provided*, that all such disbursements shall be for the
15 professional growth and development, health, welfare and other benefits of faculty
16 members and other personnel; the acquisition, construction, maintenance and repair
17 of *urgently needed* instructional and auxiliary facilities, equipment, buildings and
18 other infrastructure, and such other expenditures necessary for the attainment of its
19 purpose under this Act; *Provided, further*, that such income shall not be used to
20 augment appropriations for personal services expenditures;

21 (n) Establish research and extension centers of the College System to
22 promote the development of the latter and provide for adequate guidelines on the
23 protection, utilization and commercialization of intellectual creations owned by the
24 College System;

1 (o) Establish professorial chair awards and provide for the maintenance or
2 endowment of such chairs;

3 (p) Create a culture of excellence and quality service through multi-sectoral
4 linkages, both local and international, faculty and staff development studies;

5 (q) Authorize an external management audit of the College System and
6 institute reforms, *including academic and structural changes*, on the basis of the
7 audit results and recommendations;

8 (r) Enter into joint ventures with business and industry for the profitable
9 development and management of the economic assets of the College System, the
10 proceeds of which shall be used for its development and strengthening;

11 (s) Develop consortia and other forms of linkages with local government units,
12 institutions and agencies, both public and private, local and foreign, in furtherance of
13 the purposes and objectives of the College System;

14 (t) Develop academic arrangements for institutional capacity building with
15 appropriate agencies, public or private, local or foreign, and appoint
16 experts/specialists as consultants, or visiting or exchange professors, scholars or
17 researchers;

18 (u) Establish policy guidelines and procedures for participative decision-
19 making and transparency within the College System;

20 (v) Delegate any of its powers and duties provided hereinabove to the
21 President and/or other officials of the College System as it may deem appropriate so
22 as to expedite the administration of its affairs; and,

23 (w) Exercise such other powers as may be necessary and proper to carry out
24 the provisions of this Act.

1 **SECTION 9. *Meetings of the Board; Quorum.*** – The Board shall regularly
2 convene at least once every semester. The Chairperson or the majority of the Board
3 may call a special meeting whenever necessary; *Provided*, that the members are
4 notified in writing at least three (3) days prior to said meeting.

5 A simple majority of the actual members of the Board holding office at the time of
6 the meeting is called shall constitute a quorum.

7 In the absence of the Chairperson, the Vice-Chairperson shall preside over the
8 meeting.

9 **SECTION 10. *Compensation.*** – The members of the Board shall serve
10 without compensation, but they shall be entitled to *per diems* and reimbursement for
11 necessary expenses incurred in their attendance of meetings of the Board or in
12 connection with their official business, authorized by a resolution of the Board
13 subject to existing laws and regulations.

14 **SECTION 11. *The College System President.*** – The College System shall be
15 headed by a President who shall be its chief executive officer and administrator. The
16 President, who shall render full time service, shall be responsible for the
17 administration and operation of the College System in accordance with its mandate,
18 vision and goals.

19 The President of the College System must be at least forty (40) years of age,
20 a member of the Philippine Bar or holder of a Master's Degree in Criminology, Public
21 Safety, Public Administration, National Security Administration, Sociology or related
22 disciplines. Those who have gained reasonable work experience in any branch of
23 the criminal justice system shall be given preference in the appointment.

24 The President of the College System shall be appointed by the President of
25 the Philippines and shall hold office for a term of four (4) years, renewable for

1 another term of four (4) years, unless sooner removed for cause as provided under
2 existing civil service laws, rules and regulations, or is incapacitated to discharge the
3 duties of the office; *Provided*, that the incumbent President shall serve as the first
4 College President under this Charter for a four (4) year term, as provided herein.

5 **SECTION 12.** *The Vice-Presidents of the College Systems, Duties and*
6 *Functions.* – There shall be appointed a Vice-President for Administration and a
7 Vice-President for Academic Affairs for the College System who shall assist the
8 President in ensuring smooth and efficient operation of the College System.

9 Both the Vice-Presidents for Administration and Academic Affairs shall be
10 appointed by the President of the College System subject to the concurrence of the
11 Board of Trustees. They shall hold office for a term of four (4) years, renewable for
12 another term upon the recommendation of the President of the College System,
13 unless sooner removed for cause as provided under existing civil service laws, rules
14 and regulations, or are incapacitated to discharge the duties of the office. They must
15 be at least thirty five (35) years of age on the date of assumption of office, members
16 of the Philippine Bar or holders of Master’s Degree in Criminology, Public Safety,
17 Public Administration, National Security Administration, Sociology or related
18 disciplines. Those who have gained reasonable work experience in any branch of
19 the criminal justice system shall be given preference in the appointment.

20 (a) The Vice-President for Administration shall assist the PPSCS President in
21 supervising the College services and physical facilities, and administrative support
22 system for all operations of the College System. He shall perform other related
23 activities in coordination with the Vice-President for Academic Affairs and such other
24 functions as may be delegated by the PPSCS President.

25

1 (b) The Vice-President for Academic Affairs shall assist the PPSCS President
2 in implementing the educational and institutional development plans, and in
3 achieving academic excellence through quality instruction. He shall perform other
4 related matters in coordination with the Vice-President for Administration and such
5 other functions as may be delegated by the PPSCS President.

6 **SECTION 13.** *Vacancy in the Office of the President.* – In case the president
7 of the College System is unable to perform or discharge his or her duties and
8 responsibilities due to death, resignation, removal for cause or incapacity, the Board
9 shall designate any of the Vice-Presidents who shall temporarily act as the President
10 until a new President of the College System shall have been appointed or the
11 incapacity ceases. In case of new appointment, the newly appointed College System
12 President shall serve the unexpired term of the previous College System President.
13 In case of official absence, the President of the College System shall designate a
14 Vice-President who shall serve as the Officer-in-Charge until the return of the
15 incumbent President;

16 **SECTION 14.** *Curricular Offerings.* – The College System shall offer a four-
17 year Bachelor of Science in Public Safety Cadetship Degree Program, a post-
18 graduate program in Public Safety Administration, mandatory career courses, as
19 requirement for promotion and other short-term courses in Public Safety and such
20 other courses as may be offered by the PPSCS subject to the consultation with the
21 Commission on Higher Education (CHED).

22 **SECTION 15.** *The Faculty.* – There shall be a Faculty in the PPSCS whose
23 plantilla positions shall be subject to the approval of its Board of Trustees.

24 **SECTION 16.** *Designation of Heads of Constitutive Units and Regional*
25 *Training Schools or Centers.* – All heads of constitutive units and heads of Regional

1 Training Schools and Centers shall be designated by the College System President,
2 upon recommendation of the chiefs of the three Bureaus, subject to confirmation of
3 the Board of Trustees. Uniformed personnel duly designated heads of constitutive
4 units and heads of Regional Training Schools and Centers shall serve for a minimum
5 period of at least six (6) months and until a new head or director is duly designated.

6 The Heads of Constitutive Units shall be active members of the three bureaus
7 and shall have a rank of Chief Superintendent. The Directors of Regional Training
8 Schools or Centers shall also be active members of the three bureaus and shall
9 have a rank of Senior Superintendent. They shall render full time service.

10 **SECTION 17. *Scholarship Program Admission.*** – The College System may
11 provide a scholarship program and other affirmative action programs, to be
12 determined by the Board of Trustees, to assist the poor but deserving students to
13 qualify for admission to the College System.

14 **SECTION 18. *Academic Freedom and Institutional Autonomy.*** – The College
15 System shall enjoy academic and institutional autonomy pursuant to Paragraph 2,
16 Section 5 of Article XIV of the Constitution.

17 **SECTION 19. *Land Grants and Other Real Properties of the College System.***
18 – The State shall support the College System through general appropriations and
19 other financial benefits, and in kind, through land grants and donations and use of
20 other real properties. To carry out the intent of these grants, income derived from the
21 development of all land grants and real properties shall be used to further the ends
22 of the College System, as may be decided by the Board; *Provided*, that such income
23 shall not be used to augment appropriations for personal services expenditures.

24 Parcels of land, as well as all real property and facilities, presently used and
25 occupied by the PPSC are hereby declared reserved for the continuing use and

1 utilization of the College System. The absolute ownership of the College System
2 over landholdings already ceded to it by law, decree or Presidential issuance,
3 including those covered by original and transfer certificates of title in the name of the
4 PPSC and their future derivatives are hereby confirmed. Where the issuance of the
5 proper certificates of title is yet pending for these landholdings, the appropriate
6 government office shall expedite the issuance thereof within six (6) months from the
7 date of effectivity of this Act; *Provided*, that all registration requirements necessary
8 for the issuance of the said titles have been submitted and complied with.

9 Any plan to generate revenue from other sources, land grants and other real
10 properties entrusted to the College System shall be consistent with the academic
11 mission and orientation of the College System; *Provided*, that such programs,
12 projects or mechanisms shall be approved by the Board; *Provided further*, that funds
13 generated from such programs, projects or mechanisms shall not be meant to
14 replace, in part or in whole, the annual appropriations provided by the national
15 government to the College System.

16 **SECTION 20. Tax Exemptions.** – The College System shall be entitled to the
17 following tax and exemption privileges:

18 (a) All income received by the College System shall be exempt from income
19 tax pursuant to Section 30 (1) of the National Internal Revenue Code of 1997, as
20 amended;

21 (b) Equipment and supplies used directly and exclusively for educational
22 purposes by the College System shall be entitled to exemption from value-added tax
23 and customs duties on its importation;

24 (c) Gifts and donations of real and personal properties of all kinds shall be
25 exempt from the donor's tax and the same shall be considered allowable deductions

1 from gross income in the computation of the income tax of the donor, in accordance
2 with the provisions of the National Internal Revenue Code, as amended;

3 (d) Importation of economic, technical and cultural books or publications shall
4 be exempt from customs duties, in accordance with the provisions of the Traffic and
5 Customs Code of the Philippines, as amended;

6 **SECTION 21. Appropriations.** – The amount necessary to initially implement
7 the provisions of this Act shall be charged against the current year's appropriation of
8 the College System. Thereafter, such sums as may be necessary for the continued
9 operation and maintenance of the College System shall be included in the annual
10 General Appropriations Act.

11 **SECTION 22. Annual Report.** – The College System shall submit an annual
12 report to Congress containing its financial statements, including a statement of
13 assets and liabilities, income derived from tuition fees and other revenue sources,
14 contracts and investments entered into pursuant to Section 19 hereof and programs
15 of expenditure. All accounts and disbursements of the College System shall be
16 audited by the Commission on Audit.

17 **SECTION 23. Separability Clause.** – If for any reason or reasons, any part or
18 provision of this Act shall be declared or held to be unconstitutional or invalid, other
19 parts or provisions hereof, which are not affected thereby, shall continue to be in full
20 force and effect.

21 **SECTION 24. Implementing Rules and Regulations.** – The Board of Trustees
22 shall issue the implementing rules and regulations ninety (90) days after the
23 effectivity of this Act.

1 **SECTION 25. *Repealing Clause.*** – All laws, presidential decrees, executive
2 orders, rules and regulations inconsistent with the provisions of this Act are hereby
3 repealed, amended or modified accordingly.

4 **SECTION 26. *Effectivity.*** – This Act shall take effect fifteen (15) days after its
5 publication in the official gazette or in at least two (2) newspapers of general
6 circulation.

Approved,