FIFTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES THIRD REGULAR SESSION

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SENATE

S.B. NO. <u>-3278</u>

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Introduced by Senator FRANKLIN M. DRILON

EXPLANATORY NOTE

This bill is being filed as a piece to the larger national policy measure of providing the Filipino people with health care services that are truly responsive to the needs of our constituents, particularly the senior citizens of our nation.

Pursuant to Section 15, Article II of the 1987 Constitution, we are mandated to adopt an integrated and comprehensive approach to health development, with special focus to the needs of the underprivileged, sick, elderly, disabled, women and children. The proposed measure addresses the special health care requirements of the senior citizens by means of enhancing the operational capabilities of the present National Centre for Geriatric Health (NCGH). When this measure is approved, the NCGH will be corporatized into the National Geriatric Health Centre and Gerontology Research Institute" (NGHCGRI), which shall be an integrated medical institution that specializes in geriatric health services and gerontology research. As a Government-Owned and Controlled Corporation (GOCC), the NGHCGRI shall be administered, taking into consideration the rationalization of GOCC governance and operations as enshrined by this Congress through Republic Act No. 10149, otherwise known as the "GOCC Governance Act of 2011".

Foregoing considered, the passage of this Bill is earnestly requested.

FRANKLIN M. DRILON

FIFTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES THIRD REGULAR SESSION

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SENATE

SENATE BILL NO. 3278



Introduced by Senator FRANKLIN M. DRILON

AN ACT

CONVERTING THE NATIONAL CENTER FOR GERIATRIC HEALTH INTO A CORPORATE BODY TO BE KNOWN AS THE 'NATIONAL GERIATRIC HEALTH CENTER AND GERONTOLOGY RESEARCH INSTITUTE', APPROPRIATING FUNDS THEREFOR AND FOR OTHER PURPOSES

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

- **SECTION 1**. Short Title. This Act shall be known as the "National Geriatric Health Centre and Gerontology Research Institute Act of 2012."
- **SEC. 2**. Declaration of Policy. Section 15, Article II of the 1987 Constitution provides that:

"The State shall adopt an integrated and comprehensive approach to health development which shall endeavour to make essential goods, health and other social services available to all the people at affordable cost. There shall be priority for the needs of the underprivileged, sick, elderly, disabled, women and children. The State shall endeavour to provide free medical care to paupers"

- **SEC. 3**. Definition of Terms. For purposes of this Act, the following terms are defined as follows:
 - (a) "Senior citizen" or "elderly" shall refer to any resident citizen of the Philippines who is at least sixty (60) years old or older as defined in Republic Act No. 9257, otherwise known as the "Expanded Senior Citizens Act of 2003."
 - (b) "Geriatrics" shall refer to the branch of medical science devoted to the study of the biological and physical changes and diseases of older adults. It aims to promote health and prevent and treat diseases and disabilities of older adults:
 - (c) "Geriatrician" shall refer to a medical doctor who has passed the necessary training and examination and specializes in the field of Geriatrics;

(d) "Geriatric Health Service" shall refer to medical services or intervention provided by a Geriatrician;

- (e) "Integrated Delivery of Geriatric Health Services" shall refer to a hospital and community-based medical and psycho-social services provided to senior citizens by a multi-disciplinary team;
- (f) "Palliative Services" shall refer to a specialized care for people who are living with an advanced disease
- (g) "Palliative Care" shall refer to any form of medical care or treatment that concentrates on reducing the severity of the symptoms of disease. The goal is to prevent and relieve suffering and improve the quality of life for people facing serious or complex illness;
- (h) "Tertiary level hospital" shall refer to a hospital that has a full complement of services including general medicine, surgery and psychiatry
- **SEC. 4**. Conversion of the National Centre for Geriatric Health. The National Centre for Geriatric Health (NCGH), located in San Miguel, Manila, is hereby converted into a corporate body to be known as the "National Geriatric Health Centre and Gerontology Research Institute" (NGHCGRI), herein after referred to as the Corporation, for the primary benefit of senior citizens or the elderly, which is hereby categorized as a government owned and controlled corporation attached to the Department of Health. The bed capacity of the hospital shall be at least fifty (50).
- **SEC. 5**. Purposes and Objectives. The Corporation shall have the following purposes and objectives:
 - (a) Equip, maintain, administer, and operate an integrated medical institution which shall specialize in geriatric health services and gerontology research;
 - (b) Promote medical and scientific research relative to the prevention, diagnosis, treatment, care, rehabilitation and relief of disease of the senior citizen or elderly;
 - (c) Finance, sponsor, hold or participate in congresses, conventions, conferences, seminars, workshops and training programs on geriatric health services or related fields in the Philippines or abroad;
 - (d) Encourage and assist in the education and training of physicians, nurses, health officers, social workers and other medical and technical personnel in the practical and scientific implementation of health services to the senior citizen or elderly; and
 - (e) Coordinate the various efforts and activities of other government agencies and local government units for the purpose of achieving a more effective approach to the delivery of geriatric health services.
- **SEC.6**. Scope of Services. Consistent with its purposes and objectives, the Corporation shall provide the following services:
 - (a) Hospital-based services to provide medical facilities and equipment necessary for chronic, long term and palliative services with wards categorized

into the following: Dementia, Long Term Care, Palliative Care, Respite Care and other units as may be deemed necessary;

- (b) Community-based services to develop and implement community-based program in partnership with local government units; conduct research and external resource outscoring to implement community based integrated geriatric health services and conduct training necessary for the social functioning of the senior citizens and their families, utilizing the multidisciplinary team approaches;
- (c) Program Education to pursue excellence and the highest level of practice in the specialized field of geriatrics and other related fields, conduct post-graduate training and short-term courses for medical doctors and allied medical professionals;
- (d) Program Development Research, Medical/ Technical Assistance and Quality Assurance to develop cutting edge research and program to combat diseases of old age in promoting active and healthy care, provide necessary consultancy advice, technical assistance and standard setting/registration to geriatric ward in every tertiary level hospital, nursing homes, and residential center catering to the health and social functioning needs of senior citizens, subject to the joint guidelines mentioned in the immediately preceding paragraph.

SEC. 7. *Powers and Functions*. –The Corporation, acting through its Board of Trustees, shall have the following powers and functions:

- a. To acquire, hold and own in any manner, property of whatever nature of description, and to dispose of such property, under any mode of encumbrance or conveyance;
- b. To enter into contracts with any person, firm, association or corporation, whether public, private, domestic or foreign;
- c. To mortgage, lease, sell, transfer, convey or otherwise dispose of its properties;
- d. To solicit and receive in trust legacies, gifts and donations, endowments and funds in the form of contributions, whether in cash or in kind, from both public and private sectors and from domestic and foreign sources;
- To maintain accounts in banks and in other financial institutions, and to disburse such funds or invest the same as the Board of Trustees may direct or authorize to accomplish or advance the interests of the Corporation;
- f. To invite foreign or local specialists and similar experts in various medical fields to train the personnel and residents of the Corporation;
- g. To organize the structure and staffing pattern and modify the same as it deems necessary;
- To send the personnel of the Corporation to conduct research on medical institutes for advance training or observation, and to attend international or regional conventions, conferences or seminars as the Board of Trustees may deem necessary;

- To enter into agreements with other medical or similar institutions, domestic or foreign, as may be deemed desirable by the Board of Trustees toward promoting the purposes and objectives of the Corporation;
- j. To adopt a set of by-laws and regulations, policies, guidelines and procedures consistent with law and the provisions of this Act to govern the administration and operation of the Corporation; and
- k. To do all such other acts as may be necessary for the accomplishment of the purposes and objectives of the Corporation.
- **SEC. 8**. Board of Trustees. The Corporation shall be administered by a Board of Trustees, herein after referred to as the Board, composed of the following:
 - a) Secretary of the Department of Health (DOH) as Chairman of the Board;
 - b) Secretary of the Department of Social Welfare and Development (DSWD) as Vice Chairman of the Board:
 - c) Chairperson of the Senate Committee on Health and Demography;
 - d) Chairperson of the House of Representatives Committee on Health;
 - e) Three representatives from the Federation of Senior Citizens Association of the Philippines;
 - f) President of the Philippine College of Geriatric Medicine;

- g) Three representatives from the Philippine Medical Association with expertise in the field of geriatrics or gerontology;
- h) Two representatives from the academe with expertise in the field of geriatrics or gerontology; and
- i) Two representatives from non-government organizations which provide services for senior citizens, duly registered with the Securities and Exchange Commission (SEC), Cooperative Development Authority (CDA), or any appropriate government regulatory body, and with programs accredited by the Department of Social Welfare and Development (DSWD), as members.

The members of the Board enumerated in subparagraphs (a), (b), (c), and (d) shall serve as ex-officio members. The ex officio members of the Corporation may designate their respective alternates who shall be the officials next-in-rank to them and whose acts shall be considered the acts of their principals.

The members of the Board under subparagraph (e), (f), (g), (h) and (i) shall be appointed by the President of the Philippines from a shortlist prepared by the Governance Commission for Government-Owned and Controlled Corporations (GCG), taking into consideration the recommendation from the Secretary of the DOH for the first initial appointees, and then by the Board for subsequent appointees.

The appointive members of the Board shall serve for one (1) year, unless sooner removed for cause: *Provided, however,* That such appointive members of the Board shall continue to hold office until the successor is appointed. An Appointive Director may be nominated by the GCG for reappointment by the President only if one obtains a performance score of above average or its equivalent or higher in the immediately preceding year of tenure as such trustee based on the performance criteria set by the

GCG. The ex-officio members shall serve as members of the Board for the duration of their incumbency.

No person shall be appointed member of the Board unless a citizen and a resident of the Philippines, of good moral character and has attained proficiency, expertise and recognized competence in one or more of the following fields: hospital finance and administration, medical care, public health care, government rules and regulations, law, business management and marketing. The members of the Board should have at least five (5) years experience in their fields of expertise.

To maintain the quality of management, the GCG, in coordination with the DOH and the DSWD, subject to the approval of the President, shall prescribe, pass upon and review the qualifications and disqualifications of individuals appointed as members of the Board and shall disqualify those found unfit.

All members of the Board shall serve without compensation other than actual and necessary expenses, in accordance with Republic Act No. 10149, otherwise known as the "GOCC Governance Act of 2011", and other existing laws, policies, and rules and regulations on the matter, incurred either for attendance in meetings of the board or upon official business authorized by a resolution of the Board.

The Board shall be governed by a set of by-laws which shall contain, but not limited to, their responsibilities, accountabilities and cause of termination. The members of the Board must not exceed fifteen (15).

SEC. 9. Corporate Officers. – The Board shall appoint a Secretary and such other officers as may be deemed necessary to help the Board carry out its functions. Selection of the corporate officers must be based on the fundamental and specific qualifications prescribed by existing laws.

SEC. 10. Chief Executive Officer. — The present Chief and Director of the NCGH shall assume the position of Chief Executive Officer (CEO) of the Corporation. *Provided*, That in case of vacancy of the office previously occupied by the Director of the NCGH, the selection process and the term of office shall be governed by the pertinent provisions of Republic Act No. 10149.

SEC. 11. Powers and Functions of the CEO. – The CEO shall exercise the following powers and functions:

(a) Execute the policies, guidelines and programs approved by the Board;

 (b) Submit for the consideration and approval of the board proposed measures, policies, guidelines and programs as may be deemed necessary for the effective implementation of the purposes and objectives of this Act;

 (c) Direct and supervise the management, operation and administration of the Corporation;

- Execute, on behalf of the Board, all contracts and agreements which the latter may enter into, and to execute, accomplish and deliver any and all documents relative to such contracts and agreements;
 - Represent the Corporation in all dealings with other offices, agencies and instrumentalities of the government, and all other persons or entities, whether domestic or foreign and whether government or private;
- Recommend to the Board the appointment, promotion, transfer, suspension (f) and dismissal of the officers and employees of the Corporation; and
- Exercise such other powers and perform such duties as may be vested by (g) the Board.

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The CEO shall be accountable to the Board who, after due process, has the power of removal or replacement for reasons of fraud, incompetence, dishonesty and other just

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- SEC. 12. Corporate Structure. The Corporation shall follow the standard corporate structure to be jointly formulated by the DOH and the GCG in coordination with the different concerned agencies.
- SEC. 13. Board's Meetings and Quorum. The Board shall hold a meeting at least once a month. Special meetings may be convened at the call of the Chairman or by the majority of the members of the Board. The Chairman or the designated representative shall preside over the meetings of the Board. In the absence of the Chairman or the representative, a temporary presiding officer shall be designated by the majority of the members there being a quorum.

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Eight (8) members of the Board shall constitute a quorum to transact business and the vote of the majority of those present, there being a quorum, shall constitute valid and binding act of the Board. Provided, however, That the affirmative vote of the majority of the members of the Board is required on the following matters:

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- (a) Adoption or changes of policy;
- (b) Investment of the Corporation's funds;
- (c) Contracting loans, for specific amount as may be provided for in the Implementing Rules and Regulations (IRR) where a vote of the majority of those present, there being a quorum, shall suffice;
- (d) Appointment, discipline and termination of the Hospital Chief or Director. The appointment, discipline and termination of other officers and employees shall be by a vote of a majority of those present, there being a quorum; and
- (e) Authority to use corporate assets as collateral for loans and borrowings.

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SEC. 14. Property of the Corporation. - The property of the Corporation shall consist of real, personal, and other type of property previously owned by the NGHC or reserved for or may hereafter be given, donated, acquired, transferred or conveyed to it by the Philippine government, its branches and instrumentalities, or any foreign government, as well as by trust, foundation, corporations or persons, alien or domestic, in order to carry out its purposes and objectives as set forth herein.

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SEC. 15. Loans. - The Corporation is hereby authorized to contract loans, credits and other indebtedness in any convertible foreign currency, from time to time, from foreign governments, or any international financial institutions or fund sources, or any other entities, on such terms and conditions it shall deem appropriate for the accomplishment of its purposes and to enter into and execute agreements specifying such terms and conditions.

The property and assets of the Corporation may be used as collateral for its loans and borrowings.

- SEC. 16. Program for Indigents. The Board shall ensure that the Corporation shall adopt and enforce a program for indigents. The number of beds allocated for indigent patients shall not be less than forty percent (40%) of the hospital's total bed capacity.
- SEC. 17. Organizational Structure and Staffing Pattern. The Board shall determine the organizational structure and staffing pattern of the Corporation, subject to the evaluation by GCG, the Civil Service Commission and the Department of Budget and Management.
- SEC. 18. Security of Tenure of Civil Service Officers and Employees of the Corporation. -The provisions of Republic Act No. 6656 entitled, "An Act to Protect the Security of Tenure of Civil Service Officers and Employees in the Implementation of Government Reorganization" and other existing laws shall apply to all officers and employees of the Corporation except to the members of the Board of Trustees.
- SEC. 19. Salaries, Benefits and Other Compensation. The salaries, benefits and other compensation of the officers and employees of the Corporation shall be in accordance with the present compensation and position classification system until the President shall approve a revised position classification system for the Corporation prepared by the GCG.
- SEC. 20. Early Retirement and Separation Benefits. The officials and employees of the Corporation voluntarily opting for separation or retirement under a duly approved early retirement and separation scheme shall be entitled to the benefits provided for under existing laws.
- SEC. 21. Tax Exemptions and Other Privileges. Being a non-profit, non-stock corporation organized primarily to provide delivery of integrated geriatric health services, the Corporation shall be entitled to the following privileges:
 - (a) all donations, contributions, endowments and equipment and supplies imported by the Corporation for its actual use and benefit shall be exempt from tax of any nature or kind;
 - (b) the Corporation shall be exempt from payment of taxes, charges and fees its political government, imposed bγ the instrumentalities, including local government units for equipment purchased for its use; and

- (c) the Corporation may request and receive assistance from the different agencies, bureaus, offices or instrumentalities of the government, including the Philippine Amusement and Gaming Corporation (PAGCOR) in the pursuit of its purposes and objectives.
- **SEC. 22.** Transfer of Personnel, Records and Assets and Liabilities. All personnel, records and assets and liabilities of the NCGH are hereby transferred to and shall henceforth appertain to the Corporation.
- **SEC. 23**. Annual Report. The Corporation shall render an Annual Report of its activities, accomplishments and recommendations to the President of the Philippines, the GCG, the Committees on Health and Social Services of both Houses of Congress, Secretary of the Department of Health and the Secretary of the Department of Social Welfare and Development.
- SEC. 24. Auditor. The Commission on Audit shall appoint an auditor of the Corporation and such personnel as may be necessary to assist said auditor.
- SEC. 25. Effect of Dissolution In the event that the Corporation is dissolved for any reason, its property remaining at the time of such dissolution shall be placed under the DOH.
- SEC. 26. Appropriations. The amount of Three hundred million pesos (P300,000,000.00) is hereby appropriated as contribution of the National Government for the initial operations and maintenance of the Corporation. Thereafter, the amount necessary for the continued operation and maintenance of the Corporation shall be included in the annual General Appropriations Act.
 - **SEC. 27**. Application of Republic Act No. 10149 and Suppletory Application of the Corporation Code. The provisions of Republic Act No. 10149, also known as the "GOCC Governance Act of 2011" shall have application on matters not provided for in this Act. On other matters not provided for under this Act or Republic Act No. 10149, the provisions of the Corporation Code shall have suppletory application.
 - SEC. 28. Implementing Rules and Regulations. The Secretary of Health shall, within sixty (60) days from the effectivity of this Act, issue the Implementing Rules and Regulations for the effective implementation of the provisions of this Act in consultation with the following agencies and offices:
 - (a) Department of Social Welfare and Development;
 - (b) Commission on Higher Education; and
 - (c) Department of Finance;

SEC. 29. Repealing Clause. - All laws, decrees, executive orders, rules and regulations or parts thereof inconsistent with the provisions of this Act are hereby repealed, amended or modified accordingly.

- SEC. 30. Separability Clause. If, for any reason, a provision or part hereof is declared
- 2 invalid or unconstitutional, the other provisions not affected thereby shall remain in full
- 3 force and effect.
- SEC. 31. Effectivity. This Act shall take effect fifteen (15) days after its publication in any newspaper of general circulation.
- 6 7 **Approved,**