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SENATE

s. No. 493

RECLAMBY: Jin

Introduced by Senator Antonio "Sonny" F. Trillanes IV

#### **EXPLANATORY NOTE**

History has shown that the wealth and destinies of the world's greatest nations have been determined and charted by the manner in which they conducted their maritime affairs. Our country is now at the crossroads of development and our maritime sector can rightfully claim that it has made a significant contribution towards achieving this feat. The Philippines is, after all, a maritime country. It is an archipelago of 7,108 islands with a territorial sea that is both a sea chest of vast marine wealth and natural highway for the carriage of trade and commerce.

With the coming into force of the United Nations Convention on the Law of the Sea in November 16, 1994, the Philippines has thereby gained an Exclusive Economic Zone totaling as much as 652,800 square nautical miles in area, with sovereign rights over the exploration and exploitation of all living and non-living resources found in the water column as well as in the seabed. Our fisheries sector employs around one million Filipinos and contributes much to GNP. Properly explored and exploited, our vast waters and continental shelf promise to provide even greater opportunities for livelihood for our people.

The Filipino people, scattered around these numerous islands, have since time immemorial depended on the sea for transportation. Even in this age of great progress in air and land transportation shipping remains the most economical, most efficient, and most important means of interisland.

Considering the relevance of a Department of Maritime Affairs to the development of the national patrimony and to the achievements of the country's long-term goal of self-reliance and economic self-sufficiency, the sponsor believes that the approval of this bill is of urgent priority.

ANTÓNIO "SÓNNY" F. TRILLANES IV

Senator





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SENATE S. No. 493

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## Introduced by Senator Antonio "Sonny" F. Trillanes IV

## AN ACT

# CREATING THE DEPARTMENT OF MARITIME AFFAIRS PROVIDING FUNDS THEREFOR AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

CHAPTER 1

**SECTION 1.** Title. - This Act shall be known as the "Department of Maritime Affairs Act."

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SEC. 2. Declaration of Policy. - In keeping with Article XII, paragraph 2 of the Philippine Constitution which provides that, "the State shall protect the nation's marine wealth in its archipelagic waters, territorial sea, and exclusive economic zone and reserve its use and enjoyment exclusively for Filipino citizens," it is hereby declared to be the policy of the State to achieve a marine-based economy. It shall further be the policy of the State to promote, ensure, and coordinate the economic viability, protection, safety, and development of ports, shipping, shipbuilding, seafaring, and other industries or activities which resolve around the sea as a medium of transport.

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CHAPTER II

SEC.3. Creation of a Department of Maritime Affairs. - Pursuant to the abovementioned national policy, there is hereby created a Department of Maritime Affairs, hereinafter

1	referred to as the Department, which shall, among others, recommend and implement the
2	Government's policies, plans, and programs for the promotion of safety and development of
3	ports, shipping, shipbuilding, seafaring, and other activities in the maritime industry.

SEC. 4. Powers and Functions. - The Department shall perform the following powers and functions:

a) Encourage, promote, guide, and when necessary, regulate such business activities relative to the exploration, exploitation, development, management, trade and utilization of marine resources including marine transportation, port system and other

related activities;

integrity of the said area;

b) Assess, review and, in coordination with relevant government agencies, provide direction to research and development programs including identification of source of marine resources and determination of their commercial feasibility for development and utilization;

c) Give full and complete effect to all International Maritime Organization Conventions to which the Republic of the Philippines at present is, or in the future shall be a Party;

d) Conduct in-depth studies on all policy areas and options with respect to the country's implementation of IMO Conventions, the United Nations Convention on

the Law of the Sea, and other pertinent international conventions and national laws;

e) Monitor foreign and domestic developments relative to the formulation and

implementation of the country's strategy in implementing the provisions of the United Nations Convention on the Law of the Sea and other international conventions

including the determination of the maritime area of the country and to protect the

f) Recommend measures to provide assistance to the private sector for the improvement and upgrading of maritime transportation and infrastructure like ports, lighthouse,

1	shipyards, fishports, refrigeration facilities, processing plants and other related
2	facilities; and
3	g) Promote, develop and monitor the continuing education, training and qualification,
. 4	availability and deployment of seafarers and other maritime manpower aboard local
5	and foreign vessels consistent with international standards and conventions; and
6	h) Generally exercise all powers and duties necessary to implement the national policy
7	on maritime affairs pursuant to the objectives of this Act.
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9	SEC. 5. Organization The Department shall consist of the following offices and
. 10	agencies:
11	a) Department Proper
12	b) Maritime Industry Development Authority
13	e) Philippine Ports Authority
14	d) National Seafarers Administration
15	e) Philippine Merchant Marine Academy
16	f) National Maritime Polytechnic
17	g) Maritime Research Institute
18	h) Philippine Coast Guard
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20	SEC. 6. Department Proper The Department Proper shall consist of the following
21	offices:
22	a) Office of the Secretary The Office of the Secretary shall consist of the Secretary
23	and his immediate staff.
· 24	b) Undersecretaries The Secretary shall be assisted by three (3) Undersecretaries,
25	appointed by the President upon the recommendation of the Secretary, Each

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1		Undersecretary shall have control and supervision over the respective offices and
2		services assigned to him by the Secretary.
3	c)	Assistant Secretaries The Secretary shall also be assisted by four (4) Assistant
4		Secretaries, appointed by the President upon the recommendation of the Secretary.
5		This will be one each for Merchant Marine Administration, Maritime Industry
6		Development, Ports and Harbors, and the Coast Guard.
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8	SE	C. 7. Head of the Department The head of the Department, hereinafter referred to
9	as the Sec	retary, shall be appointed by the President subject to confirmation of the Commission
0	on Appoin	itments.
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12	SE	C. 8. General Powers, Terms of Office ad Compensation of the Secretary The
13	authority	and responsibility for the exercise of the Department's power and functions shall be
[4	vested in	the Secretary, who shall hold office at the pleasure of the President and shall receive
15	the compe	ensation, allowances, and other emoluments to which heads of departments are entitled.
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17	SI	EC. 9. Specific Power and Functions of the Secretary The powers and functions of
18	the Depar	tment shall be exercised by and through the Secretary, who shall:
19	a)	exercise control and supervision over all offices and bureaus under the Department;
20	b)	coordinate all policies and programs relating to maritime and marine affairs as
21		provided in this Act;
22	c)	undertake consultations with other member of the Cabinet and other members of
23		Government officialdom relating to maritime and marine matters and recommend
24		policies and programs to the President relative thereto;
25	d)	advise the President of the activities, programs, plans and all information necessary or

relevant to maritime or marine affairs.

1	SE	C. 10. Offices in the Department The Department shall have, under the supervision
2	and contro	of the Secretary, an Administrative Service, a Financial and Management Service,
3	and a Planı	ning Service with the following functions:
4	a)	The Administrative Service shall be responsible for providing the Department with
5		services relating to personnel, legal assistance, information, records, supplies,
6		equipment, and custodial work;
7	b)	The Financial and Management Service shall be responsible for providing the
8		Department with staff advice and assistance on budgetary, financial, and management
9		improvement matters;
10	c)	The Planning Services shall be responsible for providing the Department with
11		services relating to planning, programming, project development, including
12	•	development policies and programs and priorities as may be warranted by domestic
13		and international development.
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15	. SE	C. 11. Transfer of Bureaus, Offices and Agencies The following bureaus, offices
16	and agenc	ies will be transferred from their respective departments (as shown in parenthesis) to
17	the Depart	ment of Maritime Affairs.
18	a)	Maritime Industry Authority (DOTC)
19	b)	Philippine Ports Authority (DOTC)
20	c)	Philippine Merchant Marine Academy (DOTC)
21	d)	Philippine Coast Guard (DND)
22	e)	Seafarers Section of the Philippine Overseas Employment Administration (DOLE)
23	f)	Seafarers Section of the Overseas Workers Welfare Administration (DOLE)
24	g)	National Maritime Polytechnic (DOLE)
25	h)	Maritime Training Council (DOLE)

## **CHAPTER III**

THE MARITIME	INDUSTRY DEVEL.	OPMENT AUTHORITY	J
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SEC. 12. The Maritime Industry Development Authority. To carry out the policies and
purposes of promoting the growth and developing the economic viability of the maritime
industry, the Maritime Industry Authority together with its capital assets, equipment, and
existing budget is hereby transferred from the Department of Transportation and
Communications to the Department of Maritime Affairs and is hereby renamed the Maritime
Industry Development Authority.

SEC. 13. Composition and Organization. – The Maritime Industry Development Authority is hereby created initially consisting of the existing officials and employees of the Maritime Industry Authority, headed by an Administrator.

- SEC. 14. *Powers and Functions.* The Maritime Industry Development Authority shall have the following powers and functions:
  - a) Develop and formulate plans, policies, programs, projects, standards, specifications and guidelines geared toward the promotion and development of the commercial and economic viability of the maritime industry, the growth and effective regulation of shipping enterprises;
    - b) Establish, prescribe and regulate routes, zones and/or rates pertinent to the operation of particular operators of public water services;
    - c) Issue Certificate of Public Convenience for the operation of domestic and overseas water carriers;
    - d) Determine fix and/or prescribe changes and/or rates pertinent to the operation of public water transport utilities, facilities and services except in cases where charges or rates are established by international bodies or associations of which the Philippines

1		is a participating member or by bodies or associations recognized by the Philippine
2		Government as the proper arbiter of such charges or rates;
3	e)	Accredit maritime enterprises engaged in shipbuilding, ship repair, ship breaking,
4		domestic and overseas shipping, ship management and agency;
5	f)	Establish and prescribe rules and regulations, standards and procedures for the
6		efficient and effective discharge of the above functions, and
7	g)	Perform such other functions as may now or hereafter be provided by law.
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9		CHAPTER IV
10		THE PHILIPPINE PORTS AUTHORITY
11	SI	EC. 15. The Philippine Ports Authority To carry out the policies and purposes of
12	integratin	g and coordinating port planning, development, control and operations at the national
13	level, and	at the same time promote the growth of regional port bodies responsive to the needs of
14	their ind	ividual localities, the Philippine Ports Authority, including all its capital assets,
15	equipmen	at and existing budget, is hereby transferred from the Department of Transportation and
16	Commun	ications to the Department of Maritime Affairs.
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18	S	EC. 16. Composition and Organization The Philippine Ports Authority is hereby
19	transferre	ed consisting of its existing officials and employees, headed by the General Manager.
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21		CHAPTER V
22		THE NATIONAL SEAFARERS ADMINISTRATION
23	S	EC. 17. The National Seafarers Administration in order to carry out the policies and
24	purposes	of promoting, developing and monitoring the continuing education, training, welfare

and deployment of Filipino seafarers and other maritime workers aboard local as well as foreign

vessels, consistent with international practices, standards and conventions the National Seafarers

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- Administration is hereby created. The officials and personnel of the Philippine Overseas 1
- Employment Administration involved in the administration of Filipino seafarers are hereby 2
- transferred to the National Seafarers Administration. Likewise, all equipment, records and the 3
- existing budget appertaining to such functions and duties, will be transferred to the National 4
- Seafarers Administration. 5

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- SEC. 18. Powers and Functions. The National Seafarers Administration shall have the following powers and functions:
- a) Develop and formulate plans, policies, programs and procedures for the education, training and qualification, welfare, employment and protection of the rights of 10 Filipino seafarers;
  - b) Maintain and complete registry of Filipino seafarers;
  - c) Provide free placement services for seafarers;
  - d) Secure the best possible terms and conditions of employment for seafarers, and to ensure compliance thereof;
  - e) Regulate the activities of manning agents or representatives of shipowner in the hiring of seafarers for overseas employment;
  - f) Ensure that the requirements of pertinent international organizations and maritime conventions on the standards of training and qualifications of Filipino seafarers are fully complied with;
  - g) Accredit and certify maritime training centers to ensure proper compliance with the provisions enumerated in paragraph f) above;
  - h) Provide the necessary technical expertise on the supervision of nautical and marine engineering schools and colleges;
  - Have original and exclusive jurisdiction over all matters or cases, including money claims, involving employer-employee relations arising out of any law or employment

1	,	contracts involving Filipino seafarers for overseas employment. In such cases, the
2		decision of the National Seafarers Administration shall be final and unappealable;
3	j)	Establish a proper and legal forum for the disciplining of errant seafarers in order to
4		protect the reputation and excellent image of the good Filipino seaman; and
5	k)	Perform such other functions as may now or hereafter be provided by law.
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7	•	CHAPTER VI
8		THE NATIONAL MARITIME POLYTECHNIC
9	SE	CC. 21. The National Maritime Polytechnic To serve as the primary institution for
10	the · upgra	ding of skill of the merchant marine, the National Maritime Polytechnic (NMP)
11	including	all its capital assets, equipment, and existing budget, is hereby transferred from the
12	Departme	nt of Labor and Employment to the Department of Maritime Affairs.
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14	SI	EC. 22. Composition and Organization The National Maritime Polytechnic is hereby
15	transferre	d consisting of its existing officials and employees, headed by the Executive Director
16	and shall	continue to perform all its functions and retain all its powers, rights, and prerogatives as
17	mandated	by its charter. Provided, however, that the chair of the NMP Board of Trustees shall be
18	transferre	d from the DOLE Secretary to the DMA Secretary.
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20		CHAPTER VII
21		THE MARITIME RESEARCH INSTITUTE
22	S	EC. 23. The Maritime Research Institute The Maritime Research Institute is hereby
23	created a	s an attached agency under the Department of Maritime Affairs.
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25	S	EC. 24. Organization It shall be composed of:
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1	a)	Maritime Research Institute Board of Governors which shall serve as the governing
2		board; and
3	, b)	The "Administration" which, as the executive arm, shall run the Institute's day-to-day
4		activities and shall be headed by the executive director.
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6	SE	C. 23. Functions The Maritime Research Institute shall have the following
7	functions:	
8	a)	To spearhead and encourage the development of a maritime research program to aid
9		the formulation of policies on all aspects of maritime affairs;
0	b)	To harness and propagate the latest development in maritime technology in the fields
1	•	of shipbuilding, marine engineering, ship propulsion, cargo handling, sip
12		management and other such developments and to utilize and adopt the latest in
13		information technology to serve National Maritime Policy goals;
14	c)	Develop, propagate, and enhance national awareness of maritime issues through a
15		comprehensive information program;
16	d)	Publish information, books, monographs, and other literature in connection with the
17		above functions; and
18	e)	Perform such other functions as may now or hereafter be provided by law.
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20		<u>CHAPTER IX</u>
21		THE PH ILIPPINE COAST GUARD
22	S	EC. 24. Establishment and Transfer The Philippine Coast Guard, hereinafter
23	referred	to as PCG, is hereby established as a major service separate and distinct from the
24	Philippin	e Navy. It shall henceforth be transferred from the Department of National Defense to
25	the Dens	rtment of Maritime Affairs as a bureau thereof.

1	SEC. 25. General Power and Functions of the PCG The PCG shall be the agency
2	primarily responsible for safety of life and property at sea, the protection of the marine
3	environment and, together with the Philippine Navy, the security of all marine resources found
4	within the Exclusive Economic Zone and within all other waters and seabed's subject to the
5	jurisdiction of the Republic of the Philippines. It shall likewise perform such other functions as it
6	is authorized to perform at the time of the effectivity of this Act.

- SEC. 26. Specific Functions. The Philippine Coast Guard shall perform the following specific functions:
  - a) Promulgate and enforce maritime rules and regulations for the promotion of safety of life and property at sea;
  - b) Render aid to distressed persons and vessels on the high seas and waters subject to the jurisdiction of the Philippines, to furnish clothing food, lodging, medicines and necessary supplies and services to persons succored; and to take appropriate actions on remains of those who have perished;
  - c) Register all Philippine merchant vessels; to issue safety certificates of Philippine vessel; to approve plans for the construction, repair, or alternation of vessels; to administer load line requirements for the promotion of the safety of life and property at sea; conduct annual or periodic surveys and inspection of all Philippine-registered vessels and issue certificates prescribed in the regulations consistent with international standards; collect tonnage and other fees directly related to vessel safety inspection, documentation and compliance with international standards; to assist in the development of a single Philippine Classification Society;
  - d) Formulate, issue, administer, and enforce the Code of Maritime Regulations for the design, construction, equipment, manning, operation, repair, alteration, and maintenance of all Philippine-registered vessels and all off-shore facilities employed

1		in the exploration and exploitation if marine and seabed resources within the waters
2		subject to Philippine jurisdiction;
3	e)	Conduct inquiries, visits, examination, and inspection on vessels in waters subject to
4		the jurisdiction of the Philippines for the promotion of safety of life and property at
5		sea and for the protection of the marine environment;
6	f)	Promulgate and enforce rules and regulations in the construction, outfitting, manning,
7		documentation and operation of motor boats, fishing vessels, and pleasure craft not
8		required to be issued a Certificate of Philippine Registry;
9	g)	Promulgate and enforce rules and regulations on maritime communications to
0		promote safety of life and property at sea;
1	h)	Regulate salvage operations and destroy or remove hazards to navigation in order to
12		promote safety of life and property at sea and to preserve the marine environment;
13	i)	Investigate marine accidents, including all marine protests relative to the
14		responsibility and liability of ship owner and officers and to impose administrative
15		sanctions appertaining thereto;
16	j)	Qualify and issue licenses to harbor pilots and bay and river patrons through proper
17		examinations;
18	k)	Conduct proper examinations and carry out such other tasks of the Board of Marine
19		Examiners for the issuance and up grading of Merchant Marine officers licenses;
20 .	1)	Develop, establish, operate, and maintain aids to navigation facilities and collect aids
21		to navigation dues for this purpose from users thereof;
22	m	) Develop, establish, operate, and maintain marine environmental protection facilities;
23	n)	Enforce laws and to promulgate and enforce rules and regulations for the prevention
24		of marine pollution within the territorial waters and Exclusive Economic Zone of the

Philippines and determine and impose penalties for violations thereof;

o) Impose administrative penalties of maritime violations and offenses incurred by vessels within the territorial waters of the Philippines as well as violations by Philippine-registered vessels in foreign and international waters without prejudice to the civil liabilities of the offender in accordance with existing laws:

- p) Conduct port State control inspections on foreign-flagged vessels calling at Philippine ports in accordance with national laws and regional and international agreements;
- q) Detain ships found to be with deficiencies that may pose a grave threat to the safety of the passengers and crew and to the vessel and its cargo, or to the marine environment until such time that the deficiencies are rectified in accordance with established rules and regulations;
- r) Promulgate, administer, and enforce rules and regulations giving effect to the provisions of International Treaties, Conventions, Protocols and Municipal Laws for the safety of life and property at sea;
- s) Represent the Philippine government in international and regional for a concerning INO and other maritime matters;
- trade to take care of Philippine obligation with the International Maritime

  Organization'
- u) Assist other governmental agencies in the performances of their law enforcement functions against seajacking, piracy, illegal entry, illegal fishing, illegal gathering of corals and other marine products, smuggling and other frauds and violations that may be committed within the waters of the Philippines. For this purpose, surveillance boarding and inspections by the Philippine Coast Guard may be made on vessels entering or leaving Philippine waters. In the performance of these functions, members of the Philippine Coast Guard shall act as a law enforcement officers of such agencies;

v)	Organize, train, and supervise the Philippine Coast Guard Auxiliary for the purpose
	of assisting in conducting search and rescue, marine environmental protection,
	maintaining aids to navigation and such other activities that enhance civil relations to
	include civic action, youth development, and related activities;

- w) Maintain and operate all government vessels above 50 gross tons not otherwise assigned to the Philippine Navy, except tug boats and dredges used by the Philippine Ports Authority, in such case, the operations shall solely be for the mission of the agency concerned except the PCG may utilize the vessels for search and rescue purposes when not on actual mission; and
- x) Perform such other functions as may now hereafter be provided by law.

SEC. 27. National Emergencies. - In time of war or national emergency, the President may direct the PCG to operate under the Armed Forces of the Philippines. Such authority shall continue until the President revokes the same.

SEC. 28. Organization. - The PCG shall be headed by a Flag Officer equivalent in rank to the Flag-Officer-in-Command, Philippine Navy. It shall consist of uniformed and non-uniformed personnel with defined Coast Guard Table of Organization specialties, ranks and ratings. It shall also have an independent administrative and logistics system. The Commandant, Philippine Coast Guard may modify its present organizational structure effectively and efficiently carry out PCG-defined functions.

SEC. 29. Personnel. - PCG personnel shall be governed by the following rules:

a) All personnel assigned to the Philippine Coast Guard shall be transferred out of the Philippine Navy (PN) upon effectivity of this Act provided that the transfer may be

allowed	in	and	out	of	the	Navy	and	the	AFP	within	the	transition	period	provided
herein: a	nd			•										

b) The PCG shall continue to source its commissioned officers form the same fields as that of the PN; it also shall, until such time that a Philippine Coast Guard Academy shall have been organized, be authorized to recruit graduates from the Philippine Merchant Marine Academy under terms and conditions to be determined by the Secretary of Maritime Affairs; Provided that the PCG may accept graduates with baccalaureate degrees to be commissioned in the PCG service from other merchant marine institutions and other schools recognized by the Government.

## SEC. 30. Relations with Other Agencies.-

- a) The Philippine National Police shall primarily perform law enforcement activities in the maritime environment in pursuance of the provisions of the Revised Penal Code, provided, that nothing in this Act shall prevent the appropriate PNP unit from being deputized by the appropriate agency to perform the respective maritime law enforcement function in coastal areas; and
- b) Consistent with the objectives of the National Defense Act, in the pursuit of reserve training, and in the interest of keeping abreast of current developments in maritime transportation, the Commandant, Philippine Coast Guard may allow the periodic service of duty qualified and licensed Philippine Coast Guard personnel on board Philippine-registered merchant vessels under such rules and regulations as the Commandant may prescribe.

SEC. 31. Transitory Provisions. - The PCG shall be governed by the following provisions:

- a) Officers in the grade of PN Flag and Captain who have had considerable tours of duty with PCG may opt to join the PCG and likewise those already with the PCG may opt to leave within the initial year upon the effectivity of this Act after which they shall no longer be allowed to transfer;
- b) Other Philippine navy and AFP personnel below the grade of Captain PN or equivalent who have qualified for Coast Guard eligibility may also join the PCG subject to the vacancies of the prescribed organizational rank structure within the transition period of one (1) year.

SEC. 32. PCG Funds and Expenditures. - The accrued income of the PCG from its operation and exercise of various regulatory functions shall be declared as PCG Trust Receipts and shall be made available to the PCG for the improvement and maintenance of basic services in the same manner prescribed in Executive Order No. 1002. These funds shall be utilized only for the following expenditures in an appropriate budget as prescribed in Executive Order No. 1002, subject to approval of the Secretary of Maritime Affairs:

a) Printing of forms and certificates directly related to the services for which they were collected:

- b) Provision for other supplies and services for which the fees were collected;
- c) Participation in international organizations and commitments to included payment of annual assessment and dues to the International Maritime Organization (IMO) and International Association of Lighthouse Authorities (IALA) and for other international agreements when the fees for the same cannot be fully covered in the annual appropriations;
- d) Maintenance of the International Maritime Organization (IMO) attaché post as prescribed under Executive order No. 162, when funds for the same cannot be fully covered in the annual appropriations.

SEC. 33. Assets All assets of the PG including all its vessels, armaments, vehicle and
their accessories, building, real estates, lighthouses and other properties and records are hereby
vested in the newly established PCG: Provided that a Transfer and Liquidation of committee
shall be created to undertake the disposition and appropriate inventory of all these properties.
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## **CHAPTER XI**

## FINAL PROVISIONS

SEC. 34. Appropriation. - To carry out the purposes of this Act, there is hereby appropriated out of any funds of the National Treasury not otherwise appropriated, the sum of Fifty million pesos (P50, 000, 000.00) for the operation and maintenance of the Department; Thereafter, the appropriation for the Department, its bureaus, offices and agencies shall be included in the annual General Appropriations Act.

SEC. 35. Appropriations of Offices and Agencies to be transferred. - All offices, bureaus, and agencies being transferred to the Department of Maritime Affairs shall continue to operate using all funds already appropriated to them for the rest of the fiscal year in which this Act was approved.

SEC. 36. Repealing and Modifying Clause.- PD 857, RA 3680, RA 5173, PD 601, LOI 1404, EO 493, PD 474, EO 125, EO 125-A, and all other laws, executive orders, rules and regulations inconsistent herewith are hereby repealed, amended, or modified accordingly.

SEC. 37. Effectivity. - This Act shall take effect fifteen (15) days after its publication in a newspaper of general circulation

Approved,