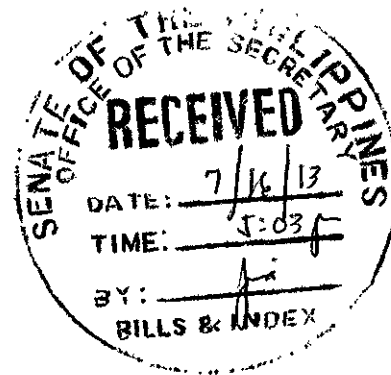


SIXTEENTH CONGRESS OF THE)
REPUBLIC OF THE PHILIPPINES)
First Regular Session)

SENATE

S.No 819



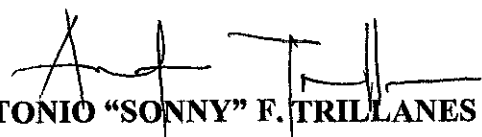
Introduced by Sen. Antonio "Sonny" F. Trillanes IV

EXPLANATORY NOTE

Our country is ravaged year after year by numerous emergencies of all sorts – from lahar flows which devastated most parts of Luzon, volcanic eruptions, earthquakes and typhoons which routinely pummel the country every year, to the disaster in Irosin, Sorsogon brought about by the Mount Bulusan eruption, and the 2007 bombing of Glorietta 2. This just goes to show that emergencies of one sort or another are a fact of life which will always pose challenges for us as a nation.

The best we can do is to be prepared and to be on the lookout in order to prevent emergencies from intensifying into full-scale disasters. Through this piece of legislation, the undersigned proposes the creation of a permanent, full-time national agency under the Office of the President to help the country plan and prepare for emergencies. It is proposed that this agency take over the National Disaster Risk Reduction and Management Council (NDRRMC) and undertake disaster mitigation and preparedness measure, as well as quick response mechanism, which will allow us to reduce the risk of disasters, mitigate possible damage to life and property, initiate rapid and effective response to disasters, and effectively manage post-disaster recovery.

Hence, the immediate passage of this bill is earnestly enjoined


ANTONIO "SONNY" F. TRILLANES IV
Senator

SIXTEENTH CONGRESS OF THE)
REPUBLIC OF THE PHILIPPINES)
First Regular Session)



Senate
Office of the Secretary

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SENATE

S. No. 819

RECEIVED BY: *ji*

Introduced by Sen. Antonio "Sonny" F. Trillanes IV

AN ACT
ESTABLISHING THE EMERGENCY MANAGEMENT AGENCY (EMA), AMENDING
FOR THIS PURPOSE REPUBLIC ACT NUMBERED 10121, AND FOR OTHER
PURPOSES

*Be it enacted by the Senate and the House of Representatives of the Philippines in
Congress assembled:*

1 SECTION 1. *Short Title.* - This Act shall be known as the "*Emergency Management Agency Act*
2 *of 2013*".

3

4 SEC.2. *Declaration of Policy.* - It shall be the policy of the State to:

5 (a) Provide for an integrated and coordinated disaster management policy that focuses on
6 preventing or reducing the risk of disasters, mitigating the severity of disasters, undertaking
7 emergency preparedness, and initiating rapid and effective response to disasters and post-disaster
8 recovery.

9 (b) Achieve excellence in civil protection through hazard reduction and disaster management at
10 all levels of the Philippine society by establishing a coherent, integrated, proficient and
11 responsive disaster risk management system, whereby national and regional development plans
12 incorporate hazard risk reduction management as components of an integrated and coordinated
13 strategy for sustainable development.

14 (c) Strengthen the institutional structures for coordination, implementation and enforcement of
15 policies for the promotion of hazard management and disaster management by providing a basis
16 for aligning local planning with a national framework and national plan.

1 (d) Recognize, support and strengthen local community capacities by encouraging them to
2 achieve acceptable levels of risk for undertaking the primary responsibility in reducing risk from
3 hazards and managing disasters.

4 (e) Support, strengthen and encourage the coordination of local government units when reducing
5 risk from hazards, preparing for, responding to, and recovering from disasters or emergencies,
6 whether natural or man-made.

7 (f) Enhance the participation of the private sector, particularly the lifeline utilities, non-
8 government organizations, and other community-based organizations in the development and
9 delivery of disaster risk management and "*bayanihan*" among the citizenry.

10 (g) Adopt in full the universal norms and principles in humanitarian assistance as one of the
11 concrete steps in preventing or alleviating human suffering due to disasters or calamities.

12

13 **SEC. 3. *Definition of Terms.***- As used in this Act:

14 (a) "*Community-Based Disaster Management (CBDM)*" refers to activities, projects and
15 programs to reduce disaster risk which are primarily designed by people living in high risk
16 localities based on their needs and capacities and in close coordination with their respective local
17 disaster coordinating councils.

18 (b) "*Director*" refers to the Director of the Office of the Emergency Management Agency.

19 (c) "*Disaster*" is an event, natural or man-made, sudden or progressive, which impacts with such
20 severity on people's lives and properties, livelihood, essential services, lifelines and major public
21 infrastructures, and the environment, that the affected community has to respond with
22 exceptional measures or otherwise requires a significant and coordinated response under this
23 Act.

24 (d) "*Disaster Management Councils*" refers to all nucleus organizations established at the
25 national, regional, provincial, city, municipal, and barangay levels to carry out the disaster
26 management activities as defined under this Act.

27 (e) "*Disaster Response Operations*" refers to any concerted effort by two or more agencies,
28 public or private, to provide emergency assistance to the victims of a disaster or calamity and in
29 the restoration of essential public activities and facilities.

1 (f) "*Disaster Risk Management*" refers to the application of knowledge, measures and practices
2 are necessary or desirable for the safety of the public and are designed to guard, prevent, reduce
3 or overcome any hazard or harm or loss that may be associated with any disaster. It includes all
4 activities relating to hazard mitigation and prevention, response preparedness and relief; and
5 long-term recovery, rehabilitation and reconstruction.

6 (g) "*Disaster Mitigation*" refers to the measures aimed at minimizing the impact of a natural or
7 man-made disaster on a nation or community, in terms of casualties and damages.

8 (h) "*Disaster Preparedness*" refers to pre-disaster actions and measures being undertaken to
9 avert or minimize loss of life and property, such as but not limited to community organizing,
10 training, planning, equipping, stockpiling, hazard mapping and public information and education
11 initiatives.

12 (i) "*Disaster Prevention*" refers to measures designed to prevent natural phenomena from
13 causing or resulting in disaster or other related emergency situations. It is concerned with the
14 formulation and implementation of long range policies and programs to prevent or minimize the
15 occurrence of disasters on the basis of vulnerability analysis of all risks. It also includes
16 legislations and regulatory measures principally in the fields of physical and urban planning,
17 public works and buildings.

18 (j) "*Emergency*" refers to unforeseen or sudden occurrence, especially danger, demanding
19 immediate action.

20 (k) "*Hazard Mitigation*" relates to actions, practices or processes designed to reduce the severity
21 or level of harm of a hazard agent on the national community or any part thereof.

22 (l) "*Hazard Risk Reduction*" refers to activities that reduce the degree of long-term risk to human
23 life and property from natural and technological hazards.

24 (m) "*Lifeline Utilities*" refers to entities that produce, generate, supply, distribute or provide
25 services or products that are essential for the effective functioning and maintenance of a
26 community.

27 (n) "*National and Regional Development Plans*" has the same meaning as set out by NEDA.

28 (o) "*National Disaster Management Plan*" is the disaster operational master plan formulated and
29 revised by the EMA, which sets forth the disaster response requirements of participating parties.

1 (p) "*National Disaster Risk Management Framework (NDRMF)*" is the overarching guideline
2 document for the development of disaster risk management practices and processes for the
3 Philippines. The NDRMF should be integrated in the National Development Plan and budget.

4 (q) "*Rehabilitation*" refers to the process by which the affected communities/areas or damaged
5 public infrastructures are restored to their proper or normal level of functioning and to new
6 measures introduced to reduce future hazards and risks.

7
8 **SEC. 4. *Scope*** - This Act provides for all the actions and measures pertaining to hazard
9 mitigation, disaster prevention/preparedness, response, and rehabilitation, and disaster risk
10 management as defined under this Act.

11
12 **SEC. 5. *The Emergency Management Agency***.- The Office of the Emergency
13 Management Agency (EMA) is hereby created. EMA shall be an independent body and shall
14 have the same status as that of a national agency attached to the Office of the President.

15 The EMA shall be headed by a Board composed of a Director and two (2) Members, to
16 be appointed by the President of the Republic of the Philippines from a list of nominees
17 submitted by agencies and organizations active in disaster management, both in the public and
18 private sectors. All nominees must be considered experts in the field of emergency and disaster
19 management and of proven integrity and competence.

20 The Director and two (2) members shall serve for a term of five (5) years and their
21 positions considered as civil service career positions: *Provided*, That the Director or one of the
22 Members first appointed after the effectivity of this Act shall serve for an additional one (1) year
23 to ensure continuity of the programs. The Director shall have the same rank and privileges of a
24 department Secretary while the two (2) Members shall have the same rank and privileges of the
25 Undersecretaries of a department.

26
27 **SEC. 6. *Powers and Functions of the Emergency Management Agency***.- The EMA
28 shall have the following powers and functions:

- 1 (a) Formulate policies on emergency and disaster response and management, and develop a
2 comprehensive national Emergency and Disaster Prevention and Preparedness Plan.
- 3 (b) Advise the President on the status of emergency and disaster response, recovery, mitigation,
4 risk reduction, prevention and preparedness efforts being undertaken by concerned government
5 and private entities.
- 6 (c) Recommend to the President the declaration of a state of calamity in areas extensively
7 damaged and submit proposals to establish normalcy in the affected areas.
- 8 (d) Ensure that all emergency and disaster preparedness and mitigation activities such as training,
9 public information and other programs/projects requiring regional and international support shall
10 be carried out in accordance with duly established national policies.
- 11 (e) Foster and facilitate the participation of non-government agencies in measures taken by the
12 government for emergency and disaster-related concerns.
- 13 (f) Develop a national disaster risk management framework.
- 14 (g) Render annual reports to the President and to Congress.

15

16 **SEC. 7. *The Emergency Management Agency Secretariat.***- The EMA Secretariat shall
17 be formed to manage the day-to-day activities of the EMA. The Board shall determine the
18 staffing pattern and compensation scheme of the Secretariat subject to existing rules and
19 regulations.

20 The Secretariat shall be headed by an Executive Director who shall serve as the Chief
21 Operations Officer of the EMA. The Secretariat of the EMA shall take over the functions, duties
22 and responsibilities and assume the powers and authority vested by existing laws, rules and
23 regulations unto the National Coordinating Council (NDCC). It shall serve as the forum for
24 coordination and support of the different volunteer organizations established by the Emergency
25 Field Offices throughout the country.

26 **SEC. 8. *The Emergency and Disaster Field Offices.***- Emergency and Disaster Field
27 Offices shall be established in every region, province, city, municipality and barangay.

28 The Emergency and Disaster Field Offices each headed by a Director, shall coordinate all

1 disaster management-related efforts with the provincial, municipal and barangay authorities.

2 **SEC. 9. Powers and Functions of the Emergency and Disaster Field Offices.**— The
3 Emergency and Disaster Field Offices shall be empowered to:

4 (a) Formulate policies on emergency disaster response and management in accordance with the
5 national policies and the comprehensive national Emergency and Disaster Preparedness and
6 Prevention Plan set down by the Board, taking into account the unique circumstances obtaining
7 in their respective areas of jurisdiction.

8 (b) Identify hazards/disaster risks in their areas of responsibility and draw up counter-emergency
9 and disaster plans/strategies.

10 (c) Identify and source funding for specific emergency and disaster preparedness and
11 management projects.

12 (d) In consultation with the affected province, municipality or barangay, identify evacuation
13 areas, whenever necessary.

14 (e) Coordinate with agencies and organizations involved in emergency and disaster management
15 efforts within their jurisdiction: *Provided*, That the Board, by itself or through the Secretariat,
16 shall make all such coordinative efforts with similar entities on the national and international
17 levels.

18 (f) Organize volunteers in their respective jurisdictions who can be mobilized to undertake
19 emergency or disaster related work.

20 (g) Enforce curfews and compel forced evacuation whenever circumstances warrant such
21 actions.

22 (h) Deputize all law enforcement agencies in enforcing laws designed to protect the environment
23 and prevent disasters, and in implementing its task mentioned in paragraph of this section.

24

25 **SEC. 10. Responsibilities of Local Government.**—

26 (a) Every local government must establish a disaster management council for the purposes of this
27 Act.

1 (b) Every local government unit may unite with other local government units that have common
2 borders as a joint local government for the purposes of this Act.

3 (c) It shall be mandatory on the part of local governments to formulate their own local
4 ordinances to be consistent with the requirements of this Act.

5 (d) Local development plans shall incorporate risk reduction management as a strategy in
6 sustainable development.

7 (e) Local government units must ensure that its actions in exercising or performing its functions,
8 duties and powers under this Act are not inconsistent with any national disaster risk management
9 requirement.

10

11 **SEC. 11. *Importations and Donations of Food, Clothing, Medicines and Equipment***

12 ***Relief and Rehabilitation and Other Disaster Management Related Supplies and Equipment***

13 ***for Calamity-Affected Areas.***- The importations and donations of food, clothing, medicines and

14 equipment for relief and rehabilitation and other disaster management related supplies are hereby

15 authorized in accordance with Sec. 105 of the Tariff and Customs Code of the Philippines, as

16 amended, and the prevailing provisions of the General Appropriations Act covering national

17 internal revenue taxes and import duties of the national and local government agencies.

18 Importations and donations under this Section shall be considered as importations by

19 and/or donations to the Emergency Management Agency, subject to the approval of the Office of

20 the President.

21

22 **SEC. 12. *Release, Allocation and Accounting of the National Calamity Fund.***- The

23 National Calamity Fund (NCF) appropriated under the General Appropriations Act (GAA) shall

24 be used for aid, relief, rehabilitation, reconstructions and other works or services in connection

25 with calamities which may occur during the budget year or those that occurred in the past two (2)

26 years from the budget year, including training of personnel and other pre-disaster activities and

27 capital expenditures for pre-disaster operation, rehabilitation and other related activities, in order

28 of priority as may be determined by the EMA.

29 A Quick Response Fund (QRF) is hereby constituted to support the initial and immediate

1 disaster response operations and needs of the EMA and its participating agencies for the current
2 year. The amount necessary for the continuous funding of the QRF shall be included in the
3 annual General Appropriations Act.

4 The specific amount of the QRF for the EMP and appropriate participating agencies shall
5 be recommended by the EMA to the President and shall be administered by the EMA and other
6 recipient agencies; Provided that no portion thereof shall be used for administrative expenses or
7 as augmentation fund for regular agency programs, projects and activities not related to current
8 calamities or disasters.

9 All departments/agencies and local government units that were allocated with calamity
10 fund shall submit to the EMA their monthly statements on the utilization of calamity funds and
11 make an accounting thereof in accordance with existing accounting and auditing rules.

12
13 **SEC. 13. *Implementing Rules and Regulations.***- The EMA shall promulgate the
14 necessary rules and regulations for the effective implementation of this Act.

15
16 **SEC. 14. *Separability Clause.***- If any provision of this Act shall be held unconstitutional
17 or invalid, the other provisions not otherwise affected shall remain in full force and effect.

18
19 **SEC. 15. *Repealing Clause.***- All laws, decrees, executive orders, proclamations and
20 other executive issuances or parts thereof, which are inconsistent with or contrary to the
21 provisions of this Act are hereby repealed or amended accordingly.

22
23 **SEC. 16. *Effectivity.***- This Act shall take effect fifteen (15) days following its publication
24 in the Official Gazette or in a major newspaper of general circulation in the Philippines.

Approved,