



'13 SEP 24 P3:49

SENATE
S.B. 1733

RECEIVED BY: *Jan*

(In substitution of Senate Bill Nos. 18, 36, 44, 64, 74, 90, 217, 514, 1219 and Proposed Senate Resolution No. 102 and the Citizen's Petition for Indirect Initiative on FOI)

Introduced by Senators Escudero, Trillanes IV, Osmeña III, Honasan II,
Guingona III, A.P. Cayetano, Ejercito,
Legarda, Angara, and Poe as authors thereof

AN ACT
IMPLEMENTING THE PEOPLE'S RIGHT TO INFORMATION AND THE
CONSTITUTIONAL POLICIES OF FULL PUBLIC DISCLOSURE AND HONESTY IN
THE PUBLIC SERVICE AND FOR OTHER PURPOSES

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

1 **SECTION 1. Short Title.** – This Act shall be known as the "People's Freedom of
2 Information Act of 2013."

3 **SEC. 2. Declaration of Policy.** – The State recognizes the right of the people to
4 information on matters of public concern and adopts and implements a policy of full public
5 disclosure of all its transactions involving public interest, subject to the procedures and
6 limitations provided by this Act. This right is meant to enhance the significant and widening role
7 of the citizenry in governmental decision-making as well as in checking abuse in government.

8 Public officials and employees, in the performance of their duties under this Act, as well
9 as citizens in the exercise of their rights under this Act, shall act with justice, give everyone his
10 or her due, and observe honesty and good faith. Public officials and employees as well as citizens
11 shall endeavor to handle information kept or obtained under this Act with due care, to the end
12 that inaccuracies and distortions are avoided.

13 **SEC. 3. Definition of Terms.** – As used in this Act:

14 (a) "Information" shall mean any record, document, paper, report, letters, contract, minutes
15 and transcripts of official meetings, maps, books, photographs, data, research material,
16 film, sound and video recordings, magnetic or other tapes, electronic data, computer
17 stored data, or any other like or similar data or material recorded, stored or archived in
18 whatever form or format, which are made, received or kept in or under the control and
19 custody of any government agency pursuant to law, executive order, rules and
20 regulations, ordinance or in connection with the performance or transaction of official
21 business by any government agency.

1 (b) "Official record/records" shall refer to information produced or received by a public
2 officer or employee, or by a government agency in an official capacity or pursuant to a
3 public function or duty, regardless of whether the information is in the draft, final or any
4 other stage or status.

5 (c) "Public record/records" shall include information required by law, executive orders, rules,
6 or regulations to be entered, kept and made publicly available by a government agency.

7 **SEC. 4. Coverage.** – This Act shall cover all government agencies. Government agency
8 or agencies shall include the executive, legislative and judicial branches as well as constitutional
9 bodies of the Republic of the Philippines including but not limited to the national government
10 and all its agencies, departments, bureaus, offices and instrumentalities, constitutional
11 commissions and constitutionally mandated bodies, local governments and all their agencies,
12 regulatory agencies, chartered institutions, government-owned or controlled corporations,
13 including wholly-owned or controlled subsidiaries, government financial institutions, state
14 universities and colleges, the Armed Forces of the Philippines, the Philippine National Police, all
15 offices in the Congress of the Philippines including the offices of Senators and Representatives,
16 the Supreme Court and all lower courts established by law.

17 Public service contractors or any other entity shall make their records available to the
18 public insofar as they are related to any contract or transactions that they have with the
19 government or government agencies. *Provided*, that such contracts or transactions are of the
20 highest public interest by reason of the amounts involved and the impact of the transaction to the
21 public.

22 **SEC. 5. Access to Information.** – Every Filipino citizen has a right to and shall, on
23 request, be given access to any record under the control of a government agency regardless of the
24 physical form or format in which they are contained subject only to the exceptions enumerated in
25 Section 7 of this Act.

26 **SEC. 6. Presumption.** – There shall be a legal presumption in favor of access to
27 information. No request for information shall be denied unless it clearly falls under the
28 exceptions provided under this Act.

29 **SEC. 7. Exceptions.** - Access to information shall be granted unless:

30 (a) The information is specifically authorized to be kept secret under guidelines established
31 by an Executive Order, and in fact properly classified pursuant thereto: *Provided*, that

32 (1) The information directly relates to national security or defense and its revelation
33 may cause serious damage to the national security or internal and external defense
34 of the State; or

35 (2) The information requested pertains to the foreign affairs of the Republic of the
36 Philippines, when its revelation shall unduly weaken the negotiating position of
37 the government in an ongoing bilateral or multilateral negotiation or seriously
38 jeopardize the diplomatic relations of the Philippines with any state. *Provided*,
39 further, that the Executive Order shall specify the reasonable period after which
40 the information shall be automatically declassified or subject to mandatory
41 declassification review, and that any reasonable doubt as to classification and
42 declassification shall be settled in favor of the right to information;

43 (b) The information consist of records of minutes, advice given or opinions expressed during
44 decision-making or policy formulation, invoked by the Chief Executive to be privileged
45 by reason of the sensitivity of the subject matter or by reason of the impairment of the

1 Chief Executive's deliberative process that would result from the disclosure thereof.
2 Once policy has been formulated and decisions made, minutes and research data may be
3 made available for disclosure unless they were made in executive session;

4 (c) The information requested pertains to internal and/or external defense, law enforcement,
5 and border control, when the disclosure thereof may:

6 (1) Compromise or interfere with any legitimate military or law enforcement
7 operation, or

8 (2) Compromise or interfere with the legitimate prevention, detection or suppression
9 of criminal activity, or the legitimate implementation of immigration controls and
10 border security, or

11 (3) Lead to the disclosure of the identity of a confidential source, including a
12 government, or foreign agency or authority or any private institution which
13 furnished information on a confidential basis, and, in the case of a record or
14 information compiled by a law enforcement authority in the course of an
15 investigation or by an agency conducting a lawful national security intelligence
16 investigation, information furnished by a confidential source, or

17 (4) Disclose legitimate techniques and procedures for law enforcement investigations
18 or prosecutions, or would disclose legitimate guidelines for law enforcement
19 investigations or prosecutions if such disclosure could reasonably be expected to
20 risk circumvention of the law, or

21 (5) Endanger the life or physical safety of any individual, or

22 (6) Deprive a person of a right to a fair trial and impartial adjudication.

23 (d) The information requested consists of drafts of orders, resolutions, decisions, memoranda
24 or audit reports by any executive, administrative, regulatory, constitutional, judicial or
25 quasi-judicial body in the exercise of their regulatory, audit and adjudicatory function.

26 (e) The information requested is obtained by either House of Congress, or any committee
27 thereof, in executive session.

28 (f) The information requested pertains to the personal information of a natural person other
29 than the requesting party, and its disclosure would constitute an unwarranted invasion of
30 his or her personal privacy, unless it forms part of a public record, or the person is or was
31 an official of a government agency and the information relates to his other public
32 function or the person has consented, in writing, to the disclosure of the information;

33 (g) The information requested pertains to trade secrets and commercial or financial
34 information obtained from a natural or juridical person other than the requesting party,
35 obtained in confidence or covered by privileged communication, and/or filed with a
36 government agency, whenever the revelation thereof would prejudice the interests of such
37 natural or juridical person in trade, industrial, financial or commercial competition.

38 (h) The information is classified as privileged communications in legal proceedings bylaw or
39 by the Rules of Court.

40 (i) The information requested is exempted from disclosure by law or by the Constitution, in
41 addition to those provided in this section.

42 (j) The information is of a nature that its premature disclosure would: (1) in the case of an
43 agency that regulates or deals with currencies, interest rates, securities, commodities, or
44 financial institutions, be likely to lead speculations in currencies, interest rates, securities,
45 or commodities market; or (2) in the case of other agencies, be likely to frustrate the
46 effective implementation of a proposed official action: *Provided*, that the information
47 shall be disclosed once the abovementioned dangers have ceased.

48 (k) The information has already been made accessible as provided in Section 14 of this Act.

1 For paragraphs (c) to (k) of this section, the determination whether any of these grounds
2 shall apply shall be the responsibility of the head of office of the government agency in custody
3 or control of the information, or any responsible central or field officer/s duly designated by him.
4 *Provided, that:*

- 5 (1) The exceptions are strictly construed;
- 6 (2) The exceptions are not used to cover-up a crime, wrong-doing, graft, or
7 corruption;
- 8 (3) The President, the Supreme Court, the Senate, the House of Representatives, and
9 the Constitutional Commissions may waive an exception with respect to
10 information in the custody of offices under their respective supervision or control,
11 when they deem that there is an overriding public interest in disclosure;
- 12 (4) The exceptions do not constitute authority to withhold information from
13 Congress, nor authority for the executive branch of a local government unit to
14 withhold information from the legislative body of such local government unit;
- 15 (5) Whenever the information requested is part of a record, whose other parts are
16 covered by an exception, but may be reasonably severed from a record, the
17 responding official shall communicate the information not covered by the
18 exception to the requester; and
- 19 (6) The exceptions set forth in this section may be overcome if the requester is able to
20 prove before the Ombudsman or a court of competent jurisdiction that the public
21 interest in the disclosure of information outweighs the public interest in keeping
22 the information secret or confidential.

23 **SEC. 8. Mandatory Disclosure of Information. –**

- 24 (a) In fulfillment of Article XI, Section 17 of the Constitution, the following national
25 officials shall disclose to the public their Statement of Assets, Liabilities, and Net Worth
26 (SALN) on an annual basis in their official website:
 - 27 (1) President;
 - 28 (2) Vice-President;
 - 29 (3) Members of the Cabinet;
 - 30 (4) Members of Congress;
 - 31 (5) Justices of Supreme Court;
 - 32 (6) Members of Constitutional Commissions and other constitutional offices,
 - 33 (7) Officers of the armed forces with general or flag rank.
- 34 (b) All agencies of all branches of government shall upload on their websites, which shall be
35 updated monthly, a register of the following public interest transactions, documents or
36 records, including:
 - 37 (1) Annual Budget of Government Agencies;
 - 38 (2) Itemized Monthly Collections and Disbursement;
 - 39 (3) Summary of Income and Expenditures;
 - 40 (4) Component of the IRA Utilization;
 - 41 (5) Annual Procurement Plan and Procurement List;
 - 42 (6) An updated plantilla of positions and vacant positions with qualifications/
43 requirements in their organizations that need to be filled-up;
 - 44 (7) Items to Bid;
 - 45 (8) Bid Results on Civil Works, and Goods and Services;
 - 46 (9) Abstract of Bids as Calculated;
 - 47 (10) Procurement contracts entered into by a government agency;
 - 48 (11) Construction or concession agreements or contracts entered into by a
49 government agency with any domestic or foreign person or entity;
 - 50 (12) Private sector participation agreements or contracts in infrastructure and
51 development projects under Republic Act No. 6957, as amended by Republic
52 Act No. 7718, authorizing the financing, construction, operation and
53 maintenance of infrastructure projects;

- 1 (13) Public funding extended to any private entity;
- 2 (14) Bilateral or multilateral agreements and treaties in trade, economic partnership,
- 3 investments, cooperation and similar binding commitments;
- 4 (15) Licenses, permits or agreements granted by any government agency to any
- 5 person or entity for the extraction and/or utilization of natural resources and a
- 6 list of the grantees;
- 7 (16) Guarantees given by any government agency to government-owned or -
- 8 controlled corporations and to private corporations, persons or entities;
- 9 (17) Loans from domestic and foreign financial institutions;
- 10 (18) Loans, grants, development assistance, technical assistance, and programs
- 11 entered into by a government agency with official bilateral or multilateral
- 12 agencies, as well as with private aid agencies or institutions; and
- 13 (19) Compromise agreements entered into by a government agency with any person
- 14 or entity.

15 The register shall contain a brief description of the transaction involved,
16 including, but not limited to: the nature and object of the transaction, the parties and
17 amounts involved, the key steps undertaken towards its conclusion, and the relevant dates
18 provided that contracts and agreements involving an amount of at least Fifty Million
19 Pesos (Php 50,000,000.00) shall be uploaded in full on the website of the concerned
20 government agency or the Official Gazette online. A covered record shall be enrolled in
21 the register not later than thirty (30) working days from its perfection or issuance.

22 **SEC. 9. Openness and Transparency in Government Agencies.** – Each government
23 agency shall regularly publish, print and disseminate at no cost to the public and in an accessible
24 form, consistent with the provisions of Republic Act No. 9485, or the Anti-Red Tape Act of
25 2007, and through their website, timely, true, accurate and updated key information including,
26 but not limited to:

- 27 (1) A description of its mandate, structure, powers, functions, duties and decision-
- 28 making processes;
- 29 (2) A description of the frontline services it delivers and the procedure and length of
- 30 time by which they may be availed of;
- 31 (3) The names of its key officials, their powers, functions and responsibilities, and
- 32 their profiles and curriculum vitae;
- 33 (4) Work programs, development plans, investment plans, projects, performance
- 34 targets and accomplishments, and budgets, revenue allotments and expenditures;
- 35 (5) Important rules and regulations, orders or decisions: *Provided*, that they be
- 36 published within fifteen (15) calendar days from promulgation;
- 37 (6) Rules of procedure, descriptions of forms available or the places at which forms
- 38 may be obtained, and instructions as to the scope and contents of all papers,
- 39 reports, or examinations;
- 40 (7) Substantive rules of general applicability adopted as authorized by law, and
- 41 statements of general policy or interpretations of general applicability formulated
- 42 and adopted by the agency, including subsequent amendments;
- 43 (8) Current and important database and statistics that it generates;
- 44 (9) Bidding processes and requirements; and
- 45 (10) Mechanisms or procedures by which the public may participate in or otherwise
- 46 influence the formulation of policy or the exercise of its powers.

47 All government agencies shall over time endeavor and build the capacity and practice to
48 upload in full all other contracts, agreements, or treaties covered under this section, in particular
49 those that are of the highest public interest by reason of the amounts involved and the impact of
50 the transaction to the public.

51 **SEC. 10. Protection of Privacy.** – While providing for access to information in public

1 records, this Act also affords full protection of the right to privacy of individuals, as follows:

- 2 (a) A government agency must ensure that personal information in its custody or under its
3 control is disclosed only as permitted under this Act;
- 4 (b) A government agency must protect personal information in its custody or under its
5 control by making reasonable security arrangements against such risks as unauthorized
6 access, collection, use, disclosure, or disposal;
- 7 (c) An employee, officer or director of a government agency who has access, whether
8 authorized or unauthorized, to personal information in the custody of the agency, must
9 not disclose that information except as authorized under this Act.

10 **SEC. 11. Freedom of Information Manual. —**

- 11 (a) For the effective implementation of this Act, all government agencies shall prepare a
12 Freedom of Information Manual, indicating the following:
- 13 (1) The location and contact information of the head, regional, provincial and field
14 offices, and other established places where the public can obtain government
15 information or submit requests;
- 16 (2) The types of information it generates, produces, holds and/or publishes;
- 17 (3) A description of its record-keeping system;
- 18 (4) The person or office responsible for receiving requests for information;
- 19 (5) The procedure for the filing of requests personally, by mail, or through the
20 identified electronic means;
- 21 (6) The standard forms for the submission of request and for the proper
22 acknowledgment of the request;
- 23 (7) The process for the disposition of the request, including the routing of the request
24 to the person or office with the duty to act on the request, the decision making
25 process, and the grant or denial of access and its implementation;
- 26 (8) The procedure for the administrative appeal of any denial for access to
27 information;
- 28 (9) The schedule of fees;
- 29 (10) The process and procedure for the mandatory disclosure of information under
30 Section 8 of this Act: *Provided*, That, should the agency lack the capacity to
31 fully comply therewith, a brief description of its plan to facilitate compliance
32 within three (3) years from the approval of this Act; and
- 33 (11) Such other information, taking into consideration the unique characteristics of
34 an agency, that will help facilitate the effective implementation of this Act.
- 35 (b) The foregoing information shall also be posted in its website and bulletin boards, and
36 shall be regularly updated;
- 37 (c) In no case shall the absence of the aforementioned Manual be a reason for the denial of
38 any request for information made in accordance with this Act.
- 39 (d) The heads of each of the departments and agencies may designate liaison units or
40 Committees who shall coordinate with the other units of the agency in implementing this
41 Act. The composition, functions and duties of these liaison units or Committees shall be
42 included in the FOI Manual.

43 **SEC. 12. Procedure of Access. —**

- 44 (a) Any person who wishes to obtain information shall submit, free of charge, a request to
45 the government agency concerned personally, by mail, or through electronic means. A
46 person who is unable, because of illiteracy or due to being a person with disability, to
47 make a written request for information may make an oral request, and the public official

1 who receives the oral request shall reduce it to writing, and include his name and position
2 within the government agency, and give a copy thereof to the person who made the
3 request. The request shall state the name and preferred contact information of the
4 requesting party, and reasonably describe the information required, the reason for the
5 request of the information and the preferred means by which the government agency shall
6 communicate such information to the requesting party: *Provided*, that the stated reason
7 shall not be used as a ground to deny the request or to refuse the acceptance of the
8 request, unless such reason is contrary to law. If the request is submitted personally, the
9 requesting party shall show his current identification card issued by any government
10 agency, or government or private employer or school, or a community tax certificate. If
11 the request is submitted by mail or through electronic means, the requesting party may
12 submit a photostatic or electronically scanned copy of the identification, or other
13 convenient means as determined by the agency.

14 (b) The public official receiving the request shall provide reasonable assistance, free of
15 charge, to enable all requesters and particularly those with special needs, to comply with
16 the request requirements under this section.

17 (c) The request shall be stamped by the government agency, indicating the date and time of
18 receipt and the name, rank, title and position of the receiving public officer or employee
19 with the corresponding signature, and a copy thereof furnished to the requesting party. In
20 case the request is submitted by electronic means, the government agency shall provide
21 for an equivalent means by which the requirements of this paragraph shall be met. Each
22 government agency shall establish a system to trace the status of all requests for
23 information received by it.

24 (d) The request may indicate the requesting party's preferred mode and means of receiving
25 the information requested, provided that the mode and means are reasonable, taking into
26 consideration equipment normally available to the concerned government agency.

27 (e) A government agency may communicate the information requested in a form other than
28 the preferred means whenever the agency has no capability in communicating the
29 information in the preferred format, or such preferred means would unreasonably
30 interfere with the effective operation of the agency or be detrimental to the preservation
31 of the record.

32 (f) The government agency shall comply with such request as soon as practicable, and in any
33 case within fifteen (15) working days from the receipt thereof. The period may be
34 extended whenever the information requested requires a search of the government
35 agency's field or satellite offices, examination of voluminous records, the occurrence of
36 fortuitous events or other analogous cases.

37 (g) The government agency shall, in writing or through electronic means, notify the person
38 making the request of the extension, setting forth the reasons for such extension and the
39 date when the information shall be made available, which in no case shall result in an
40 extension of more than twenty (20) working days.

41 (h) Once a decision is made to grant the request, the person making the request shall be
42 notified of such and shall pay the required access and processing fees.

43 If the information is not held by the government agency to which the request was made, it
44 shall notify the requester that it does not hold the information, and indicate to the requester
45 which agency holds the record, if known. Whenever practicable, the agency receiving the request
46 may also cause the transfer of the request to the appropriate agency that holds the information:
47 *Provided*, that the period to comply with the request under this section shall begin to run only
48 upon the receipt of the agency to which the request is transferred.

1 **SEC. 13. Access and Processing Fees.** – Government agencies may charge a reasonable
2 fee to reimburse the actual cost of reproduction, copying or transcription and the communication
3 of the information requested. An agency may waive the fees whenever it is satisfied that the
4 requester is an indigent, or that the cost of reproduction is negligible, or that it is pursuant to a
5 program for proactive disclosure.

6 **SEC. 14. Exemption from Compliance.** – The government agency is excused from
7 complying with a subsequent identical or substantially similar request from the same requesting
8 party where it has previously complied with a request for information unless a reasonable
9 interval has lapsed between compliance with the previous request and the making of the current
10 request: *Provided*, that the government agency complies with Section 15 of this Act.

11 **SEC. 15. Notice of Denial.** – If the government agency decides to deny the request, in
12 whole or in part, it shall, as soon as practicable, and in any case within fifteen (15) calendar days
13 from the receipt of the request, notify the person making the request of such denial in writing or
14 through electronic means. The notice shall clearly set forth the ground or grounds for denial and
15 the circumstances on which the denial is based, and indicate available rights of reconsideration
16 or appeal. Failure to notify the person making the request of the denial, or of the extension, shall
17 be deemed a denial of the request for access to information.

18 **SEC. 16. Remedies in Cases of Denial of Request for Information.** –

19 (a) In all government agencies other than the judicial branch:

20 (1) Every denial of any request for access to information may be appealed to the person
21 or office next higher in authority of the same agency, following the procedure
22 mentioned in Section 11 (a)(8) of this Act. *Provided*, that the written appeal must be
23 filed by the same person making the request within fifteen (15) calendar days from
24 the notice of denial. The appeal shall be decided by the person or office next higher in
25 authority of the same agency within five (5) working days from filing of said written
26 appeal. Failure of the government agency to decide within the aforesated period shall
27 constitute denial of the appeal.

28 (2) Upon denial of the appeal with the government agency, the requesting party may file
29 a verified petition for *mandamus* in the proper court, alleging the facts with certainty
30 and praying that judgment be rendered ordering the respondent, immediately or at
31 some other time to be specified by the court, to disclose the requested information.
32 Any action for administrative and/or criminal liability arising from the same act or
33 omission, if any, shall be filed with the Office of the Ombudsman.

34 No damages shall be assessed against the respondent unless it is proven that the
35 respondent acted with malice, bad faith or negligence. The procedure for such petition
36 shall be summary in nature. The court hearing the case is empowered to receive the
37 information subject of a claim of exception under Section 7 herein and examine then
38 in camera to determine the sufficiency of the factual and legal basis of such claim,
39 when such sufficiency cannot be reasonably determined through evidence and
40 circumstances apart from the information.

41 (b) In the Judicial Branch, the judiciary shall be governed by such remedies as promulgated
42 by the Supreme Court.

43 (c) The remedies provided in this section are without prejudice to any other administrative,
44 civil or criminal action covering the same act.

45 (d) The remedies available under this Act shall be cumulative and subject to the rule of
46 exhaustion of administrative remedies.

1 (e) The provisions of Republic Act No. 9285, otherwise known as the Alternative Dispute
2 Resolution Act of 2004, shall not apply to cases filed pursuant to this section.

3 (f) In case the requesting party has limited or no financial capacity, the Public Attorney's
4 Office shall be mandated to provide legal assistance to the requester in availing of the
5 remedies provided under this Act.

6 **SEC. 17. Keeping of Records. –**

7 (a) Government agencies shall create and/or maintain in appropriate formats, accurate and
8 reasonably complete documentation or records of their organization, policies,
9 transactions, decisions, resolutions, enactments, actions, procedures, operations,
10 activities, communications and documents received or filed with them and the data
11 generated or collected. These shall include working files such as drafts or notes,
12 whenever these have been circulated within the agency for official purpose such as for
13 discussion, comment or approval or when these contain unique information that can
14 substantially contribute to a proper understanding of the agency organization, policies,
15 transactions, decisions, resolutions, enactments, actions, procedures, operations, and
16 activities;

17 (b) Government agencies shall identify specific and classes of official records in their
18 custody or control that have continuing historical, administrative, informational, legal,
19 evidentiary, or research value for preservation by such agencies or their legitimate
20 successors, or for transfer to the National Archives of the Philippines. In addition, the
21 National Archives of the Philippines shall likewise identify specific and classes of official
22 records that it shall require agencies to preserve and transfer to it.

23 (c) In addition to the specific and classes of official records identified for preservation under
24 letter (b) of this Section, the following shall not be destroyed:

- 25 (1) Records pertaining to loans obtained or guaranteed by the government;
26 (2) Records of government contracts;
27 (3) The declaration under oath of the assets, liabilities and net worth of public officers
28 and employees, as required by law; and
29 (4) Records of official investigations pertaining to allegations of graft and corruption
30 of public officers.

31 (d) Government agencies shall prepare, following standards and period promulgated pursuant
32 to Republic Act No. 9470 or the National Archives of the Philippines Act of 2007, a
33 records management program that includes the following:

- 34 (1) A records maintenance system for the creation, selection, classification, indexing
35 and filing of official records that facilitate the easy identification, retrieval and
36 communication of information to the public;
37 (2) A records maintenance, archival and disposition schedule providing a listing of
38 records under current use, for retention by the agency, for transfer to the National
39 Archives, or for destruction: *Provided*, That destruction of the official records
40 may be implemented only upon approval of the National Archives of the
41 Philippines; and
42 (3) A specification of the roles and responsibilities of agency personnel in the
43 implementation of such system and schedule.

44 (e) In addition to its function as repository of all rules and regulations issued by agencies as
45 provided under Book VII, Chapter II of the Administrative Code of 1987, the University
46 of the Philippines Law Center shall, in coordination with the Office of the President
47 which has exclusive editorial and printing jurisdiction over the Official Gazette, and with
48 other relevant agencies, maintain a database, and publish the same in print in the Official
49 Gazette or in digital or online form, the following:

- 50 (1) All laws of the Philippines and their amendments, from the period of the

- 1 Philippine Commission to the present;
2 (2) All presidential issuances from November 15, 1935 to the present, including but
3 not limited, to executive orders, presidential proclamations, administrative orders,
4 memorandum circulars, general orders, and other similar issuances;
5 (3) A database of all appointments and designations made by the President of the
6 Philippines; and
7 (4) Opinions of the Secretary of Justice.

8 **SEC. 18. Publication in the Official Gazette.** – For purposes of mandatory disclosure as
9 provided in Section 8 of this Act, *online publication in the Official Gazette website shall be*
10 *considered official publication provided there shall be a timestamp in the said document.*

11 For purposes of compliance with Article 2 of the Civil Code of the Philippines,
12 publication of the following in the online version of the Official Gazette, with the corresponding
13 timestamps on the document, shall be considered as official publication:
14

- 15 (a) All important legislative acts and resolutions of a public nature of the Congress of the
16 Philippines;
17 (b) All executive and administrative orders and proclamations of general application;
18 (c) Decisions or abstracts of decisions of the Supreme Court and the Court of Appeals or
19 other courts of similar rank, as may be deemed by said courts of sufficient importance to
20 be so published;
21 (d) Such documents or classes of documents as the President shall determine from time to
22 time to have general application or which he may authorize to be published. However,
23 other documents or classes of documents as may be required to be published by law, such
24 as petitions and/or legal notices in connection with land titles, naturalization or special
25 proceedings shall continue to be published in the print version of the Official Gazette or
26 in any newspaper of general circulation for purposes of compliance with the publication
27 requirement.

28 **SEC. 19. Capacity-Building, Promotion of Best Practices and Continuous Updating**
29 **of Appropriate Information Technology and FOI.** – All government agencies must ensure
30 that they have a compliant website within two (2) years from the date of effectivity of this Act.
31 The National Computer Center shall monitor all government agency websites and render the
32 appropriate support including capacity-building program and coordination with another
33 appropriate agency, utilizing alternative mechanism and seeking the assistance of private
34 relevant and willing volunteer groups to ensure full compliance with the requirements of this
35 Act.

36 In the performance of its monitoring function of government websites and portals, the
37 National Computer Center shall endeavor to continuously develop, improve and update its
38 information technology system taking into consideration usability and practical accessibility of
39 government documents by the public.

40 Every government agency shall ensure the provision of adequate training for its officials
41 to improve awareness of the people's right to information and the provisions of this Act, and to
42 keep updated as to best practices in relation to information disclosure, records maintenance and
43 archiving.

44 **SEC. 20. Use of Plain Language.** – Every government agency shall endeavor to use
45 plain language in their communications orders, compliance, requirements or instructions issued

1 to implement the provisions of this Act. The government agencies shall translate key information
2 into major Filipino languages and present them in popular form and means.

- 3 (1) To carry out the provision of this Act, the Civil Service Commission (CSC) is
4 designated to issue guidelines on the use of plain language to suit the needs of the
5 requesting party;
- 6 (2) The CSC shall provide the necessary training to employees of each government
7 agency in using plain language in public documents;
- 8 (3) All departments, agencies and instrumentalities of the national government,
9 including government-owned or controlled corporations, local government units
10 and state colleges and universities shall designate an official responsible for
11 implementing the plain language; and
- 12 (4) Website contents, including, but not limited to financial data, notices and other
13 technical and legal documents, of government agencies must also be written in
14 plain language to ensure that these information are easy to read, understand and
15 use.

16 **SEC 21. Administrative Offenses and Penalties. –**

- 17 (a) The acts enumerated in this sub-section shall be tantamount to grave administrative
18 offenses and shall constitute grounds for administrative and disciplinary sanction against
19 any public official or employee who willfully and knowingly commits the following:
 - 20 (1) Refusal to promptly forward the request under Section 12 of this Act to the public
21 officer within the same office or agency responsible for officially acting on the
22 request when such is the direct cause of the failure to disclose the information
23 within the periods required by this Act;
 - 24 (2) Failure to act on the request within the periods required by this Act;
 - 25 (3) Refusal to comply with the decision of his immediate supervisor, the
26 Ombudsman, or of any court ordering the release of information;
 - 27 (4) Approval of policies, rules and regulations clearly contrary to the provisions of
28 this Act, and which policies, rules and regulations are the direct cause of the
29 denial of a request for information.
- 30 (b) The preceding subsection does not bar filing of appropriate administrative cases other
31 than those grave offenses enumerated above.

32 **SEC 22. Criminal Offenses and Penalties. –** The penalty of imprisonment of not less
33 than one (1) month but not more than six (6) months and a fine ranging from Ten Thousand
34 Pesos (Php 10,000.00) to One Hundred Thousand Pesos (Php 100,000.00) shall be imposed
35 upon:

- 36 (a) Any public official or employee who falsely denies or conceals the existence of
37 information that is a proper subject for disclosure under this Act.
- 38 (b) Any public official or employee who destroys, or causes to be destroyed, information
39 and/or documents being requested under this Act, for the purpose of frustrating the
40 requesting party's access thereto.
- 41 (c) Any individual who knowingly directed, induced or caused the commission of the
42 foregoing acts shall be liable as principal by inducement in the prosecution of public
43 officials or employees under this section.
- 44 (d) Any public officer or employee responsible for officially acting on the request, who shall
45 claim an exception under Section 7 of this Act, or under the Constitution, when such
46 claim is manifestly devoid of factual basis.
- 47 (e) Any public officer or employee who divulged or released information covered under
48 Section 7 of this Act.
- 49 (f) Any public officer or employee who divulged or released information that is altered,
50 tampered or modified to the extent that the released information materially differs from
51 the original contents of the document; *Provided*, that altering or modifying a document

1 for the purpose of severing an exempt information from non-exempt information in a
2 single document shall not be punishable under this subsection.

3 If the violation committed in this Act is induced and assisted by a private individual or a
4 corporation, partnership or any kind of judicial entity, the penalty provided herein shall be
5 imposed on its executive officer and/or other officials responsible therefor. Provided, that they
6 shall suffer, in addition to the penalties provided herein, the automatic revocation of their license
7 to operate.

8 **SEC. 23. Mere Denial in Good Faith Not a Ground for Liability.** – A mere denial in
9 good faith of a request made pursuant to the provisions of this Act shall not constitute grounds
10 for administrative, civil or criminal liability.

11 **SEC. 24. Act Not a Bar to Claim of Right to Information Under the Constitution.** –
12 No provision of this Act shall be interpreted as a bar to any claim of the right to information
13 under Article III, Section 7 of the 1987 Constitution.

14 **SEC. 25. Integration of Freedom of Information (FOI) and Good Governance in**
15 **Elementary and Secondary Curriculum.** – To ensure a well-informed generations of citizens,
16 the right to information, the principles of accountability and transparency, democracy and
17 leadership, and good governance shall be integrated in such subjects as Heyograpiya,
18 Kasaysayan at Sibika (HEKASI) and Araling Panlipunan in the elementary level and in such
19 subjects as Social Studies and Makabayan or its equivalent subjects in high school level. The
20 Department of Education in coordination with the Civil Service Commission and other relevant
21 offices shall prepare the necessary modules and teaching programs consistent with the objectives
22 of this Act.

23 **SEC. 26. Reports on FOI.** – All government agencies shall be required to submit
24 annual reports on the number of requests for information received and processed, of appeals
25 made from the denial thereof, and such other information as provided in this Act. The said report
26 may be integrated in the agencies' main Annual Report and its posting and publication in their
27 respective websites shall be considered as sufficient compliance.

28 **SEC. 27. System of Incentives and Rewards.** – A system of special incentives and
29 rewards is hereby established to be given to appropriate government agency or agencies that
30 initiated and displayed compliance and full participation in the meaningful implementation of
31 this Act. The incentives and rewards may include but not limited to social projects, grants-in-
32 aid, national recognition, and similar entitlements.

33 **SEC. 28. Appropriations.** – The amount necessary to carry out the provisions of this Act
34 shall be charged against the agencies' current budget and shall thereafter be included in the
35 annual General Appropriations Act.

36 **SEC. 29. Separability Clause.** – If any section or part of this Act is held unconstitutional
37 or invalid, the other sections or provisions not otherwise affected shall remain in full force and
38 effect.

39 **SEC. 30. Repealing Clause.** – All laws, decrees, executive orders, rules and regulations,
40 issuances or any part thereof inconsistent with the provisions of this Act, including Sections 18,

1 24 and 25 of Executive Order No. 292 in relation to Article 2 of Republic Act No. 386,
2 Memorandum Circular No. 78 dated 14 August 1964 (Promulgating Rules Governing Security of
3 Classified Matter in Government Offices), as amended, and Section 3, Rule IV of the Rules
4 Implementing Republic Act No. 6713 (Code of Conduct and Ethical Standards for Public
5 Officials and Employees), are deemed repealed: *Provided*, that Memorandum Circular No. 78
6 shall be deemed repealed after one (1) year from the effectivity of this Act or upon issuance of
7 the Executive Order in Section 7(a) whichever comes first.

8 **SEC. 31. Effectivity.** – This Act shall take effect fifteen (15) days after its publication in
9 at least two (2) national newspapers of general circulation, whichever comes earlier.

Approved,