

SIXTEENTH CONGRESS OF THE REPUBLIC
OF THE PHILIPPINES
Second Regular Session

Senate
Office of the Secretary

15 JAN 26 AM 1:13

SENATE

Senate Bill No. 2585

INTRODUCED BY SEN. JINGGOY EJERCITO ESTRADA

AN ACT
TO INCREASE SHORT TERM GRAIN AVAILABILITY, MINIMIZE
VULNERABILITY TO EXTERNAL PRICE AND SUPPLY SHOCKS AND
ACHIEVE IMMEDIATE RICE SECURITY, MANDATING FOR THAT PURPOSE
THE CREATION OF A FERTILIZER SUPPORT MECHANISM AND THE
RESTRUCTURING AND REORIENTATION OF THE NATIONAL FOOD
AUTHORITY, APPROPRIATING FUNDS THEREFOR AND FOR OTHER
PURPOSES

EXPLANATORY NOTE

Rice accounts for 25% of food expenditures of the poorest 30% of the Filipino population. Two out of every three poor persons are dependent on agriculture for employment and sustenance. Thus, rice prices have a significant impact on the well-being of the Filipinos, including small rice farmers who are net buyers of rice for household consumption.

It is evident then that not only is there is an urgent need to revive the rice economy - to minimize the country's vulnerability to future external shocks and to reduce supply and price volatility - but that in the immediate term, the rice supply gap can be minimized at much less cost than what is usually resorted to. Thus, this proposed measure seeks to mandate an immediate fertilizer support to Filipino farmers of irrigated land in the form of a "buy 2-take 3" subsidy scheme where farmer beneficiaries will receive in-kind 3 bags of urea fertilizer per hectare of irrigated rice farm actually tilled to supplement 2 bags already privately purchased. This will ensure that farmers are able to use the prescribed amount of fertilizer per hectare, plus one more, to increase rice yields.

In conjunction with this, long overdue reforms and restructuring in the National Food Authority will be initiated as a preparatory step toward the long-term goal of rice self sufficiency for our country. This bill thus paves the way for redesigning NFA into a buffer stock management agency that will check and maintain the rice reserve requirement of the country. Necessary steps to make registration processes more efficient and its corresponding fees more affordable shall also be undertaken by the NFA in order to encourage private sector participation in rice importation.

Fertilizer prices have more than doubled over the last two years, making optimal usage unaffordable and optimal palay yields unattainable. Combining fertilizer support with initiatives to reorient the NFA into a buffer stock management agency, away from its importation function, will set the stage to

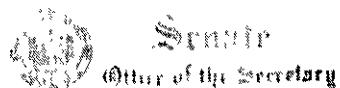
correct rice market distortions that have been created by NFA intervention in the market over the last three decades.

In view of the foregoing, urgent approval of this bill is earnestly requested.



JINGGOY EJERCITO ESTRADA
Senator

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*Be it enacted by the Senate and House of Representatives of the Philippines in
Congress assembled:*

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CHAPTER 1
GENERAL PROVISIONS

SECTION 1. *Short Title* - This Act shall be known as the "*Immediate Rice Security Act of 2015*".

SEC. 2. *Declaration of Policy*. The State hereby reaffirms the fundamental right of every person to adequate food and to be free from hunger. Toward this end, the State shall provide immediate strategic measures to ensure short-term availability of grain, particularly the staple food rice and the sustained productivity growth of agriculture. Thus, interventions that ensure the availability and accessibility of crucial inputs to farming, especially fertilizer, shall be carried out by the State to maximize rice production in order to increase the yield and meet the national requirement.

The initiation and execution of key reforms to address crucial rice market distortions and to minimize the country's vulnerability to external price and supply shocks is hereby further declared a State policy. Pursuant to this, the reorientation and transformation of the National Food Authority into a buffer stock management agency shall be undertaken and the implementation of measures that make private sector participation in rice importation more feasible and accessible shall be prioritized.

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CHAPTER 2
FERTILIZER SUPPORT PROGRAM

SEC. 3. *Creation of the Fertilizer Support Program.* - As the mechanism for extending government fertilizer counterpart to the farmers, a Fertilizer Support Program (FSP) is hereby created which shall be implemented per cropping season over the next fiscal year immediately succeeding the enactment of this Act or for the duration of the rice crisis as determined by the President upon recommendation of the Department of Agriculture, whichever is longer.

The Fertilizer and Pesticide Authority (FPA), in coordination with the Department of Agriculture, shall be the primary agency tasked with the implementation of the FSP. The FPA shall, within sixty (60) days from the enactment of this Act, formulate the necessary rules and regulations for the implementation of the Fertilizer Support Program created by this Act.

SEC. 4. *Fertilizer Subsidy Mechanism.* - The FSP shall provide "buy-two-take-three" in-kind urea (46% nitrogen) subsidy to qualified farmers of irrigated land duly recognized by and registered with the municipal agricultural offices (MAO) of their local government units. Upon presentation of proof of procurement of two bags from a FPA registered fertilizer dealer or retailer, the FPA designated distribution centers shall give out the corresponding amount of in-kind urea subsidy to MAO-registered farmer-beneficiaries ; *Provided*, however, that the amount of urea granted to each farmer shall not be less than two (2) 50-kgs. bags or more than three (3) 50 kgs. bags per hectare.

SEC. 5. *Identification of Farmer Beneficiaries.* -Each municipal agriculture office shall submit a masterlist of qualified farmer-beneficiaries, together with the corresponding area of their ricefield to the Department of Agriculture. For the purpose of the Fertilizer Support Program created under this Chapter, qualified farmer-beneficiaries must:

- a. Be an actual tiller;
- b. Have a fully irrigated riceland; and
- c. Undertake that he will apply the urea in his ricefield.

SEC. 6. *Fertilizer Procurement.* -The FPA, pursuant to their charter, shall promulgate the necessary rules and regulations for the importation of the required urea under the FSP; *Provided* that procurement shall be conducted through the government open competitive bidding in accordance with the harmonized procedures on procurement under Republic Act 9184 or the Government Procurement Reform Act; *Provided further*, that the urea imported shall be directly shipped to the respective FPA distribution centers.

SEC. 7. *Monitoring and Assessment.* -The Fertilizer and Pesticide Authority, through their Provincial FPA Coordinators, shall monitor the distribution and use of urea under the FSP, as well as fertilizer availability, prices and movements. The Department of Agriculture shall design a reporting system for the regional field units to monitor and assess the impact of the FSP on rice farm productivity. The MAFC shall assist the Provincial FPA Coordinators in the monitoring and evaluation of the program.

1 **SEC. 8. *Prohibited Acts.*** -For the purpose of this Chapter, any person
2 who engages in any fraudulent transaction or manipulative activity in order to
3 influence the outcome of the public bidding process, or engages in simulated or
4 fictitious procurement process leading to the awarding of a contract for the supply
5 of fertilizers, shall suffer the penalty of imprisonment of not less than twelve (12)
6 years and one (1) day nor more than twenty (20) years, without prejudice to
7 separate criminal prosecution under Republic Act No. 3019, otherwise known as
8 the Anti-Graft and Corrupt Practices Act and other penal laws.

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11 **CHAPTER 3**
12 **REORIENTATION OF THE NATIONAL FOOD AUTHORITY**
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15 **SEC. 9. *Reforms in the National Food Authority*** - The National Food
16 Authority shall, within one (1) year from the effectivity of this Act, formulate and
17 implement guidelines to phase out its participation in rice importation: *Provided*
18 that the NFA shall undertake a comprehensive review of its plans and programs
19 and redesign the same to focus on the management and maintenance of proper
20 levels of buffer stock requirements of the country.

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22 **SEC. 10. *Rice Importation.*** - The NFA shall establish rules and
23 regulations that will make participation in importation of rice more feasible and
24 accessible to the private sector. Within sixty (60) days from the effectivity of this
25 Act, the NFA shall have amended its guidelines to facilitate and allow for a
26 shorter registration process and reduced associated fees to encourage private
27 sector, especially farmer organizations' participation in the rice importation
28 business. Along with this, the NFA shall implement necessary restructuring in
29 their programs in order to make vital information that ensure timely and sufficient
30 importation of rice available to duly registered rice importers.
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33 **CHAPTER 4**
34 **FINAL PROVISIONS**
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37 **SEC. 11. *Congressional Oversight Committee.*** - For the effective
38 implementation of this Act, a Congressional Oversight Committee on Rice
39 Security Program is hereby created, hereinafter referred to as the Rice Security
40 Program Oversight Committee, to be composed of five (5) members each from
41 the Senate and the House of Representatives. The Rice Security Program
42 Oversight Committee shall be jointly chaired by the Chairs of the Committee on
43 Agriculture and Food of both Houses, with the Chairs of the Committee on Trade
44 and Commerce of both Houses acting as vice-chairs. They shall meet bi-annually
45 to monitor and review the status of implementation of the provisions of this Act.
46 For this purpose, the Rice Security Program Oversight Committee shall have the
47 power to require the submission of status reports and other necessary data and
48 information.
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51 **SEC. 12. *Appropriations.*** - For purposes of the FSP created under
52 Chapter 2 of this Act, a special fertilizer support fund, which will be used by the
53 FPA in the importation of urea under this program, in the amount of Fifteen Billion
54 pesos (Php15,000,000,000.00) per cropping season for the fiscal year
55 immediately following the enactment of this Act, shall be specially appropriated,
56 released to and administered by the FPA; *Provided*, that appropriations for the
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1 FSP shall continue and be maintained for the duration of the rice crisis as
2 determined by the President pursuant to Section 3 of this Act.

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5 **SEC. 13. Rules and Regulations.** - The Department of Agriculture, in
6 consultation with relevant government agencies and LGUs, farmer organizations
7 and other stakeholders, shall, within one hundred twenty (120) days from the
8 effectivity of this Act, promulgate the necessary rules and regulations to
9 effectively implement the provisions of this Act.

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12 **SEC. 14. Separability Clause.** - If, for any reason, any section or
13 provision of this Act shall be held unconstitutional or invalid, the other section or
14 provision not otherwise affected shall remain in full force and effect.

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17 **SEC. 15. Repealing Clause.** - All laws, presidential decrees, executive
18 orders, proclamations, rules and regulations which are inconsistent with the
19 provisions of this Act are hereby repealed or modified accordingly.

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22 **SEC. 16. Effectivity Clause.** - This Act shall take effect fifteen (15) days
23 after its publication in the *Official Gazette* or in at least two (2) newspapers of
24 general circulation.

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Approved,