CONGRESS OF THE PHILIPPINES SIXTEENTH CONGRESS Second Regular Session

## **HOUSE OF REPRESENTATIVES**

## H. No. 5417

BY REPRESENTATIVES COLLANTES, GUANLAO, PONCE ENRILE, ROMULO, TEODORO, KHO, ESCUDERO, MENDOZA (R.), PIAMONTE, CORTUNA, VILLAR, PANCHO, CO, BATOCABE, TEJADA, PAGDILAO, LEE, OAMINAL AND TAMBUNTING, PER COMMITTEE REPORT NO. 564

## AN ACT REGULATING THE PHILIPPINE CREDIT CARD INDUSTRY

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Short Title. - This Act shall be known as the "Philippine
 Credit Card Industry Regulation Law".

3 SEC. 2. Declaration of Basic Policy. - It is the policy of the State to 4 foster the development of the credit card industry as an indispensable tool in 5 making consumer credit readily available to all Filipinos under conditions of 6 fair and sound consumer credit practices which are aligned with global best 7 practices, in promoting an efficient payments system and in encouraging 8 competition and transparency that support a more efficient delivery of credit 9 card services. To ensure the vibrancy and efficiency of the credit card industry, 10 the State shall institute appropriate mechanisms to protect and educate credit 11 cardholders.

SEC. 3. Scope and Coverage. - This law shall govern all credit card
issuers, acquirers and all credit card transactions.

SEC. 4. Supervision. - The Bangko Sentral ng Pilipinas (BSP) shall 1 2 supervise all credit card issuers and acquirers. Supervision shall include the 3 following: (a) The issuance of rules of conduct or the establishment of standards 4 5 of operation for uniform application to all institutions or functions covered, and the imposition of penalties in case of noncompliance therewith; 6 7 (b) The conduct of examination as determined by the Monetary Board 8 to determine compliance with laws and regulations; and 9 (c) Overseeing to ascertain that laws and regulations are complied with. 10 The BSP may also limit and prohibit the charging of annual membership 11 fees for credit cards. In the exercise of its authority to limit and prohibit these 12 fees, the Monetary Board shall be guided by the following: 13 (1) The purpose for the fees including the cost of production of the 14 credit card: 15 (2) The service extended to cardholders; (3) The other charges and fees already imposed for credit cards; 16 (4) Change in price levels; or 17 (5) Such other relevant criteria as the Monetary Board may 18 19 adopt. SEC. 5. Definition of Terms. - As used in this Act, the following 20 21 terms are defined as follows: 22 (a) Acceleration clause refers to the provision in the contract between 23 the credit card issuer and the cardholder that gives the credit card issuer the right to demand the full settlement of the obligation in case of default or 24 25 nonpayment of any amount due or for any valid reason; (b) Acquirer refers to the institution that accepts and facilitates the 26 processing of the credit card transaction which is initially accepted by the 27 28 merchant;

(c) Balance transfer refers to the transfer of the balance in a credit card
 account to another credit card account;

3 (d) Billing cycle/billing period refers to the period of time between
4 billings. Billing cycles shall comprise at least fifteen (15) days;

5 (e) Card association refers to any company that provides credit card
6 network such as American Express, VISA International, MasterCard
7 International, JCB International, Diners Club, and China Union Pay;

8 (f) Cash advances refer to cash obtained from the credit card account
9 in any manner availed by the cardholder;

(g) *Credit card* refers to any card or other credit device intended for the
purpose of obtaining money, property, or services on credit;

12 (h) Credit card issuer refers to a bank or a corporation that offers the
13 use of its credit card;

(i) *Credit card limit* refers to the maximum total amount for purchases,
cash advances, balance transfers, and finance charges, service fees, penalties,
and other charges which can be charged to the credit card;

(j) Default or delinquency refers to the nonpayment of, or payment of
an amount less than, the minimum amount due or minimum payment required,
or words of similar import for at least two (2) billing cycles;

20 (k) *Finance charges* refer to the interest charged to the cardholder on
21 all credit card transactions in accordance with the terms and conditions
22 specified in the agreement on the use of the credit card;

23 (1) Installment purchases refer to transactions wherein payment for
24 which is amortized in parts over a fixed period;

(m) *Industry association* refers to an association composed of
 companies engaged in the business of banking, finance, credit and payments;

27 (n) Membership fee refers to the amount a credit card issuer levies for
28 the right to use its credit card and acquire access to other membership

3 (o) Minimum amount due or minimum payment required refers to the 4 minimum amount that a cardholder is required to pay on or before the payment 5 due date for a particular billing cycle/billing period which may include: 6 (1) Total outstanding balance multiplied by the required payment 7 percentage or a fixed amount, whichever is higher; 8 (2) Any amount which is part of any fixed monthly installment that is 9 charged to the card: 10 (3) Any amount in excess of the credit line; and 11 (4) All past due amounts, if any; 12 (p) Outstanding balance refers to the amount to be repaid at any point 13 in time; 14 (q) Statement cut-off date refers to the end date of a billing cycle as 15 determined by the credit card issuer, when account activities (purchases, 16 payments, charges) during the billing cycle are summarized; 17 (r) Statement of account or billing statement refers to the regular 18 statement listing of the purchases, payments and other debits and credits made 19 to the credit card account within the billing cycle; and 20 (s) Supplementary card or extension card refers to a credit card issued 21 to another person whose credit limit is consolidated with the primary 22 cardholder. 23 SEC. 6. Minimum Requirements for Risk Management System of Credit 24 Card Issuers. - To effectively deliver services and at the same time safeguard 25 their interests, the credit card issuer and acquirer must establish an appropriate 26 system for managing risk exposures arising from credit card operations. Such 27 risk management system shall be documented in a complete and concise 28 manner, and shall cover the organizational set-up for the institution engaged in 29 or unit handling the credit card business, its information management system,

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benefits. This may also be referred to as annual membership fee, annual fee,

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joining fee or application fee;

as well as accounting policies and procedures, internal and external functions,
 and internal control system.

3 SEC. 7. Minimum Requirements for the Issuance of Credit Cards. – 4 Before issuing credit cards, credit card issuers must conduct know-your-client 5 (KYC) procedures and exercise proper diligence in ascertaining that applicants 6 possess good credit standing and are financially capable of fulfilling their 7 credit commitments.

8 SEC. 8. Service Level Agreement. – There shall be, in the service level 9 agreement between the acquiring banks and their partner merchants, a 10 provision requiring merchants to perform due diligence to establish the identity 11 of the cardholders.

12 Nothing in this law shall preclude a card issuer from verifying or 13 seeking confirmation with the cardholder any purchase if in their assessment 14 there is reasonable concern as to the validity of the purchase.

15 SEC. 9. Determination of Credit Card Limit; Changes Thereof. 16 Credit card issuers shall determine, based on the credit standing and financial 17 capacity of the cardholder, the credit limit to be extended to the cardholder. 18 The card issuers may thereafter implement changes in the credit limit 19 applicable of the account based on their risk management policies and 20 guidelines: Provided, That the cardholder is notified of such changes: 21 Provided, further, That any credit limit increase may be declined by the 22 cardholder: Provided, finally, That the cardholder has the option to request for 23 a credit limit adjustment subject to the approval of the credit card issuer.

SEC. 10. Information to be Disclosed. – A credit card issuer shall
disclose to all credit cardholders and potential credit cardholders the following
information:

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(a) Finance charges for unpaid amounts after payment due date;

(b) The percentage that the interest bears to the total amount to be
 financed expressed as a simple monthly or annual rate, as the case may be, on
 the outstanding balance of the obligation;

4 (c) The default. late payment/penalty fees similar or 5 delinquency-related charges payable in the event of late payments: Provided, 6 That late payment or penalty fees shall be based on the unpaid minimum 7 amount due or a prescribed minimum fixed amount: Provided, further, That 8 the late payment or penalty fees may be based on the total outstanding balance 9 of the credit card obligation, including amounts payable under installment 10 terms or deferred payment schemes, if the contract between the issuer and the 11 cardholder contains an acceleration clause and the total outstanding balance of 12 the credit card is classified and reported as past due;

13 (d) The method of determining the balance upon which interest and/or14 delinquency charges may be imposed;

(e) The method of determining the amount of interest and/or
delinquency charges, including any minimum or fixed amount imposed as
interest and/or delinquency charge;

(f) Other fees, such as membership/renewal fees, processing fees,
over-the-limit fees, collection fees, credit investigation fees and attorney's fees;

(g) For transactions made in foreign currencies, for dual currency
accounts (peso and dollar billings), as well as payments made by credit
cardholders in any currency other than the billing currency, the manner of
conversion from the transaction currency and payment currency to Philippine
pesos or billing currency, which may be a definition or general description of
conversion rates;

(h) A reminder to the cardholder in the billing statement, or its
equivalent document, that payment of only the minimum amount due or any
amount less than the total amount due for the billing cycle/billing period,

would mean the imposition of interest and/or other charges. A written
 statement in the following form must be printed in the billing statement –
 "Important Reminder: Paying less than the total amount due will increase the
 amount of interest you pay and the time it takes to repay your balance"; and

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(i) Any other information that may be required by the BSP.

6 The credit card issuer shall endeavor to convey the information in a 7 manner that is understandable to the credit cardholder: *Provided*, That the 8 items enumerated above may be included in a billing statement on a quarterly 9 basis at the minimum in tabular format.

10 SEC. 11. Computations to be Disclosed. – In addition to the 11 foregoing, a credit card issuer must, to the extent practicable, provide a 12 detailed explanation and a clear illustration of the manner by which all charges 13 and fees are computed.

Every billing statement shall contain clear and concise repayment information that would apply to the outstanding balance of the consumer placed in a conspicuous place and prominent location on the billing statement. The repayment information shall also include the number of months (rounded to the nearest month) that it would take to pay the entire amount of that balance excluding installment, if the consumer pays only the required minimum monthly payments and if no further advances are made.

Compliance with this section may be deferred for such reasonable time
as the BSP may determine within which credit card issuers should modify their
systems accordingly.

SEC. 12. Over-the-Limit Transaction. – If a cardholder breaches the credit limit by a new transaction, the subject transaction may be processed subject to the discretion of the credit card issuer: *Provided*, That no over-the-limit fee shall be charged unless the cardholder provides expressed consent to be charged the over-the-limit fee or unless that account remains to

be over-the-limit on the account's next statement date: *Provided, further*, That
 such fees are clearly and prominently disclosed in the table of fees and charges.

3 SEC. 13. Lost or Stolen Card. - In case a credit card is lost or stolen,
4 any transaction made prior to reporting to the credit card issuer shall be for the
5 account of the cardholder.

6 SEC. 14. Confidentiality of Information. – Credit card issuers, their 7 officers, employees and agents shall keep strictly confidential the data on the 8 cardholder, except under any of the following circumstances:

9 (a) When disclosure of information is with the consent of the 10 cardholder;

(b) When the customer information is released, submitted or exchanged
with credit information bureaus, industry association, or card association;

(c) Upon orders of court of competent jurisdiction or any government
office or agency authorized by law, or under such conditions as may be
prescribed by the Monetary Board of the BSP;

(d) When disclosure to third party service providers is necessary for the
sole purpose of assisting or rendering services to the credit card issuer in
enforcing its rights against the cardholder;

(e) When disclosure to third parties such as insurance companies is
necessary for the sole purpose of insuring the credit card issuer from
cardholder default or other credit loss, and the cardholder from fraud or
unauthorized charges; and

(f) When disclosure to third parties is for the purpose of investigating
fraud or unauthorized activities or mitigating risk involving card issuance, use
and acquiring.

The recipient of information described herein shall likewise be bound to
preserve confidentiality of the cardholder data.

SEC. 15. Customer Assistance Unit. - A card issuer shall establish a
 consumer assistance unit within its organization which shall be responsible for
 providing prompt action for the expeditious resolution of complaints, inquiries
 and requests.

5 SEC. 16. Complaint on Billing Error or Discrepancy. – A credit card 6 issuer shall give cardholders up to sixty (60) calendar days from statement date 7 to report any error or discrepancy in their billing statement. The credit card 8 issuer shall take action within ten (10) business days from receipt of such 9 notice.

10 SEC. 17. Appropriate Manner of Collection. – A credit card issuer 11 may resort to all reasonable and legally permissible means to collect amounts 12 due them under the credit card agreement: *Provided*, That in the exercise of its 13 rights and performance of duties, they must observe good faith, reasonable 14 conduct and proper decorum and refrain from engaging in unscrupulous acts.

A credit card issuer or collection agent shall not harass, abuse or oppress any person or engage in any unfair practices, as may be defined by BSP rules and regulations, in connection with the collection of any credit card debt.

19 SEC. 18. Use of Third-Party Collection Agents. – A credit card issuer 20 may engage qualified third party service providers/collection agents for the 21 purpose of assisting or rendering services in the administration of the credit 22 card business including recovery of unpaid obligations and enforcement of 23 rights against the cardholder.

SEC. 19. Endorsement of Credit Card Debt Collection by the Credit Card Issuer to a Collection Agency. – A credit card issuer shall inform its cardholder in writing of the endorsement of the collection of the account to a collection agency, or the endorsement of the account from one collection agency to another, prior to the actual endorsement. The notification shall include the full name of the collection agency and its contact details. The requirement to notify a cardholder in writing about the endorsement of the account to the collection agency shall be included in the terms and conditions of the credit card agreement: *Provided*, That the credit card issuer shall refer the collection of an account to only one collection agency at any one time.

6 SEC. 20. Communication in Connection With Debt Collection. – The 7 credit card issuer or its collection agency may communicate with a credit 8 cardholder in connection with the collection of any debt through the mode or 9 modes prescribed by the BSP in guidelines it shall issue for this purpose.

10 SEC. 21. *Due Date.* – Notwithstanding any provision in the contract, 11 if the payment due date for a credit card falls on weekends and regular national 12 holidays, the card payment due date is automatically moved to the next 13 business day. Payment through any authorized mode, made to any accredited 14 payment centers of the credit card issuer shall be considered as payment to the 15 credit card issuer made on the same date.

16 SEC. 22. Application of Card Payment. - Upon receipt of a payment 17 from a cardholder whose account carries different interest rates for different 18 types of purchases (i.e. cash advances, regular purchases, balance transfers), 19 the credit card issuer shall apply amounts in excess of the minimum payment 20 amount first to the fees and charges, and then to the billed balance bearing the 21 highest rate of interest, followed by the billed balance bearing the next higher 22 rate of interest, until the payment is exhausted: Provided, That the original 23 rates for promotional offers shall be the basis for determining hierarchy of 24 payment.

SEC. 23. Termination of Account. - A cardholder may cancel or
 terminate account anytime: Provided, That the cardholder either pays in full
 the outstanding balance or enters into another agreement for repayment of
 outstanding balance whether through a one-time payment or on installments

within a fixed period of time: *Provided, further*, That repayment in
 installments shall only be generally subject to interest unless there is a
 violation of the new agreement.

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4 SEC. 24. Administrative Sanctions on Credit Card Issuers. - The 5 provisions of Section 37 of Republic Act No. 7653, otherwise known as "The 6 New Central Bank Act", shall be made applicable to any credit card issuer, 7 acquiring bank, their directors and officers including, but not limited to, the 8 administrative sanctions that may be imposed, without prejudice to the criminal 9 sanctions against the culpable persons provided in Section 25 hereof, for any willful violation of this law or any related rules, regulations, orders or 10 11 instructions issued by the Monetary Board: Provided, That in addition to the 12 administrative sanctions that may be imposed, the authority of the credit card 13 issuer to issue credit cards may be suspended or cancelled by the BSP.

SEC. 25. Violation of this Act and Other Related Rules, Regulations, Orders or Instructions. — A person who willfully violates any provision of this law or any related rules, regulations, order or instructions, issued by the Monetary Board shall be punished by imprisonment of not less than two (2) years nor more than ten (10) years, or by a fine of not less than fifty thousand pesos (P50,000.00) but not more than two hundred thousand pesos (P200,000.00), or both, at the discretion of the court.

SEC. 26. Transitory Provision. - All existing credit card companies
that are not supervised by the BSP are hereby given such reasonable time as
the Monetary Board may determine in order to comply with applicable rules
and regulations.

SEC. 27. Separability Clause. – If any provision or section of this Act is held to be unconstitutional or invalid, the other provisions or sections hereof which are not affected thereby shall continue to be in full force and effect. SEC. 28. Repealing Clause. - All other laws, decrees, executive
 orders, proclamations and administrative regulations, or parts thereof
 inconsistent herewith are hereby repealed or modified accordingly.
 SEC. 29. Effectivity. - This Act shall take effect fifteen (15) days after

5 its publication in the *Official Gazette* or in at least two (2) national newspapers
6 of general circulation.

Approved,