# SEVENTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

First Regular Session

Ċ

# SENATE s. b. 347

RII I S

Introduced by Senator Poe

### AN ACT

## STRENGTHENING THE OFFICE OF THE OMBUDSMAN THROUGH FURTHER PROFESSIONALIZATION, IMPROVEMENT OF SKILLS AND AUGMENTING THE LIVING CONDITIONS OF ITS EMPLOYEES, AMENDING FOR THE PURPOSE REPUBLIC ACT NUMBER 6770, OTHERWISE KNOWN AS THE OMBUDSMAN ACT OF 1989, AND FOR OTHER PURPOSES

#### Explanatory Note

"Public office is a public trust" is a hallmark edict of the 1987 Philippine Constitution. Its significance is mirrored further in a Constitutional guarantee that "[p]ublic officers and employees must at all times be accountable to the people, serve them with utmost responsibility, integrity, loyalty, and efficiency, act with patriotism and justice, and lead modest lives."

Although the above precepts are laudable, the pervasiveness of graft and corruption remains real and rampant in the Philippines. It was noted in a report by the Commission on Audit that the government lost Php101.816 billion to graft and corruption in 2011 alone. In the same study, it cited that "unauthorized/irregular/unnecessary expenses, unliquidated cash advances, violations of the Procurement Act, underassessment/under collection, unutilized/ineffective projects and lack of appropriation constituted the most number of cases where the public coffers suffered unwarranted loss."

The Office of the Ombudsman is mandated to investigate on its own, or upon a complaint by any person, any act or omission of any public official, employee, office or agency, when such act or omission appears to be illegal, unjust, improper, or inefficient. Though zealous, the men and women of the Office of the Ombudsman, themselves government officials and employees, are not spared from challenges brought about by numerous harassment suits filed against them by disgruntled respondents. Moreover, their personal safety and the safety of their family are at constant risk due to the high-profile cases they are handling.

Furthermore, despite the enormity of their task of battling graft and corruption, the salary of Ombudsman employees remains incomparable to that of their counterparts in other government agencies and in other anti-graft and corruption bodies in the Asia-Pacific Region.

With the enactment of this bill into law, it is believed that the enhancement of the welfare of the country's "graft busters" will strengthen the Office of the Ombudsman *as an institution* in its fight against graft and corruption.

The early recognition of this legislation is earnestly recommended.

GRACE POE

## SEVENTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

First Regular Session



SENATE S.B. <u>347</u>

Introduced by Senator Poe

### AN ACT

# STRENGTHENING THE OFFICE OF THE OMBUDSMAN THROUGH FURTHER PROFESSIONALIZATION, IMPROVEMENT OF SKILLS AND AUGMENTING THE LIVING CONDITIONS OF ITS EMPLOYEES, AMENDING FOR THE PURPOSE REPUBLIC ACT NUMBER 6770, OTHERWISE KNOWN AS THE OMBUDSMAN ACT OF 1989, AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

 SECTION 1.
 Section 6 of R.A. No. 6770 is hereby amended to read as

 follows:
 3

"SEC. 6. *Rank and Salary.* – The Ombudsman and his Deputies shall have the
same ranks, salaries and privileges as the Chairman and members, respectively, of a
Constitutional Commission. Their salaries shall not be decreased during their term of
office.

OMBUDSMAN POSITIONS	COMPARABLE POSITIONS IN JUDICIARY
Assistant Ombudsman and other permanent employees with Salary Grade 29.	Regional Trial Court Judge
GIPO IV and other permanent employees with Salary Grade 28.	Metropolitan Trial Court Judge
GIPO III and other permanent employees with Salary Grade 27.	City Trial Court Judge

GIPO II and other permanent employees with Salary Grade 26.

1 THE MEMBERS OF THE PROSECUTION, INVESTIGATION, 2 LEGAL AND PERMANENT ADMINISTRATIVE STAFF OF THE OFFICE 3 OF THE OMBUDSMAN SHALL RECEIVE THE SAME RANK, CATEGORY, 4 PREROGATIVE, SALARIES, ALLOWANCES, EMOLUMENTS AND 5 OTHER PRIVILEGES, INCLUDING THE SAME RETIREMENT AND 6 OTHER BENEFITS, AS THOSE OF A JUDGE OF A COMPARABLE LEVEL. 7 8 SECTION 2. Section 6 of R.A. No. 6770 is further amended by inserting Sections 6-A, 6-B, 6-C and 6-D to read as follows: 9 10 "SECTION 6-A. RETIREMENT BENEFITS. MEMBERS OF THE 11 12 **PROSECUTION**, **INVESTIGATION**, **LEGAL** AND PERMANENT ADMINISTRATIVE STAFF OF THE OFFICE OF THE OMBUDSMAN AS 13 14 PRESENTED IN THE TABLE IN THE PREVIOUS SECTION, WHO HAVE RENDERED AT LEAST FIFTEEN (15) YEARS OF GOVERNMENT 15 SERVICE, THE LAST FIVE (5) OF WHICH ARE WITH THE OFFICE OF 16 THE OMBUDSMAN, AND HAVE REACHED THE AGE OF SIXTY-FIVE 17 (65), SHALL BE ENTITLED TO A RETIREMENT PENSION BASED ON 18 19 THE HIGHEST MONTHLY SALARY, PLUS THE HIGHEST MONTHLY 20 AGGREGATE OF TRANSPORTATION, LIVING AND REPRESENTATION 21 ALLOWANCES, WHICH THEY WERE RECEIVING AT THE TIME OF 22 THEIR RETIREMENT. 23 24 THOSE WHO HAVE RENDERED SERVICE FOR THE SAME PERIOD AND WHO HAVE REACHED THE AGE OF SIXTY (60) AND OPT 25

26 27

SECTION 6-B. CONDITIONS FOR ENTITLEMENT TO PENSION. –
 TO MAINTAIN ENTITLEMENT TO THE PENSION HEREIN PROVIDED,
 NO OMBUDSMAN LAWYER, DURING THE TIME HE/SHE IS RECEIVING

TO RETIRE SHOULD BE ENTITLED TO THE SAME BENEFIT.

SAID PENSION, SHALL APPEAR AS COUNSEL BEFORE ANY JUDICIAL 1 2 OR QUASI-JUDICIAL AGENCY IN ANY CIVIL CASE WHEREIN THE 3 GOVERNMENT OR ANY AGENCY. SUBDIVISION. OR INSTRUMENTALITY THEREOF IS AN ADVERSE PARTY, IN ANY 4 5 CRIMINAL CASE WHEREIN ANY OFFICER OR EMPLOYEE OF THE GOVERNMENT IS ACCUSED OF AN OFFENSE COMMITTED IN 6 **RELATION TO HIS/HER OFFICE, OR IN ANY ADMINISTRATIVE** 7 PROCEEDINGS TO MAINTAIN AN INTEREST ADVERSE TO THE 8 9 NATIONAL OR LOCAL GOVERNMENT OR TO ANY OF ITS LEGALLY 10 **CONSTITUTED OFFICERS.** 

WHEN AN OMBUDSMAN LAWYER OR ADMINISTRATIVE STAFF
COVERED BY AND RECEIVING ANY BENEFIT UNDER THIS ACT SHALL
ASSUME AN ELECTIVE OR APPOINTIVE POSITION IN GOVERNMENT,
HE/SHE SHALL NOT, UPON ASSUMPTION OF OFFICE AND DURING
HIS/HER TERM OR TENURE, RECEIVE THE MONTHLY PENSION OR
ANY OF THE ALLOWANCES DUE HIM/HER.

SECTION 6-C. OTHER PERSONNEL BENEFITS AND PRIVILEGES. THE PROVISIONS OF OTHER LAWS TO THE CONTRARY NOTWITHSTANDING, THE OFFICE OF THE OMBUDSMAN MAY PROVIDE ITS EMPLOYEES WITH THE FOLLOWING BENEFITS:

(1) HEALTH CARE SERVICES THROUGH A HEALTH MAINTENANCE ORGANIZATION (HMO);

26

27

28

29

30

11

18

19

20

21

22

23

24

25

(2) ACCIDENT INSURANCE POLICIES PROCURED BY THE OFFICE AT ITS OWN EXPENSE DURING TRAVELS WHILE IN THE PERFORMANCE OF THEIR OFFICIAL DUTIES AND FUNCTIONS;

31 (3) SCHOLARSHIPS FOR DESERVING EMPLOYEES ON
 32 OFFICIAL TIME AND AT THE EXPENSE OF THE OFFICE OF THE
 33 OMBUDMAN TO ENHANCE THEIR ACADEMIC GROWTH AND

3

UPGRADE THEIR KNOWLEDGE AND SKILLS. SCHOLARS UNDER THIS PROVISION SHALL BE SELECTED ON THE BASIS OF COMPETITIVE EXAMINATION AND SUCH OTHER GUIDELINES SET BY THE OFFICE;

(4) A PROVIDENT FUND WHICH SHALL CONSIST OF CONTRIBUTIONS BY THE OFFICE OF THE OMBUDSMAN AND BY ITS LAWYERS AND EMPLOYEES TO A COMMON FUND WHICH MAY BE USED FOR THE BENEFIT OF SUCH LAWYERS AND EMPLOYEES, AND THEIR HEIRS; AND

(5) PROFESSIONAL MEMBERSHIP FEES, MANDATORY CONTINUING LEGAL EDUCATION (MCLE) SERVICE FEES AND RELATED MISCELLANEOUS EXPENSES OF EMPLOYEES HOLDING POSITIONS FOR WHICH A PROFESSIONAL LICENSE IS REQUIRED.

SECTION 6-D. SPECIAL ALLOWANCES. TO CARRY OUT THE 16 **OBJECTIVES OF THIS ACT AND SUPPORT THE EFFORT TO FIGHT** 17 CORRUPTION, THE OMBUDSMAN, SUBJECT TO AVAILABILITY OF 18 FUNDS, IS AUTHORIZED TO GRANT SPECIAL ALLOWANCES TO 19 OFFICIALS AND EMPLOYEES OF THE OFFICE OF THE OMBUDSMAN 20 21 TO AUGMENT SALARIES AND BENEFITS. THE GRANT OF SPECIAL ALLOWANCES SHALL BE IN SUCH AMOUNTS AS CAN BE SUPPORTED 22 BY THE FUNDING SOURCES IDENTIFIED IN THIS LAW AS WELL AS 23 FROM ITS GENERAL FUND AND SAVINGS; PROVIDED THAT SUCH 24 ALLOWANCES SHALL NOT EXCEED ONE HUNDRED PERCENT (100%) 25 26 OF THE BASIC SALARY OF THE OFFICIAL OR EMPLOYEE 27 **CONCERNED.** 

28

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

29

30

**SECTION 3.** Section 38 of R.A. No. 6770 is hereby amended to read as follows:

31

32 SEC. 38. *Fiscal Autonomy*. The Office of the Ombudsman shall enjoy fiscal 33 autonomy. Appropriations for the Office of the Ombudsman may not be reduced

4

below the amount appropriated for the previous years and, after approval, shall be automatically and regularly released. THE FUNDS NECESSARY TO SUPPORT THE GRANT OF SPECIAL ALLOWANCES AND BENEFITS PROVIDED HEREIN AND TO ENSURE THE EFFECTIVE IMPLEMENTATION OF THIS ACT SHALL BE TAKEN FROM THE FOLLOWING:

1

2

3

4

5

6

7

8

9

10

11

12

21

22

23

24

25

26

27

28

29

30

- (1) 35% OF THE VALUE OR PROCEEDS OF FORFEITED ASSETS UNDER REPUBLIC ACT NO. 1379; AND
- (2) ALL OTHER INCOME, FEES AND REVENUES COLLECTED BY THE OFFICE OF THE OMBUDSMAN.

THE OMBUDSMAN IS AUTHORIZED TO RETAIN SUCH SHARES 13 AS PROVIDED IN THIS SECTION AND DISBURSE SUCH FOR THE 14 PURPOSE OF AND IN ACCORDANCE WITH THIS ACT AS WELL AS FOR 15 OTHER OPERATIONAL PURPOSES INCLUDING BUT NOT LIMITED TO 16 CAPITAL EXPENSES, TRAININGS AND OTHER OPERATIONAL NEEDS. 17 18 THE COURT OF COMPETENT JURISDICTION SHALL INCLUDE IN ITS DISPOSITION THE SEGREGATION OF THE OMBUDSMAN'S SHARE IN 19 20 THE FORFEITED ASSETS.

**SECTION 4.** *Rules and Regulations.*— The Ombudsman shall issue, within ninety (90) days after the effectivity of this Act, the necessary rules and regulation relating to the administrative aspects of the provisions of this Act.

**SECTION 5.** Separability Clause. – If for any reason, any section or provision of this Act is declared to be unconstitutional or invalid, the other sections or provisions hereof which are not affected thereby shall continue to be in full force and effect.

31 SECTION 6. *Repealing Clause*. – All laws, decrees, orders or rules and 32 regulations, and other issuances which are inconsistent with the provisions of this Act 33 are hereby repealed, amended or modified accordingly. SECTION 7. *Effectivity*. – This Act shall take effect fifteen (15) days after its
 publication in two (2) national newspapers of general circulation.

ł

Approved.

•

1

4

5

.

1