

S. B. No. 363

## Introduced by Senator Maria Lourdes Nancy S. Binay

AN ACT AMENDING THE PROVISIONS OF REPUBLIC ACT NO. 9344, AS AMENDED, ENTITLED "AN ACT ESTABLISHING A COMPREHENSIVE JUVENILE JUSTICE AND WELFARE SYSTEM, CREATING THE JUVENILE JUSTICE AND WELFARE COUNCIL UNDER THE DEPARTMENT OF JUSTICE, APPROPRIATING FUNDS THEREFOR AND FOR OTHER PURPOSES."

## EXPLANATORY NOTE

In 2013, Republic Act ("RA") No. 9344 was amended to include a much needed provision that established a comprehensive and juvenile intervention program, including creating intervention and support centers for children under the minimum age of criminal responsibility.

These key enhancements included mandating each province and each highly urbanized city to be responsible for building, funding and operating within their respective jurisdictions its own juvenile center or Bahay Pag-asa, which is defined as a 24-hour child caring institution that serves as a short-term residential care and rehabilitation for children in conflict with the law ("CICL") instead of jails.

As of 2015, however, the Department of Social Welfare and Development said that only 19 local government units so far have put up Bahay Pag-asa shelters since the signing of the implementing rules and regulations of RA No. 10630 or the "Act Strengthening the Juvenile Justice System" in 2014. Out of these 19 centers, only 13 are operational while two have yet to operate and two have already closed down. Moreover, only Marikina City has set up a Bahay Pag-asa in Metro Manila.

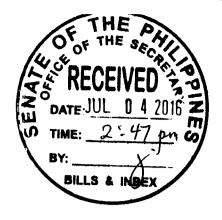
The Philippines is home to over 11,000 CICLs as of 2009, a number which has continued to rise since. These are children who deserve a second chance to become productive members of society through rehabilitation instead of punishment.

In order to give life to our juvenile justice laws and strengthen our country's juvenile intervention programs through the mandatory creation of Bahay Pag-asa, the passage of this bill is earnestly requested.

MARIA LOURDES MANCY S. BINAY

## SEVENTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session

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| 3           | JUSTICE AND WELFARE SYSTEM, CREATING THE JUVENILE JUSTICE AND  |
| 4           | WELFARE COUNCIL UNDER THE DEPARTMENT OF JUSTICE, APPROPRIATING   |
| 5           | FUNDS THEREFOR AND FOR OTHER PURPOSES."  |
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| 7<br>8      | Be it enacted by the Senate and House of Representatives of the Philippines in Congress  |
| о<br>9      | assembled:   |
| 9<br>10     | Section 1 Sec. 40 of Popublic Act No. 0244 on amondo d is how by first and the sector first  |
| 10          | Section 1. Sec. 49 of Republic Act No. 9344, as amended, is hereby further amended to read as follows:   |
| 12          |  |
| 13          | "SEC. 49. Establishment of 'Bahay Pag-Asa'. – Each province and highly-  |
| 14          | urbanized city (the LGUs) shall be responsible for building, funding and   |
| 15          | operating a 'Bahay Pag-asa' within their jurisdiction following the standards that   |
| 16          | will be set by the DSWD and adopted by the JJWC.   |
| 17          |  |
| 18          | Every 'Bahay Pag-asa' will have a special facility called the IJISC. This Center   |
| 19          | will be allocated for children in conflict with the law in accordance with Sections  |
| 20          | 20, 20-A and 20-B hereof. These children will be required to undergo a more  |
| 21          | intensive multi-disciplinary intervention program. The JJWC in partnership   |
| 22          | with, but not limited to, the DSWD, the DOH, the DepED and the DILG, will  |
| 23          | develop and set the standards for the implementation of the multi-disciplinary   |
| 24          | intervention program of the IJISC. Upon institutionalization of the IJISC  |
| 25          | program, the JJWC will continue to monitor and provide technical assistance to   |
| 26          | the multi-disciplinary teams operating the said centers.   |
| 27          |  |
| 28          | FAILURE OF AN LGU TO BUILD AND OPERATE A 'BAHAY PAG-ASA'   |
| 29          | WITHIN TWO YEARS FROM THE RELEASE OF FUNDS APPROPRIATED  |
| 30          | FOR THE CONSTRUCTION OF A 'BAHAY PAG-ASA' BY THE DSWD OR   |
| 31          | THE EFFECTIVITY OF THIS PROVISION, WHICHEVER IS LATER,   |
| 32          | SHALL SUBJECT THE LOCAL CHIEF EXECUTIVE OF THE LGU   |
| 33          | CONCERNED AND OTHER RESPONSIBLE OFFICERS OF THE LGU AND  |
| 34<br>35    | DPWH TO SUCH CRIMINAL AND ADMINISTRATIVE PENALTIES AS  |
| 35<br>36    | PROVIDED FOR UNDER SEC. 62 OF THIS ACT AND OTHER APPLICABLE LAWS."   |
| 30<br>37    | ALLELAWS.  |

SECTION 2. Sec. 63 of Republic Act No. 9344, as amended, is hereby further amended to read
as follows:

"SEC. 63. Appropriations. - The amount necessary to carry out the provisions 4 of this Act shall be charged against the current year's appropriations of the JJWC 5 under the budget of the Department of Justice. Thereafter, such sums as may be 6 necessary for the continued implementation of this Act shall be included in the 7 8 budget of the DSWD under the annual General Appropriations 9 Provided, Act: That the amount of Four hundred million pesos (P400,000,000.00) shall be appropriated for the construction of 'Bahay Pag-asa' 10 11 rehabilitation centers in provinces or cities with high incidence of children in 12 conflict with the law to be determined and identified by the DSWD and the JJWC 13 on a priority basis: Provided, further, That the said amount shall be coursed through the Department of Public Works and Highways (DPWH) for its proper 14 implementation. 15

17 The LGUs concerned shall make available, from its own resources or assets, their counterpart share equivalent to the national government contribution of 18 Five million pesos (P5,000,000.00) per rehabilitation center. FAILURE TO 19 MAKE AVAILABLE FROM ITS OWN RESOURCES OR ASSETS THE 20 SAID COUNTERPART SHARE OR TO INCLUDE THE LGU'S EXPECTED 21 EXPENDITURES ON THE MAINTENANCE AND OPERATIONS OF ITS 22 'BAHAY PAG-ASA' IN ITS ANNUAL BUDGET SHALL SUBJECT ITS 23 24 LOCAL CHIEF EXECUTIVE AND OTHER RESPONSIBLE OFFICERS TO SUCH CRIMINAL AND ADMINISTRATIVE PENALTIES AS PROVIDED 25 FOR UNDER SEC. 62 OF THIS ACT AND OTHER APPLICABLE LAWS. 26 27

In addition, the Council may accept donations, grants and contributions from
 various sources, in cash or in kind, for purposes relevant to its functions, subject
 to the usual government accounting and auditing rules and regulations."

SECTION 3. *Repealing Clause*. All laws, decrees, executive orders, proclamations, rules and
 regulations and other issuances or parts thereof, inconsistent with the provisions of this Act are
 hereby repealed or modified accordingly.

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SECTION 4. Separability Clause. If, for any reason, any section or provision of this Act is
 held unconstitutional or invalid, the other sections or provisions hereof shall not be affected
 thereby.

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40 SECTION 5. *Effectivity*. This Act shall take effect fifteen (15) days after its complete 41 publication in at least two (2) newspapers of general circulation.

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43 Approved,