### SEVENTEENTH CONGRESS OF THE ) REPUBLIC OF THE PHILIPPINES ) First Regular Session )



16 JUL 19 P2:04

#### SENATE

# s. No. 504

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Introduced by Senator Antonio "Sonny" F. Trillanes IV

# AN ACT

CONSOLIDATING THE LAWS GRANTING REWARDS TO INFORMERS OF VIOLATIONS OF INTERNAL REVENUE AND CUSTOMS LAWS, REPEALING FOR THIS PURPOSE SECTION 282 OF THE NATIONAL INTERNAL REVENUE CODE OF 1997, SECTION 3513 OF THE TARIFF AND CUSTOMS CODE OF THE PHILIPPINES, AND FOR OTHER PURPOSES

#### **EXPLANATORY NOTE**

Republic Act No. 2338, otherwise known as the Informer's Reward Law, was enacted to help the Bureau of Internal Revenue (BIR) and the Bureau of Customs (BOC) run after tax cheats, tax evaders, and smugglers. This law awards fifteen percent (15%) of the amount recovered to any person who voluntarily gives definite information to the BIR and BOC on any tax fraud or smuggling case which results to the recovery of revenues, surcharges or fees and/or conviction of the guilty party.

However, this law was modified when the Tax Reform Act of 1997 (RA 8424) was enacted. Section 282 thereof provides that only a mere ten percent (10%) reward or One Million pesos (Php 1,000,000.00), whichever is lower, shall be given to any tax informer.

The new law effectively discourages tax informers to report fraud involving Ten Million pesos (Php 10,000,000.00) or more because no matter how big the tax frauds and liabilities are involved in a case, an informer would only get a maximum of One Million pesos (Php1,000,000.00)

As a result, collection inefficiency or tax enforcement and administration by the BIR and BOC have deteriorated. Meanwhile, collection goals and targets are not attained while the so-called "vaunted drive" of the government to improve tax collections, administration and enforcement has yet to bear fruit.

Tax collection during the term of President Arroyo, declined to a low of Twelve percent (12%), from the eighteen percent (18%) of former President Fidel Ramos. President Aquino himself, when he ran for office, vowed to recover the P150-billion annual leakage in the collection of taxes. It is hoped that with the passage of this bill, revenue collection will be reflective of the President's laudable vision of "Daang Matuwid".

In view of the foregoing, the immediate passage of this bill is earnestly sought.

ANTONIO"SONNY" F. TRILLANES IV Senator

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Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

SECTION 1. Any person, except internal revenue or customs officials or employees, 1 2 or any public official or employee or said officials' or employees' relative within the third 3 degree of consanguinity or affinity, who voluntarily gives definite and sworn information, not 4 yet in the possession of the Bureau of Internal Revenue (BIR) or the Bureau of Customs 5 (BOC), stating facts personally known to him which could lead to the discovery of fraud 6 upon the internal revenue or customs laws, or violation of any provision thereof, thereby 7 resulting in the recovery of revenues, surcharges and fees and/or the conviction of the guilty party and/or the imposition of any fine or penalty, shall be rewarded in a sum equivalent to 8 ten percent (10%) of the revenues, surcharges or fees actually recovered and/or fine penalty 9 imposed and actually collected. The same amount of reward shall also be given to informers 10 in cases where the violator has offered to compromise the violation of law committed by him 11 and his offer has been accepted by the Commissioner on Internal Revenue or the 12 13 Commissioner of Customs, as the case may be, and in such case, the ten percent (10%) 14 reward fixed herein shall be based on the amount agreed upon in the compromise and 15 actually collected from the violator: Provided, That should no revenues, surcharges or fees 16 and/or fine or penalty is actually recovered or collected in accordance with law, such persons should not be entitled to a reward: Provided further, That the information required shall not 17 18 refer to a case already pending or previously investigated or examined by the Commissioner 19 of Internal Revenue or the Commissioner of Customs, or any of their deputies, agents or examiners, as the case may be, and that the reward provided herein shall be paid under 20 regulations issued by the Secretary of Finance. The reward herein authorized shall be paid out 21 of revenues, surcharges or fees and/or fine or penalty actually recovered or collected and 22 accounted for in accordance with law as a result of the information furnished by the informer. 23

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SEC. 2. (a) Applications for rewards granted herein amounting to One million pesos (Php 1,000,000.00) and below shall be filed by the informer with the Office of the Commissioner of the BIR or the Commissioner of the BOC, as the case may be, who shall render a final disposition thereof.

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(b) Applications for rewards granted herein amounting to more than One million
pesos (Php 1,000,000.00) shall, upon the approval of the reward, be automatically reviewed
by the Secretary of Finance.

- 5 (c) In both cases, the réwards granted shall be paid to the informer only after 6 revenues, surcharges or fees and/or fine or penalty actually recovered or collected in 7 accordance with law, and after all reports and documents required for the evaluation and 8 approval of the claim for informer's reward, including the endorsement by the Commissioner 9 of the BIR of the Commissioner of the BOC, as the case may be, shall have been submitted to 10 the Department of Finance (DOF) in the appropriate cases.
- (d) The rewards of the informers shall be subject to income tax, collected as a final
  withholding tax, at the rate of twenty percent (20%).

SEC. 3. It shall be unlawful for any official or employee of the BIR, the BOC or the DOF to disclose or reveal the name of any informer. The identity of the informer shall not be revealed except (a) when the informer has given his written consent; or (b) when the information he has provided is proven to be malicious or false.

Disclosure of such confidential information shall be punished by a fine of not less than Five hundred thousand pesos (Php 500,000.00) but not more than One million pesos (Php 1,000,000,00) and suffer imprisonment of not less than ten (10) years but not more than fifteen (15) years and shall likewise suffer an additional penalty of perpetual disqualification to hold public office, to vote and to participate in any public election.

Should the information later turn out or be proven to be false or have been made only for the purpose of harassing, molesting or in any way prejudicing the person so denounced, the person so denounced shall be entitled to any action, criminal or civil, as the facts may warrant.

- SEC. 4. The following laws or provisions of laws are hereby repealed:
- a) Section 282 of Republic Act No. 8424, the National Internal Revenue Code of 1997, as amended;
- b) Section 3513 of the Tariff and Customs Code of the Philippines, as amended;
- c) Republic Act No. 2338 entitled, "An Act to Provide for Reward to Informers of
   Violations of the Internal Revenue and Customs Laws, as Amended"; and
  - d) All other laws, decrees, executive orders, issuances and rules and regulations or parts thereof that are contrary to and inconsistent with any provision of this Act are hereby repealed, amended or modified accordingly.

45 SEC. 5. If any part or provision of this Act is subsequently declared unconstitutional,
46 the validity of the remaining provisions hereof which shall remain in full force and effect.
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48 SEC. 6. This Act shall take effect fifteen (15) days after its publication in the Official
49 Gazette or in at least two (2) newspaper of general circulation.

Approved,

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