Senate Of the Source and

SEVENTEENTH CONGRESS OF THE REPUBLIC
OF THE PHILIPPINES
First Regular Session

16 JUL 20 P4:00

SENA 686

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RECEIVED BY:

Introduced by: Senator Paolo Benigno "Bam" A. Aquino IV

AN ACT INCLUDING RESPONSIVE, EMPOWERED AND SERVICE-CENTERED YOUTH IN THE DISASTER RISK REDUCTION AND MANAGEMENT COUNCIL IN ALL LEVELS, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 10121, OTHERWISE KNOWN AS THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT ACT OF 2010

EXPLANATORY NOTE

Our beloved country is one of the most vulnerable nations to the threat of climate change.

In the past years, the Philippines has experienced a consistent battery of alarming natural calamities. In 2013, Typhoon Yolanda or Haiyan, the deadliest typhoon in our history, affected over 14 million people and took over 6,000 lives.

While the Philippines has been on the receiving end of countless disasters, our resilience and spirit of volunteerism has become a source of comfort and inspiration.

In trying times, the youth sector serves as a beacon of hope and catalyst of action. Schools become depositories of donations and efficient centers for packing and deployment of relief goods, never running out of willing volunteers.

Others are volunteer firefighters, first responders and peacekeepers in their respective localities, like the Rescue Assistance Peacekeeping Intelligence Detail (RAPID) of Cebu City and the Ormoc City-based Hayag Youth Organization.

RAPID has vast experience in relief and rescue operation. They were one of the first responders in Tacloban City after the onslaught of Typhoon Yolanda. They also helped rescue passengers of a passenger vessel that collided with a cargo ship in Cebu in August 2013.

Hayag, for its part, has been teaching swimming, disaster preparedness, first aid and open water safety training to youth. They have successfully taught their members when no one among them had a major accident when Typhoon Yolanda hit Ormoc City.

With impending disasters in the country's future, it is important to move from postdisaster relief to proactive disaster preparedness. And as the nation moves in this direction, it is important to include young Filipinos in this evolving discussion.

The Responsive, Empowered and Service-Centric Youth (RESCYouth) Act proposes to include the Filipino youth in the nation's disaster risk reduction policy body to recognize their role in DRRM and empower them with information and skills to help communities in times of crisis.

The measure seeks to have the National Youth Commission (NYC) Chairman be included in the National Disaster Risk Reduction and Management Council (NDRRMC) to voice out the concerns and proposals of the Filipino youth on disaster prevention, promotion, education, rescue, and rehabilitation, among others.

There is nothing to lose, but so much to gain from engaging the youth in our quest to build a Philippines that is capable of efficiently responding to natural calamities and able to reduce its negative impact on society.

In view of the foregoing, the approval of this bill is earnestly sought.

Ban again Senator Paolo Benigno (Bam" A. Aquino IV



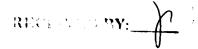
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AN ACT INCLUDING RESPONSIVE, EMPOWERED AND SERVICE-CENTERED YOUTH IN THE DISASTER RISK REDUCTION AND MANAGEMENT COUNCIL IN ALL LEVELS, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 10121, OTHERWISE KNOWN AS THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT ACT OF 2010

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

1 SECTION 1. Short Title. - This Act shall be known as the "Youth Participation in 2 Disaster Risk Reduction and Management Act." 3 SEC. 2. Section 3 of Republic Act (RA) No. 10121 is hereby amended as follows: "Section 3. Definition of Terms. - For purposes of this Act, the 4 5 following shall refer to: 6 XXX 7 (PP) "YOUTH" - REFERS TO THOSE PERSONS AGED FIFTEEN (15) TO THIRTY 8 (30) YEARS OLD AS PROVIDED UNDER REPUBLIC ACT (RA) 8044. 9 (QQ) "YOUTH PARTICIPATION" - REFERS TO THE PROCESS OF INVOLVING 10 YOUNG PEOPLE IN THE INSTITUTIONS AND DECISIONS THAT AFFECT THEIR 11 LIVES INCLUDING BUT NOT LIMITED TO ORGANIZING GROUPS FOR SOCIAL 12 AND POLITICAL ACTIONS, PLANNING THEIR PROGRAMS, AND ADVOCATING 13 THEIR INTEREST IN THE COMMUNITY TO RAISE CONSCIOUSNESS, EDUCATE 14 OTHERS. AND PROVIDE SERVICES. **PROVIDED FURTHER**

PARTICIPATION BY YOUTH ABOVE THE AGE OF 15, BUT BELOW 18 YEARS

SHALL REQUIRE WRITTEN PARENTAL CONSENT.

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2	(RR) "YOUTH REPRESENTATIVE" - REFERS TO A MEMBER OF A YOUTH
3	ORGANIZATION WITH KEY FOCUS IN DISASTER RISK REDUCTION AND
4	MANAGEMENT. "
5	xxx
6	SEC. 3. Section 5 of RA No. 10121 is hereby amended as follows:
7	"Section 5. National Disaster Risk Reduction and Management
8	Council The present National Disaster Coordinating Council or NDCC shall
9	henceforth be known as the National Disaster Risk Reduction and
10	Management Council, hereinafter referred to as the NDRRMC or the National
11	Council.
12	The National Council shall be headed by the Secretary of the
13	Department of National Defense (DND) as Chairperson with the Secretary of
14	the Department of the Interior and Local Government (DILG) as Vice
15	Chairperson for Disaster Preparedness, the Secretary of the Department of
16	Social Welfare and Development (DSWD) as Vice Chairperson for Disaster
17	Response, the Secretary of the Department of Science and Technology
18	(DOST) as Vice Chairperson for Disaster Prevention and Mitigation, and the
19	Director-General of the National Economic and Development Authority
20	(NEDA) as Vice Chairperson for Disaster Rehabilitation and Recovery.
21	The National Council's members shall be the following:
22	xxx
23	(v) Commissioner of the National Anti-Poverty Commission-Victims of
24	Disasters and Calamities Sector (NAPCVDC);
25	(W) CHAIRPERSON OF THE NATIONAL YOUTH COMMISSION (NYC);
26	[(w)] (X) Chairperson, National Commission on the Role of Filipino
27	Women;"
28	xxx
29	SEC. 4. Section 7 of RA No. 10121 is hereby amended to read as follows:

"Section 7. Authority of the NDRRMC Chairperson. - The Chairperson of the NDRRMC may call upon other instrumentalities or entities of the government and nongovernment, CIVIC, AND YOUTH ORGANIZATIONS, for assistance in terms of the use of their facilities and resources for the protection and preservation of life and properties in the whole range of disaster risk reduction and management, TAKING EVERY PRECAUTION NOT TO EXPOSE YOUTH BELOW THE AGE OF CONSENT TO DANGEROUS SITUATIONS. This authority includes the power to call on the reserve force as defined in Republic Act No. 7077 to assist in relief and rescue during disasters or calamities.

SEC. 5. Section 10 of RA No. 10121 is hereby amended to read as follows:

Section 10. Disaster Risk Reduction and Management Organization at the Regional Level. - The current Regional Disaster Coordinating Councils shall henceforth be known as the Regional Disaster Risk Reduction and Management Councils (RDRRMCs) which shall coordinate, integrate, supervise, and evaluate the activities of the LDRRMCs. The RDRRMC shall be responsible in ensuring disaster sensitive regional development plans, and in case of emergencies shall convene the different regional line agencies and concerned institutions and authorities.

The existing regional offices of the OCD shall serve as secretariat of the RDRRMCs. The RDRRMCs shall be composed of the executives of regional offices and field stations at the regional level of the government agencies, AS WELL AS REPRESENTATIVES FROM THE CIVIL SOCIETY AND YOUTH ORGANIZATIONS."

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SEC. 6. Section 11 of RA No. 10121is hereby amended to read as follows:

"Section 11. Organization at the Local Government Level. - The existing Provincial, City, and Municipal Disaster Coordinating Councils shall henceforth be known as the Provincial, City, and Municipal Disaster Risk Reduction and Management Councils. The Barangay Disaster Coordinating Councils shall cease to exist and its powers and functions shall henceforth be assumed by the existing Barangay Development Councils (BDCs) which shall serve as the LDRRMCs in every barangay.

2	(a) Composition: The LDRRMC shall be composed of, but not limited
۷	to, the following:
3	xxx
4	(15) The President of the Association of Barangay Captains
5	(ABC), member;
6	(16) A LOCAL YOUTH REPRESENTATIVE AS MAY BE
7	DETERMINED BY THE LGU, IN CONSONANCE WITH THE
8	GUIDELINES ISSUED BY NYC, OFFICE OF CIVIL DEFENSE (OCD),
9	AND THE DEPARTMENT OF THE INTERIOR AND LOCAL
10	GOVERNMENT (DILG);
11	[(16)] (17) The Philippine National Red Cross (PNRC), member;
12	[(17)] (18) Four (4) accredited CSOs, members; and
13	[(18)] (19) One (1) private sector representative, member."
14	SEC. 7. Section 12 of RA No. 10121is hereby amended to read as follows:
15	"Section 12. Local Disaster Risk Reduction and Management Office
16	(LDRRMO) (a) There shall be established an LDRRMO in every province, city
17	and municipality, and a Barangay Disaster Risk Reduction and Management
18	Committee (BDRRMC) in every barangay which shall be responsible for
19	setting the direction, development, implementation and coordination of
20	disaster risk TRAINING AND management programs within their territorial
21	jurisdiction.
22	xxx
23	(b) The provincial, city and municipal DRRMOs or BDRRMCs shall
24	perform the following functions with impartiality given the
25	emerging challenges brought by disasters of our times:
26	xxx
27	(8) Conduct continuous disaster monitoring and mobilize
28	instrumentalities and entities of the LGUs, CSOs, private
29	groups and organized volunteers, INCLUDING YOUTH

1 ORGANIZATIONS, to utilize their facilities and resources for 2 the protection and preservation of life and properties during 3 emergencies in accordance with existing policies and 4 procedures; 5 XXX 6 (17)MONITOR AND **ENSURE TRAINING** ON **AND** 7 IMPLEMENTATION OF RESPONSE AND REHABILITATION 8 PROGRAMS FOR CHILDREN AND YOUTH, SUCH AS MENTAL 9 **HEALTH** AND **PSYCHO-SOCIAL** SERVICES, **GENDER** 10 SENSITIVITY AND SECURITY, LIVELIHOOD, AND EDUCATION 11 SUBJECT TO CONSULTATION WITH RELEVANT GOVERNMENT 12 AGENCIES, INCLUDING BUT NOT LIMITED TO 13 DEPARTMENT OF SOCIAL WORK AND DEVELOPMENT 14 (DSWD), AND THE DEPARTMENT OF HEALTH (DOH): 15 [(17)] (18) Within its area, promote and raise public awareness 16 of and compliance with this Act and legislative provisions 17 relevant to the purpose of this Act; 18 XXX 19 (c) The BDRRMC shall be a regular committee of the existing BDC and 20 shall be subject thereto. The punong barangay shall facilitate and 21 ensure the participation of at least ONE (1) YOUTH 22 REPRESENTATIVE, THROUGH THE GUIDELINES FORMULATED BY 23 THE NYC, OCD, AND THE DILG; THE SK CHAIRPERSON; AND two 24 (2) CSO representatives from existing and active community-25 based people's organizations representing the most vulnerable 26 and marginalized groups in the barangay." 27 **SEC. 8.** Section 13 of RA No. 10121 is hereby amended to read as follows: "Section 13. Accreditation, Mobilization, and Protection of Disaster 28 29 Volunteers and National Service Reserve Corps, CSOs and the Private Sector. -30 The government agencies, CSOs, YOUTH ORGANIZATIONS, private sector 31 and LGUs may mobilize individuals or organize volunteers to augment their 32 respective personnel complement and logistical requirements in the delivery

of disaster risk reduction programs and activities. The agencies, CSOs, YOUTH

ORGANIZATIONS, private sector, and LGUs concerned shall take full

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responsibility for the enhancement, welfare and protection of volunteers, and shall submit the list of volunteers to the OCD, through the LDRRMOs, for accreditation and inclusion in the database of community disaster volunteers.

A national roster of ACDVs, National Service Reserve Corps, CSOs, YOUTH ORGANIZATIONS, and the private sector shall be maintained by the OCD through the LDRRMOs. Accreditation shall be done at the municipal or city level.

YOUTH ORGANIZATIONS UNDER THE YOUTH ORGANIZATION REGISTRATION PROGRAM (YORP) OF THE NYC, ESPECIALLY THOSE THAT HAVE RECEIVED BASIC TRAINING AND SPECIALIZE IN DISASTER RISK REDUCTION AND MANAGEMENT, SHALL BE TAPPED BY THE NDRRMC TO ASSIST IN PREPARING FOR, RESPONDING TO, AND RECOVERING FROM DISASTERS. NYC SHALL PROVIDE NDRRMC A LIST OF ALL YOUTH ORGANIZATIONS ENGAGED IN DISASTER RISK REDUCTION MANAGEMENT. PROVIDED, THAT NDRMMC IS NOT PRECLUDED FROM TAPPING HIGHER EDUCATION INSTITUTIONS (HEIS) AND TECHNICAL VOCATIONAL INSTITUTIONS (TVIS) THROUGH THEIR NATIONAL SERVICE TRAINING PROGRAM (NSTP) AND NATIONAL SERVICE RESERVE CORPS (NSRC).

Mobilization of volunteers shall be in accordance with the guidelines to be formulated by the NDRRMC consistent with the provisions of this Act. Any volunteer who incurs death or injury while engaged in any of the activities defined under this Act shall be entitled to compensatory benefits and individual personnel accident insurance as may be defined under the guidelines."

SEC. 9. Section 14 of RA No. 10121 is hereby amended to read as follows:

"Section 14. Integration of Disaster Risk Reduction Education into the School Curricula and Sangguniang Kabataan (SK) Program and Mandatory Training for the Public Sector Employees. - The DepED, the CHED, the Technical Education and Skills Development Authority (TESDA), in coordination with the OCD, the National Youth Commission (NYC), the DOST, the DENR, the DILG-BFP, the DOH, the DSWD and other relevant agencies, shall integrate disaster risk reduction and management education in the school curricula of secondary and tertiary level of education, including the National Service Training Program (NSTP), whether private or public,

including formal and non-formal, technical-vocational, indigenous learning, 1 2 and out-of-school youth courses and programs. 3 The NDRRMC, the RDRRMCs, the LDRRMCs, the LDRRMOs, the 4 BDRRMCs the SK councils, AND THE BARANGAY YOUTH REPRESENTATIVE, 5 shall ENSURE [encourage] community, specifically the youth, participation in 6 disaster risk reduction and management activities, such as organizing quick 7 response groups, particularly in identified disaster-prone areas, as well as the 8 inclusion of disaster risk reduction and management programs as part of the 9 SK programs and projects. 10 The public sector employees shall be trained in emergency response 11 and preparedness. The training is mandatory for such employees to comply 12 with the provisions of this Act." 13 SEC. 10. Section 15 of RA No. 10121 is hereby amended to read as follows: 14 "Section 15. Coordination During Emergencies. - The LDRRMCs shall 15 take the lead in preparing for, responding to, and recovering from the effects 16 of any disaster based on the following criteria: 17 (a) The BDC, if a barangay is affected; 18 (b) The city/municipal DRRMCs, if two (2) or more barangays 19 are affected: 20 The provincial DRRMC, if two (2) more 21 cities/municipalities are affected; 22 (d) The regional DRRMC, if two (2) or more provinces are 23 affected; and 24 (e) The NDRRMC, if two (2) or more regions are affected. 25 The NDRRMC and intermediary LDRRMCs shall always act as support 26 to LGUs which have the primary responsibility as first disaster responders. 27 Private sector and civil society groups, INCLUDING YOUTH ORGANIZATIONS,

SEC. 11. Section 21 of RA No. 10121 is hereby amended to read as follows:

by the NDRRMC and concerned LDRRMCs."

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shall work in accordance with the coordination mechanism and policies set

"Section 21. Local Disaster Risk Reduction and Management Fund 2 (LDRRMF). - The present Local Calamity Fund shall henceforth be known as 3 the Local Disaster Risk Reduction and Management Fund (LDRRMF). Not less 4 than five percent (5%) of the estimated revenue from regular sources shall 5 be set aside as the LDRRMF to support disaster risk management activities 6 such as, but not limited to, pre-disaster preparedness programs including 7 training, purchasing life-saving rescue equipment, supplies and medicines. 8 for post-disaster activities, and for the payment of premiums on calamity 9 insurance. The LDRRMC shall monitor and evaluate the use and 10 disbursement of the LDRRMF based on the LDRRMP as incorporated in the local development plans and annual work and financial plan. Upon the 12 recommendation of the LDRRMO and approval of the sanggunian concerned. 13 the LDRRMC may transfer the said fund to support disaster risk reduction 14 work of other LDRRMCs which are declared under state of calamity.

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NOT LESS THAN FIVE PERCENT (5%) OF THE LDRRMF SHALL BE ALLOCATED TO SUPPORT YOUTH-ORIENTED PRE- AND POST-DISASTER ACTIVITIES INCLUDED IN THE YOUTH PLAN SUCH AS, BUT NOT LIMITED TO, TREE-PLANTING, TRAINING, INFORMATION DISSEMINATION, AND CLIMATE **CHANGE MITIGATION AND ADAPTATION EFFORTS."**

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- SEC. 12. Repealing Clause. All other laws, decrees, executive orders, proclamations and other executive issuances, which are inconsistent with or contrary to the provisions of this Act, are hereby amended or repealed accordingly.
- SEC. 13. Separability Clause. If any provision of this Act shall be held unconstitutional or invalid, the other provisions not otherwise affected shall remain m full force and effect.
- SEC. 14. Effectivity Clause. This Act shall take effect fifteen (15) days following its complete publication in the Official Gazette or in two (2) national newspapers of general circulation.
- 31 Approved,