SEVENTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session



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SENATE

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s.в. Nc. <u>118</u>2

Introduced by SEN. WIN GATCHALIAN

AN ACT

DEFINING THE VISION AND POLICIES OF GOVERNMENT IN THE HOUSING AND URBAN DEVELOPMENT SECTOR, CREATING THE DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT, DEFINING ITS MANDATE, POWERS AND FUNCTIONS, AND FOR OTHER PURPOSES

EXPLANATORY NOTE

The problem of housing continues to hound the Philippine Society. In a study conducted by global homeless statistics, "It is estimated that around 44% of the urban population in the Philippines live in slums (UN Hal itat, 2008) with Manila as containing the largest homeless population of any city in the world with 3.1 million.

It is sad that the government continues to fail in providing Filipinos with one of life's basic needs. No less than the 1987 Constitution protects the right of the Filipinos to a decent housing. Section 9, Article XIII provides that "The State shall, by law, and for the common good, undertake, in cooperation with the private sector, a continuing program of urban land reform and housing which will make available at affordable cost, decene housing and basic services to under-privileged and homeless citizens in urban centers and resettlement agas. It shall also promote adequate employment opportunities to such citizens. In the implementation of such program the State shall respect the rights of small property owners." Pursuant to this Constitutional provision, we mandate the creation of a Department of Housing and Urban Development. This agency will be the foremost mechanism of the government in ensuring the availability of affordable housing. Further, it shall be the lead agency in formulating all housing and urban development policies, plans, programs and projects for the Filipino People.

This is a Senate counterpart bill to one filed in the House of Representatives by Rep. Ruffy B. Biazon.

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SEVENTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

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AN ACT

DEFINING THE VISION AND POLICIES OF GOVERNMENT IN THE HOUSING AND URBAN DEVELOPMENT SECTOR, CREATING THE DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT, DEFINING ITS MANDATE, POWERS AND FUNCTIONS, AND FOR OTHER PURPOSES

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

CHAPTER 1

SHORT TITLE, VISION, POLICY AND PRINCIPLES

SECTION 1. Short Title. - This act shall be known as the "Department of
 Housing and Urban Development Act".

Sec. 2. Declaration of Vision and Policies. - The state shall pursue the 3 realization of a modern, humane, economically viable and environmentally 4 sustainable society where the urbanization process is manifest in towns and cities 5 being centers of productive economic activity, led by market forces; where urban 6 7 areas have affordable housing, sustainable physical and social infrastructure and 8 services facilitated under a democratic and decentralized system of governance; 9 where urban areas provide the opportunities for an improved quality of life and the eradication of poverty; and where there is a high degree of complementarity 10

11 between urban and rural communities.

Sec. 3. Principles of Sector Governance. - The stipulated vision and policy 1 2 shall be pursued and realized in accordance with principles that will guide the definition of government functions in the sector; its relationship with the private 3 sector; the vertical compartmentalization of government functions among levels of 4 5 governance, national and local; and, the horizontal compartmentalization of national government functions. These principles that will define and delineate the 6 7 functions, responsibilities and accountabilities of various rational government 8 agencies are as follows:

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(1) Steering Role of the National Government in the Sector. – The national government shall perform a steering role in the urban development and housing sector. In this regard it shall:

12 a) strengthen its role in guiding, mobilizing and facilitating in housing and urban development. It shall define the urban development 13 vision and provide a housing and urban development framework 14 that will guide the investments and activities of the private sector. 15 16 It shall provide policies on spatial integration, urbanization, urban 17 environmental management, urban regeneration, urban land 18 management, housing development and other related concerns to facilitate private enterprise and participation. It shall formulate and 19 20 enforce a minimum set of standards and regulations that will 21 ensure the establishment of a level playing field in the provision of 22 urban infrastructure and services and in locational choices of 23 investors, and prevent urban decay, congestion, diseconomies of 24 scale and environmental degradation of urban areas; and

b) provide policies that will mobilize public and private sector resources toward a self-sustaining housing finance system.

(2) Continuing Devolution of Functions to Local Covernments. The national government and local governments shall act as partners in housing and urban development. Functions and the corresponding authority and accountability shall be continuously devolved to local government units and such devolution shall be guided by the following:

a) The delineation of functions between the national government and local governments shall be such that inefficiencies are removed, access to public services is improved, and plans, programs and services are responsive to local needs and opportunities. For this

1	purpose, functions that are location specific in their benefits and
2	costs shall, to the extent possible, be devolved to local governments.
3	b) The determination of the proper level of government to which a
4	function will be devolved shall be determined by the extent of the
5	geographical effects of the benefits and the cost of undertaking such
6	function.
7	c) Local governments shall implement national government policies in
8	their respective localities. Location specific functions that are to be
9	devolved to local governments are those that relate to the provision
10	of public goods and services. Local governments shall to the extent
11	possible, encourage the private sector to assume primary
12	responsibility in the production of public goods.
13	d) Local governments shall have full autonomy in housing and urban
14	development planning and management consistent with national
15	policies, strategies and regulatory framework.
16	e) The national government shall be the facilitator, independent
17	monitor and performance evaluator. It, shall formulate national
18	standards and rules to guide local governments in the formulation
19	of localized standards. The promulgation and enforcement of
20	standards and regulations shall be undertaken by local
21	governments.
22	(3) Maximum Participation of the Private Sector and Communities in Housing
23	and Urban Development. The government shall provide policies to
24	maximize private sector participation in housing and urban development
25	and to mobilize public and private sector resources toward a self-
26	sustaining housing and urban development finance system. The national
27	government, through local governments, shall ensure that communities
28	are involved in the formulation of housing and urban development policies
29	and plans that will impact upon them, their ivelihood and their living
30	conditions. Full community participation in housing and urban
31	development po'icies, programs and projects of government shall be
32	encouraged.
33	(4) Responsiveness to the shelter needs of the urban poor communities. The
34	government shall directly address the concerrad and needs of the urban
35	poor communities by formulating the policies, providing and mobilizing
36	resources, and designing as well as implementing programs and

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intervention that will address urban homelessness and unemployment. Government shall facilitate the establishment of a finance system that enables all sectors of society to have the opportunity to access funds and facilitate the provision of adequate shelter, security of tenure and appropriate infrastructure, where subsidies, if provided, are transparent in nature and targeted at those in need.

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- 7 (5) Clear Horizontal Compartmentalization and Coordination of Functions 8 Among National Government Agencies. The Department of Housing and Urban Development, created in this Act shall be the primary entity for 9 10 policy formulation and coordination of all housing and urban development functions. It shall define the delineation of housing and urban development 11 12 functions and responsibilities of, and relationship among, national 13 government agencies to promote efficiency and effectiveness, clarify 14 accountability, and ensure synchronization.
- (6) Policy and Coordinating Role of the Department of Housing and Urban
 Development. The role of the Department is to support the
 accomplishment of the sector vision and, in particular, encourage more
 opportunities to improve the lives of the urban poor.

CHAPTER 2

DEFINITION OF TERMS

Sec. 4. *Definition of Terms.* – As used in this Act, the following terms shall
mean:

- (a) Devolution the transfer of responsibility, authority and accountability for
 the performance of a defined function from the national government to
 local governments;
- (b) Urban Land Management refers to the range of government interventions,
 including policies, incentives, regulation and titling, land use planning and
 zoning, land development, public information and conflict resolution that
 will promote the optimization and most efficient use of urban land,
 including appropriate land valuation to achieve efficiency in use, promote
 access, support economic productivity, ensure sustainable development
 and protect individual rights;

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(c) Land Use Plan² – refers to the document, formulated by the local government in consultation with its stakeholders, that defines or provides guidelines on the allocation, utilization, development and management of all lands within a given territory or jurisdiction according to the inherent qualities of the land itself and supportive of economic, demographic, sociocultural and environmental objectives;

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- (d) Shelter refers to the system and its components which establish the residential quality of life, including housing, utilities, access to social services and other community facilities, security, and other aspects related to an individual's residence;
- (e) Urban Development pertains to the process of occupation and use of land
 or space for such activities as residential, industrial, commercial and the
 like, necessary to carry out the functions of urban living. It entails the
 building or rebuilding of more or less permanent structures over land that
 is often withdrawn or converted from its original use, resulting in the
 creation of a built environment;
- (f) Urban Development Planning also called city planning or town planning,
 is a process that involves the planning of diverse elements that comprise
 an urbanized area, including its physical infrastructure, environment,
 housing, transportation, and management of land use and urban growth;
- (g) Urban Renewal or Regeneration the process of planned renewal and
 physical as well as socio-economic revitalization of outworn, old, derelict
 areas of towns and cities through redevelopment and rehabilitation;
- (h) Secondary Morte age Market refers to the system which entails purchase,
 acquisition, discounting, or refinancing of retail loan and mortgage
 packages or other similar instruments. Once purchased, 'these
 instruments in turn are traded in the financial market through the
 issuance and or sale of bonds, promissory notes, debentures, conveyances,
 and other financial instruments or participation therein, backed by the
 same pool of mortgages and other assets;
- (i) Zoning Ordinance refers to the set of rules, regulations and specific
 procedures and requirements promulgated by the local government that
 will guide land use and land development and the development of built
 environment within the jurisdiction of the local government;
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(j) Attachment - refers to the lateral relationship between the department and 1 2 the attached agency or corporation for purposes of policy and program coordination and as further defined under the Administrative Code. 3 4 5 **CHAPTER 3** 6 DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT 7 Sec. 5. Creation of the Department of Housing and Urban Development. - There is hereby created the Department of Housing and Urban Development, 8 9 hereinafter referred to as the Department. Sec. 6. Powers and Functions. - The Department shall perform the following 10 functions: 11 12 (a) Formulate the national urban development and shelter policy and strategy 13 that is consistent with the National Development Plan; (b) Formulate the urban development and shelter planning framework, 14 15 establish and operate a national urban development and shelter planning 16 system, and develop the necessary planning guidelines, procedures, and 17 urban development standards that will define and delineate the roles of all 18 stakeholders, and guide the planning, standards localization. 19 promulgation and enforcement of rules, and service delivery programs of 20 national government and local governments, and facilitate private sector 21 investment; 22 (c) Formulate housing finance policies, and recommend and facilitate the 23 development of mechanisms that promote the establishment of a self-24 sustaining, private sector-led housing finance system; 25 (d) Formulate and implement a shelter program for urban poor communities 26 that will promote their social and economic welfare, and mobilize resources 27 and encourage stakeholder participation in the provision of urban services 28 for the poor; 29 (e) Provide assistance to, and capability building of, local governments in 30 urban development, urban regeneration and urban management in 31 support of national policies and strategies in the sector, as well as 32 strengthen the role of independent component cities and provincial 33 governments as the primary entities for urban development planning and 34 management at the local level;

- 1 (f) Develop and establish a sector performance monitoring and assessment 2 mechanism, and monitor and independently report on the performance of 3 national government agencies and local governments in housing and 4 urban development sector to enable continuing improvements in sector 5 policy and strategy formulation;
- (g) Delineate areas for priority development as urban renewal areas and
 prepare programs for their regeneration;
- 8 (h) Support devolution and decentralization where local governments in
 9 partnerships with communities, non-government organizations and
 10 private groups assume the functions of urban renewal and regeneration;
- (i) Exercise administrative investigatory powers over local governments to
 ensure their faithful compliance with housing and urban development
 laws, standards and guidelines, as well as their judicious and fair
 application of local housing and urban development and housing
 ordinances, and require the submission by local governments of pertinent
 documents and information as may be necessary in the judicious and
 effective conduct of investigation;
- 18 (j) Coordinate the policies and programs of attached agencies; and
- 19 (k) Perform such other related functions as may be mandated by law.

20 Sec. 7. *Mandate.* – The Department shall be the primary national government 21 entity responsible for the management of housing and urban development. It shall 22 be the main planning and policy-making, program coordination, and performance 23 monitoring entity for all housing and urban development concerns.

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CHAPTER 4 DEPARTMENT PROPER

Sec. 8. Composition. - The Department Proper shall be composed of
the Office of the Secretary, his/her immediate staff, the Offices of the Undersecretary
and Assistant Secretaries, and the offices and services directly supportive of the
Office of the Secretary.

31 Sec. 9. *The Secretary*. – The Secretary shall:

(a) Advise the President on the promulgation of rules, regulations and other
 issuances relative to matters under the jurisdiction of the Department;

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(b) Establish policies and standards for the efficient and effective operations 1 2 of the Department in accordance with the programs of the government; 3 (c) Promulgate rules, regulations and other issuances necessary in carrying Δ out the Department's mandate, objectives, policies, plans, programs and 5 projects; (d) Exercise supervision and control over all functions and activities of the 6 7 Department: (e) Delegate authority for the performance of any administrative or 8 9 substantive function to subordinate officials of the Department; and (f) Perform such other functions as may be provided by law or assigned by 10 11 the President. 12 13 The Secretary shall also serve as an ex-officio, non-voting member of the 14 National Economic and Development Authority (NEDA) Board, the governing boards

of the Social Security System (SSS), the Government Service Insurance System 15 16 (GSIS) and the Public Estates Authority (PEA). The Secretary shall be a member of the NEDA's Committee on Infrastructure (INFRACOM) and the Social Development 17 18 Committee (SDC). The Secretary shall be a member of the body authorized to 19 formulate, prescribe, or amend guidelines under Republic Act No. 6957, otherwise 20 known as the Build-Operate-Transfer Law. Further, the Secretary shall be the 21 chairperson of the governing boards of the National Housing Authority (NHA), the Home Development Mutual Fund (HDMF), the Home Guaranty Corporation (HGC) 22 23 and the National Home Mortgage Finance Corporation (NHMFC).

Sec. 10. The Undersecretary and Assistant Secretaries. - The Secretary 24 25 shall be assisted by an Undersecretary and such Assistant Secretaries as may be necessary and allowed by law or organizational policy of government. 26 The 27 Undersecretary and Assistant Secretaries shall be career officers and shall be 28 appointed by the President upon the recommendation of the Secretary. They shall have the powers and functions as provided for in Section 10, Chapter 2, and Book 29 IV of the Administrative Code of 1987. The Secretary is hereby authorized to delineate 30 and assign the respective functional areas of responsibility of the undersecretary and 31 32 assistant secretaries.

33 Sec. 11. **Departmental Services Office.** – The Departmental Services Office, 34 under the Office of the Secretary, shall be headed by an Assistant Secretary, and 35 shall have the following services: Financial Management Service, Administrative

Service, Legal and Legislative Service, Research and Development Service, Public
 Relations and Information Service, and Information and Communications
 Technology Service.

Sec. 12. Financial Management Service. - The Financial Management
Service shall:

a) Formulate the medium-term and annual expenditure program for the
Department and prepare, execute and administer the Department's annual
budget;

- b) Develop and implement approaches, methodologies and procedures for
 ensuring efficiency in the allocation and utilization of budgetary and other
 resources of the Department;
- c) Provide accounting, financial management, disbursement and cashiering
 services to the department and ensure the submission of the appropriate
 financial and physical performance reports and financial statements;
- d) Monitor and make recommendations on the financial and physical
 performance of the Department's programs, projects and activities; and

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e) Perform such other related functions as may be assigned by the Secretary.

18 Sec. 13. Administrative Service. – The Administrative Service shall provide 19 the Department with efficient and effective services relative to personnel, human 20 resources development, records management and custodial work, supplies and 21 inventory management, procurement, physical assets management, and other 22 related administrative functions as may be assigned by the Secretary.

23 Sec. 14. Legal and Legislative Service. - The Legal and Legislative Service
24 shall:

a) Provide the Department, its officials and personnel with legal counseling
services;

- b) Provide assistance to the Secretary in handling cases affecting the
 Department and in the investigation of administrative cases involving
 Department personnel;
- 30 c) Provide assistance to the Secretary and other Department personnel in the
 31 preparation of legislative proposals and legal issuances affecting the sector
 32 or the Department;

d) Review and make recommendations to the Secretary on the legal and 1 legislative implications of plans, programs and activities affecting the 2 3 sector or the Department; and 4 e) Perform such other related functions as may be assigned by the Secretary. 5 Sec. 15. Research and Development Service. - The Research and 6 **Development Service shall:** a) Formulate and implement a research and development agenda and 7 mobilize public and private sector resources to generate new knowledge; 8 9 develop and/or adopt new technologies; identify and design new products and services, to support continuing improvement in housing and urban 10 development regulation, production and service delivery; 11 12 b) Undertake continuing studies on the research and development requirements of the housing and urban development sector for the purpose 13 of, but not limited to, policy development, planning and standards 14 15 formulation; c) Establish collaborative mechanisms with international and local 16 17 institutions, the academe and research institutions, industry, local governments and national government agencies, and other entities and 18 individuals for knowledge sharing, research resources sharing, technology 19 transfer, commercialization, and useful exploitation and industry use of 20 21 research and development; d) Publish and disseminate research and development information to the 22 23 public to promote innovation in the various aspects of housing and urban development; and 24 25 e) Perform such other related functions as may be assigned by the Secretary. Sec. 16. Public Relations and Information Service. - The Public Relations 26 27 and Information Service shall: 28 a) Formulate and implement a public information and relations program that 29 will promote public and stakeholder knowledge of, and feedback on, the policies, regulations, incentives, opportunities and programs and projects 30 in the housing and urban development sector; 31 32 b) Prepare, produce and publish materials to support such public 33 information and public relations program; 1 34 c) Establish collaborative networks for the dissemination of information and 35 generation of feedback on sectoral concerns; and

- d) Perform such other related functions as may be assigned by the Secretary.
 Sec. 17. Information and Communications Technology Service. The
 Information and Communications Technology Service shall:
- a) Formulate and implement an information and communications technology
 plan for the sector that will ensure the speedy generation, organization,
 and processing of data and production of analytic information to support
 planning, policy formulation, performance monitoring and assessment and
 the transaction processing systems of the Department.
- b) Define the design of the integrated information systems and their
 functional specifications, and undertake the management of the
 development, operation and maintenance of applications;
- c) Establish collaborative electronic data sharing and communications
 linkages with other departments, agencies, industry and local government
 units to ensure the generation of comprehensive, up-to-date and accurate
 data and promote their wider use in decision-making;
- d) Undertake continuing user training and assistance to improve computer
 literacy and promote the sophisticated use of information technology in
 planning, analysis, transaction processing and decision-making;
- e) Be responsible for the maintenance and provision of support services to all
 Department employees in the use of information technology;
- f) Conduct continuing studies on best uses of information and
 communications technology in the housing and urban development sector;
 and
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- g) Perform such other functions as may be assigned by the Secretary.

Sec. 18. Advisory Committees. - The Secretary shall have the power to establish ad-hoc advisory committees consisting of key representatives from national government agencies, local governments, the private sector, urban poor communities, academe, and other marginalized groups, to provide a forum for stakeholder participation and dialogue on key housing and urban development issues and policies.

Sec. 19. **Staffing Pattern.** – The Secretary shall prepare and implement a staffing pattern for the Department proper that shall be based on an assessment of the personnel requirements of the entire Department. The remuneration structure of the positions in the staffing pattern shall conform to the Solary Standardization Law.

The Department of Budget and Management shall fund in full the staffing pattern of
 the Department.

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The internal structure and the specific number of divisions that will comprise each of the above bureaus, and units under the Department shall be determined and established by the Secretary.

CHAPTER 5

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PLANS, POLICIES AND MONITORING OFFICE

9 Sec. 20. Plans, Policies and Monitoring Office. - The Plans, Policies and
10 Monitoring Office (PPMO) under the Office of the Secretary shall be headed by an
11 Assistant Secretary and shall be the central government policy, planning and
12 monitoring think tank for housing and resettlement, and urban planning,
13 development and regeneration. The PPMO shall be responsible for the:

- (a) Formulation of national housing policy, urban and regional development
 policies, and resettlement policy;
- (b) Updating of national urban development and housing framework;
 preparation of national shelter plan and agency corporate plan;
- (c) Provision of internal planning services; reviewing policies, plans and
 programs of key shelter agencies;
- 20 (d) Conduct of research and development in housing technologies and into
 21 housing and urban development;
- (e) Monitoring of the effectiveness of government policies and programs in
 housing delivery and urban development, including those of the attached
 agencies;
- (f) Development of performance indicators for housing and urban
 development and the formulation and development of performance
 indicators and program targets for key shelter agencies and local
 governments;
- (g) Monitoring of the performance of key shelter agencies against targets as
 well as the accomplishment of the national shelter plan and adherence to
 the urban development and housing framework;

1	(h) Provision of internal evaluation services to HUDCC;
2	(i) Integration of housing and urban development data banks with those of
3	other government agencies; and
4	(j) Monitoring of the performance of local government programs in housing
5	and urban development.
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6	Sec. 21. Bureaus Under the PPMO The Assistant Secretary for Plans,
7	Policies and Monitoring shall supervise the following:
8	(1) Plans, Policies and Programs Bureau The Plans, Policies and Programs
9	Bureau shall:
10	(a) Formulate, review and update, in consultation with national
11	government agencies, local governments, private sector,
12	communities and other stakeholders, national plans, objectives and
13	policies for housing and urban development, specifically the
14	National Urban Development and Housing Framework and the
15	National Shelter Program;
16	(b) Establish and implement a national housing and urban
17	development planning system and coordinate the preparation and
18	timing of the sectoral plans of national government agencies with
19	the local development plans of local government units, ensuring
20	their consistency with the National Urban Development and
21	Housing Framework, the National Shelter Program and the
22	Medium d'erm Philippine Development Plan;
23	(c) Design programs for the provision of capacity building assistance to
24	local governments in housing and urben development planning,
25	investment programming, formulation of zoning ordinances, plan
26	administration and performance assessment;
27	(d) Formulate policies and design interventions that will directly
28	address the shelter concerns of the urban poor communities,
29	including the formulation of guidelines on eviction and relocation;
30	(e) Standardize planning data and sector information requirements
31	under a uniform data classification and storage and through
32	geographic information systems;
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1	(f)]	Formulato a foreign-assis	sted projects fr	amework co	nsistent with	1 the
2		Urban Development an	d Housing Fi	ramework, 1	National She	elter
3		Program and Sector Pub	lic Investment	Piogram;		
4	(g)]	Formulate an effective	monitoring a	nd perform	ance evalua	ition
5		system and undertake	the overall m	nonitoring a	nd performa	ance
[′] 6		assessment of foreign-a	ssisted housi	ng and urb	an developn	nent
7		projects of the Departme	nt, its attached	d agencies a	nd other nati	onal
8		government agencies, loo	cal governmen	t units, and	other entitie	es;
9	(h) 1	Establish project manage	ement units to	o manage an	d coordinate	e the
10	:	implementation of forei	gn assisted p	projects of t	he Departm:	ient,
11		where necessary;				
12	(i) 1	Provide technical ass	istance to	project ma	anagement	and
13		implementation offices a	nd units of for	reign-assiste	ed projects of	f the
14		Department in the fa	cilitation of	project im	plementation	ı in
15		accordance with approve	ed policies and	l schedules;	and	
16	(j)]	Perform such other funct	tions as may b	e assigned l	by the Secret	tary.
17	(2) Monitor	ring and Evaluation Bu	<i>reau. –</i> The	Monitoring	and Evalua	ition
18	Bureau	ı shall:				
19	(a)]	Monitor and evaluate the	e performance	of the secto	r particularl	y on
20	1	the consistency of prog	rams, project	s and activ	ities of nati	onal
21	1	government agencies, lo	cal governmer	nt units, ind	lustry and o	other
22	\$	stakeholders with the N	ational Urban	1 Developme	ent and Hou	sing
23]	Framework, National Sl	helter Strateg	y, sector pu	ablic investr	nent
24	1	programs and policies of	the departme	nt;		
25	(b)]	Develop and operate	a sector per	rformance	monitoring	and
26	(evaluation system, and n	nonitor, evalua	ate and inde	pendently re	port
27	(on the performance of t	he sector and	l that of loc	al governme	ents,
28	i	industry, national goverr	nment and oth	er key secto	r stakeholde	rs;
29	(c)]	Recommend changes an	d coordinate a	action neede	ed to ensure	the
30	á	accomplishment of th	e objectives	ेंf the l	National Ui	rban
31	·]	Development and Housi	ng Frameworl	c, National S	Shelter Strat	tegy,
32	\$	sector public investme	ent programs	and the	policies of	the
<u>3</u> 3	(department;				
34	(d) 1	Regularly monitor the co	rporate and op	erational pe	rformances o	of all
35	ť	the organic bureaus, atta	ched agencies	and corpora	ations, and n	nake
36		recommendations thereo			•	
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1 (e) Perform such other related functions a	may be assigned by the
2 Secretary	4.
3 (3) Housing Finance Development Bureau	The Housing Finance
4 Development Bureau shall:	
5 (a) Formulate policies to encourage a su	stainable market-oriented
6 housing finance system to ensure adec	mate flow of private funds
7 into the primary and secondary mortga	ge markets;
8 (b) Develop and implement incentive sche	emes to encourage greater
9 participation by the private sector,	communities and other
10 stakeholaers in the provision of housing	and housing finance;
11 (c) Design the most appropriate subsidy	mechanism to increase
12 transparency and efficiency in the use of	public funds, including the
13 creation of a socialized housing fund	or other mechanisms to
14 administer up-front grants or amortization	on support, and design the
15 implementing systems and procedures f	or the program maximizing
16 the principles of decentralization and de	volution;
17 (d) Undertake continuing studies for	the improvement of the
18 institutional framework and administra	tive operations for housing
19 finance;	a fel Des anti- Mere
20 (e) Recommend legislation to improve hou	sing finance laws, policies
21 and mechanisms and develop initiativ	s for private sector and
22 community participation;	vel. [¶.
23 (f) Conduct continuing studies on in.	proving housing finance,
24 resource generation and mobilization	. and their implementing
25 strategies and mechanisms;	
26 (g) Administer homeless assistance or gr	ants to LGUs, NGO's and
27 private communities for temporary of	emergency housing in
28 response to man-made or natural calam	ities; and
29 (h) Perform such other functions as may be	assigned by the Secretary.
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31 CHAPTER 6	α ν
32 URBAN DEVELOPMENT AND HOUSING OPER	ATIONS OFFICE
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1	Sec. 22. The Urban Development and Housing Operations Office The
2	Urban Development and Housing Operations Office (UDHOO), under the Office of the
3	Secretary, shall be headed by an Assistant Secretary and shall be responsible for the:
4	(a) Development of the capacity of local governments to plan, implement and
5	monitor housing, land management, urban development and urban
6	regeneration programs;
7	(b) Development and administration of the national government subsidy
8	program for social housing;
9	(c) Provision of advice and guidance on the development of housing finance
10	market in the Philippines; and
11	(d) Provision of technical and administrative support to management and
12	implementation of foreign assisted projects at the central level.
13	Sec. 23. Bureaus under the UDHOO The Assistant Secretary for Urban
14	Development and Housing Operations shall supervise the following:
15	(1) Housing and Land Use Regulation Bureau The Housing and Land Use
16	Regulation Bureau shall be responsible to:
17	(a) Formulate, review and update national policies and standards,
18	guidelines and regulations relative to land use for implementation
19	and enforcement by local government units;
20	(b) Develop urban development planning and urban development, land
21	use, zoning and urban management standards and guidelines for
22	the formulation of local development p ans, land use plans and
23	zoning ordinances, and for local development administration and
24	urban management by local governmenta, ensuring the integration
25	of the spatial and socio-economic aspects of development,
26	promoting consultation and consensus, and improving development
27	quality;
28	(c) Formulate national standards and regulation relative to the
29	development of condominium and subdyvision projects which will
30	serve as guide for the enforcement of such regulation by the
31	provincial governments and independent cities;
32	(d) Formulate zoning and other land use standards and guidelines
33	which shall govern: the development and implementation of local
34	land use plans and zoning ordinances of municipalities and
35	component cities; the zoning components of civil works and

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infrastructure projects of the national, regional and local governments located within the geographical jurisdiction of the province or independent component city; subdivision or estate development projects of the public and private sectors; and urban renewal plans, programs and projects; *Provided*, That these standards and guidelines shall respect the classification of public lands for forest purposes as certified by the Department of Environment and Natural Resources;

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- (e) Monitor, evaluate, investigate and independently report on the performance of local governments, the private sector, and other stakeholders in the aspects of housing development, land use management, and their regulation;
- (f) Issue rules and regulations to enforce land use policies as
 prescribed by existing laws on land use and such other laws
 regulating the use of land, including the regulatory aspect of the
 Urban Land Reform Act and all decrees relating to the value of land
 and improvements and their rental, in their respective geographical
 areas of jurisdiction;
 - (g) Develop and install a housing and land use development oversight monitoring system and undertake reserve compliance monitoring function deemed vital by the Secretary;
 - (h) Formulate and implement real estate consumer education and protection programs; and
 - (i) Perform such other related functions as may be assigned by the Secretary.
- (2) Urban Land Management and Regeneration Bureau. The Urban Land
 Management and Regeneration Bureau shall be responsible to:
- (a) Formulate urban land management, renewal and regeneration
 policies, strategies, concepts, and models; mobilize community
 support and create the governance mechanisms, incentives and
 disincentives and other modes of intervention to mobilize public and
 private sector resources;
- (b) Undertake continuing monitoring and assessment of urban land
 management policies, programs, interventions and institutional
 mechanisms and assess the urban land management, renewal and

1	regeneration needs and reform requirements to improve policy and
2	strategy formulation;
3	(c) Coordinate the urban land management, renewal and regeneration
4	activities of the national government to easure efficient use of public
5	resources; prevent duplication and $rac{1}{k}$ overlapping, streamline
6	procedures, encourage private sector and community participation
7	and improve services;
8	(d) Undertake studies on urban land management regeneration, and
9	apply best practices and lessons in improving policy, government
10	intervention and practice;
11	(e) Design programs for improving capacities of local governments in
12	urban land management, renewal and regeneration; and
13	(f) Perform such other functions as may be assigned by the Secretary.
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15	CHAPTER 7
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16	OFFICE FOR REGIONAL OPERATIONS
17	Sec. 24. The Office for Regional Operations. The Office for Regional
18	Operations shall exercise supervision and control over the Department's Regional
1 9	Offices, described in Section 25 hereof. It shall be responsible for the provision of
20	public information, monitoring of LGU performance, acvelopment of a regional-
21	central reporting and work flow processes, provision of government assistance to
22	LGUs, administration of subsidy and other regional operations.
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23	Sec. 25. Regional Offices. - The Department is hereby authorized to
24	establish, operate and maintain a Department-wide regional office in each of the
25 26	country's administrative regions. Each Regional Office shall be headed by a Regional
26	Director and shall have the following functions:
27	(a) Implement the policies and programs of the Department in the concerned
28	region;
2 9	(b) Implement the local government housing and urban development capacity
30	building programs of the Department in their respective regions;
31	(c) Ensure the consistency of the over-all regional development goals and
32	programs with the National Urban Development and Housing Framework,
33	and the National Shelter Program, and vice-versa; similarly between
34	Department programs and regional plans of other government agencies;
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(d) Review all local development and land use plans of provinces and 1 2 independent cities for purposes of ensuring compliance with laws; (e) Undertake the independent monitoring and review of sector performance 3 4 and the performance of national government, local governments, industry 5 and other stakeholders in the regions, and recommend appropriate action thereon; 6 7 (f) Monitor, investigate and assess compliance to approved subdivision and condominium plans; and for the purpose, impose fines/penalties and, on 8 9 its own or upon complaint of any interested carty, after the conduct of appropriate investigation, issue notices of violations and Cease and Desist 10 11 Orders for non-compliance thereof; 12 (g) Coordinate the housing and urban development planning process in the 13 regions to ensure the delivery of various services such as titling, issuance 14 of permits for subdivision plans, the provision of social and livelihood 15 services, and other services related to housing and urban development; 16 (h) Maintain a regional database and information system for the sector in the 17 region; 18 (i) Undertake a public information program to provide the industry, general 19 public and other stakeholders with information on national and local government policies, regulations and programs, as well as to establish a 20 21 consultative mechanism to serve as a forum for continuing planning and 22 evaluation of settlement programs and projects; 23 (j) Implement, monitor and evaluate policies, rules and regulations 24 governing resettlement, relocation, eviction or demolition of the homeless 25 and underprivileged and recommend appropriate action thereon; 26 (k) Ensure that local government units institute preventive measures against 27 squatting and address other concomitant problems such as rural to urban 28 migration; 29 (l) Monitor and evaluate the implementation of government programs and 30 projects which would require housing provision and/or relocation and resettlement activities, and recommend appropriate action thereon; 31 (m)Administer homeless assistance or advances/grants to LGUs, NGOs and 32 33 private communities for temporary and emergency housing, in 34 response to man-made and natural calamities;

(n) Implement innovative, clearly defined, transparent and on-budget housing
subsidy mechanisms for the homeless and underprivileged in the regions
to enhance accessibility to housing;
(o) Registration of incorporation of homeowners associations and
condominium corporations; and
(p) Perform such other functions as may be assigned by the Secretary.
CHAPTER 8
ATTACHED AGENCIES
Sec. 26. Attached Agencies and Corporations The following agencies and
corporations are hereby attached to the Department for policy and program
coordination:
(a) National Housing Authority (NHA);
(b) Housing Guarantee Corporation (HGC);
(c) National Home Mortgage Finance Corporation (NHMFC);
(d) Home Development Mutual Fund (HDMF); and
(e) Housing and Urban Development Adjudication Commission (HUDAC).
Sec. 27. National Housing Authority (NHA) The National Housing
Authority shall remain as the sole national government arm for shelter production
and shall institute such programs and approaches that will promote housing
provision for low-income families. It shall encourage private sector participation in
socialized housing production and assist local governments in building capabilities
for the implementation of local housing programs and projects.
Sec. 28. Home Guarantee Corporation (HGC) The Home Guaranty
Corporation shall concentrate on its mandate of providing guarantees to: (a)
encourage the flow of private funds for mass housing development and homebuyers'
financing; and (b) support the development and sustainability of the secondary
mortgage market for housing. The Corporation shall conduct studies and initiate

activities for greater private sector participation in the short-term and for its eventual privatization over the medium term. 30

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Sec. 29. National Home Mortgage Finance Corporation (NHMFC). - The 31 National Home Mortgage Finance Corporation shall focus on its designated function 32 as the secondary mortgage institution of the country. To achieve this, the 33 34 Corporation shall implement measures necessary to enhance its organizational

capability and financial viability, including but not limited to, improvement of
 collection efficiency, restructuring of management information systems, and
 upgrading of its technical capability. The Corporation shall conduct studies and
 initiate activities for greater private sector participation in the short-term and for its
 eventual privatization over the medium term.

Sec. 30. Home Development Mutual Fund (HDMF). - The Fund shall
continue its function of providing a savings system for public and private sector
employees with housing as its primary investment, as provided for in P.D. 1752, as
amended by E.O. 35 and Republic Act 7742.

Sec. 31. Nature of Attachment. - The Secretary shall in concurrent capacity,
be the *Ex- Officio* Chairper son of the governing boards of the attached corporations,
namely, the NHA, the HGC, the NHMFC and the HDMF.

CHAPTER 9

15 HOUSING AND URBAN DEVELOPMENT ADJUDICATION COMMISSION

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16 Sec. 32. **Renaming and Reconstitution of the Housing and Land Use** 17 **Regulatory Board.** – The Housing and Land Use Regulatory Board is hereby 18 renamed and reconstituted as the Housing and Urban Development Adjudication 19 Commission (HUDAC), hereinafter referred to as the Commission.

Sec. 33. *Power and Authority. -* The Commission shall have the following
powers and authorities:

22 (a) To promulgate rules and regulations governing the hearing and disposition 23 of cases filed before it and those pertaining to, its internal functions and 24 such other regulations as may be necessary to carry out the purposes for 25 which it is established: Provided, That it shall not be bound by technical rules of procedure but shall proceed to hear and decide all cases, disputes 26 or controversies in a most expeditious manner³ employing all reasonable 27 means to ascertain the facts of every case in accordance with justice, equity 28 29 and merit;

30 (b) To administer oaths, summon parties to a controversy, issue subpoenas
 31 requiring attendance and testimony of witnesses or the production of such
 32 books, papers, contracts, records, agreements and other documents of

1	similar nature as may be material to a just determination of the matter
2	under investigation or hearing conducted in pursuance of this Act;
3	(c) To issue writs, orders to execute demolition, or seizure or closure of
4	property in accordance with its decision;
5	(d) To issue preliminary or permanent injunction's, whether prohibitory or
6	mandatory, in all cases in which it has jurisdiction, and in which the
7	pertinent provisions of the Rules of Civil Procedure shall apply;
8	(e) To hold any person in contempt, directly or indirectly, and impose
9	appropriate penalties thereof;
10	(f) To impose administrative fines and /or penalties for violation of this Act,
11	the Urban Development and Housing Act and other laws implemented by
12	the Commission, including pertinent rules and regulations, orders,
13	decisions and/or rulings: Provided, That the maximum fines or penalties
14	to be imposed shall not exceed Five Hundred Thousand Pesos
15	(P500,000.00): Provided further, That the Commission may adjust such
16	rates not more than once every three (3) years;
17	(g) To determine and order the payment by the losing party of the cost of the
18	litigation incurred by the winning party and prescribe the manner in which
19	such payments shall be made;
20	(h) To deputize any law enforcement agency in the execution of its final orders,
21	rulings or decisions; and
22	(i) To exercise such other powers as implied, necessary, or incidental to
23	carrying out the express powers granted to the Commission or to achieve
24	the objectives and purposes of this Act, and other laws implemented by the
25	Commission.
26	The Chairperson, aided by the Executive Clerk of the Commission, shall have
27	administrative supervision over the Commission and its regional branches and
28	all its personnel including the Housing and Land Use Arbiters.
29	Sec. 34. Composition and Qualification of Members The Commission
30	shall be composed of a Chairperson and fourteen (14) full-time Members to be
31	appointed by the President, majority of whom shall be members of the Philippine Bar
32	while the others shall have a background or experience in urban development
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	planning, development and implementation of shelter programs for urban poor
34	communities, management, architecture, civil engineering, and other related fields.

They must have been engaged in the practice of their respective professions or specialization or employed in an appropriate office for a period of at least five (5)

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years. In addition, no person who has been convicted of a crime involving moral
 turpitude shall be appointed as members of the Commission.

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The Commission may sit en banc or in five (5) divisions, each composed of 3 4 three (3) members. Subject to the penultimate sentence of this paragraph, the 5 Commission shall sit en banc only for purposes of promulgating rules and 6 regulations governing the hearing and disposition of cases before any of its divisions and regional offices and formulating policies affecting its administration and 7 8 operations. The Commission shall exercise its adjudicatory and all other powers, functions, and duties through its divisions. Of the five (5) divisions, the first, second 9 10 and third divisions shall handle cases coming from the National Capital Region and 11 parts of Luzon. The fourth and fifth divisions, cases from the Visayas and Mindanao, respectively: Provided, That the Commission sitting en banc may, on temporary or 12 13 emergency basis, allow cases within the jurisdiction of any division to be heard and 14 decided by any other division whose docket allows the additional workload and such transfer will not expose litigants to unnecessary additional expense: Provided further, 15 That the Commission shall designate one (1) division to hear and resolve cases 16 involving eviction and relecation of urban poor communities. Each division of the 17 18 Commission shall have exclusive appellate jurisdiction over cases within its territorial jurisdiction. 19

The concurrence of two (2) Commissioners of a division shall be necessary for the pronouncement of judgment or resolution. Whenever, the required membership in a division is not complete and the concurrence of two (2) Commissioners to arrive at a judgment or resolution cannot be obtained, the Chairperson shall designate such number of additional Commissioners from the other divisions as may be necessary.

The conclusions of a division on any case submitted to it for decision shall be reached in consultation before the case is assigned to a member for the writing of the decision. It shall be mandatory for the division to meet for purposes of the consultation ordained therein. A certification to this effect signed by the Presiding Commissioner of the division shall be issued and a cory thereof attached to the record of the case and served upon the parties.

The Chairperson shall be the Presiding Commissionler of the first division and the four (4) other senior members shall be the Presiding Commissioners of the second, third, fourth and fifth divisions, respectively. In the case of the absence or incapacity of the Chairperson, the Presiding Commissioner of the Second Division
 shall be Acting Chairperson.

The Chairperson, aided by the Executive Clerk of the Commission, shall have administrative supervision over the Commission and its regional branches and all its personnel including the Executive Housing and Land Use Arbiters and Housing and Land Use Arbiters.

7 The Commission, when sitting en banc shall be assisted by the Executive 8 Clerk and, when acting through its Divisions by the Division Clerk, respectively, who 9 shall perform such similar or equivalent functions and duties as are discharged, by 10 the Clerk of Court and Deputy Clerk of Court of the Court of Appeals.

11 Sec. 35. **Term and Compensation.** – The Members of the Commission shall 12 be appointed for a term of six (6) years without prejudice to reappointment after said 13 term shall have expired. The Chairperson and Members of the Commission shall 14 receive an annual salary at least equivalent to that of, and be entitled to the same 15 allowances and benefits as, an Undersecretary and Assistant Secretary of the 16 Department, respectively.

The incumbent full, time Commissioners of the present HLURB shall remain
in office unless they opt to avail of the retirement and separation benefits provided
in Section 50 of this Act or are sooner removed for cause.

Sec. 36. Housing and Land Use Arbiters, Qualifications, Powers and
 Functions. - The qualifications, powers and functions of the Housing and Land Use
 Arbiters shall be as indicated hereunder:

- (a) The Secretary, upon recommendation of the Chairperson of the
 Commission, shall appoint Housing and Land Use Arbiters as the needs of
 the service may require for each administrative region;
- (b) No person shall be appointed Housing and Land Use Arbiter unless he/she
 is a member of the Philippine Bar with at least three (3) years experience
 or exposure in the field of real estate and land use development cases;
- (c) The Housing and Land Use Arbiters shall receive an annual salary at least
 equivalent to that of, and be entitled to the same allowances and benefits,
 as an Assistant Regional Director of the Department; and
- (d) The Housing and Land Use Arbiters shall have original and exclusive
 jurisdiction to hear and decide cases enumerated in Section 35 of this Act.

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1	Sec. 37. Jurisdiction. – The Housing and Land Use Arbiters shall exercise
2	original and exclusive jurisdiction to hear and decide cases involving the following:
3	(1) On Real Estate -
4	(a) Unsound and fraudulent real estate business practices;
5	(b) Claims for refund against project owners, developers, dealers,
6	brokers and salespersons;
7	(c) Specific performance of contractual and statutory obligations filed
8	by buyers of subdivision lots or condeminium units against the
9	owner, developer, dealer, broker or salespersons;
10	(d) Squatting on subdivision lots;
11	(e) Eviction and relocation of squatter communities;
12	(f) Disputes involving buyer-financing agreements with any financing
13	institution for condominium/subdivision projects;
14	(g) Disputes involving easements or right of way arising from the
15	development of subdivision and housing projects;
16	(h) Disputes between: (1) land owners and developers, and (2) banks
17	and developers, whenever the interest of Luyers of subdivision lots,
18	or house and lots, or condominium units are involved;
19	(i) Releases of mortgage titles of subdivision lots and condominium
20	units;
21	(j) Disputes involving easement of waterways, drainage, connections
22	and light and view arising from the development of subdivision and
23	housing projects;
24	(k) Disputes involving homeowners associations and condominium
25	corporations, whether intra corporate or unter corporate;
26	(l) Claims of broker/salesmen for unpaid commissions for
27	condominium/sub-division projects;
28	(m) Other related cases arising from contractual or statutory obligations
29	of owners, dealers, brokers or salesmen towards lot or unit buyers;
30	and
31	(n) Regulation of the relationship between residential lessors and
32	lessees that are governed by the Rent Control law.
33	(2) On Housing and Land Use Planning and Regulation - Decisions and actions
34	of: (a) local housing boards or provincial governments, highly urbanized
35	independent component cities and the cities and municipalities of Metro

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1 Manila; (b) regional and local physical planting and zoning bodies, 2 including zoning boards of adjustment and appeals on complaints alleging 3 violations of local zoning ordinances not involving land conversion issues; 4 and (c) provincial and component independent city governments with 5 respect to applications relative to applications with opposition, petitions or 6 complaints for revocation of clearances, permits and licenses issued and 7 issuance of Cease and Desist Orders and administrative fines

(i) On Shelter Rights – Violations of administrative rules and regulations implementing Sections 18 and 28 of Republic Act 7279, otherwise known as the Urban Development and Housing Act.

11 The Commission shall have exclusive appellate jurisdiction over all cases 12 decided by the Housing and Land Use Arbiters.

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Sec. 38. Criminal Prosecution. - Criminal prosecution for violation of
 housing laws and regulations shall be instituted before regular courts with
 appropriate jurisdiction.

16 Sec. 39. **Sheriff.** – The Commission shall appoint a sheriff or such number 17 of sheriffs in its central and regional branches. No person shall be appointed to the 18 position of sheriff unless he is a second grade civil service eligible and has finished 19 at least two (2) years of college. The sheriff shall be responsible for the service or 20 execution of all writs, summons and orders and other processes of the Commission.

Sec. 40. **Appearances.** – A lawyer appearing for a party is presumed to be properly authorized for that purpose. A non-lawyer may appear before the Commission or the Housing and Land Use Arbiter only if: a) he/she represents him/herself as a party to the case; or b) he/she represents his/her organization or members thereof: *Provided*, That he/she shall be made to present written proof that he/she is properly authorized.

Sec. 41. Appeals. - Decisions, awards or orders of the Housing and Land Use
Arbiters shall be final and executory unless appealed to the Commission within ten
(10) calendar days from receipt thereof. The appeal may be entertained only on any
of the following grounds:

(a) If there is *prima facie* evidence of abuse of discretion on the part of the
 Housing and Land Use Arbiter in rendering the questioned decision, award
 or order;

- (b) If the decision, award or order was secured through fraud or coercion, including graft and corruption;
 - (c) If made purely on questions of law; and
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(d) If serious errors in the findings of facts are raised that would cause grave or irreparable damage or injury to the appellant.

Decisions of the Commission can be appealed only to the Court of Appeals
by way of a Petition for Review within fifteen (15) days from notice of judgment, award
or order pursuant to Rule 43 of the 1997 Rules of Civil Procedure.

9 Sec. 42. **Prohibition Against Restraining Order of Injunction.** – No lower 10 court of the Philippines shall have jurisdiction to issue any restraining order or writ 11 of preliminary injunction or permanent injunction against the Commission or its 12 Housing and Land Use Arbiters in any case, dispute or controversy arising from, 13 necessary to, or in connection with the application, implementation, enforcement or 14 interpretation of this Act and other pertinent laws on housing and just and humane 15 eviction or demolition procedures.

16 Sec. 43. **Pending Cases.** – All cases pending in court arising from or in 17 connection with the implementation of pertinent laws on housing and just and 18 humane eviction/demolition procedures shall continut to be heard, tried and 19 decided to their finality.

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CHAPTER 10

FUNCTIONS OF LOCAL GOVERNMENTS IN RELATION TO

HOUSING AND URBAN DEVELOPMENT

Sec. 44. Continuing Devolution of Functions to Focal Governments. – The national government, through the Department and in consultation with the Department of Interior and Local Government and the local governments, shall formulate and implement a continuing devolution program for housing and urban development sector functions, responsibilities, authority and accountability, in accordance with the principles of sector governance stipulated in this Act.

30 Sec. 45. Devolution of Rule Enforcement Functions to Provinces and
 31 Independent Component Cities. - The following regulatory functions of the
 32 Housing and Land Use Regulatory Board as provided for in Executive Order No. 648,

dated 07 February 1981 as amended by Executive Order No. 90, dated 17 December 1 1986, are hereby devolved to provincial governments, independent component city 2 3 governments and the cities and municipalities of the Metropolitan Manila Area: 4 Provided, That all rule promulgation and enforcement functions and activities of local government units, are in accordance with the prescribed regulatory framework and 5 6 policies as well as guidelines issued by the Department:

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(a) Review, evaluate and approve or disapprove comprehensive local development plans, local land use plans and zoning ordinances of 9 component cities and municipalities; the zoning components of civil works and infrastructure projects of national, regional and local governments; 10 subdivision, condominium or estate development projects including 11 12 industrial estates, of the public and private sectors; and urban renewal 13 and regeneration plans, programs and projects; Provided that the review and approval of such comprehensive local development plans, local land 14 15 use plans and zoning ordinances shall respect the classification of public 16 lands for forest purposes as certified by the Department of Environment 17 and Natural Resources; and Provided that the classification of specific 18 alienable and disposable lands by the Bureau of Lands shall be in 19 accordance with the relevant zoning ordinance of the local government 20 where such lands are located; and the provisions of RA 6657 with regard to the lands distributed, and issued notice of coverage under the 21 22 Comprehensive Agrarian Reform Program (CARP) as certified by the 23 Department of Agrarian Reform; Provided, Further, that nothing in this 24 Section shall be construed as repealing, amending or modifying in any manner, the provisions of RA 6657; 25

(b) Registration of subdivision lots and condominium projects; issuance of 26 27 license to sell subdivision lots and condominium units in the registered 28 units; approval of performance bond and the suspension of license to sell; approval or mortgage on any subdivision lot or condominium unit made 29 by owner or developer; granting of permits for the alteration of plans and 30 31 the extension of period for completion of subdivision or condominium 32 projects, subject to the standards and requirements of the Department;

- 33 (c) Impose fines and penalties as may be allowed under existing laws or 34 Department policies, and guidelines;
 - (d) Conduct public hearings and consultations on the promulgation of regulation;

1 2 (e) Formulate and adopt rules and procedures for rule enforcement; 3 (f) Provide information to the Department necessary in the monitoring of local urban development and housing in accordance with the report content and 4 5 formatting guidelines of the Department; and (g) Perform such other related regulatory functions as may be provided for by 6 7 law. 8 9 **CHAPTER 11** 10 TRANSITORY PROVISIONS 11 Sec. 46. Transfer of Functions. - The following functions are hereby 12 transferred as stipulated hereunder: 13 (a) The rule, standards and guidelines formulation functions of the Housing 14 and Land Use Regulatory Board is hereby transferred to the Department, 15 while its rule promulgation and enforcement functions are hereby 16 transferred to the provincial governments, independent component cities 17 and to the cities and municipalities comprising the Metropolitan Manila 18 Area; and 19 (b) The registration of incorporation of home wners associations and 20 condominium corporations are hereby transferred to the regional offices of 21 the Department. 22 Sec. 47. Formulation of Regulatory Framework and Devolution 23 Implementation Program. - The Department shall formulate a regulatory 24 framework and design the necessary policies, standards, guidelines and procedures to guide the rule promulgation and enforcement functions of provincial governments, 25 independent component cities and the cities and municipalities of the Metropolitan 26 27 Manila Area. The Department shall formulate and implement a devolution plan which shall include a multi-year capacity building program, and technical assistance 28 services for the institutional capacity development of provincial governments, 29 independent component cities and the cities and municipalities of the Metropolitan 30 31 Manila Area and the gradual transfer of regulatory functions, and the turnover of the 32 pertinent records and transactions to the pertinent local sovernments which should be completed within Five (5) years from the effectivity of this Act. 33 Sec. 48. Abolition and Conversion of Agencies. The following dispositive 34 actions shall be implemented within six (6) months from the effectivity of this Act: 35

(a) The Housing and Urban Development Coordinating Council. Its functions, 1 2 assets, equipment, funds, choses in action, records and pertinent 3 transactions, shall be transferred to the Department. The employees of the abolished Council may be transferred and absorbed by the Department 4 subject to its staffing pattern and the selection process as prescribed under 6 Republic Act Nc. 6656 on the Rules on Government Reorganization.

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7 (b) The Housing and Land Use Regulatory Board is hereby converted to and 8 renamed as the Housing and Urban Development Adjudication [.] 9 Commission. Its assets, equipment, funds, personnel, pertinent records, 10 choses in action, and pertinent transactions of the Board are hereby 11 . transferred to the Commission. The Commission shall formulate and complete its internal organic structure and inspregional offices, staffing, 12 13 operating systems and procedures and new budget within six (6) months 14 from the effectivity of this Act.

15 Sec. 49. Transfer of Rights, Assets and Liabilities. - The Department shall, by virtue of this Act, be subrogated to all rights and assume all the liabilities 16 of the Housing and Urban Development Coordinating Council and all other agencies 17 18 of the government whose functions and powers have been transferred to the Department, and all their pertinent funds, records, property, assets, equipment and 19 such personnel, as may be necessary, including unexpended portions of their 20 appropriations, except the assets, pertinent funds, records, property, assets, 21 22 equipment and personnel of the Housing and Land Use Regulatory Board.

23 Sec. 50. Transition Period. - All transfer of functions, assets, funds, 24 personnel, equipment, property, transactions and personnel in affected national 25 government agencies and the formulation and implementation of the internal organic structures, staffing patterns, operating systems and revised budgets of the 26 Department and the Commission, shall be completed within six (6) months during 27 28 which existing personnel shall continue to assume their posts in holdover capacity.

29 Sec. 51. Impact Mitigation Strategy. - The Secretary shall formulate and 30 implement respective impact mitigation strategies of the Department and its attached 31 agencies/corporations that will minimize adverse effects on existing personnel of the 32 creation or modification of organization structures and staffing of the Department and its attached agencies, in accordance with pertinent provisions of the Civil Service 33 34 Code, the Administrative Code, and pertinent budgetary rules and regulations. 35 Employees separated from the service as a result of the abolition or reorganization

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under the provisions of this Act shall, within one (1) month from their separation,
receive a separation pay equivalent to one hundred fifty percent (150%) of their
monthly basic salary for every year of service in the government: *Provided*, That those
who are qualified to retire under existing retirement laws shall be allowed to retire
and be entitled to all benefits provided under said retirement laws and shall receive
said benefits within ninety (90) days from their separation from service.

Sec. 52. Formulation of Implementing Rules and Regulations and Other
Implementation Mechanisms. - The following implementing rules and regulations
(IRR) shall be prepared and issued as indicated hereunder:

- 10 (a) The Implementing Rules and Regulations for the operationalization of the
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- Commission and the conversion of the HLURB into the Commission, within sixty (60) days upon approval of this Act;
- (b) The Implementing Rules and Regulation for the creation of the
 Department, the abolition of the HUDCC and the transfer and refocusing,
 as the case may be, of the attached agencies, within sixty (60) days upon
 approval of this Act;
- (c) The promulgation of the rules and regulation governing the hearing and
 disposition of cases and other adjudication functions of the Commission,
 within six (6) months after the constitution of the Commission; and
- (d) The Urban Development Planning System, and the corresponding
 implementing guidelines, to be completed and operational within six (6)
 months upon approval of this Act and the updated Housing and Urban
 Development Framework and Plan completed within one (1) year upon
 approval of this Act.

CHAPTER 12

IMPLEMENTING AUTHORITY AND FUNDING

Sec. 53. **Implementing Authority.** – The Secretary of the Department and the Chairperson of the Commission are hereby authorized to undertake the implementation of the provisions of this Act and implement the necessary organizational changes within the specified six (6)-month transition period.

32 Sec. 54. Authority of Attached Agencies to Reorganize. – The boards of 33 attached corporations and agencies and the Chairperson and Commissioners of the 34 Commission are hereby authorized to make the necessary changes and

improvements in their respective internal formal structures, operating systems,
 staffing and budget configuration in order to implement the newly mandated or
 refocused mandates and functions stipulated in this Act.

Sec. 55. **Protection of Security of Tenure by Affected Personnel.** – The existing authority granted pursuant to the preceding two Sections shall be governed by the provisions of RA 6657 and relevant civil service rules and regulations in order to protect the security of tenure of personnel who shall be affected by the reorganization.

9 Sec. 56. **Funding.** – The initial funding for the implementation of this Act 10 shall come from the unreleased balances of the budgets of the HUDCC and the 11 HLURB. All such other amounts necessary further needed for the implementation of 12 this Act shall be released by the Department of Budget and Management within 30 13 days upon submission by the Department and the Commission of their respective 14 budget estimates.

CHAPTER 13 MISCELLANEOUS PROVISIONS

18 Sec. 57. *Mandatory Review of the Implementation of this Act.* – The 19 Department shall conduct and submit a report to Congress a review of the 20 implementation of this Act at the national government level at the end of the second 21 year of its effectivity and a review of the devolution of functions to local governments 22 at the end of the fifth year of its effectivity.

Sec. 58. *Repealing Clause. -* All laws, executive or lers, proclamations, rules,
 regulations, and other issuances or parts thereof which are inconsistent with the
 provisions of this Act are hereby repealed, amended or modified accordingly.

Sec. 59. Separability Clause. - If for any reason, any portion or provision of
this Act is declared invalid or unconstitutional, the remaining provisions not affected
thereby shall continue to be in full force and effect.

Sec. 60. *Effectivity.* - This Act shall take effect fifteen (15) days after its
publication in at least two (2) newspapers of general circulation.

Approved,

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