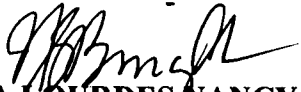


The benefits of this proposed bill is not limited to the protection of said area and its environment. Consistent with “intergenerational responsibility” and “intergenerational justice”¹, this bill also provides sustainable livelihood opportunities to its tenured migrants.

In view of the foregoing, the passage of this bill is earnestly recommended.



MARIA LOURDES NANCY S. BINAY
Senator

¹ Oposa vs. Factoran (G.R. No. 101083, 30 July 1993)

SEVENTEENTH CONGRESS OF THE REPUBLIC)
OF THE PHILIPPINES)
First Regular Session)



16 OCT 19 2 4 07

SENATE
S. B. No. 1214

RECEIVED BY: J

Introduced by Senator Maria Lourdes Nancy S. Binay

1 AN ACT DECLARING THE NORTHWEST PANAY PENINSULA LOCATED IN THE
2 MUNICIPALITIES OF NABAS, MALAY AND BURUANGA, PROVINCE OF AKLAN,
3 AND IN THE MUNICIPALITIES OF LIBERTAD AND PANDAN, PROVINCE OF
4 ANTIQUE AS A PROTECTED AREA UNDER THE CATEGORY OF NATURAL PARK,
5 PROVIDING FOR ITS MANAGEMENT AND FOR OTHER PURPOSES
6

7 *Be it enacted by the Senate and House of Representatives of the Philippines in Congress*
8 *assembled:*
9

10
11 **ARTICLE I**

12
13 **POLICIES AND OBJECTIVES**

14
15 **SECTION 1.** *Title.* This Act shall be known as the “Northwest Panay Peninsula Natural Park
16 (NPPNP) Act”.

17
18 **SECTION 2.** *Statement of Policy.* In recognition of the richness of the biological resources,
19 both flora and fauna, that are native and distinct to Panay Island and the Panay-Negros
20 biographical region, as well as their aesthetic and ecological importance, it is hereby declared
21 the policy of the State to ensure the conservation, protection, management and rehabilitation
22 of these areas.
23

24 The conservation and protection of biological and physical diversities to sustain human, plant
25 and animal life shall be pursued through sustainable and participatory management among
26 the national government, through the Department of Environment and Natural Resources
27 (DENR) and the provincial governments of Aklan and Antique, the local government units
28 (LGUs) of the municipalities of Nabas, Malay and Buruanga in the Province of Aklan and the
29 municipalities of Libertad and Pandan in the Province of Antique, the non-governmental
30 organizations (NGOs), people’s organizations (POs), local stakeholders and the indigenous
31 cultural communities (ICCs), particularly the Aetas, locally called “Ati”.
32

33 **SECTION 3.** *Declaration as Protected Area.* Pursuant to and in accordance with Republic
34 Act No. 7586 or the National Integrated Protected Areas System Act of 1992 (NIPAS Act), a
35 tract of land of the public domain situated within the Northwest Panay Peninsula is hereby
36 declared a protected area under the category of a natural park.

1 **SECTION 4. *Scope and Coverage.*** The NPPNP shall cover a certain parcel of land located
2 in the municipalities of Nabas, Malay and Buruanga, Province of Aklan and in the
3 municipalities of Libertad and Pandan, Province of Antique. Its boundaries are more
4 particularly described as follows:

5
6 Beginning at a point marked "1" of the map, which is N. 82° 37' E., three thousand three
7 hundred twenty-six and four tenth (3,326.4) meters; from

8
9 BLLM No. 7, PSC-38 of Libertad, Antique;

10 ThenceS. 74° 34' W., 1,389.91 meters to corner 2;

11 ThenceN. 74° 23' W., 1,671.82 meters to corner 3;

12 ThenceS. 64° 12' W., 2,112.89 meters to corner 4;

13 ThenceN. 54° 59' W., 1,306.72 meters to corner 5;

14 ThenceN. 47° 07' W., 1,572.37 meters to corner 6;

15 ThenceN. 36° 09' W., 1,331.49 meters to corner 7;

16 ThenceN. 43° 16' E., 1,743.57 meters to corner 8;

17 ThenceS. 40° 18' E., 1,049.46 meters to corner 9;

18 ThenceN. 11° 45' W., 766.12 meters to corner 10;

19 ThenceN. 07° 16' E., 1,735.66 meters to corner 11;

20 ThenceN. 30° 53' W., 699.43 meters to corner 12;

21 ThenceN. 31° 50' E., 1,188.35 meters to corner 13;

22 ThenceN. 87° 15' E., 2,298.33 meters to corner 14;

23 ThenceN. 15° 19' E., 1,171.69 meters to corner 15

24 ThenceS. 84° 01' E., 2,398.04 meters to corner 16;

25 ThenceN. 87° 54' E., 805.44 meters to corner 17;

26 ThenceS. 48°23' E., 2,356.49 meters to corner 18;

27 ThenceS. 50° 18' E., 1,269.20 meters to corner 19;

28 ThenceS. 58° 49' E., 1,424.64 meters to corner 20;

29 ThenceS. 78° 05' E., 2,152.13 meters to corner 21;

30 ThenceS. 51° 59' E., 1,238.41 meters to corner 22;

31 ThenceS. 30° 12' E., 2,266.24 meters to corner 23;

32 ThenceS. 05° 39' E., 1,685.24 meters to corner 24;

33 ThenceS. 22° 26' W., 1,764.83 meters to corner 25;

34 ThenceS. 53° 35' W., 1,081.73 meters to corner 26;

35 ThenceN. 86° 42' W., 533.23 meters to corner 27;

36 ThenceS. 10° 33' W., 1,117.38 meters to corner 28;

1 ThenceS. 79° 32' W., 962.01 meters to corner 29;
2 ThenceN. 57° 20' W., 1,807.07 meters to corner 30;
3 ThenceN. 64° 49' W., 1,535.10 meters to corner 31;
4 ThenceN. 74° 48' W., 2,453.48 meters to corner 1,

5
6 the point of beginning, containing an approximate area of twelve thousand nine and twenty-
7 nine hundredth (12,009.29) hectares, more or less, subject to actual ground survey.
8

9 Any modification of the coverage of this Act due to such factors as changing ecological
10 situations or new scientific or archaeological findings not previously taken into account shall
11 be made through an act of Congress, after consultation with the affected public and
12 concerned government agencies.
13

14 **SECTION 5. *Land Classification.*** All lands of the public domain within the coverage and
15 scope of this Act shall fall under the classification of national park as provided for in the
16 Philippine Constitution.
17

18 **SECTION 6. *Establishment of Buffer Zones.*** Buffer Zones shall be established along and
19 adjacent to the peripheral boundaries to serve as protective layer to the area and its resources.
20 The Buffer Zones shall also serve as a social fence against the entry of intruders that bring
21 destruction or conduct activities detrimental to the park. Prescriptions for the management of
22 buffer zones shall be included as components of the protected area management plan. The
23 DENR shall exercise the same authority over buffer zones in the same manner as protected
24 areas: *Provided, however,* that there shall be consultation with the affected communities.
25

26 The buffer zones shall be established by the DENR, in consultation with the affected
27 communities, after conducting a thorough study on their implications to the development of
28 the park and the surrounding communities.
29

30 **SECTION 7. *Definition of Terms.*** For purposes of this Act, the following terms shall be
31 defined as follows:
32

- 33 a.) Bioprospecting - shall refer to any research activity or collection and utilization of
34 biological and genetic resources for purposes of applying the knowledge derived
35 therefrom solely for commercial purposes;
36
37 b.) Buffer Zones - shall refer to areas that are outside the boundaries of and are
38 immediately adjacent to designated protected areas, pursuant to Section 3 of this Act,
39 that need special development control in order to avoid or minimize encroachment
40 and harm to the protected area;
41
42 c.) By-products or Derivatives - shall refer to any part taken or substance extracted from
43 wildlife, in raw or processed form, which include stuffed animals and herbarium
44 specimens;
45
46 d.) Cave - shall refer to any naturally occurring void, cavity, recess or system of
47 interconnected passages beneath the surface of the earth or within a cliff or ledge and
48 which is large enough to permit an individual to enter, whether or not the entrance,

1 located either on private or public land, is naturally formed or man-made. It shall
2 include any natural pit, sinkhole or other feature which is an extension of the entrance.
3 The term also includes cave resources but not any mine tunnel, aqueduct or other
4 man-made excavation;

- 5
- 6 e.) Collection or Collecting - shall refer to the act of gathering or harvesting wildlife, its
7 By-products or Derivatives;
- 8 f.) Conservation - shall refer to any act or acts of preservation and sustainable utilization
9 of wildlife and/or maintenance, restoration and enhancement of the habitat;
- 10
- 11 g.) DENR - shall refer to the Department of Environment and Natural Resources, a
12 national government agency created under Executive Order No. 192 with jurisdiction
13 over forestlands and protected areas;
- 14
- 15 h.) General Management Planning Strategy (GMPS) - shall refer to a document that
16 serves as a guide in the formulation of site-specific development plans, including
17 plans for the Buffer Zone;
- 18
- 19 i.) Indigenous Cultural Community (ICC) - shall refer to a group of people sharing
20 common bonds of language, customs, traditions and other distinctive cultural traits
21 and who have, since time immemorial, occupied, possessed and utilized a territory;
- 22
- 23 j.) Integrated Protected Areas Fund (IPAF) - shall refer to a special account in the
24 National Treasury established for the purpose of promoting the sustained financing
25 for the operations of the NIPAS. The IPAF may receive revenues generated within the
26 protected area or through donor support and such other funds provided by law;
- 27
- 28 k.) Local Government Unit (LGU) - shall refer to any local government unit, a political
29 body created under Republic Act No. 7160, otherwise known as the "Local
30 Government Code of 1991", a body politic and corporate endowed with powers to be
31 exercised by it in conformity with law, and exercising powers as a political
32 subdivision of the national government and as a corporate entity representing the
33 inhabitants of the territory;
- 34
- 35 l.) National Park - shall refer to a tract of land of the public domain classified as such
36 pursuant to the 1987 Philippine Constitution;
- 37
- 38 m.) Natural Park - shall refer to a relatively large area not materially altered by human
39 activity where extractive resource uses are regulated and maintained to protect
40 outstanding natural and scenic areas of national or international significance for
41 scientific, educational and recreational use;
- 42
- 43 n.) National Integrated Protected Areas System (NIPAS) Act - shall refer to Republic Act
44 No. 7586, entitled "An Act Providing for the Establishment and Management of
45 National Integrated Protected Areas System, Defining its Scope and Coverage, and
46 for Other Purposes", which mandates the classification and administration of all
47 designated protected areas in order to maintain ecological processes and life support
48 systems, to preserve genetic diversity, to ensure sustainable use of resources found
49 within the protected areas and to maintain their natural conditions to the greatest
50 extent possible;

- 1
2 o.) NGO - shall refer to any non-governmental organization or any civic, developmental,
3 environmental or philanthropic non-stock, non-profit organization;
4
5 p.) Northwest Panay Biodiversity Management Council (NPBMC) - shall refer to a
6 multi-sectoral body organized in 1999 and was instrumental in the proclamation of the
7 NPPNP as a protected area;
8
9 q.) Protected Area Management Board (PAMB) - shall refer to a governing body created
10 for each protected area pursuant to the NIPAS Act, and tasked to oversee all activities
11 inside the protected area and its Buffer Zone;
12
13 r.) Protected Area Superintendent (PASu) - shall refer to the chief operating officer of
14 the DENR who is directly responsible to the PAMB and the concerned DENR
15 Regional Executive Director;
16
17 s.) Peninsula - shall refer to a strip of land projecting into water; a narrow piece of land
18 that juts out from the mainland into a sea or lake;
19
20 t.) People's Organization (PO) - shall refer to any locally based people's organization or
21 to any group of people formed to advance the interests of the sector they represent;
22
23 u.) Protected Area - shall refer to any identified portion of land and water set aside by
24 reason of their unique physical and biological significance, managed to enhance
25 biological diversity and protected against destructive human exploitation;
26
27 v.) Secretary - shall refer to the Secretary of the DENR; and
28
29 w.) Tenured Migrant - shall refer to any person who has actually and continuously
30 occupied an area for five (5) years prior to its designation as part of a protected area
31 and is usually dependent on that area for subsistence.
32

33 **ARTICLE II**

34 **MANAGEMENT, MANAGEMENT PLAN AND ZONING**

35
36
37
38 **SECTION 8.** *Management of the Northwest Panay Peninsula Natural Park.* The
39 management and administration of the NPPNP shall be vested in the PAMB: Provided, That
40 the processes and procedures in the management of zones to be established in the area shall
41 be consultative and participatory.
42

43 **SECTION 9.** *Local Government Units.* As members of the PAMB, the LGUs are mandated
44 to participate in the affairs and support the programs and projects of the Protected Area.
45

46 Specific co-management strategies, through the signing of memoranda of agreement, may be
47 adopted, at the discretion of the PAMB, to strengthen and empower its partner POs, NGOs,
48 ICCs and LGUs in all management schemes and undertakings of the NPPNP.
49

1 There shall be an integration of objectives of the NPPNP with the development plans of the
2 two (2) provinces of Aklan and Antique. The respective LGUs shall ensure that local
3 ordinances on environmental protection and conservation and the allocation of funds for
4 environmental programs are consistent with this Act and the management plan.
5

6 **SECTION 10.** *The Northwest Panay Biodiversity Management Council (NPBMC).* The
7 NPBMC shall continue to serve as the coordinating body among member LGUs to strengthen
8 policy direction and heighten the commitment of the communities within and bordering the
9 NPPNP.
10

11 The NPBMC shall work closely with the PAMB to reduce the pressure on the NPPNP from
12 the surrounding communities through development programs and other activities geared
13 towards the protection, conservation and sustainable use of the latter's resources. The
14 NPBMC may also provide assistance to the PAMB.
15

16 **SECTION 11.** *The General Management Planning Strategy (GMPS).* The GMPS for the
17 NPPNP shall be prepared to provide a long-term basic management framework, govern all
18 activities and serve as guide in the preparation of annual operations and budgetary
19 requirements.
20

21 The GMPS shall identify the allowable uses for each zone. The preparation of GMPS shall be
22 undertaken by the PAMB under the supervision of the DENR, in consultation with the
23 different stakeholders. In addition to the contributions from various technical experts on
24 biodiversity management, the PAMB shall solicit the assistance of NGOs and academic
25 institutions in the preparation of the GMPS, particularly in the areas of community-based
26 resource management and ICC concerns. The plan must be consistent with the objectives of
27 the NPPNP.
28

29 The GMPS shall contain information on the following:
30

- 31 a.) The period of applicability which shall be twenty-five (25) years subject to review
32 and modifications, whenever the PAMB deems it necessary;
- 33 b.) Key management issues;
- 34 c.) Goals and objectives of management in support of Section 2 of this Act;
- 35 d.) Site management strategies;
- 36 e.) Zoning, in accordance with Section 11 of this Act;
- 37 f.) Management programs, to include the enforcement of laws, habitat and wildlife
38 management, ecotourism, sustainable-use management, infrastructure development
39 and maintenance, fire prevention and pest control;
- 40 g.) Mechanisms for the protection of the identified core zone and tenured migrants;
- 41 h.) Sustainable and non-destructive livelihood activities;
- 42 i.) Regulations on the preservation and conservation of resources such as permits,
43 resource-use restrictions and the like; and
- 44 j.) Other information as may be deemed necessary.
45

46 The GMPS shall be reviewed and adopted by the PAMB and certified by the Secretary that it
47 conforms to all laws, rules and regulations issued by the DENR. The revision or modification
48 of the GMPS shall be undertaken after consultation with the approval by the PAMB.
49

1 The GMPS shall be prepared in English, but shall be translated in a dialect commonly
2 understood among the majority of the residents. It shall be made available for public perusal
3 at the Office of the PASu.
4

5 **SECTION 12. *Management Zones.*** Management zones shall be established within the
6 NPPNP, giving primary consideration to its protection and conservation. Zoning shall take
7 into account the tenorial and livelihood concerns of communities to ensure the efficient
8 protection of habitats, fragile ecosystem and unique areas, without compromising the general
9 welfare of the local inhabitants.
10

11 The establishment and management of zones shall involve the communities concerned
12 through dialogues, consultations and land resource-use mapping with the aid of geographic
13 information system and latest technologies. Such management zones shall be delineated and
14 established on the ground with the participation of communities, LGUs and other
15 stakeholders.
16

17 All zones that shall be established shall be indicated on maps for control point and
18 management purposes.
19

20 21 **ARTICLE III**

22 23 **INSTITUTIONAL MECHANISMS, ROLES AND FUNCTIONS OF MANAGEMENT**

24
25 **SECTION 13. *Institutional Mechanisms, Roles and Functions of Management.***
26

27 a.) The PAMB shall be the highest policy-making body of the NPPNP. It shall be composed
28 of the following:
29

- 30 1.) The DENR Regional Executive Director (RED) for Region VI, as chairperson and
31 adviser on matters related to the technical aspects of protected area management;
- 32 2.) The governors of the provinces of Aklan and Antique or their duly authorized
33 representatives, preferably the respective provincial planning and development
34 officers (PPDO) or environment and natural resources officers;
- 35 3.) The mayors of the municipalities of Nabas, Malay and Buruanga, Province of Aklan
36 and the municipalities of Libertad and Pandan, Province of Antique, or their duly
37 authorized representatives;
- 38 4.) All punong barangays with territorial jurisdiction over the NPPNP, or their duly
39 authorized representatives;
- 40 5.) Three (3) representatives from the NGOs based in the provinces of Aklan and Antique
41 and at least seven (7) POs duly accredited by the DENR and LGUs with tangible
42 projects within the NPPNP at the time of their membership in the PAMB. In the
43 absence of accredited NGOs, any environmental NGO may be appointed by the
44 Secretary to nominate its representative as PAMB member;
- 45 6.) A representative from the ICCs residing inside the NPPNP or within its buffer zones;
46 and
- 47 7.) A representative each from other national government agencies involved in Protected
48 Area management.
49

1 b.) There shall be an Executive Committee (ExeCom) within the PAMB to whom may be
2 delegated some of its powers and functions, to be composed of the Regional Technical
3 Director for Protected Areas, Wildlife Zones and Coastal Management Service as
4 chairperson, and at least two (2) representatives each from the LGUs, the NGOs and the
5 ICCs. The PAMB shall determine the scope and extent of the authority to be delegated to
6 the ExeCom.
7

8 c.) Except for government officials who shall serve as ex officio, each PAMB member shall
9 serve for a term of five (5) years without compensation: *Provided*, that such government
10 official remains connected with the office or agency being represented. The term of office
11 of the NGO and the PO representatives in the PAMB shall be coterminous with the
12 duration and existence of the organizations' projects in the protected area. Whenever a
13 seat allotted for the NGOs becomes vacant, a new member shall be chosen in the same
14 manner as the original selection process: *Provided further*, that the substitute shall only
15 serve for the remaining term of the predecessor. In the case of elective government
16 officials, their membership in the PAMB shall be coterminous with their respective terms
17 of office.
18

19 The PAMB *En Banc* shall hold a regular meeting at least twice a year and the ExeCom shall
20 hold regular meetings at least once every four (4) months. For both bodies, a quorum shall
21 consist of a simple majority of the members. The chairperson may call for a special meeting
22 as deemed necessary.
23

24 The members of the PAMB shall be entitled to reimbursement of actual traveling and
25 subsistence expenses incurred in attending the meetings of the PAMB or its committees,
26 subject to existing accounting and budgeting rules and regulations. These expenses shall be
27 included in the annual budgetary allocation for the NPPNP.
28

29 **SECTION 14. *Functions of the PAMB.*** The PAMB shall decide by a majority vote and shall
30 have the following powers and functions:
31

- 32 a.) Formulate rules and regulations pertaining to activities that are prejudicial to the
33 NPPNP;
- 34 b.) Issue necessary permits for all activities in accordance with the management plan and
35 pertinent laws and regulations on forest resources and environmental protection;
- 36 c.) Decide on matters relating to planning, resource protection and general administration
37 in accordance with the GMPS;
- 38 d.) Approve proposals, work plans, action plans and guidelines for management in
39 accordance with the approved management plan;
- 40 e.) Promulgate rules and regulations to promote development programs and projects on
41 biodiversity conservation and sustainable development consistent with the
42 management manual;
- 43 f.) Ensure the implementation of programs, as prescribed in the management plan, in
44 order to provide employment to the people dwelling in and around the NPPNP;
- 45 g.) Control and regulate the construction, operation and maintenance of roads, trails,
46 waterworks, sewerage, fire protection and sanitation systems and other public utilities;
- 47 h.) Monitor and evaluate the performance of personnel, NGOs and the communities in
48 contributing to biodiversity conservation and sociocultural and economic
49 development, and report its assessment to the NIPAS Policy and Program Steering
50 Committee and the IPAF governing board;

- 1 i.) Deputize, through the PASu, interested individuals for the enforcement of laws, rules
2 and regulations and prescribe the necessary qualification standards for individuals or
3 groups applying for deputation;
- 4 j.) Accept donations, approve proposals for funding and budget allocation, and exercise
5 accountability over all funds that may accrue to the NPPNP; and
- 6 k.) Create committees that may be needed for the effective implementation of programs
7 and projects.

8
9 The DENR, through the RED for Region VI, shall ensure that the PAMB exercises authority
10 within the scope of its powers and functions. In case of conflict between issuances of the
11 DENR pursuant to the NIPAS Act and the rules and regulations or resolutions of the PAMB,
12 the Secretary shall decide whether to apply the rule or withdraw its application in the NPPNP.

13
14 **SECTION 15. *The PASu Office.*** There is hereby established a PASu office in charge of the
15 management, protection and administration of the NPPNP. The PASu shall be supported by
16 the existing personnel of the DENR. The PASu shall be the chief operating officer of the
17 NPPNP and shall be accountable to the RED of the DENR VI and the PAMB. The PASu
18 shall have the following powers and functions:

- 19 a.) Prepare and recommend to the PAMB the approval of the annual work and financial
20 plans;
- 21 b.) Develop a management information system to ensure that relevant and updated
22 information are available for planning, monitoring and decision-making;
- 23 c.) Collect and/or receive pertinent fees, donations and other income for the protected
24 area;
- 25 d.) Initiate the preparation of the GMPS in coordination with other government offices
26 and sectors;
- 27 e.) Serve as head of the secretariat for the PAMB;
- 28 f.) Establish a productive partnership with the local community and stakeholders,
29 including groups who are interested in attaining the goals and objectives of the
30 NPPNP;
- 31 g.) Formulate and implement park information, education, communication and visitor
32 programs;
- 33 h.) Enforce laws, rules and regulations pursuant to existing environmental laws and
34 DENR orders to protect and preserve the NPPNP from trespass, damage, injury and
35 illegal occupancy;
- 36 i.) Certify whether a proposed activity or project is allowable or not within the
37 management zones;
- 38 j.) Issue cutting permit for planted trees for a volume of up to five (5) cubic meters per
39 applicant per year for traditional and subsistence livelihood of ICCs/indigenous
40 peoples (IPs) and tenured migrants only: *Provided*, that Protected Area Community-
41 Based Resource Management Agreement (PACBRMA) holders with affirmed
42 community resource management plans shall no longer be issued cutting permits:
43 *Provided further*, that the total volume of extraction does not exceed the limit set by
44 the PAMB and the location of extraction is within the appropriate site within the
45 multiple-use zone;
- 46 k.) Issue certificates of origin and transport permits for natural resources and other
47 products collected or gathered from the NPPNP in accordance with the resource-use
48 instruments or agreements or gratuitous permits issued by the PAMB and/or the
49 DENR;
- 50

- 1 l.) Monitor all activities within the NPPNP and its buffer zones; and
2 m.) Perform such other functions as the PAMB or the RED may assign.
3
4

5 ARTICLE IV

6 ANCESTRAL LANDS/DOMAINS AND TENURED MIGRANTS

7
8
9 **SECTION 16.** *Ancestral Lands and Domains.* The rights of the ICCs to their ancestral lands
10 and domains shall be recognized subject to existing and prior rights.
11

12 Traditional property regimes exercised by the ICCs in accordance with their customary laws
13 shall govern the relationship of all individuals within their communities with respect to all
14 lands and other resources found within their ancestral lands and domains.
15

16 The provisions of this Act shall be construed liberally in favor of the ICCs in accordance with
17 the conservation objectives of the NPPNP that would not impair, diminish or derogate any
18 prior or existing right currently enjoyed by the ICCs under existing laws.
19

20 **SECTION 17.** *Tenured Migrants.* Tenured migrants are households that have actually and
21 continuously occupied the NPPNP before April 25, 1997 and are solely dependent on the area
22 for their livelihood. A tenured migrant shall be issued a tenurial instrument on the areas they
23 have been occupying or cultivating, not to exceed a maximum of five (5) hectares per
24 household. In consideration of current practices in areas occupied by tenured migrants,
25 especially in strict protection zones where no occupation or other activities are allowed, a
26 provision for their transfer to sustainable-use zones shall be accomplished through just and
27 humane means.
28

29 To effectively provide a social fence to the NPPNP, a tenurial instrument to be issued
30 pursuant to this Act must be limited solely to the sustainable-use zones in accordance with
31 GMPS. The tenurial instruments or the rights and interests arising out of such instruments
32 shall not be transferred, sold, leased or used as collateral for a loan, otherwise it shall be void.
33 The said rights can be transferred only to direct descendants.
34

35 A tenurial instrument shall cover a period of twenty-five (25) years, renewable for another
36 twenty-five (25) years based on the performance evaluation and compliance with the terms
37 and conditions stipulated in the said instrument.
38

39 Any violation of the terms and conditions of the tenurial instrument or any provision of this
40 Act or abandonment by a tenured migrant shall constitute a sufficient ground for the
41 cancellation of the tenurial instrument.
42

43 Upon cancellation of a tenured migrant instrument for cause or by voluntary surrender of
44 rights, the PAMB shall take immediate steps or strategies to develop, rehabilitate and
45 maintain the area for protection, conservation and sustainable use.
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ARTICLE V

ILLEGAL ACTS

SECTION 18. *Prohibited Acts.* The following shall be the prohibitions and penalties within the NPPNP:

- a.) A fine of not less than Five Thousand Pesos (PhP5,000.00) but not more than Five Hundred Thousand Pesos (PhP500,000.00) or imprisonment of not less than six (6) years and one (1) day but not more than twelve (12) years, or both, at the discretion of the court shall be imposed upon any person who:
 - 1.) Hunts, collects, destroys, traps, disturbs or possesses anywhere within the NPPNP any wild plant or animal or product derived therefrom without prior PAMB permit;
 - 2.) Possesses, without a permit from the PAMB, any wild plant or animal or product derived from such wild plant or animal within the NPPNP or in any of its management zones where the species is not endemic;
 - 3.) Cuts, gathers, collects or removes timber or other forest products, as well as undertakes any activity not compatible with the use of the respective zones within the NPPNP without prior PAMB permit: *Provided*, that any permit issued shall be valid for only one (1) month from the date of issue either to tenured migrants within sustainable, monitored and controlled quotas or for scientific purposes in accordance with existing guidelines and outside the strict protection zones;
 - 4.) Establishes or introduces exotic species that have allelopathic or detrimental effect to endemic species without prior PAMB permit; or
 - 5.) Engages in kaingin or slash-and-burn farming or any activity that causes forest fire.

- b.) A fine of not less than Five Thousand Pesos (PhP5,000.00) but not more than Two Hundred Fifty thousand pesos (PhP250,000.00) or imprisonment of not less than six (6) months but not more than six (6) years, or both, at the discretion of the court, and the restoration and rehabilitation of the damage resulting from violations shall be imposed upon any person who:
 - 1.) Violates the management plan or any resolution issued by the PAMB;
 - 2.) Vandalizes, mutilates, transports, destroys, excavates or in any manner intentionally damages any natural formation or object of natural beauty inside the protected area, or the burial or religious sites including artifacts and other objects belonging to the ICCs/IPs;
 - 3.) Dumps, burns or otherwise disposes of any substance deleterious to the ecosystem, plants and animals or human inhabitants or committing the same in the buffer and multiple-use areas without appropriate authority or permit;
 - 4.) Uses or possesses a motorized equipment anywhere within the strict protection zone without a prior permit from the PAMB;
 - 5.) Uses or possesses chainsaws and band saws without prior PAMB permit: *Provided*, that permits may only be issued for use within the multiple-use zones;
 - 6.) Engages in grazing or raising of poultry and other livestock for commercial purpose: *Provided*, that existing grazing or poultry and other livestock farms shall be phased out within five (5) years after the effectivity of this Act;

- 1 7.) Causes damage or leaves roads and trails in damaged condition;
- 2 8.) Occupies any tract of land without a prior PAMB permit. Any clearing,
- 3 construction of residence or introduction of improvements shall constitute prima
- 4 facie evidence of occupation or settlement;
- 5 9.) Alters, removes, destroys or defaces boundaries, marks or signs;
- 6 10.) Constructs and maintains a building, edifice or any kind of structure or
- 7 conducts any business enterprise without a prior PAMB permit;
- 8 11.) Enters the NPPNP without a prior PAMB permit for purposes of bird
- 9 watching, swimming, trekking, filming, camping, spelunking or caving and other
- 10 similar activities;
- 11 12.) Conducts bioprospecting, research work or any study without a prior PAMB
- 12 permit or in violation of existing guidelines; or
- 13 13.) Engages in treasure hunting.

- 14
- 15 c.) A fine of not less than One Hundred Thousand Pesos (PhP100,000.00) but not more
- 16 than Five Hundred Thousand Pesos (PhP500,000.00) or imprisonment of not less than
- 17 six (6) months but not more than six (6) years, or both, at the discretion of the court
- 18 shall be imposed upon any public officer or law enforcement officer, who, in
- 19 dereliction of the duties of his office, shall maliciously refrain from instituting proper
- 20 action for the punishment of violators of the law or shall tolerate the commission of
- 21 offenses. A conviction of this offense shall also carry the penalty of perpetual
- 22 disqualification from public office;
- 23
- 24 d.) In case the species involved in the violations enumerated under Section 18 a.) hereof,
- 25 are protected species, the penalty to be imposed shall not be less than twelve (12)
- 26 years and one (1) day but not more than twenty (20) years and a fine of not less than
- 27 Five Hundred Thousand Pesos (PhP500,000.00) to One Million Pesos
- 28 (PhP1,000,000.00) in addition to the accessory penalties provided in the immediately
- 29 succeeding paragraph. Furthermore, any citizen may institute the necessary charge
- 30 against the offender for the commission of the acts enumerated under Section 18 a.)
- 31 involving protected species;
- 32
- 33 e.) A conviction under this section shall likewise carry the penalty of eviction from the
- 34 NPPNP, payment of damages for the rehabilitation and restoration and the forfeiture
- 35 of all equipment, device and weapon/s used in the commission of the offense as well
- 36 as the resources caught in the possession of the accused. In case the offender is not a
- 37 citizen of the Philippines, he/she shall be immediately deported to his/her country of
- 38 origin after service of his/her sentence. If the offender is an association or corporation,
- 39 the president or manager shall be directly responsible for the act of the employees and
- 40 laborers;
- 41
- 42 f.) The PASu or the duly deputized personnel may arrest even without a warrant any
- 43 person who has committed or is committing in one's presence any of the offenses
- 44 defined in this section. The PASu may also seize and confiscate in favor of the
- 45 government the tools and equipment used in committing the offenses and the
- 46 resources caught in the possession of the offender and file the necessary charges
- 47 therefore: *Provided*, that the DENR may impose administrative fines and penalties in
- 48 accordance with law; and
- 49

1 g.) In case of conviction, the penalty consisting of fines and damages shall directly accrue
2 to the IPAF for the protected area.
3

4 **SECTION 19.** *Special Prosecutor.* Within thirty (30) days from the effectivity of this Act,
5 the Department of Justice shall designate a special prosecutor to whom all cases of violation
6 of laws, rules and regulations in the NPPNP shall be assigned. Such special prosecutor shall
7 coordinate with the PAMB and the PASu in the performance of one's duties and assist in the
8 training of wardens and rangers in arrest and criminal procedures.
9

10 **ARTICLE VI**

11 **PROCEEDS AND FEES**

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15 **SECTION 20.** *The Northwest Panay Peninsula Natural Park Protected Area Fund.* There is
16 hereby established a trust fund to be known as the Northwest Panay Peninsula Natural Park
17 Protected Area Fund for purposes of financing projects of the system. All income generated
18 from the operation of the system or the management of wild flora and fauna in the NPPNP
19 shall accrue to the fund. The said income shall be derived from fees from permitted sale and
20 export of flora and fauna and other resources from the NPPNP, proceeds from lease of
21 multiple-use areas, contributions from industries and facilities directly benefiting from the
22 NPPNP and such other fees and income derived from the operation of the NPPNP.
23

24 The fund may be augmented by grants, donations, endowment from various sources,
25 domestic or foreign: *Provided*, that the fund shall be deposited as a special account in the
26 National Treasury and disbursements therefrom shall be made solely for the protection,
27 maintenance, administration and management of the system and duly approved projects
28 endorsed by the PAMB in accordance with existing accounting and budgeting rules and
29 regulations: *Provided further*, that the fund shall not be used to cover personal services
30 expenditures.
31

32 The LGUs shall continue to impose and collect all other fees not enumerated herein which
33 they have traditionally collected, such as business permits, property tax and rentals of LGUs'
34 facilities. Furthermore, LGUs may charge add-ons to fees imposed by the PAMB: *Provided*,
35 that such add-ons shall be determined based on the contribution of the LGUs in the
36 maintenance and protection of the NPPNP.
37

38 **ARTICLE VII**

39 **EXISTING FACILITIES**

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43 **SECTION 21.** *Existing Facilities.* Within ninety (90) days from the effectivity of this Act,
44 the PAMB shall be organized and a PASu shall be appointed who, within the same period,
45 shall make an inventory of existing facilities within the boundaries of the NPPNP and submit
46 the said inventory to the PAMB through a sworn statement containing the following
47 information:
48

- 49 a.) List of infrastructure, machineries and facilities and their potential disturbances to
50 protected species and their habitat, reproductive cycles, nesting and feeding grounds;

- 1 b.) Noise levels at all stages of operation;
- 2 c.) Energy requirements and sources of energy;
- 3 d.) Water supply requirements and sources of water;
- 4 e.) Volume of resources extracted from the protected area; and
- 5 f.) Future plans for the next five (5) years.

6
7 Based on the submitted documents, the PAMB, with technical assistance from the DENR,
8 shall determine whether the existence and operation of said infrastructure, machineries and
9 facilities and its future plans and operations would be detrimental to the NPPNP.

10
11 Existing laws, rules and regulations relating to the Environmental Impact Statement (EIS)
12 System shall be applicable to projects and activities intended in the NPPNP. The issuance by
13 the DENR of an Environmental Compliance Certificate (ECC) or its exemption for any
14 project or activity in the NPPNP shall be coordinated with the PAMB.

15 16 17 **ARTICLE VIII**

18 19 **UTILIZATION OF RESOURCES**

20
21 **SECTION. 22.** *Utilization of Resources.* Livelihood activities requiring the use of resources
22 derived from the NPPNP shall be allowed only when it is found to be sustainable and
23 consistent with the GMPS and only upon prior PAMB approval. Only non-timber products
24 can be utilized for livelihood purposes, except trees planted in tenured areas. No exploration,
25 exploitation or utilization of non-renewable resources for commercial purposes or by non-
26 tenured migrants or non-ICCs shall be allowed. Energy generation projects utilizing
27 renewable resource such as, but not limited to, hydroelectric, wind or solar generators may be
28 allowed at the discretion of the PAMB.

29
30 Commercial utilization of resources by tenured migrants and the ICCs shall be allowed only
31 upon prior PAMB approval and in accordance with the GMPS. Commercial exploitation and
32 utilization of water resources and other permitted resources and establishment or installation
33 of infrastructure such as, but not limited to, access roads, telecommunication facilities, etc.,
34 within the NPPNP shall require PAMB approval: *Provided*, that these are not in conflict with
35 the GMPS and shall undergo the EIS System.

36
37 The utilization of non-tangible resources such as, but not limited to, aesthetic value, filming,
38 camping and trekking areas, caving adventures, researches on flora and fauna, and other
39 related activities shall require the approval of the PAMB pursuant to a corresponding
40 permitting system to be adopted. The PAMB shall establish a mechanism that would
41 streamline the processing of these permits in order to promote its viability to enhance revenue
42 collection.

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44 A permanent office, strategically situated within the NPPNP, shall be established for this
45 purpose, where the PASu or his duly authorized representative can judiciously act on requests
46 from respective parties with authority from the PAMB.

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ARTICLE IX

TRANSITORY AND MISCELLANEOUS PROVISIONS

SECTION 23. *Appropriations.* The Secretary of the DENR shall immediately include in the Department's program the implementation of this Act, the funding of which shall be included in the annual General Appropriations Act.

SECTION 24. *Applicability.* The provisions of this Act shall be construed liberally in favor of tenured migrants and the ICC, with due consideration to the protection of biodiversity. The NIPAS Act shall supplement the implementation of this Act.

SECTION 25. *Transitory Provisions.* A new PAMB shall be convened and created within three (3) months from the effectivity of this Act. During the same period, the DENR, in coordination with the PAMB, the Committee on Natural Resources of the House of Representatives, the Senate Committee on Environment and Natural Resources and the concerned Congressional District Representatives shall undertake the preparation of the implementing rules and regulations of this Act.

SECTION 26. *Separability Clause.* If any part or section of this Act is declared unconstitutional, such declaration shall not affect the other parts or sections hereof.

SECTION 27. *Repealing Clause.* All laws, proclamations, rules and regulations inconsistent with this Act are hereby repealed or modified accordingly.

SECTION 28. *Effectivity Clause.* This Act shall take effect fifteen (15) days after its publication in the Official Gazette or in a national newspaper of general circulation.

Approved,