

SEVENTEENTH CONGRESS OF THE) REPUBLIC OF THE PHILIPPINES) First Regular Session)

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SENATE

RECEIVED	BY:	<u> </u>

COMMITTEE REPORT NO. 36

Submitted by the Committee on Public Services on FEB 0 8 2017

Re

H.B. No. 4631

Recommending its approval with amendment.

Sponsor

Senator Grace Poe

MR. PRESIDENT:

The Senate Committee on Public Services to which was referred **H.B. No. 4631**, introduced by Representatives Enverga, Alvarez (F.), Revilla, *et. al*, entitled:

"AN ACT

RENEWING FOR ANOTHER TWENTY-FIVE (25) YEARS THE FRANCHISE GRANTED TO REPUBLIC BROADCASTING SYSTEM, INC., PRESENTLY KNOWN AS GMA NETWORK, INC., AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 7252, ENTITLED "AN ACT GRANTING THE REPUBLIC BROADCASTING SYSTEM, INC. A FRANCHISE TO CONSTRUCT, INSTALL, OPERATE AND MAINTAIN RADIO AND TELEVISION BROADCASTING STATIONS IN THE PHILIPPINES"

has considered the same and has the honor to report it back to the Senate with the recommendation that the attached **H.B. No. 4631** be approved with the following amendments, to wit:

- 1. On page 2, line 10, between the words "SATELLITE" and "OR", insert a comma (,) and the word "TERRESTRIAL";
- 2. On page 3, line 8, between the words "provide" and "ADEQUATE", insert the phrase ", FREE OF CHARGE and a comma (,),".
- 3. On the same page 3 and line, between the words "time" and "to", insert the phrase "WHICH IS REASONABLE AND SUFFICIENT;
- 4. On the same page, line 10, after the word "FACILITIES" and before the comma (,), insert the phrase "**OF THE GRANTEE**";
- 5. On the same page, line 10, between the words "the" and "population", insert the word "PERTINENT";
- 6. On the same page and line, add a slash(/) and the letter (s), in the word population, then insert the phrase "OR PORTIONS THEREOF"
- 7. On the same page, line 11, after the word "issues", insert the phrase "AND RELAY IMPORTANT PUBLIC ANNOUNCEMENTS AND WARNINGS AS NECESSITY, URGENCY OR LAW MAY REQUIRE";
- 8. On the same page, line 14, after the semicolon (;) preceded by "enterprise", insert the word the phrase "PROMOTE AUDIENCE SENSIBILITY AND EMPOWERMENT THROUGH. BUTNOT LIMITED TO. CLOSED **CAPTIONING**, then add a semicolon(;)

Hence, the entire Section 4 shall now read as: Sec.4. Responsibility to the Public.- The grantee shall provide free of charge, adequate public service time which is reasonable and sufficient to enable the government, through the broadcasting stations or facilities of the grantee, to reach the pertinent population/s or portions thereof on important public issues and relay important public announcements and warnings a necessity, urgency or law may require; provide at all times sound and balanced programming; promote public participation; assist in the functions of public information and education; conform to the ethics of honest enterprise; promote audience sensibility and empowerment through, but not limited to, closed captioning; and not use its station or facilities for the broadcasting of obscene and indecent language, speech, act or scene; or for the dissemination of deliberately false information or willful misrepresentation, to the detriment of the public interest, or to incite, encourage, or assist in subversive or treasonable acts.

- 9. On the same page 3, line 23, replace the semicolon (;) with a colon (:);
- 10. On page 4 line 2, between the words "FACILITIES" and "during", insert the phrase "OF THE GRANTEE";
- 11. On page 4 line 18, after the word "Nonacceptance", insert the phrase "**OF THE GRANTEE**";
- 12. On page 5 line 20, delete the phrase "cut off from" and replace it with the phrase "**NOT ALLOW TO BE AIRED**;
- 13. On the same page, line 21, delete the phrase "the air;
- 14. On page 6 line 16, after the word "Philippines", insert the phrase "IN THE FORM OF AN AMENDMENT OF THIS ACT"
- 15. On page 7, line 17, after the word "FRANCHISE", insert a comma (,) and the phrase "THE LIFE SPAN OF THE FRANCHISE"

Respectfully submitted:

GRACE POE chairperson

FRANCIS "CHIZ" G. ESCUDERO
Vice Chairperson

JOSEPH VICTOR G. EJERCITO
Vice Chairperson

LOREN B. LEGARDA

RICHARD J. GORDON

PAOLO BENIGNO "BAM" AOUINO IV

JUAN MIGUEL "MIGZ" F. ZUBIRI

EMMANUEL "MANNY" D. PACQUIAO

PANFILO M. LACSON

ANTONIO "SONNY" F. TRILLANES IV

JOEL VILLANUEVA

Ex-Officio Members:

RALPH G. RECTO Minority Leader VICENTE C SOTTO III

Majority Leader

FRANKLIN M. DRILON
Senate President Pro Tempore

CONGRESS OF THE PHILIPPINES
SEVENTEENTH CONGRESS
First Regular Session

HOUSE OF REPRESENTATIVES

H. No. 4631

BY REPRESENTATIVES ENVERGA, ALVAREZ (F.), REVILLA, CAMINERO, MACEDA, ROMUALDO, MARCOLETA, MADRONA, BELMONTE (R.), QUIMBO, CORTES, ATIENZA, CHIPECO, CHAVEZ, GULLAS, ABU, VARGAS-ALFONSO, ALVAREZ (M.), VIOLAGO, DURANO, PANCHO, ACOSTA, PIMENTEL, VILLAFUERTE, SAVELLANO, ABAYON, TUGNA, GONZALES (A.D.), AGGABAO, MARTINEZ, BRAVO (M.), GATCHALIAN, FARIÑAS, VELARDE, RODRIGUEZ (I.), ZAMORA (M.), ESPINO, BERTIZ, MONTORO, DEL MAR, ROBES, NIETO AND SY-ALVARADO, PER COMMITTEE REPORT NO. 40

AN ACT RENEWING FOR ANOTHER TWENTY-FIVE (25) YEARS THE FRANCHISE GRANTED TO REPUBLIC BROADCASTING SYSTEM, INC., PRESENTLY KNOWN AS GMA NETWORK, INC., AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 7252, ENTITLED "AN ACT GRANTING THE REPUBLIC BROADCASTING SYSTEM, INC. Α FRANCHISE CONSTRUCT, INSTALL, OPERATE AND MAINTAIN RADIO AND TELEVISION BROADCASTING STATIONS IN PHILIPPINES"

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION I. Republic Act No. 7252 is hereby amended to read as follows:

"SECTION I. Nature and Scope of Franchise. — Subject to the provisions of the 1987 Constitution and applicable laws, rules and regulations, [there is hereby granted to the Republic

Broadcasting System, Inc., its successors or assigns and hereunder referred to as the grantee, a franchise] THE FRANCHISE GRANTED TO REPUBLIC BROADCASTING SYSTEM, INC., PRESENTLY KNOWN AS GMA NETWORK, INC., HEREUNDER REFERRED TO AS THE GRANTEE, ITS SUCCESSORS OR ASSIGNEES, UNDER REPUBLIC ACT NO. 7252 to construct, install, ESTABLISH, operate and maintain for commercial purposes and in the public interest radio and television broadcasting stations in the Philippines, INCLUDING DIGITAL TELEVISION SYSTEM, THROUGH MICROWAVE, SATELLITE OR WHATEVER MEANS, OR THE USE OF ANY NEW TECHNOLOGIES IN TELEVISION AND RADIO SYSTEMS, with the corresponding [technological auxiliaries or facilities,] AUXILIARY, special broadcast and other program and distribution services and relay stations, and to install radio communication facilities for the grantee's private use in its broadcast services is HEREBY RENEWED FOR ANOTHER TWENTY-FIVE (25) YEARS FROM THE APPROVAL OF THIS ACT.

"Sec. 2. Manner of Operation of Stations or Facilities.

The stations or facilities of the grantee shall be constructed and OPERATED in a manner as will, at most, result only in the minimum interference on the wavelengths or frequencies of [the other] existing stations or OTHER stations which may be established by law, without in any way diminishing its own right to use its [selected] Assigned wavelengths or frequencies and the quality of transmission or reception thereon as should maximize rendition of the grantee's services and/or the availability thereof.

"SEC. 3. Prior Approval of the National Telecommunications Commission. — The grantee shall secure from the National Telecommunications Commission (NTC) the appropriate permits and licenses for its stations and shall not use any frequency in the radio/television spectrum without having been authorized by the [Commission] NTC.

"SEC. 4. Responsibility to the Public. — The grantee shall provide [reasonable] ADEQUATE public service time to enable the government, through the [said] broadcasting stations OR FACILITIES, to reach the population on important public issues; provide at all times sound and balanced programming; promote public participation [such as in community programming]; assist in the functions of public information and education; conform to the ethics of honest enterprise; and not use its stations OR FACILITIES for the broadcasting of obscene and indecent language, speech, act or scene[,]; or for the dissemination of deliberately false information or willful misrepresentation, [or] to the detriment of the public interest, or to incite, encourage, or assist in subversive or treasonable acts.

"SEC. 5. Right of THE Government. — A special right is hereby reserved to the President of the Philippines, in times of WAR, rebellion, public peril, calamity, emergency, disaster or SERIOUS disturbance of peace and order[,]; to temporarily take over and operate the stations OR FACILITIES of the grantee[,]; to temporarily suspend the operation of any station OR FACILITY in the interest of public safety, security and public welfare[,]; or to authorize the temporary use and operation thereof by any agency

of the government, upon due compensation to the grantee, for the use of [said] THE stations OR FACILITIES during the period when [they] THESE shall be so operated.

"SEC. 6. Term of Franchise. - This franchise shall be [for a term] IN EFFECT FOR A PERIOD of twenty-five (25) years from the [date of approval] EFFECTIVITY of this Act, unless sooner revoked or cancelled. In the event the grantee fails to operate continuously for two (2) years, this franchise shall be deemed ipso facto revoked.

"SEC. 7. Acceptance and Compliance. — This franchise shall become effective upon acceptance GIVEN in writing by the grantee[.] TO THE CONGRESS OF THE PHILIPPINES, THROUGH THE COMMITTEE ON LEGISLATIVE FRANCHISES OF THE HOUSE OF REPRESENTATIVES AND THE COMMITTEE ON PUBLIC SERVICES OF THE SENATE, WITHIN SIXTY (60) DAYS FROM THE EFFECTIVITY OF THIS ACT. Upon giving such acceptance, the grantee shall exercise the privileges granted under this Act. Nonacceptance shall render the franchise void.

"[SEC. 8. Tax Provisions. — The grantee, its successors or assigns shall be liable to pay the same taxes on their real estate, buildings and personal property, exclusive of this franchise, as other persons or corporations are now or hereafter may be required by law to pay. In addition thereto, the grantee, its successors or assigns shall pay a franchise tax equivalent to three percent (3%) of all gross receipts of the radio/television business transacted under this franchise by the grantee, its successors or assigns and the said percentage shall be in lieu of

all taxes on this franchise or earnings thereof: *Provided*, That the grantee, its successors or assigns shall continue to be liable for income taxes payable under Title II of the National Internal Revenue Code pursuant to Section 2 of Executive Order No. 72 unless the latter enactment is amended or repealed, in which case the amendment or repeal shall be applicable thereto.

"The grantee shall file the return with and pay the tax due thereon to the Commissioner of Internal Revenue or his duly authorized representative in accordance with the National Internal Revenue Code and the return shall be subject to audit by the Bureau of Internal Revenue.]

"SEC. [9]8. Self-regulation by and Undertaking of Grantee. – The grantee shall not require any previous censorship of any speech, play, act or scene, or other matter to be broadcast and/or telecast from its stations; but if any such speech, play, act or scene, or other matter should constitute a violation of the law or infringement of a private right, the grantee shall be free from any liability, civil or criminal, for such speech, play, act or scene, or other matter FROM ITS STATIONS: Provided, That the grantee, during any broadcast and/or telecast, shall cut off from the air the speech, play, act or scene, or other matter being broadcast and/or telecast if the tendency thereof is to propose and/or incite treason, rebellion or sedition; or the language used therein or the theme thereof is indecent or immoral: [; and] PROVIDED, FURTHER, THAT willful failure to do so shall constitute a valid cause for the cancellation of this franchise.

"SEC. [10]9. Warranty in Favor of National and Local Governments. - The grantee shall hold the national, provincial,

 CITY and municipal governments of the Philippines [harmless]

FREE from all claims, accounts, demands or actions arising out of accidents or injuries, whether to property or to persons, caused by the construction or operation of the stations of the grantee.

"SEC. [11]10. Sale, Lease, Transfer, Usufruct[, etc.] or Assignment of Franchise. — The grantee shall not sell, lease, transfer, grant the usufruct of[, sell] nor assign this franchise [n]or the rights and privileges acquired thereunder to any person, firm, company, corporation or other commercial or legal entity, nor mercial with any other corporation or legal entity, nor shall the controlling interest [in] of the grantee be transferred, whether as a whole or in parts, and whether simultaneously or contemporaneously, to any such private person, firm, company, corporation or entity without the prior approval of the Congress of the Philippines[.]: Provided, That [A]any person or entity to which this franchise is sold, transferred or assigned shall be subject to all the same conditions, terms, restrictions, and limitations of this Act.

"SEC. [12]11. General Broadcast Policy Law. - The grantee shall comply with AND BE SUBJECT TO THE PROVISIONS OF a general broadcast policy law, which Congress may hereafter enact.

"SEC. 12. REPORTORIAL REQUIREMENT. - THE GRANTEE SHALL SUBMIT AN ANNUAL REPORT TO THE CONGRESS OF THE PHILIPPINES, THROUGH THE COMMITTEE

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"Sec. 13. Equality Clause. — Any advantage, favor, privilege, exemption, or immunity granted under existing franchise, or which may hereafter be granted for radio and/or television broadcasting, upon prior review and approval of Congress, shall become part of this franchise and shall be accorded immediately and unconditionally to the herein grantee: *Provided*, That the foregoing shall not apply to nor affect provisions of broadcasting franchises concerning territory covered by the franchise or the type of service authorized by the franchise.

"SEC. [13]14. Separability Clause. — If any of the sections or provisions of this Act is held invalid, all the other provisions not affected thereby shall remain valid.

"SEC. [14]15. [Repealing] REPEALABILITY AND NONEXCLUSIVITY Clause. — This franchise shall be subject to amendment, alteration, or repeal by the Congress of the Philippines when the public interest so requires and shall not be interpreted as an exclusive grant of the privileges herein provided for.

"SEC. [15]16. x x x."

- SEC. 2. Effectivity. This Act shall take effect fifteen (15) days after
- 2 its publication in the Official Gazette or in a newspaper of general circulation. Approved,