SENATE OFFICE OF THE SECRETARY

13th CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session

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S. BILL NO. 1347

Introduced by Senator Ralph G. Recto

EXPLANATORY NOTE

This bill seeks to increase the penalties for violations of certain provisions of Republic Act No. 7394, otherwise known as "The Consumer Act of the Philippines" by amending specific sections that fall under said provisions.

Republic Act No. 7394 was enacted primarily to protect the consumers against hazards to health and safety, and against deceptive, unfair and unconscionable sales acts and practices. Unfortunately, blatant disregard to the law is still practiced by several manufacturers, distributors, retailers, and suppliers that puts the consumer in the losing end.

The penalties provided in the Consumer Act are found to be less than what it is warranted to be. Throughout the world, people are increasingly coming to the understanding that substantial fines and appropriate prison terms are necessary deterrents. The law was enacted in 1992 when the penalties imposed have become too inconsequential relative to the standards of living today. The penalties are no longer effective deterrent against the commission of violations by persons who only wanted to increase profit.

Consumer advocacy has yet to take roots in the country and it is incumbent upon Congress to continuously review the Consumer Act and its related laws towards promoting the best interests and general welfare of the consuming public.

In view of the foregoing, immediate approval of this bill is earnestly urged.

Rga/sb2228-ra7394/

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S. BILL NO.

Introduced by Senator Ralph G. Recto

AN ACT

INCREASING THE PENALTIES FOR VIOLATIONS OF CERTAIN PROVISIONS OF REPUBLIC ACT NUMBERED SEVEN THOUSAND THREE HUNDRED NINETY-FOUR (R.A. NO. 7394), OTHERWISE KNOWN AS THE CONSUMER ACT OF THE PHILIPPINES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Article 19 of Republic Act No. 7394 (R.A. No. 7394),
 otherwise known as the Consumer Act of the Philippines, is hereby
 amended to read as follows:

"Article 19. Penalties. - a) Any person who shall violate any 4 provision of Article 18 shall upon conviction, be subject to a fine of 5 not less than [One thousand pesos (P1,000.00)] TWENTY THOUSAND 6 7 PESOS (P20,000.00) but not more than [Ten thousand pesos (P10,000.00)] TWO HUNDRED THOUSAND PESOS (P200,000.00) or 8 imprisonment of not less than [two (2) months] THREE (3) YEARS but 9 not more than [one (1) year] SIX (6) YEARS, or both upon the 10 discretion of the court." 11

12 "If the offender is an alien, he shall be deported after service
13 of sentence and payment of fine without further deportation
14 proceedings."

SEC. 2. Article 41 of R.A. 7394 is hereby amended to read as follows:

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"Article 41. Penalties. - a) Any person who violates any of the 2 provisions of Article 40 shall, upon conviction, be subject to 3 imprisonment of not less than [one (1) year] THREE (3) YEARS but not 4 more than [five (5) years] SIX (6) YEARS, or a fine of not less than 5 [Five thousand pesos (P5,000.00)] ONE HUNDRED THOUSAND PESOS 6 7 (P100,000.00) but not more than [Ten thousand pesos (P10,000.00)] TWO HUNDRED THOUSAND PESOS (P200,000.00), or both such 8 imprisonment or fine, in the discretion of the Court." 9

10 SEC. 3. Article 47 of R.A. 7394 is hereby amended to read as follows:

"Article 47. Penalties; exception – a) Any person who
violates any of the provisions of Article 46 shall, upon conviction, be
subject to a fine of not less than [One thousand pesos (P1,000.00)]
TWENTY THOUSAND PESOS (P20,000.00) or an imprisonment of not
less than [six (6) months] THREE (3) YEARS but not more than [five (5)
years] SIX (6) YEARS or both upon the discretion of the court."

17 SEC. 4. Article 60 of R.A. 7394 is hereby amended to read as follows:

18 "Article 60. Penalties. - a) Any person who violates any
19 of the provisions of Title III, Chapter I, shall upon conviction, be
20 subject to a fine of not less than [Five hundred pesos (P500.00)] TEN
21 THOUSAND PESOS (P10,000.00) but not more than [Ten thousand
22 pesos (P10,000.00)] TWO HUNDRED THOUSAND PESOS (P200,000.00)
23 or imprisonment of not less than [five (5) months] THREE (3) YEARS

but not more than SIX (6) YEARS [one (1) year] or both upon the
 discretion of the court."

3 SEC. 5. Article 65 of R.A. 7394 is hereby amended to read as follows:

4 "Article 65. Penalties. - a) Any person who shall violate the provisions of paragraphs (a) to (f) and paragraph (I) of Article 64 or 5 its implementing rules and regulations shall, upon conviction, be 6 subject to a fine of not less than [Two hundred pesos (P200.00)] TEN 7 THOUSAND PESOS (P10,000.00) but not more than [One thousand 8 9 pesos (P1,000)] TWO HUNDRED THOUSAND PESOS (P200,000.00) or by imprisonment of not more than Jone (1) year] THREE (3) YEARS or 10 11 both upon the discretion of the court."

"b) Any person who shall violate the provisions of paragraph
(g) of Article 64 for the first time shall be subject to a fine of not less
than [Five hundred pesos (P500.00)] TEN THOUSAND PESOS
(P10,000.00) or imprisonment of not less than [one (1) month] THREE
(3) YEARS but not more than [five (5) years] SIX (6) YEARS or both,
upon the discretion of the court."

"c) The owner – possessor or user of instrument of weights and
measure enumerated in paragraphs (h) to (k) of Article 64 shall,
upon conviction, be subject to a fine of not less than [Three
hundred pesos (P300.00)] TEN THOUSAND PESOS (P10,000.00) or
imprisonment not exceeding [One (1) year] THREE (3) YEARS or both,
upon the discretion of the court.

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SEC. 6. Article 73 of R.A. 7394 is hereby amended to read as follows:

"Article 73. Penalties. - a) Any person who shall violate the 1 provisions of Article 67 shall be subject to fine of not less than [Five 2 hundred pesos (P500.00)] TEN THOUSAND PESOS (P10,000.00) but not 3 more than [Five thousand pesos (P5,000.00)] ONE HUNDRED 4 5 THOUSAND PESOS (P50,000.00) or an imprisonment of not less than 6 [three (3) months] THREE (3) YEARS but not more than [two (2) years] SIX (6) YEARS or both upon the discretion of the court. A second 7 conviction under this paragraph shall also carry with it the penalty 8 9 or revocation of his business permit and license."

"b) Any person, natural or juridical, committing any of the 10 11 illegal acts provided for in Chapter III, except with respect to Article 67, shall be liable for a fine of not less than [One thousand pesos 12 (P1,000.00)] TEN THOUSAND PESOS (P10, 000.00) but not more than 13 14 [Fifty thousand pesos (P50,000.00)] THREE HUNDRED THOUSAND PESOS (P300,000.00) or imprisonment for a period of at least [one (1) 15 year] THREE (3) YEARS but not more than [five (5) years] SIX (6) YEARS 16 or both, at the discretion of the court." 17

18 "The imposition of any of the penalties herein provided is
19 without prejudice to any liability incurred under the warranty or
20 guarantee."

21 SEC. 7. Article 95 of R.A. 7394 is hereby amended to read as follows:

22 "Article 95. Penalties. – a) Any person who shall violate the
23 provisions of Title III, Chapter IV of this Act, or its implementing rules
24 and regulations, except Article 81 to 83 of the same Chapter of the

same Chapter, shall be subject to a fine of not less than [Five 1 hundred pesos (P500.00)] TEN THOUSAND PESOS (P10,000.00) but not 2 more than [Twenty thousand pesos (P20,000.00)] THREE HUNDRED 3 THOUSAND PESOS (P300,000.00) or imprisonment of not less than 4 [three (3) months] THREE (3) YEARS but not more than [two (2) years] 5 SIX (6) YEARS, at the discretion of the court: Provided, That, if the 6 7 consumer product is one which is not a food, cosmetic, drug, device or hazardous substance, the penalty shall be a fine of not 8 less than [Two hundred pesos (P200.00)] TEN THOUSAND PESOS 9 (P10,000.00) but not more than [Five thousand pesos (P5,000.00)] 10 ONE HUNDRED THOUSAND PESOS (P100,000.00) or imprisonment of 11 not less than [one (1) month] ONE (1) YEAR but not more than [one 12 (1) year] THREE (3) YEARS or both, at the discretion of the court." 13

14 SEC. 8. Article 107 of R.A. 7394 is hereby amended to read as 15 follows:

"Article 107. Penalties. - Any person who shall violate any 16 provision of this Chapter or its implementing rules and regulations 17 with respect to any consumer product which is not food, cosmetic, 18 19 or hazardous substance shall upon conviction, be subject to a fine of not less than [Five thousand pesos (P5,000.00)] ONE HUNDRED 20 21 THOUSAND PESOS (P100,000.00) and by imprisonment of not more than [One (1) year] THREE (3) YEARS or both upon the discretion of 22 the court." 23

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"In case of juridical persons, the penalty shall be imposed
 upon its president, manager or head. If the offender is an alien, he
 shall, after payment of fine and service of sentence, be deported
 without further deportation proceedings."

5 SEC. 9. Article 123 of R.A. 7394 is hereby amended to read as 6 follows:

7 "Article 123 . Penalties. - (a) Any person, association, partnership or corporation who shall violate any of the provisions of 8 Articles 110 to 115 shall, upon conviction, be subject to a fine of not 9 less than [Five hundred pesos (P500.00)] TEN THOUSAND PESOS 10 (P10,000.00) but not more than [Five thousand pesos (P5,000.00)] 11 ONE HUNDRED THOUSAND PESOS (P100,000.00) or an imprisonment 12 of not less than [one (1) month] ONE (1) YEAR but not more than [Six 13 (6) months] THREE (3) YEARS or both upon the discretion of the 14 court." 15

"(b) Any violations of the provisions of Article 116 to 121 shall,
upon conviction, subject the offenders to a fine of not less than
[Two hundred pesos (P200.00)] TEN THOUSAND PESOS (P10,000.00)
but not more than [Six hundred pesos (P600.00)] TWO HUNDRED
THOUSAND PESOS (P200,000.00) or an imprisonment of not less than
[one (1) month] ONE (1) YEAR but not more than [Six (6) months]
THREE (3) YEARS or both upon the discretion of the court."

23 "If the violation was committed by a juridical person
24 responsible for the act shall be deported after service of sentence

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and payment of the fine without need for further deportation
 proceedings."

3 SEC. 10. Article 147 of R.A. 7394 is hereby amended to read as
4 follows:

"Article 147. Penalties. - Any creditor who in connection with 5 any credit transaction fails to disclose to any person any information 6 in violation of this Chapter or the Implementing Rules and 7 Regulations issued thereunder shall be liable to such person in the 8 9 amount of [One thousand pesos (P1,000.00)] TWENTY THOUSAND PESOS (P20,000.00) or in amount equal to twice the finance charge 10 required by such creditor in connection with such transaction, 11 12 whichever is greater, except that such liability shall not exceed 13 Three thousand pesos (P3,000.00) for any credit transaction and 14 actual damages with the non-disclosure of the required information. Action to recover such penalty may be brought by 15 such person within one (1) year from the date of the occurrence of 16 the violation in any court of competent jurisdiction." 17

18 SEC. 11. Repealing Clause. - All laws, presidential decrees, 19 executive orders, rules and regulations or parts thereof inconsistent with 20 the provisions of this Act are hereby repealed or modified accordingly.

SEC. 12. Effectivity Clause. - This Act shall take effect fifteen (15)
days after its complete publication in a newspaper of general circulation.
l take effect upon approval.

24 Approved,