

SEVENTEENTH CONGRESS OF THE)
REPUBLIC OF THE PHILIPPINES)
First Regular Session)



Senate
Office of the Secretary

'17 MAY -3 A9:16

SENATE

COMMITTEE REPORT NO. 59

Submitted by the Committees on Labor, Employment and Human Resources
Development; Education, Arts and Culture; and Finance on MAY 03 2017.

Re : Senate Bill No. 1431

Recommending its approval in substitution of Senate Bill No. 1318

Sponsor : Senator Joel Villanueva

Mr. President:

The Committees on Labor, Employment and Human Resources
Development, Education, Arts and Culture; and Finance, to which was referred
Senate Bill No. 1318, introduced by Senator Joel Villanueva, entitled:

**"AN ACT
INSTITUTING A PHILIPPINE LABOR FORCE COMPETENCIES
COMPETITIVENESS PROGRAM, AND ESTABLISHING FREE
ACCESS TO TECHNICAL AND VOCATIONAL TRAINING
PROGRAMS"**

have considered the same and have the honor to report it back to the Senate with
the recommendation that the attached bill, Senate Bill No. 1431, prepared
by the Committees, entitled:

**"AN ACT
INSTITUTING A PHILIPPINE LABOR FORCE COMPETENCIES
COMPETITIVENESS PROGRAM, ESTABLISHING FREE ACCESS
TO TECHNICAL AND VOCATIONAL TRAINING PROGRAMS AND
FOR OTHER PURPOSES"**

be approved in substitution of Senate Bill No. 1318 with Senator Joel Villanueva as
author thereof.

Respectfully submitted:

Chairpersons



SEN. JOEL VILLANUEVA

Committee on Labor, Employment and Human Resources Development
Vice Chair, Committee on Education, Arts and Culture



SEN. FRANCIS G. ESCUDERO

Committee on Education, Arts and Culture



SEN. LOREN LEGARDA

Committee on Finance

Vice-Chairpersons



SEN. WIN GATCHALIAN

Committee on Education, Arts and Culture



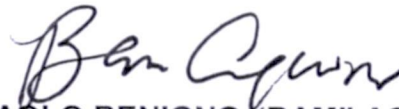
SEN. SONNY ANGARA

Committee on Labor, Employment and Human Resources Development; Committee on Education, Arts and Culture; and Committee on Finance



SEN. JOSEPH VICTOR G. EJERCITO

Committee on Education, Arts and Culture



SEN. PAOLO BENIGNO "BAM" AQUINO IV

Committee on Education, Arts and Culture



SEN. PANFILO M. LACSON

Committee on Finance



SEN. CYNTHIA A. VILLAR

Committee on Finance

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SEN. RICHARD J. GORDON


SEN. GRACE POE


SEN. GREGORIO B. HONASAN


SEN. JUAN MIGUEL F. ZUBIRI


SEN. ANTONIO "SONNY" F. TRILLANES IV


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SEN. FRANCIS N. PANGILINAN

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SEN. RALPH G. RECTO
President Pro-Tempore


SEN. VICENTE C. SOTTO III
Majority Leader


SEN. FRANKLIN M. DRILON
Minority Leader

Hon. AQUILINO "KOKO" PIMENTEL III
Senate President
Senate of the Philippines
Pasay City

SEVENTEENTH CONGRESS OF THE)
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Senate
S. B. No. 1431

RECEIVED BY: 

Prepared and submitted by the Committees on Labor, Employment and Human
Resources Development; Education Arts and Culture; and Finance
with Sen. Joel Villanueva as author

AN ACT
INSTITUTING A PHILIPPINE LABOR FORCE COMPETENCIES
COMPETITIVENESS PROGRAM, ESTABLISHING FREE ACCESS TO
TECHNICAL AND VOCATIONAL TRAINING PROGRAMS AND FOR OTHER
PURPOSES

*Be it enacted by the Senate and House of Representatives of the Philippines in
Congress assembled:*

ARTICLE I
GENERAL PROVISIONS

1 **SECTION 1. Short Title.** - This Act shall be known as the "Tulong-Trabaho
2 Act of 2017."

3 **SEC. 2. Declaration of Policy.** – The Philippine Constitution provides that the
4 State shall promote a just and dynamic social order that will ensure the prosperity
5 and independence of the nation, and free the people from poverty through policies
6 that provide adequate social services, promote full employment, a rising standard of
7 living, and an improved quality of life for all. For this purpose, the Constitution
8 encourages non-formal, informal, and indigenous learning systems, as well as self-
9 learning, independent, and out-of-school study programs, particularly those that
10 respond to community needs.

11 **SEC. 3. Objectives.** – The objectives of this Act shall be:

- 12 (a) To strengthen the qualifications of the Filipino workforce to meet the challenges
13 of the rapidly evolving workplaces and work structures;
- 14 (b) To provide for more innovative approaches to education and training linked to
15 the requirement of industry;
- 16 (c) To facilitate access to quality technical education and training; and
- 17 (d) To encourage the participation of industry and communities in competencies
18 formation and upgrading towards a more competitive Filipino workforce.

1 **SEC. 4. Definition of Terms.** – The following terms shall be used in this Act:

- 2 (a) **Competency** refers to the standard knowledge, skills, attitude, and values
3 required to complete a work activity in a particular job, trade, or occupation.
- 4 (b) **Competency-based learning system** refers to a system by which the learner
5 is trained on the basis of demonstrated ability.
- 6 (c) **Direct training expenses** refers to item of costs that are specifically traced to,
7 or caused by the training, and includes consumables used in the course of the
8 program, training supplies, materials, utilities, venue and equipment, trainers'
9 fees and other related expenditures.
- 10 (d) **Formal education** refers to the systematic and deliberate process of
11 hierarchically structured and sequential learning corresponding to the general
12 concept of elementary and secondary level of schooling. At the end of each
13 level, the learner needs a certification in order to enter or advance to the next
14 level.
- 15 (e) **Informal Education** refers to a lifelong process of learning by which every
16 person acquires and accumulates knowledge, skills, attitudes and insights from
17 daily experiences at home, at work, at play and from life itself.
- 18 (f) **Philippine TVET Competency Assessment and Certification System** refers
19 to a quality-assured system in recognition of the attainment of competencies
20 (knowledge, skills, attitudes and values) as referred to the competency
21 standards set for middle-level occupation. It is the process of determining the
22 qualification level of a person and a tool in identifying the training needs of a
23 person with competency gaps.
- 24 (g) **Program** refers to the Philippine Labor Force Competencies Competitiveness
25 Program established in accordance with this Act.
- 26 (h) **TESDA** refers to the Technical Education and Skills Development Authority.
- 27 (i) **Technical Vocational Education and Training (TVET)** – refers to the
28 education or training process involving general education, the study of
29 technologies and related sciences, acquisition of practical skills relating to
30 occupations in various sectors of economic and social life, and comprises
31 formal (organized programs as part of the school system) and non-formal
32 (organized classes outside the school system) approaches.

33 **SEC. 5. Philippine Labor Force Competencies Competitiveness Program.**

34 – There shall be established a Philippine Labor Force Competencies
35 Competitiveness Program in accordance with Section 17 of this Act, and which shall
36 be funded through the Tulong-Trabaho Fund created in accordance with Section 6 of
37 this Act.

ARTICLE II
THE TULONG-TRABAHO FUND

SEC. 6. *Tulong-Trabaho Fund.* – There shall be established a Tulong-Trabaho Fund that shall provide qualified recipients with access to TVET training programs through the full payment of the selected programs' training fees, as well as the possibility of providing additional financial assistance such as transportation allowance and laboratory fees, as needed.

SEC. 7. *Funding.* – The funds necessary for the implementation of this Act shall be included in the General Appropriations Act. The appropriated amount shall be sufficient for free technical education and training and shall be used to fund the training of qualified applicants for qualifications in key employment generating sectors.

SEC. 8. *Scope of Financial Assistance.* – The Tulong-Trabaho Fund shall be used to pay the fees of qualified recipients in Selected Training Programs (STPs) selected in accordance with Section 10 of this Act.

SEC. 9. *Qualified Recipients.* – Access to the Tulong-Trabaho Fund shall be made available to (i) any person at least fifteen (15) years of age who are not employed, not in education, and not in training ("NEET"), and (ii) employed workers, who intend to develop and expand their current skills and training.

SEC. 10. *Management of the Tulong-Trabaho Fund.* – TESDA shall be primarily responsible for managing the Tulong-Trabaho Fund. For this purpose, the TESDA Board shall promulgate the policies and guidelines to implement the Program.

The TESDA Board shall also have the power to receive donations from both government and non-government organizations to be used strictly and exclusively for the beneficiaries and qualified applicants of the Tulong-Trabaho Fund.

SEC. 11. *Determination of Selected Training Programs.* – The TESDA Board shall approve the final list of Selected Training Programs (STPs) eligible to receive funding from the Tulong-Trabaho Fund based on the initial recommendation of the TESDA Secretariat. STPs may be school-based, center-based, community-based or enterprise-based programs and shall be determined based on the following considerations:

- (a) The latest issuances of Labor Market Intelligence Reports;
- (b) Quantitative and qualitative data on employment opportunities to be provided by the Department of Labor and Employment;
- (c) Quantitative and qualitative data on jobs and skills matching, as determined by TESDA;
- (d) The Human Resource Development Roadmaps; and

(e) Other quantitative and qualitative studies to be determined necessary by the TESDA Board in its selection of STPs,

Provided, that the TESDA Board may, in its discretion, adopt additional bases to achieve the objectives of this Act.

The TESDA Board shall release the initial list of available STPs within two (2) months from the effectivity of this Act, and shall update such list in accordance with the provisions of this Act.

SEC. 12. Determination of Qualified Recipients. – The heads of entities seeking funding for STPs shall submit a list of trainees who have requested assistance from the Tulong-Trabaho Fund to the TESDA Regional Directors. The TESDA Regional Directors shall assess the recipients and submit a list of qualified recipients to the TESDA Director General for his/her approval.

The list of qualified recipients shall be periodically updated depending on the availability of the Tulong-Trabaho Fund and the number of STPs.

SEC. 13. – Evaluation of Assistance Given to Schools and Training Centers. – The TESDA Board shall periodically evaluate schools and training centers that receive funding from the Tulong-Trabaho Fund. These recipient-institutions shall ensure that at least 70% of the beneficiaries of the Tulong-Trabaho Fund are able to pass the Philippine TVET Competency Assessment and Certification System. Failure to meet the passing rate shall subject the school or training center to performance review and audit by the TESDA Board.

The TESDA Board shall have the discretion to provide other criteria and standards to determine whether the school or center shall continue to receive financial assistance through the Tulong-Trabaho Fund.

SEC. 14. Public Online Registry. – TESDA shall create a registry of schools and training centers that offers STPs, a database of qualified recipients of financial assistance and a list of graduates of these programs. These lists shall be accessible through the website of the TESDA.

SEC. 15. Evaluation. – The TESDA Board shall release an annual report to be made available to the public on the management of the Tulong-Trabaho Fund, including the appropriations from the General Appropriations Act, donations from private and other organizations, expenditures, performance of the qualified recipients and other pertinent information as may be necessary in accordance with the principle of fair and full disclosure.

ARTICLE III DEVELOPMENT MODALITIES AND SUPPORT SYSTEMS

SEC. 16. Primary Duty of TESDA. – TESDA shall design and implement the support systems necessary to achieve the objectives of this Act, particularly the

development of additional TVET programs and the improvement of existing TVET programs.

SEC. 17. Support Systems for the Development of the Program. –

Consistent with the recognition that a TVET program must be based on developing competencies and focused on learning outcomes to be relevant to changing demands, TESDA shall ensure that qualified recipients of the Tulong-Trabaho Fund are appropriately trained and their competencies are regularly updated.

For this purpose, appropriate standards, proper planning, trainers' training and certification, competency assessment and certification and quality assurance system shall be put in place to ensure that entrants' to the Program shall be sufficiently equipped. In addition, the development of modalities and programs for employed workers and accumulation of new learning modules shall be undertaken to upgrade competencies of employed workers.

The participation of industries and engagement of local governments shall also be sought.

**ARTICLE IV
MISCELLANEOUS PROVISIONS**

SEC. 18. Oversight Committee. – A joint oversight committee, composed of the chairpersons of the Committee on Labor of the Senate and the House of Representatives, shall be convened in order to review, the performance of the Tulong-Trabaho Fund.

SEC. 19. Implementing Rules and Regulations. – The TESDA shall, in consultation with relevant stakeholders, issue the implementing rules and regulations of this Act within a period of ninety (90) days after the effectivity of this Act.

SEC. 20. Separability Clause. – If any provision or part hereof, is held invalid or unconstitutional, the remainder of the law or the provision not otherwise affected shall remain valid and subsisting.

SEC. 21. Repealing Clause. – Any law, presidential decree or issuance, executive order, letter of instruction, administrative order, rule or regulation contrary to or inconsistent with, the provisions of this Act is hereby repealed, modified, or amended accordingly.

SEC. 22. Effectivity Clause. – This Act shall take effect fifteen (15) days after its publication in at least two (2) newspapers of general circulation.

Approved.