CONGRESS OF THE PHILIPPINES SEVENTEENTH CONGRESS First Regular Session

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HOUSE OF REPRESENTATIVES

H. No. 5556

BY REPRESENTATIVES UMALI, ALVAREZ (F.), MARCOLETA AND SALCEDA, PER COMMITTEE REPORT NO. 207

AN ACT EXTENDING FOR ANOTHER TWENTY-FIVE (25)YEARS THE FRANCHISE GRANTED **ISLA** COMMUNICATIONS COMPANY, INC., PRESENTLY KNOWN AS INNOVE COMMUNICATIONS, INC., AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 7372, ENTITLED ACT GRANTING THE ISLA COMMUNICATIONS CO. A FRANCHISE TO INSTALL, **OPERATE** AND MAINTAIN TELECOMMUNICATIONS SERVICES WITHIN TERRITORY OF THE REPUBLIC OF THE PHILIPPINES AND INTERNATIONAL POINTS AND FOR OTHER PURPOSES"

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Republic Act No. 7372 is hereby amended to read as follows:

"Section 1. Nature and Scope of Franchise. –
Subject to the conditions established in this Act and the provisions of the Constitution and the provisions of laws, orders or issuances not inconsistent herewith, there is hereby granted to the Isla Communications Company, Inc., (ISLACOM), PRESENTLY KNOWN AS INNOVE COMMUNICATIONS, Inc., its successors or [assigns]

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ASSIGNEES, the right, privilege and authority to construct. ESTABLISH, INSTALL, LEASE, CO-USE, PURCHASE, operate and maintain all types of mobile AND FIXED WIRELESS telecommunications. including cellular [personal communications network, paging and trunk radio services TELEPHONE SYSTEM, BROADBAND AND INTERNET SERVICES (such as, but not limited to, the transmission and reception of voice. DATA TRANSMISSION, MESSAGE SERVICE/MESSAGING, ELECTRONIC MAIL, data facsimile, audio and video, and all other improvements and innovations AND CONVERGENCE OF SERVICES pertaining to or as may be applicable to mobile telecommunications technology) AND USE ALL. APPARATUS. CONDUITS. APPLIANCES. RECEIVERS. TRANSMITTERS, ANTENNAS, SATELLITES AND EQUIPMENT NECESSARY FOR THE TRANSMISSION/RECEPTION OF DATA. MESSAGES, VIDEOS AND SIGNALS, WITH THE CORRESPONDING TECHNOLOGICAL AUXILIARIES, FACILITIES, DISTRIBUTION OR RELAY STATIONS, THROUGHOUT THE PHILIPPINES, as well as multi-channel microwave, fiber optic and satellite distribution systems that may be required for the purpose of linking together said mobile, FIXED OR CONVERGENT telecommunications network internally and externally to other mobile telecommunications network and traditional wireline telephone systems, whether domestic or international, whether directly or indirectly, through networks and, generally, to provide by means of this telecommunications system a telephone service and such other telecommunications services such as there may be demand for in the Philippines.

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OR MAINTENANCE FOR COMMUNICATIONS AND THE TRANSMISSION OF MESSAGES, DATA, VIDEO, PICTURES, IMPRESSIONS AND SIGNALS; OR ANY OTHER MEANS WHICH MAY HEREAFTER BE USED FOR COMMUNICATIONS IN THEIR STEAD; AND TO INSTALL, MAINTAIN, OPERATE OR LEASE, IN WHOLE OR IN PART, TELEPHONE LINES AND SYSTEMS AND ALL OTHER SYSTEMS AND LINES OF COMMUNICATIONS, WITHIN THE TERRITORY OF THE PHILIPPINES AND WITH OTHER COUNTRIES AND TERRITORIES.

"The grantee is authorized to carry on the business of providing to the public telecommunications services within the territory of the Republic of the Philippines and other countries and territories and, for the purpose of providing said telecommunications services, to construct, own and operate telecommunications system in and between provinces, cities and municipalities of the Republic of the Philippines and to lay, place and operate and maintain telecommunications lines in and between the territory of the Republic of the Philippines and other countries, including the construction, operation and maintenance of an international digital gateway facility, and to construct, maintain and operate and use all telecommunications apparatus necessary for the provision of telecommunications services and to install, construct and maintain telecommunications apparatus in, on, over, or under the public roads, government rights-of-way, lands, bridges, rivers, waters, streets, lanes and sidewalks of said provinces, cities and municipalities, and to lay submarine telecommunications cables in the surrounding waters of the Philippines and for the purpose of connecting its

telecommunications systems with other telecommunications systems operated by others within the Philippines and with the telecommunications systems of other countries, as may be necessary and best adapted to said provision of telecommunications services, and to connect and keep connected its telecommunications system to other telecommunications systems for the interconnection of telecommunications services within the territory of the Republic of the Philippines and between the Republic of the Philippines and other countries and territories."

"Sec. 2. Manner of Operation of Stations or Facilities. – The stations or facilities of the Grantee shall be constructed and operated in a manner as will, at most, result only in the minimum interference on the wavelengths or frequencies of existing stations or other stations which may be established by law, without in any way diminishing its own privilege to use its assigned wavelengths or frequencies and the quality of transmission or reception thereon as should maximize rendition of the grantee's services and/or the availability thereof."

"SEC. [2]3. RIGHT OF THE GOVERNMENT. - THE RADIO SPECTRUM IS A FINITE RESOURCE THAT IS PART OF THE NATIONAL PATRIMONY AND THE USE THEREOF IS A PRIVILEGE CONFERRED UPON THE GRANTEE BY THE STATE AND MAY BE WITHDRAWN ANY TIME AFTER DUE PROCESS,

"The President of the Philippines, in times of war, rebellion, public peril, calamity, emergency, disaster or disturbance of peace and order, may TEMPORARILY take over

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and operate the stations, transmitter systems, facilities and equipment of the grantee, temporarily suspend the operation of any station in the interest of public safety, security and public welfare, or authorize the temporary use and operation thereof by any agency of the Government, upon due compensation to the grantee, for the use of said stations, transmitter systems, facilities and equipment during the period when [they] THESE shall be so operated."

"SEC. [3]4. POWERS OF NATIONAL. THE TELECOMMUNICATIONS COMMISSION. - THE GRANTEE SHALL NOT EXERCISE ANY RIGHT OR PRIVILEGE UNDER THIS FRANCHISE WITHOUT FIRST HAVING OBTAINED SUCH CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY AND SUCH OTHER PERMITS OR LICENSES FROM THE NATIONAL TELECOMMUNICATIONS COMMISSION (NTC). THIS FRANCHISE SHALL NOT TAKE EFFECT NOR SHALL ANY POWER BE EXERCISED BY THE GRANTEE UNTIL THE NTC SHALL HAVE ALLOTTED TO THE GRANTEE THE FREQUENCIES AND WAVELENGTHS TO BE USED, DETERMINED THE STATIONS TO AND FROM WHICH EACH FREQUENCY AND WAVELENGTH MAY BE USED, AND ISSUED TO THE GRANTEE A LICENSE FOR SUCH USE. THE NTC, HOWEVER, SHALL NOT UNREASONABLY WITHHOLD OR DELAY THE GRANT OF ANY SUCH AUTHORITY, PERMITS OR LICENSES.

"THE STATIONS OF THE GRANTEE SHALL BE SO CONSTRUCTED AND OPERATED AND THE WAVELENGTHS SO SELECTED AS TO AVOID INTERFERENCE WITH EXISTING STATIONS AND TO PERMIT THE EXPANSION OF THE GRANTEE'S SERVICES.

 "The grantee may install, operate and maintain radio telecommunications system to provide a telephone service and other telecommunications services including mobile services within the territory of the Republic of the Philippines and between the Republic of the Philippines and ships at sea, aircraft in the air, and the telecommunications systems of other countries: *Provided*, That the location, installation or operation of any such radio telecommunications system must be previously approved by the [National Telecommunications Commission] NTC: *Provided*, *further*, That the [National Telecommunications Commission] NTC shall have the authority to supervise and regulate the installation or operation of such radio telecommunications system."

"SEC. [4]5. EXCAVATION AND RESTORATION WORKS.

- For the purpose of [installing, operating and maintaining its telecommunications lines,] ERECTING AND MAINTAINING POLES OR OTHER SUPPORTS FOR WIRES OR OTHER CONDUCTORS FOR LAYING AND MAINTAINING UNDERGROUND WIRES, CABLES OR OTHER CONDUCTORS, [it shall be lawful for] the grantee, its successors or [assigns] ASSIGNEES, SHALL BE AUTHORIZED to make excavations or lay conduits in any of the public places, ROADS, highways, streets, lanes, alleys, avenues, sidewalks, bridges of [said] THE provinces, cities and/OR municipalities, WITH THE PRIOR APPROVAL OF THE DEPARTMENT OF PUBLIC WORKS AND HIGHWAYS (DPWH) AND THE LOCAL GOVERNMENT UNIT (LGU) CONCERNED, AS

1	MAY BE APPROPRIATE: Provided, however, That any public
2	place, highway, ROAD, street, lane, alley, avenue, sidewalk
3	or bridge disturbed, altered or changed by reason of
4	[the installation, operation and maintenance of said
5	telecommunications lines underground] ERECTION OF POLES
6	OR OTHER SUPPORTS OR THE UNDERGROUND LAYING OF
7	WIRES, OTHER CONDUCTORS OR CONDUITS, shall be repaired
8	and replaced in a workmanlike manner by said grantee,
9	its successors or [assigns] ASSIGNEES, [to the satisfaction
10	of the National Telecommunications Commission] IN
11	ACCORDANCE WITH THE STANDARDS SET BY THE DPWH AND
12	THE LGU CONCERNED. Should the grantee, its successors
13	or [assigns] ASSIGNEES, after [thirty (30) days] THE TEN
14	(10)-DAY notice from the [proper] SAID authority, fail, refuse
15	or neglect to repair or replace any part of a public place, road,
16	highway, street, lane, alley, avenue, sidewalk or bridge
17	[altered, changed or disturbed] DISTURBED, ALTERED OR
18	CHANGED by said grantee, its successors or [assigns]
19	ASSIGNEES, then the [Secretary of the Transportation and
20	Communications] DPWH OR THE LGU CONCERNED
21	shall have the right to have the same repaired and placed
22	in good order and condition [at the cost and expense of]
23	AND CHARGE the grantee, its successors [and] OR [assigns]
24	ASSIGNEES, AT DOUBLE THE AMOUNT OF THE COSTS AND
25	EXPENSES FOR SUCH REPAIR OR REPLACEMENT."

1 "SEC. [5]6. TERM This franchise shall be	for a
2 term of twenty-five (25) years from the date of effectivity	ty of
3 this Act, unless sooner revoked or cancelled. In any even	t that
4 the grantee fails to operate continuously for two (2) years	, this
franchise shall be deemed ipso facto revoked."	
6 "Sec. [6]7. ACCEPTANCE OF FRANCHISE.	-
7 Acceptance OF THE TERM of this franchise shall be give	en in
8 writing to the Congress of the Philippines, thro	UGH
9 THE COMMITTEE ON LEGISLATIVE FRANCHISES OF	THE
10 HOUSE OF REPRESENTATIVES AND THE COMMITTEE	ON
11 Public Services of the Senate, within sixty (60)	days
12 [after] FROM the effectivity of this Act. [The grantee	shall
13 operate the telecommunications systems for which	this
14 franchise is granted within four (4) years from the date of	of its
15 acceptance in writing of this franchise. Refusal or failure	re to
16 accept the franchise or to operate within the prescribed pe	riod
17 shall render the franchise void.] UPON GIVING S	UCH
18 ACCEPTANCE, THE GRANTEE SHALL EXERCISE	THE
19 PRIVILEGES GRANTED UNDER THIS ACT.	
20 "Nonacceptance shall render the franc	HISE
21 VOID."	
22 "Sec. [7]8. Responsibility to the Public. –	Тне
23 GRANTEE SHALL CONFORM TO THE ETHICS OF HO!	EST
24 ENTERPRISE AND NOT USE ITS STATIONS/FACILI	TIES
25 FOR OBSCENE OR INDECENT TRANSMISSION, OR	FOR
26 DISSEMINATION OF DELIBERATELY FALSE INFORMAT	ION.

OR WILLFUL MISREPRESENTATION, OR ASSIST IN SUBVERSIVE

OR TREASONABLE ACTS.

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1	"All telecommunications systems owned, operated or
2	maintained by the grantee, its successors or [assigns]
3	ASSIGNEES shall be maintained and operated at all times in a
4	satisfactory manner, and it shall be the further duty of said
5	grantee, its successors or [assigns] ASSIGNEES, whenever
6	required to do so by the [National Telecommunications
7	Commission] NTC, to modify, improve and change such
8	telecommunications systems in such manner and to such extent
9	as the progress of science and improvements in the method of
10	conveyance of telecommunications messages by means of said
11	systems may make reasonable, proper, and economically
12	feasible."
13	"SEC. [8]9. GROSS RECEIPTS The grantee, its
14	successors or [assigns] ASSIGNEES shall keep a separate
15	account of the gross receipts of the telecommunications service
16	business transacted by it and shall furnish the Commission on
17	Audit (COA) and the National Treasurer a copy of such
18	account not later than [the thirty-first day of] January 31 of
19	each year for the preceding twelve (12) months."
20	"[SEC. 9. x x x]
21	"[SEC. 10. xxx]
22	"Sec. [11] 10. Eminent Domain Subject to the
23	LIMITATIONS AND PROCEDURES PRESCRIBED BY
	LEWITATIONS AND INOCEDURES INESCRIBED DI

RIGHT OF EMINENT DOMAIN INSOFAR AS MAY BE

REASONABLY NECESSARY TO FURTHER THE ESTABLISHMENT

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AND EFFICIENT MAINTENANCE AND OPERATION OF ITS TELECOMMUNICATIONS SYSTEMS.

"No private property shall be taken for any purpose by the grantee without proper condemnation proceedings and just compensation paid or tendered therefor, and any authority to take and occupy land contained herein shall not apply to the taking, use or occupation of any land except such as is required for the actual and necessary purposes for which this franchise is granted."

"[Sec. 12. xxx]

"[Sec. 13. xxx]

"[Sec. 14. xxx]

"Sec. [15]11. Rates for Services. — [The rates for the telephone service or charges for every type of call, flat rates as well as measured rates, are subject to the approval of the National Telecommunications Commission.] The Charges and rates of telecommunications services of the Grantee, except the rates and charges on those that may hereafter be declared or considered as non-regulated services, whether flat rates or measured rates or variation thereof, shall be subject to the approval of the NTC or its legal successor. The rates to be charged by the grantee shall be unbundled, separable and distinct among the services offered and shall be determined in a manner that regulated services do not subsidize the unregulated ones."

"SEC. [16]12. RIGHT OF INTERCONNECTION. — The grantee is hereby authorized to connect OR DEMAND CONNECTION OF its telecommunications systems to any other telecommunications systems installed, operated and maintained by any other [grantee] DULY AUTHORIZED PERSON OR ENTITY in the Philippines for the purpose of providing EXTENDED AND IMPROVED telecommunications services to the public [on such] UNDER THE terms and conditions MUTUALLY AGREED UPON BY THE PARTIES CONCERNED, [as may be prescribed from time to time by the National Telecommunications Commission] SUBJECT TO THE REVIEW AND MODIFICATION OF THE NTC."

"SEC. [17]13. BOOKS AND ACCOUNTS. — The books and accounts of the grantee, its successors or [assigns] ASSIGNEES shall always be open to the inspection of the [Commissioner on Audit or his] COA OR ITS authorized representatives, and it shall be the duty of the grantee to submit to the [Commission on Audit] COA quarterly reports in duplicate showing the gross receipts and the net receipts for the past quarter and the general condition of the business."

"SEC. [18]14. Nonexclusivity. — The rights herein granted shall not be exclusive, and the rights and power to grant to any corporation, association, or person other than the grantee a franchise for the provision of telephone service or the installation, operation and maintenance of a telecommunications system shall not be impaired or affected

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by the granting of this franchise: Provided, That the telecommunications lines installed by virtue of any franchise for the provision of a telecommunications service or the installation, operation and maintenance telecommunications systems grant subsequent to this franchise shall be so placed as not to impair the efficient and effective operation of the telecommunications system installed under this franchise and actually in existence at the time of the granting of said subsequent franchise: Provided, further, That the [National Telecommunications Commission] NTC after hearing both parties interested may compel the grantee of this franchise or its successors or [assigns] ASSIGNEES to remove, relocate or replace their telecommunications lines but in such case the reasonable cost of the removal, relocation or replacement shall be paid by the grantee of the subsequent franchise or his successors or [assigns] ASSIGNEES to the grantee of this franchise or its successors or [assigns] ASSIGNEES."

"Sec. 15. Warranty in Favor of the National and Local Governments. – The grantee shall hold the national, provincial, city, and municipal governments of the Philippines free from all claims, liabilities, demands, or actions arising out of accidents causing injury to persons or damage to properties, during the construction or operation of the stations of the grantee."

"SEC. [19]16. SALE, LEASE, TRANSFER, USUFRUCT, OR ASSIGNMENT OF FRANCHISE. – The grantee shall not

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SELL, lease, transfer, grant the usufruct of, [sell or] NOR assign this franchise or the rights and privileges acquired thereunder to any person, firm, company, corporation or entity, nor merge with any other corporation or entity, [without the prior approval of the Congress of the Philippines. Neither NOR shall the controlling interest [in] OF the grantee be transferred. whether as a whole or in part[s], and whether simultaneously or contemporaneously, to any such person, firm, company, corporation or entity without the prior approval of the Congress of the Philippines, except when the transfer is done: (a) through a stock exchange transaction; (b) for purposes of qualifying persons for election to the board; [and] (c) to a corporation that is controlled by the same stockholders as that of the grantee[.]; (D) TO PERSON, FIRM, COMPANY, CORPORATION OR ENTITY WITH A VALID AND EXISTING LEGISLATIVE FRANCHISE FOR TELECOMMUNICATIONS; OR (E) WHERE THE GRANTEE IS THE SURVIVING CORPORATION: PROVIDED, THAT THE FOREGOING LIMITATIONS SHALL NOT APPLY TO: (1) ANY TRANSFER OR ISSUANCE OF SHARES OF STOCK IN THE IMPLEMENTATION OF THE REQUIREMENT FOR THE DISPERSAL OF THE GRANTEE'S OWNERSHIP PURSUANT TO SECTION 17 OF THIS ACT; (2) ANY TRANSFER OR SALE OF SHARES OF STOCK TO A FOREIGN INVESTOR OR INVESTORS: (3) ANY ISSUANCE OF SHARES TO A FOREIGN OR LOCAL INVESTOR PURSUANT TO OR IN CONNECTION WITH ANY INCREASE IN THE GRANTEE'S AUTHORIZED CAPITAL STOCK WHICH RESULTS IN THE DILUTION OF THE STOCKHOLDINGS OF THE GRANTEE'S THEN EXISTING STOCKHOLDERS; OR

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(4) ANY COMBINATION THEREOF WHERE SUCH TRANSFER, SALE OR ISSUANCE IS EFFECTED IN ORDER TO ENABLE THE GRANTEE TO RAISE THE NECESSARY CAPITAL OR FINANCING FOR THE PROVISION OF THE SERVICES FOR WHICH THE GRANTEE HAS BEEN INCORPORATED OR ORGANIZED: PROVIDED, FURTHER, THAT ANY SUCH TRANSFER, SALE OR ISSUANCE IS IN ACCORDANCE WITH ANY APPLICABLE CONSTITUTIONAL PROVISION. Any person or entity to which this franchise is validly sold, transferred or assigned shall be subject to all the same conditions, terms, restrictions and limitations of this Act."

"SEC. [20] 17. DISPERSAL OF OWNERSHIP. — [In compliance with the constitutional mandate to democratize ownership of public utilities, the herein grantee shall make a public offering through the stock exchange of at least thirty percent (30%) of its common stocks within a period of three (3) years from the date of the effectivity of this Act: Provided, That no single person or entity shall be allowed to own more than five percent (5%) of their stock offering.] IN ACCORDANCE WITH THE CONSTITUTIONAL MANDATE TO ENCOURAGE PUBLIC PARTICIPATION IN PUBLIC UTILITIES, THE HEREIN GRANTEE SHALL COMPLY WITH THE ENABLING LAW IMPLEMENTING THE DEMOCRATIZATION OF OWNERSHIP OF PUBLIC UTILITIES."

"[Sec. 21. xxx]

"SEC. [22]18. CONTRACT WITH PRIVATE ENTITIES. –

The grantee is authorized to contract the installation and operation of the telecommunications system which is the subject of this grant [to private] WITH entities with

expertise in the field of telecommunications under such terms and conditions as may be approved by the [National Telecommunications Commission] NTC."

"SEC. 19. REPORTORIAL REQUIREMENTS. - THE GRANTEE SHALL SUBMIT AN ANNUAL REPORT TO THE CONGRESS OF THE PHILIPPINES, THROUGH THE COMMITTEE ON LEGISLATIVE FRANCHISES OF THE HOUSE OF REPRESENTATIVES AND THE COMMITTEE ON PUBLIC SERVICES OF THE SENATE, ON ITS COMPLIANCE WITH THE TERMS AND CONDITIONS OF THE FRANCHISE AND ON ITS OPERATIONS ON OR BEFORE APRIL 30 OF EVERY YEAR DURING THE TERM OF ITS FRANCHISE. THE REPORTORIAL COMPLIANCE CERTIFICATE ISSUED BY CONGRESS SHALL BE REQUIRED BEFORE ANY APPLICATION FOR PERMIT OR CERTIFICATE IS ACCEPTED BY THE NTC.

"FAILURE OF THE GRANTEE TO SUBMIT THE REQUISITE AND SEPARATE ANNUAL REPORT TO CONGRESS SHALL BE PENALIZED WITH A FINE OF FIVE HUNDRED PESOS (P500.00) PER WORKING DAY OF NONCOMPLIANCE. THE FINE SHALL BE COLLECTED SEPARATELY BY THE NTC DISTINCT FROM THE PENALTIES IT IMPOSES FOR NONCOMPLIANCE OF ITS OWN REPORTORIAL REQUIREMENTS."

"SEC. 20. EQUALITY CLAUSE. – EXCEPT FOR TAXES AND CUSTOMS DUTIES, ANY ADVANTAGE, FAVOR, PRIVILEGE, EXEMPTION, OR IMMUNITY WHICH MAY HEREAFTER BE GRANTED SHALL BECOME PART OF THIS FRANCHISE AND SHALL BE ACCORDED IMMEDIATELY AND UNCONDITIONALLY TO THE HEREIN GRANTEE: PROVIDED, THAT THE FOREGOING SHALL NEITHER APPLY TO NOR AFFECT THE PROVISIONS

1	OF TELECOMMUNICATIONS FRANCHISES CONCERNING
2	TERRITORIAL COVERAGE, THE TERM, OR THE TYPE OF
3	SERVICE AUTHORIZED BY THE FRANCHISE."
4	"[SEC. 23. x x x]
5	"[SEC. 24. xxx]
6	"[SEC. 25. xxx]."
7	SEC. 2. Renewal of Franchise The term of the franchise granted
8	under Republic Act No. 7372 is hereby extended to another twenty-five (25)
9	years from the date of its expiration. This franchise shall be deemed ipso facto
10	revoked in the event the grantee fails to operate continuously for two (2) years.
11	SEC. 3. Separability Clause If any of the sections or provisions of
12	this Act is held invalid, all other provisions not affected thereby shall remain
13	valid.
14	SEC. 4. Repealability and Exclusivity Clause This franchise is
15	granted with the understanding and upon condition that it shall be subject to
16	amendment, alteration or repeal by the Congress of the Philippines when the
17	public interest so requires and shall not be interpreted as an exclusive grant of
18	the privilege herein provided.
19	SEC. 5. Repealing Clause All laws, decrees, executive orders, rules
20	and regulations or parts or provisions thereof which are not consistent with this
21	Act are hereby repealed, amended, or modified accordingly.
22	SEC. 6. Effectivity This Act shall take effect fifteen (15) days after
23	its publication in the Official Gazette or in a newspaper of general circulation.
	Approved,